Uzoma N. Nkwonta*

ELIAS LAW GROUP LLP

250 Massachusetts Ave. NW, Suite 400

Washington, DC 20001

Telephone: (202) 968-4490 Facsimile: (202) 968-4498

unkwonta@elias.law

* Pro hac vice application forthcoming

Patrick J. Best (PA 309732)

ARM LAWYERS

18 N. 8th Street

Stroudsburg, PA 18360

Telephone: (570) 730-4005 Facsimile: (484) 544-8625

patrick@armlawyers.com

IN THE COURT OF COMMON PLEAS OF MONROE COUNTY, PENNSYLVANIA

David McCormick; Republican National Committee; and Republican Party of Pennsylvania,

Petitioners,

ν.

Monroe County Board of Elections, Respondent. Civil Division No. 07-cv-2024

Statutory Appeal Election Matter

Monroe County PA Prothonotary NOV 19 '24 PM3:53

APPLICATION TO INTERVENE OF DSCC AND BOB CASEY FOR SENATE, INC.

INTRODUCTION

- 1. On November 14, 2024, Respondent Monroe County Board of Elections (the "Board") determined that it would count certain provisional ballots that were missing voter signatures.¹
- 2. The Board's decisions were correct. The provisional ballots at issue were undisputedly cast by qualified Pennsylvania voters. To refuse to count ballots on the sole basis of the minor technicalities highlighted by Petitioners would have been unlawful several times over, violating the Election Code, see 25 P.S. § 3050(a.4)(5)(ii) (expressly limiting the circumstances in which a voter's provisional ballot shall not be counted), the Pennsylvania Constitution, see Pa. Const. art. I, § 5, the Help America Vote Act, see 52 U.S.C. § 21082, and the United States Constitution, see Ne. Ohio Coal. for Homeless v. Husted, 696 F.3d 580, 597 (6th Cir. 2012); Hoblock v. Albany Cnty. Bd. of Elections, 487 F. Supp. 2d 90, 97 (N.D.N.Y. 2006).
- 3. Petitioners David McCormick, the Republican National Committee, and the Republican Party of Pennsylvania see it differently. They ask this Court to turn a blind eye to the plain text of the Election Code, federal voting rights

¹ In light of recent guidance from the Pennsylvania Supreme Court, Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated or misdated mail ballots. See Republican Nat'l Comm. v. All 67 Cnty. Boards of Elections, No. 136 MM 2024, 2024 WL 4814174, at *1 (Pa. Nov. 18, 2024).

protections, and the serious constitutional concerns that would be created by refusing to count these provisional ballots.

- 4. Proposed Intervenors DSCC and Bob Casey for Senate, Inc. (the "Casey Campaign") are, respectively, the Democratic Party's national senatorial committee and the organized political campaign in support of Bob Casey Jr. for the office of U.S. Senator for Pennsylvania in the November 2024 general election. As explained more fully below, Proposed Intervenors have a legally enforceable interest in preventing Petitioners from succeeding in their effort to discard 24 ballots in a closely contested election while the vote count is still being determined.
- 5. Because Proposed Intervenors are entitled to intervene in this matter under Pennsylvania Rule of Civil Procedure 2327, and because none of the factors that could prevent their intervention under Rule 2329 are present, Proposed Intervenors respectfully request that the Court grant this motion to intervene.

INTERESTS OF PROPOSED INTERVENORS

6. DSCC is the Democratic Party's national senatorial committee, as defined by 52 U.S.C. § 30101(14). Its mission is to elect candidates of the Democratic Party across the country to the U.S. Senate. In Pennsylvania, among other states, DSCC works to accomplish its mission by assisting state parties and mobilizing and supporting voters. DSCC has spent millions of dollars in contributions and expenditures to persuade and mobilize voters to support U.S.

Senate candidates who affiliate with the Democratic Party, including Senator Casey. If Petitioners obtain the relief they seek, DSCC will suffer injury both because Democratic voters will be disenfranchised in current and future elections, and Senator Casey's reelection efforts will be harmed.

7. Casey for Senate, Inc. ("the Casey Campaign") is the duly organized political campaign in support of the election of Bob Casey Jr. to the office of U.S. Senator for Pennsylvania in the November 2024 general election. Senator Casey is the Democratic Party candidate for U.S. Senate in Pennsylvania and a sitting U.S. Senator. The Casey Campaign has a core interest in ensuring that its supporters' votes are counted and that Senator Casey is re-elected to the U.S. Senate. If Petitioners are successful in their attempt to compel the Board to discount provisional ballots solely because of poll worker errors or minor technicalities, they will unlawfully disenfranchise supporters of Senator Casey, harming the Casey Campaign by impairing Senator Casey's electoral prospects.

GROUNDS ON WHICH INTERVENTION SHOULD BE GRANTED

I. Proposed Intervenors are entitled to intervene under Rule 2327.

8. Pursuant to Rule 2327 of the Pennsylvania Rules of Civil Procedure, "[a]t any time during the pendency of an action, a person not a party thereto shall be permitted to intervene therein" if "the determination of such action may affect any

legally enforceable interest of such person whether or not such person may be bound by a judgment in the action." Pa.R.C.P. 2327(4).

- 9. Courts routinely allow political candidates to intervene in appeals from county board decisions about whether to count ballots in races in which those candidates are competing. See, e.g., In re Canvass of Absentee & Mail-in Ballots of Nov. 3, 2020 Gen. Election, 241 A.3d 1058, 1069 (Pa. 2020) (noting trial court's grant of motion to intervene by candidate in appeal challenging county board's decision to count mail ballots); In re Six Ballots in the 2024 Gen. Primary Election, No. 629 C.D. 2024, 2024 WL 3290384, at *1–2 (Fa. Commw. Ct. July 3, 2024) (same). Political party committees, including the DSCC, have also been allowed by courts to intervene in similar cases. See Order, Pa. State Conf. of NAACP Branches v. Sec'y Commonwealth of Pa., No. 23-3166 (3d Cir. Jan. 3, 2024), ECF No. 129 (granting DSCC intervention).
- 10. This Court should do the same. Proposed Intervenors plainly have a powerful and legally enforceable interest in this action. This suit is being brought by Senator Casey's opponent in the 2024 general election and seeks to have ballots discarded in that very race. If Petitioners' suit succeeds, supporters of Senator Casey who are unquestionably qualified to vote and who did in fact vote for him in the 2024 general election will be disenfranchised. That, in turn, directly harms Senator Casey's electoral prospects. Proposed Intervenors are therefore entitled to intervene

in this action to advance their interests and the interests of Senator Casey's supporters under Rule 2327.

II. None of the exceptions to granting intervention apply here.

- 11. Where a proposed intervenor "com[es] within one of the classes described in Rule 2327," the grant of intervention "is mandatory, unless one of the grounds for refusal of intervention enumerated in Rule 2329 is present." *Shirley v. Pa. Legis. Reference Bureau*, 318 A.3d 832, 853 (Pa. 2024) (quoting *In re Pa. Crime Comm'n*, 309 A.2d 401, 408 n.11 (Pa. 1973)).
- 12. Rule 2329 provides three grounds upon which "an application for intervention may be refused": first, if the proposed intervenor's "claim or defense . . . is not in subordination to and in recognition of the propriety of the action[;]" second, if "the interest of the [proposed intervenor] is already adequately represented[;]" and third, if the proposed intervenor "has unduly delayed in making application for intervention or the intervention will unduly delay, embarrass or prejudice the trial or the adjudication of the rights of the parties." Pa.R.C.P. 2329.
- 13. Because none of these circumstances apply, the Court should grant this motion to intervene.
- 14. First, Proposed Intervenors' defense is "in subordination to and in recognition of the propriety of the action." Pa.R.C.P. 2329(1). "The general rule is that an intervenor must take the suit as he finds it." Commonwealth ex rel. Chidsey

- v. Keystone Mut. Cas. Co., 76 A.2d 867, 870 (Pa. 1950) (cleaned up). Proposed Intervenors take this suit as they find it, and simply ask that this Court deny Petitioners any relief.
- 15. Second, Proposed Intervenors' interests are not adequately represented in this action. As explained above, Proposed Intervenors have interests that will be directly affected by this action, including interests in the enfranchisement of Senator Casey's supporters and in defeating the threat that this suit poses to his competitive prospects in the 2024 general election. No other party provides "representation 'to a satisfactory or acceptable extent'" of these interests, Shirley, 318 A.3d at 852 (citing dictionary definition). Petitioners, including Senator Casey's opponent, have asked this Court to throw out the same ballots that Proposed Intervenors seek to ensure are counted, and thus it is plain that Petitioners do not represent Proposed Intervenors' interests.
- 16. The named Respondent also does not adequately represent Proposed Intervenors' interests. The Board's stake in this lawsuit is defined solely by its statutory duties to conduct elections. *See, e.g.*, 25 P.S. § 2642 (powers and duties of boards of elections); *id.* § 3050(a.4)(4) (adjudication of provisional ballots). In contrast, Proposed Intervenors' interest in this litigation is to support Senator Casey's electoral prospects—a goal the Board does not share.

- 17. Permitting private entities, like Proposed Intervenors, to intervene is particularly warranted where, as here, the named respondents are a government entity and government actors (like the Board) with positions that "are necessarily colored by [their] view of the public welfare rather than the more parochial views of a proposed intervenor whose interest is personal to it[.]" *Kleissler v. U.S. Forest Serv.*, 157 F.3d 964, 972 (3d Cir. 1998) (citing *Conservation L. Found. of New England v. Mosbacher*, 966 F.2d 39, 44 (1st Cir. 1992), and *Mausolf v. Babbitt*, 85 F.3d 1295, 1303 (8th Cir. 1996)).
- 18. Third, this intervention is timely. Proposed Intervenors have promptly sought intervention, with this motion coming mere days after Petitioners filed their Petition for Review and before any hearing on the Petition. Proposed Intervenors will abide by any deadlines set by the Court in this matter.
- 19. Alternatively, even if one of the Rule 2329 circumstances were to apply, this Court should exercise its discretion to permit Proposed Intervenors to intervene. *Cf. Shirley*, 318 A.3d at 853 (noting that, where a proposed intervenor satisfies Rule 2327, a court has discretion to allow intervention even if one of the grounds present in Rule 2329 is present); *Larock v. Sugarloaf Twp. Zoning Hearing Bd.*, 740 A.2d 308, 313 (Pa. Commw. Ct. 1999) (similar). Proposed Intervenors' clear and direct interests in this urgent and time-sensitive matter amply justify

intervention irrespective of any finding the Court may make as to the factors enumerated in Rule 2329.

STATEMENT OF THE DEFENSE ASSERTED

20. The Board's decision to count the provisional ballots at issue was correct and should be upheld, because to refuse to count those ballots would have violated state and federal law, along with the guarantees of the Pennsylvania Constitution and the U.S. Constitution.

* * *

WHEREFORE, Proposed Intervenors respectfully request that this Honorable Court enter an order granting this Motion to Intervene and entering the attached Proposed Answer. Proposed Intervenors further respectfully request that they be provided with the opportunity to submit a memorandum of law in advance of any hearing or decision in this matter.

Dated: November 19, 2024

Respectfully submitted,

/s/ Patrick J. Best

Uzoma N. Nkwonta*

ELIAS LAW GROUP LLP

250 Massachusetts Ave. NW, Suite 400

Washington, DC 20001

Telephone: (202) 968-4490

Facsimile: (202) 968-4498

unkwonta@elias.law

Patrick J. Best (PA 309732)

ARM LAWYERS

18 N. 8th Street

Stroudsburg, PA 18360

Telephone: (570) 730-4005

Facsimile: (484) 544-8625

patrick@armlawyers.com

* Pro hac vice application forthcoming

Counsel for Proposed Intervenors DSCC and Bob Casey for Senate, Inc.

CERTIFICATE OF COMPLIANCE WITH CASE RECORDS PUBLIC ACCESS POLICY

I certify that this filing complies with the provisions of the *Case Records*Public Access Policy of the Unified Judicial System of Pennsylvania that require filing confidential information and documents differently than non-confidential information and documents.

's/ Patrick/J. Best

Patrick J. Best (PA 309732)

CERTIFICATE OF SERVICE

I hereby certify that on November 19, 2024, I caused a true and correct copy of this document to be served on all counsel of record.

Patrick J Be

Patrick J. Best (PA 309732)

VERIFICATION

I verify that the fact averments made in the foregoing Application to Intervene are true and correct to the best of my knowledge, information, and belief. I understand that false statements made therein are subject to the penalties of 18 Pa. C.S. § 4904 relating to unsworn falsification and authorities.

Christic Roberts

Dated: 11/19/2024

Christie Roberts
Executive Director, DSCC

VERIFICATION

I verify that the fact averments made in the foregoing Application to Intervene are true and correct to the best of my knowledge, information, and belief. I understand that false statements made therein are subject to the penalties of 18 Pa. C.S. § 4904 relating to unsworn falsification and authorities.

Tiernan Donohue

Dated: 11/19/2024

Tiernan Donohue

Campaign Manager, Bob Casey for Senate, Inc.

Uzoma N. Nkwonta*

ELIAS LAW GROUP LLP

250 Massachusetts Ave. NW, Suite 400

Washington, DC 20001

Telephone: (202) 968-4490

Facsimile: (202) 968-4498

unkwonta@elias.law

Patrick J. Best (PA 309732)

ARM LAWYERS

18 N. 8th Street

Stroudsburg, PA 18360

Telephone: (570) 730-4005 Facsimile: (484) 544-8625

patrick@armlawyers.com

IN THE COURT OF COMMON PLEAS OF MONROE COUNTY, PENNSYLVANIA

David McCormick; Republican National Committee; and Republican Party of Pennsylvania,

Petitioners,

ν.

Monroe County Board of Elections, Respondent. Civil Division No. 07-cv-2024

Statutory Appeal Election Matter

PROPOSED ANSWER

^{*} Pro hac vice application forthcoming

Proposed Intervenors-Respondents DSCC and Bob Casey for Senate, Inc. ("Proposed Intervenors"), by and through their attorneys, submit the following Proposed Answer to Petitioners' Petition for Review of the decision of the Monroe County Board of Elections (the "Board") to count in the November 5, 2024 General Election provisional ballots that were missing a voter signature. Proposed Intervenors respond to the allegations in the Petition as follows:

INTRODUCTION

- 1. Proposed Intervenors admit that this appeal concerns the decisions of the Board following the November 5, 2024 General Election to count undated and misdated mail ballots, as well as provisional ballots missing a voter signature. The remainder of the allegations in Paragraph 1 are denied.
- 2. Paragraph 2 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations as relevant to the provisional ballots at issue.

¹ In light of recent guidance from the Pennsylvania Supreme Court, Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated or misdated mail ballots. See Republican Nat'l Comm. v. All 67 Cnty. Boards of Elections, No. 136 MM 2024, 2024 WL 4814174, at *1 (Pa. Nov. 18, 2024).

- 3. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 3. *See supra* note 1.
- 4. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 4. *See supra* note 1.
- 5. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 5. See supra note 1.
- 6. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 6. See supra note 1.
- 7. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 7. See supra note 1.
- 8. Proposed Intervenors admit that the Board decided to count provisional ballots that were missing a voter signature. The remainder of Paragraph 8 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.

- 9. Paragraph 9 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
 - 10. Proposed Intervenors deny the allegations in Paragraph 10.

JURISDICTION

11. Paragraph 11 contains legal conclusions to which no response is required.

PARTIES

- 12. Proposed Intervenors admit the allegations in Paragraph 12.
- 13. Proposed Intervenors admit the allegations in Paragraph 13.
 - 14. Proposed Intervenors admit the allegations in Paragraph 14.
 - 15. Proposed Intervenors admit the allegations in Paragraph 15.

GROUNDS FOR APPEAL

Section A

- 16. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 16. See supra note 1.
- 17. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 17. See supra note 1.

- 18. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 18. See supra note 1.
- 19. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 19. See supra note 1.
- 20. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 20. See supra note 1.
- 21. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 21. See supra note 1.
- 22. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 22. *See supra* note 1.
- 23. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 23. *See supra* note 1.

- 24. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 24. *See supra* note 1.
- 25. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 25. *See supra* note 1.
- 26. Because Proposed Intervenors do not contest Petitioners' challenge to the Board's decision to count undated and misdated mail ballots, no response is required to the allegations in Paragraph 26. See supra note 1.

Section B

- 27. Proposed Intervenors admit that the Election Code requires an elector voting a provisional ballot to sign an affidavit. The remaining allegations in Paragraph 27 consist of mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors admit only that Paragraph 27 quotes 25 P.S. § 3050. Proposed Intervenors deny all remaining allegations.
- 28. Paragraph 28 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors admit only that Paragraph 20 quotes 25 P.S. § 3050. Proposed Intervenors deny all remaining allegations.

- 29. Proposed Intervenors admit that the Board voted to count provisional ballots that were missing a voter signature.
 - 30. Proposed Intervenors admit the allegations in Paragraph 30.
- 31. Paragraph 31 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- Proposed Intervenors deny the allegations.
- 33. Paragraph 33 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 34. Paragraph 34 centains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 35. Paragraph 30 contains mere characterizations, legal contentions, and conclusions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations. *But see supra* note 1.

PRAYER FOR RELIEF

Proposed Intervenors deny that Petitioners are entitled to any relief as to their challenges to the provisional ballots at issue. *See supra* note 1.

GENERAL DENIAL

Proposed Intervenors deny every allegation in the Compliant that is not expressly admitted herein.

AFFIRMATIVE DEFENSES

- 1. Petitioners' claim is barred because they seek relief inconsistent with the plain text of the Pennsylvania Election Code.
- 2. Petitioners' claim is barred because they seek relief inconsistent with the Free and Equal Elections Clause of the Pennsylvania Constitution.
- 3. Petitioners' claim is barred because they seek relief inconsistent with the Help America Vote Act.
- 4. Petitioners' claim is barred because they seek relief inconsistent with the Due Process Clause of the Fourteenth Amendment to the U.S. Constitution.
- 5. Petitioners' claim is barred because, contrary to Petitioners' allegations, the decision of the Board to count the provisional ballots at issue is not inconsistent with the U.S. Constitution or the Pennsylvania Constitution.

Dated: November 19, 2024

Respectfully submitted,

/s/ Patrick J. Best

Uzoma N. Nkwonta*
ELIAS LAW GROUP LLP
250 Massachusetts Ave. NW, Suite 400
Washington, DC 20001
Telephone: (202) 968-4490
Facsimile: (202) 968-4498
unkwonta@elias.law

Patrick J. Best (PA 309732)

ARM LAWYERS
18 N. 8th Street
Stroudsburg, PA 18360
Telephone: (570) 730-4005
Facsimile: (484) 544-8625
patrick@armlawyers.com

Counsel for Proposed Intervenors DSCC and Bob Casey for Senate, Inc.

^{*} Pro hac vice application forthcoming

CERTIFICATE OF COMPLIANCE WITH CASE RECORDS PUBLIC ACCESS POLICY

I certify that this filing complies with the provisions of the Case Records

Public Access Policy of the Unified Judicial System of Pennsylvania that require

filing confidential information and documents differently than non-confidential
information and documents.

/s/ Patrick J. Best Patrick J. Best (PA 309732)

CERTIFICATE OF SERVICE

I hereby certify that on November 19, 2024, I caused a true and correct copy of this document to be served on all counsel of record.

/s/ Patrick J. Best Patrick J. Best (PA 309732)