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INTRODUCTION

Congress enacted the National Voter Registration Act ("NVRA") to make it easier for qualified Americans to register and remain registered to vote. Yet, with this lawsuit, Plaintiffs seek to weaponize the NVRA against Arizona voters by demanding this Court order the Secretary of State to undertake sweeping and baseless purges of the voter rolls. But as "its text makes clear, [the] NVRA was intended as a shield to protect the right to vote, not as a sword to pierce it." ACLU v. Philadelphia City Comm'rs, 872 F.3d 175, 182 (3d Cir. 2017). Recently, however, so-called election integrity activists have sought to turn the statute on its head, filing a host of similar suits in states across the country as part of a nationwide effort to remove voters from the rolls ahead of the 2024 general election, raising serious risks of erroneous removals. See, e.g., Compl., 1789 Found., Inc. v. Schmidt, No. 3:24-cv-01865-RDM (M.D. Pa. Oct. 29, 2024), ECF No. 1; Compl., Mussi v. Fontes, No. 2:24-cv-1310 (D. Ariz. June 3, 2024), ECF No. 1; Compl., RNC v. Aguilar, No. 2:24-cv-518 (D. Nev. Mar. 18, 2024), ECF No. I; Compl., Pub. Int. Legal Found. v. Knapp, No. 3:24-cv-1276 (D.S.C. Mar. 14, 2024), ECF No. 1; Compl., RNC v. Benson, No. 1:24-cv-262 (W.D. Mich. Mar. 13, 2024), ECF No. 1; Compl., Jud. Watch, Inc. v. Ill. State Bd. of Elections, No. 1:24-cv-1867 (N.D. Ill. Mar. 5, 2024), ECF No. 1. Courts have uniformly rejected these efforts, denying claims similar to those brought by Plaintiffs here. See, e.g., Order & Op. Granting & Denying in part Mots. to Dismiss, Jud. Watch, Inc. v. Ill. State Bd. of Elections, No. 1:24-cv-1867 (N.D. III. Oct. 28, 2024), ECF No. 69; Order Granting Mots. to Dismiss, RNC v. Aguilar, No. 2:24-cv-518 (D. Nev. Oct. 18, 2024), ECF No. 121; Op. & Order Granting Mot. to Dismiss, RNC v. Benson, No. 1:24-cv-262 (W.D. Mich. Oct. 22, 2024), ECF No. 35. And this Court rightly denied Plaintiffs' eleventh-hour attempt to haphazardly remove voters just days before the November 2024 election. See ECF No. 17.

Plaintiffs' lawsuit continues to pose a direct threat to Proposed Intervenors—One Arizona and the Arizona Alliance for Retired Americans ("the Alliance")—who collectively represent tens of thousands of voters across Arizona. One Arizona and the

Alliance move to intervene as defendants in this case to protect their significant interests in ensuring that their members throughout Arizona remain registered and are able to successfully vote in future elections. They also seek to protect and preserve their limited organizational resources, which would be severely strained if Plaintiffs succeed in forcing the removal of hundreds of thousands of voters from the rolls, as Proposed Intervenors would need to take immediate action to ensure their members are not wrongfully removed. Given the stakes, Proposed Intervenors cannot rely on existing Defendant Secretary Adrian Fontes—a state official with distinct administrative obligations which may lead to a conflict in litigation objectives—to adequately represent Proposed Intervenors' interests. Proposed Intervenors are thus entitled to intervene as of right under Rule 24(a). Alternatively, the Court should grant permissive intervention because Proposed Intervenors meet the requirements of Rule 24(b).

BACKGROUND

I. Arizona's Obligations Under the NVRA

The NVRA requires states to provide simplified, voter-friendly systems for registering to vote. In enacting the NVRA, Congress sought to expand access to the franchise by establishing "procedures that will increase the number of eligible citizens who register to vote" and by making it "possible for Federal, State, and local governments to implement [the NVRA] in a manner that enhances the participation of eligible citizens as voters." 52 U.S.C. § 20501(b)(1)–(2). Thus, the "NVRA was intended as a shield to protect the right to vote, not as a sword to pierce it." *Am. C.R. Union*, 872 F.3d at 182. Congress intended that law "to dramatically expand opportunities for voter registration and to ensure that, once registered, voters could not be removed from the registration rolls by a failure to vote or because they had changed addresses." *Welker v. Clarke*, 239 F.3d 596, 598–99 (3d Cir. 2001). Any removal program must also be "uniform, nondiscriminatory, and in compliance with the Voting Rights Act of 1965." 52 U.S.C. § 20507(b)(1).

To further those pro-voter purposes, the NVRA imposes strict restrictions on whether, when, and how a state may remove a voter from its registration rolls. *See* 52 U.S.C.

§ 20507(a)(3)–(4), (b)–(d). A state may immediately remove a voter from the rolls in rare circumstances, such as when a voter requests to be deregistered or is convicted of a disenfranchising felony. See id. § 20507(a)(3)(A)–(B). Otherwise, a state may not remove voters from the rolls without first complying with strictly prescribed procedural guarantees that Congress mandated to minimize risks of erroneous deregistration. See id. § 20507(a)(3)(C), (c), (d). For instance, a registrant may be removed from the rolls because of a change in residence only, in most cases, after failing to respond to a notice and failing to appear to vote for two general elections after that notice. *Id.* § 20507(d)(1). This procedural safeguard does not require that such voters be removed immediately after failing to vote in two elections, or on any other specified timeline, and it affirmatively prohibits voters suspected of moving from being hastily removed from the rolls by establishing strict procedural safeguards.

Courts have repeatedly recognized that the NVRA "does not require states to immediately remove every voter who may have become ineligible." *Pub. Int. Legal Found. v. Benson*, 721 F.Supp.3d 580, 596 (W.D. Mich. 2024) ("*Benson*"). Rather, Congress has made the policy determination that some delay in the removal of voters is worthwhile because it helps to minimize the risk that qualified voters will be wrongly deregistered. *See, e.g., Bellitto v. Snipes*, 935 F.3d 1192, 1198–99 (11th Cir. 2019) (discussing the "balance" that Congress "crafted" in enacting the NVRA's list maintenance provisions). Nor does the NVRA make a distinction between "active" and "inactive" voters, let alone require that "inactive" voters be removed from the rolls on any given timeline. While federal regulations implementing the NVRA define "inactive voters" as "registrants who have been sent but have not responded to a confirmation notice . . . and have not since offered to vote," 11 C.F.R. § 9428.2(d), the regulations merely require states to report data on inactive voters (if states make such a distinction), *see, e.g.*, 11 C.F.R. § 9428.7(b).

§ 20507(a)(4)(A), (B). In other words, "Congress did not establish a specific program for states to follow for removing ineligible voters," *Benson*, 721 F.Supp.3d at 595, it required "reasonable" measures.

In addition to its safeguards against disenfranchisement, the NVRA also requires transparency where possible. Section 8(i) requires states to maintain, for at least two years, certain records related to voter registration and list maintenance, and to make such records available for public inspection. 52 U.S.C. § 20507(i)(1). States are required to maintain "lists of the names and addresses of all persons to whom" confirmation notices are sent, but the statute's plain language does not require states to maintain those voters' subsequent voting history. *Id.* § 20507(i)(2). And "the Act's public disclosure provision does not speak of digital storage, time pressures, or 'administrative chicanery." *Greater Birmingham Ministries v. Sec'y of State for Ala.*, 105 F.4th 1324, 1334 (11th Cir. 2024).

II. Plaintiffs' Lawsuit

On October 30, 2024—less than a week before election day—Plaintiffs sued the Secretary alleging violations of Section 8 of the NVRA. Compl. ¶¶ 71–115, ECF No. 1. In their First Claim for Relief, Plaintiffs assert an informational injury based on the Secretary's alleged failure to produce certain records related to voters who were sent address-confirmation notices. *id.* ¶¶ 71–87. Plaintiffs submitted this request on October 4, 2024—32 days before the 2024 general election—based on data that was published on June 29, 2023. *Id.* ¶ 38 (citing 2022 EAVS Report). The Secretary timely responded to Plaintiffs' request on October 7, explaining that his office did not have any responsive records, *id.* ¶ 74, but noting that "individual counties may have the information you seek to obtain." ECF No. 2-1, Ex. 5. Plaintiffs allege this response constitutes a second violation of the NVRA for failing to maintain certain records for at least two years. Compl. ¶¶ 88–91.

In their Third Claim for Relief, Plaintiffs allege that the Secretary is failing to maintain accurate and current voter registration rolls, id. ¶¶ 92–115 (citing 52 U.S.C.

§ 20507(b), (c), and (d)), and is violating his obligation to conduct "reasonable" voter roll maintenance, id. ¶ 115; see also 52 U.S.C. § 20507(a)(4). Plaintiffs' primary evidence in support of this claim is an alleged discrepancy between the number of address confirmation notices sent to Arizona voters before the 2020 general election and the number of voters removed from the rolls following the 2022 election, Compl. ¶ 98–112. But confirmation notices are only relevant to whether a state may remove a voter if they subsequently fail to vote in the next two federal general elections. See 52 U.S.C. § 20507(d)(1). Plaintiffs claim that without the data they requested from the Secretary, "it must be presumed" that ineligible voters have been left on the rolls. Compl. at 4. Yet Plaintiffs' complaint fails to identify a single ineligible voter who remains on the voter tells.

Based on little more than their presumption of illegality, Plaintiffs seek to micromanage Arizona's affirmative list-maintenance obligations. As relief, they demand a declaration that the Secretary is violating the NVRA and injunctive relief compelling him

Based on little more than their presumption of illegality, Plaintiffs seek to micromanage Arizona's affirmative list-maintenance obligations. As relief, they demand a declaration that the Secretary is violating the NVRA and injunctive relief compelling him to immediately cancel the registration of up to 1.2 million voters who they allege failed to respond to a confirmation notice and failed to vote in 2020 or 2022. *See* Compl. at 23–24.

Plaintiffs sought a preliminary injunction requiring the Secretary to immediately produce the requested records, and, prior to the 2024 election, cancel the registrations of certain allegedly ineligible voters. On November 1, 2024, after a hearing on Plaintiffs' preliminary injunction motion, the Court ordered the Secretary to produce the requested documents by December 2, 2024, but denied Plaintiffs' emergency request to remove allegedly ineligible voters from the rolls on the eve of the election because Plaintiffs failed to produce "a single shred of evidence [] beyond hypothetical calculations based on two-year-old data . . . to prove that Defendant has failed to maintain accurate voter rolls," and because "Plaintiffs have *no* likelihood of success on the merits of [their list maintenance] claim." ECF No. 17 at 13.

¹ While the Complaint cites 52 U.S.C. § 20501, the NVRA's list maintenance provisions are codified at 52 U.S.C. § 20507. Proposed Intervenors presume Plaintiffs mistakenly cited the wrong section.

III. The Proposed Intervenor-Defendants

Proposed Intervenors are Arizona civic organizations whose missions include ensuring that their members, as well as their broader communities, can vote. Proposed Intervenors invest significant resources conducting activities to advance that mission.

One Arizona. One Arizona is a nonprofit, nonpartisan 501(c)(3) corporation with a mission of building a culture of civic engagement and democratic participation among historically underrepresented communities in Arizona. See Ex. A, Decl. of Natali Fierros Bock ("Bock Decl.") ¶¶ 2, 4. One Arizona was formed in 2010 as a response to growing disenfranchisement of voters and the attack on Arizona's Latino community resulting from S.B. 1070, which enacted "a variety of immigration-related state offenses and defin[ed] the immigration-enforcement authority of Arizona's state and local law enforcement officers." United States v. Arizona, 641 F.3d 339, 344 (9th Cir. 2011) (enjoining provisions of S.B. 1070), aff'd in part, rev'd in part, 567 U.S. 387 (2012); see also Bock Decl. ¶ 3. Since then, One Arizona has grown to include 29 member groups that represent diverse communities throughout the state. Bock Decl. ¶ 4. Through its member organizations, One Arizona represents thousands of members and constituents. See id.

One Arizona provides training and other resources to its member groups, who work collaboratively to advance One Arizona's mission of ensuring that all Arizonans can participate in the state's elections. *Id.* ¶ 5. One Arizona also provides direct grants to its member groups who implement its mission-critical programs, including voter registration and grassroots get-out-the-vote programs, youth advocacy programs, and immigration support services. *Id.* In the last six years, One Arizona's members have registered more than 600,000 voters—including 185,000 during 2020 alone. *Id.* ¶ 6. One Arizona invests substantial resources coordinating field work aimed at engaging directly with potential voters, as well as voter education and outreach—especially through social media and other digital programs geared toward young voters and underrepresented groups. *Id.*

One Arizona has also recently been involved in litigation to protect the ability of its members to register and vote. *See, e.g.*, Mot. to Intervene, *Strong Communities Found. of*

Ariz., Inc. et al. v. Richer et al., No. 2:24-cv-02030 (D. Ariz. Sept. 6, 2024), ECF No. 5 (One Arizona's motion to intervene as defendant pending in case challenging Arizona counties' list maintenance practices); Amicus Br., Swodoba et al. v. Hobbs, No. CV-24-0198-SA (Ariz. Supreme Ct. Aug. 30, 2024).

Arizona Alliance for Retired Americans. The Alliance is a nonpartisan 501(c)(4) membership organization and the chartered state affiliate of the Alliance for Retired Americans, a grassroots organization with over 4.4 million members nationwide. See Ex. B, Decl. of Dora Vasquez ("Vasquez Decl.") ¶ 2–3. The Alliance's own membership includes nearly 51,000 retirees from public- and private-sector unions, community organizations, and individual activists in every county in the state. Id. ¶ 3. The Alliance's mission is to ensure social and economic justice and protect the civil rights of retirees after a lifetime of work, including by ensuring that its members have access to the franchise and can meaningfully participate in Arizona's elections. Id. ¶ 4. In support of that mission, the Alliance invests resources in conducting voter education programs throughout the state, including by distributing materials that educate voters on registering to vote, obtaining ballots, and navigating the state's election procedures. Id. ¶ 5. The Alliance also provides direct assistance to individuals who have questions about how to vote or concerns about ensuring that their vote is counted. Id. ¶¶ 5, 12.

To protect the right to vote and its other organizational interests, the Alliance has been involved in litigation implicating a range of voting-rights issues—including voter roll maintenance under the NVRA. See, e.g., Arizona All. for Retired Americans, Inc. v. Crosby, 256 Ariz. 297 (App. 2023) (affirming preliminary injunction against county recorder order to conduct hand-count audit); Strong Communities Found. of Ariz. v. Richer, No. 2:24-CV-02030-PHX-KML (D. Ariz.) (Alliance's motion to intervene as defendant pending in case challenging Arizona counties' list maintenance practices). The Alliance has also successfully intervened as a defendant in multiple other recent challenges to election procedures in Arizona elections. See Minute Order, Repub. Nat'l Comm. et al. v. Fontes, CV2024-050553 (Maricopa Cnty. Super. Ct. May 10, 2024) (noting the Alliance's and Voto

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Latino's intervention and granting motion to dismiss); Ruling and Order, *Ariz. Free Enter. Club v. Fontes*, No. S1300CV202300872 (Yavapai Cnty. Super. Ct. Apr. 25, 2024) (same); *Ariz. Free Enter. Club v. Fontes*, No. S1300CV202300202 (Yavapai Cnty. Super. Ct. Apr. 25, 2024) (noting the Alliance's and Voto Latino's intervention and granting motion for summary judgment).

Proposed Intervenors seek to participate in this case to protect the voting rights of their members and constituents as well as their own organizational resources. Bock Decl. ¶¶ 7–15; Vasquez Decl. ¶¶ 12–15.

LEGAL STANDARD

The standard for intervention is "broadly construed" because "a liberal policy in favor of intervention serves both efficient resolution of issues and broadened access to the courts." *Arizonans for Fair Elections v. Hobbs*, 335 F.R.D. 261, 265 (D. Ariz. 2020) (quoting *Wilderness Soc'y v. U.S. Forest Serv.*, 630 F.3d 1173, 1177 (9th Cir. 2011)).

To determine whether an applicant has a right to intervene under Federal Rule of Civil Procedure 24(a)(2), courts apply a "four-part test":

(1) the motion must be timely; (2) the applicant must claim a "significantly protectable" interest relating to the property or transaction which is the subject of the action, (3) the applicant must be so situated that the disposition of the action may as a practical matter impair or impede its ability to protect that interest; and (4) the applicant's interest must be inadequately represented by the parties to the action.

United States v. Aerojet Gen. Corp., 606 F.3d 1142, 1148 (9th Cir. 2010) (quoting *Cal. ex rel. Lockyer v. United States*, 450 F.3d 436, 440 (9th Cir. 2006)).

Rule 24(b) permits the Court to allow anyone to intervene where "the motion is timely" and "the applicant's claim or defense, and the main action, have a question of law or a question of fact in common." *Arizonans for Fair Elections*, 335 F.R.D. at 268 (cleaned up); *see also* Fed. R. Civ. P. 24(b).²

² Courts within the Ninth Circuit also in some instances require intervenors to show "independent grounds for jurisdiction." *United States v. City of Los Angeles*, 288 F.3d 391, 403 (9th Cir. 2002). But the Ninth Circuit has made clear the requirement "does not apply to proposed intervenors in federal-question cases when the proposed intervenor is not

Proposed Intervenors satisfy both standards here.³

ARGUMENT

I. Proposed Intervenors are entitled to intervene as a matter of right.

The Court should grant Proposed Intervenors' motion to intervene as of right under Rule 24(a)(2) because they have timely sought leave to participate, the disposition of this case could impair their ability to protect significant interests—protecting the voting rights of their members and constituents and preserving mission-critical resources—and no existing party adequately represents those interests.

A. The motion to intervene is timely and does not prejudice the parties.

In determining whether a motion for intervention as of right is timely, courts consider the totality of the circumstances facing the movant, with a focus on three factors:

(1) the stage of the proceeding at which an applicant seeks to intervene; (2) the prejudice to other parties; and (3) the reason for and length of the delay. When evaluating these factors, courts should be mindful that the crucial date for assessing the timeliness of a motion to intervene is when proposed intervenors should have been aware that their interests would not be adequately protected by the existing parties.

W. Watersheds Project v. Haaland, 22 F.4th 828, 835-36 (9th Cir. 2022) (cleaned up).

Proposed Intervenors' motion is indisputably timely. Plaintiffs filed suit on October 30, and this motion follows only twelve days later—before any responsive pleadings or dispositive motions have been filed, and after the Court resolved Plaintiffs' emergency motion. See ECF No. 17. Allowing intervention would not require altering any existing deadlines, and Proposed Intervenors will abide by any future deadlines set by the Court, so there is "no possible prejudice" to any party if intervention is granted. Arizonans for Fair

raising new claims." Freedom From Religion Found., Inc. v. Geithner, 644 F.3d 836, 844 (9th Cir. 2011)); see also Roosevelt Irrigation Dist. v. United States, No. CV-15-00439-PHX-JJT, 2015 WL 13747124, at *6 (D. Ariz. Sept. 3, 2015) (same). That is the case here.

³ Rule 24 further requires a motion to intervene to "be accompanied by a pleading that sets out the claim or defense for which intervention is sought." Fed. R. Civ. P. 24(c). Proposed Intervenors attach a proposed pleading to this motion. See Ex. C. Proposed Intervenors, however, believe the Complaint should be dismissed under Rule 12(b) and intend to move for dismissal under that Rule. Should they be granted intervention, Proposed Intervenors respectfully reserve the right to file a Rule 12(b) motion.

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Elections, 335 F.R.D. at 265–66; see United States v. Alisal Water Corp., 370 F.3d 915, 922 (9th Cir. 2004) (prejudice occurs where "intervention would inject new issues into the litigation" or "relief... [would be] delayed" (cleaned up)); see also W. Watersheds Project, 22 F.4th at 839 ("[t]hat this litigation may become more tangled and complex with the addition of interested parties is not a basis for denial of intervention").

B. The disposition of this case will impair Proposed Intervenors' ability to protect their interests.

Proposed Intervenors have significant protectable interests that stand to be impaired by Plaintiffs' requested relief here, thereby satisfying the intertwined second and third elements of Rule 24(a)(2).

"[A] prospective intervenor 'has a sufficient interest for intervention purposes if it will suffer a practical impairment of its interests as a result of the pending litigation." Wilderness Soc'y, 630 F.3d at 1179 (quoting Lockyer, 450 F.3d at 441). Consistent with its liberal standard, "Rule 24(a)(2) does not require a specific legal or equitable interest," and "it is generally enough that the interest is protectable under some law, and that there is a relationship between the legally protected interest and the claims at issue." Id. (quoting Sierra Club v. EPA, 995 F.2d 1478, 1484 (9th Cir. 1993)). "[T]he 'interest' test is primarily a practical guide to disposing of lawsuits by involving as many apparently concerned persons as is compatible with efficiency and due process." *Id.* (cleaned up). Applicants thus need not show that impairment is a "certainty," only that "disposition of the action 'may' practically impair a party's ability to protect their interest in the subject matter of the litigation." Citizens for Balanced Use v. Mont. Wilderness Ass'n, 647 F.3d 893, 900 (9th Cir. 2011) (quoting Fed. R. Civ. P. 24(a)(2)). Once an applicant has shown some protectible interest, courts generally "have little difficulty concluding that the disposition of [a] case may, as a practical matter, affect" those interests. Lockyer, 450 F.3d at 442. Proposed Intervenors each have at least two significant interests here in the ability of their members to remain on the rolls and successfully vote, as well as in preserving their limited resources.

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First, as numerous courts have recognized in cases seeking to remove voters from the rolls, organizations like Proposed Intervenors have significant interests in the voting rights of their members and ensuring that those members remain registered to vote. See, e.g., Jud. Watch, Inc. v. Ill. State Bd. of Elections, No. 24 C 1867, 2024 WL 3454706, at *1 (N.D. Ill. July 18, 2024); Bellitto v. Snipes, No. 16-cv-61474, 2016 WL 5118568, at *2–3 (S.D. Fla. Sept. 21, 2016). In *Judicial Watch*, for example, two organizations—collectively representing hundreds of thousands of workers and teachers in Illinois—were found to have "an associational interest in protecting their members from unlawful removal from the voter rolls should Plaintiffs succeed in obtaining their requested relief." 2024 WL 3454706, at *3. Likewise, in *Bellitto*, a labor union representing tens of thousands of healthcare workers and retirees in Florida was found to have a protectable interest in avoiding "the courtordered 'voter list maintenance' sought by Plaintiffs." 2016 WL 5118568, at *1-2. The same is true here—Proposed Intervenors collectively represent tens of thousands of lawful Arizona voters who stand to be wrongfully swept up in the voter purges threatened by this lawsuit, putting their voting rights at risk. See Bock Decl. ¶¶ 4–5; Vasquez Decl. ¶ 3. In fact, Plaintiffs' suit seeks to purge over 1.2 million registrants from Arizona's voter rolls. ECF No. 1, ¶¶ 113–14. The sheer scale of Plaintiffs' requested relief is likely to impact Proposed Intervenors' many members across the state. The threat of removal, alongside the added risk that such removal is erroneous, is a significant protectable interest. See also Wesberry v. Sanders, 376 U.S. 1 (1964) ("No right is more precious in a free country than that of having a voice in the election of those who make the laws under which, as good citizens, we must live."). Indeed, an organization's interest in protecting its constituents' and/or members' voting rights satisfies even the "more stringent" requirement of Article III, which "compels the conclusion that they have an adequate interest" for purposes of Rule 24. Yniguez v. Arizona, 939 F.2d 727, 735 (9th Cir. 1991); see also March for Our Lives Idaho v. McGrane, 697 F.Supp.3d 1029, 1042 (D. Idaho 2023) (holding organization had standing to challenge amendments to voter ID laws to protect constituents' voting rights).

Proposed Intervenors' interests here are particularly significant because they represent constituencies who face a heightened risk of wrongful removals from systematic court-ordered voter roll purges. Bock Decl. ¶¶ 7–12; Vasquez Decl. ¶¶ 6–9. For example, it is common for Alliance members to be in the process of relocating to assisted living facilities, moving in with or closer to family, or transitioning into smaller homes for financial reasons. Vasquez Decl. ¶ 7. Many Alliance members also frequently travel out of state to visit family or for personal travel. *Id.* Accordingly, Alliance members and other retirees are at a particularly acute risk of failing to receive a notice that is mailed by election officials to inform them that their voter registration is subject to cancellation. Moreover, the Alliance's members are 55 or older, and often have disabilities, illness, or mobility challenges that present barriers to voting, and thus many of the Alliance's retiree members are unable to vote in every election. Vasquez Decl. ¶ 6.

Similarly, many of One Arizona's members live on college campuses and frequently

Similarly, many of One Arizona's members live on college campuses and frequently change addresses due to their age and financial circumstances. Bock Decl. ¶ 10. This means they may miss a confirmation notice that is sent to an outdated address. Moreover, One Arizona's members are disproportionately Latino and "voter purges have often had the effect of clearing eligible voters from state registration lists and in a manner that tends to discriminate by race and nationality." Lydia Hardy, *Voter Suppression Post-Shelby: Impacts and Issues of Voter Purge and Voter ID Laws*, 71 Mercer L. Rev. 857, 866 (2020); see also Bock Decl. ¶ 8. One Arizona's membership organizations also assist other communities, such as Asian and Pacific Islanders, who are disproportionately impacted by purges. See Sarah M.L. Bender, Algorithmic Elections, 121 Mich. L. Rev. 489, 505 (2022) (noting algorithms used for purges disproportionately mismatch Asian names); see also Bock Decl. ¶¶ 4, 8–9. Those risks are especially acute where states engage in a "maximum effort at purging voting lists,"—exactly what Plaintiffs seek here—which increases the risk of "remov[ing] eligible voters." Pub. Int. Legal Found. v. Winfrey, 463 F. Supp. 3d 795, 801 (E.D. Mich. 2020) ("Winfrey") (quoting Bellitto, 935 F.3d at 1198). For these reasons,

Proposed Intervenors' members and constituents face a significant risk of being swept up in the removals that Plaintiffs seek, despite being lawful Arizona voters.

Second, the disposition of this case further threatens Proposed Intervenors' interests in preserving their mission-critical organizational resources. See Jud. Watch, Inc., 2024 WL 3454706, at *3 (finding that labor unions had "organizational interest in avoiding adverse reallocation of resources to protect the voting rights of their members"); Issa v. Newsom, No. 2:20-CV-01044, 2020 WL 3074351, at *3 (E.D. Cal. June 10, 2020) (finding significant protectable interest in organizations "diverting their limited resources to educate their members on the election procedures"); Paher v. Cegavske, No. 3:20-CV-00243, 2020 WL 2042365, at *2 (D. Nev. Apr. 28, 2020) (finding "significant protectable interest" in "organizational intervenors' efforts to promote the franchise").

If Plaintiffs' requested relief is granted, One Arizona would be forced to divert resources to educating voters about the impending purges and ensuring that their member organizations are prepared to counteract such relief. Bock Decl. ¶ 14. These new expenditures would come at the expense of One Arizona's existing investments in programs like those providing grants to member organizations to conduct voter registration drives and coordinating digital communications programs. *Id.* Similarly, the Alliance would be forced to expend resources on identifying and educating its members about the impending purges, and on how to ensure such voters remain registered, at the expense of its ongoing civic engagement-related activities. Vasquez Decl. ¶¶ 10–13. Proposed Intervenors would have to further expend resources to reach and re-register voters, as well as aid voters in responding to removal notices and inquiries. Bock Decl. ¶ 14; Vasquez Decl. ¶¶ 10–12.

C. Proposed Intervenors' interests are not adequately represented.

Proposed Intervenors will not be assured adequate representation in this matter if they are denied intervention. "[T]he burden of making this showing is minimal" and is "satisfied if the applicant shows that representation of its interests *may* be inadequate." *Hoopa Valley Tribe v. United States Bureau of Reclamation*, 648 F. Supp. 3d 1196, 1204 (E.D. Cal. 2022) (quoting *Sagebrush Rebellion Inc. v. Watt*, 713 F.2d 525, 528 (9th Cir.

1983)) (emphasis added); see also Berger v. N.C. State Conf. of the NAACP, 597 U.S. 179, 196 (2022) (citing Trbovich v. United Mine Workers of Am., 404 U.S. 528, 538 n.10 (1972)). Accordingly, courts are "liberal in finding" this requirement to be met because "there is good reason in most cases to suppose that the applicant is the best judge of the representation of the applicant's own interests." 7C Charles Alan Wright & Arthur R. Miller, Federal Practice & Procedure § 1909 (3d ed. 2024). In the Ninth Circuit, "[i]n evaluating adequacy of representation, [courts] examine three factors: (1) whether the interest of a present party is such that it will undoubtedly make all of a proposed intervenor's arguments; (2) whether the present party is capable and willing to make such arguments; and (3) whether a proposed intervenor would offer any necessary elements to the proceeding that other parties would neglect." Citizens for Balanced Use, 647 F.3d at 898 (citation omitted). Because Proposed Intervenors' interests are distinct, none of the existing parties adequately represent them.

Plaintiffs naturally cannot represent Proposed Intervenors' interests, as Proposed Intervenors strongly oppose the voter removals and other relief that Plaintiffs seek here. And while Secretary Fontes is on the side of the lawsuit that Proposed Intervenors seek to join, he does not adequately represent Proposed Intervenors' specific interests. *See supra* Section I.B. The Supreme Court recently cautioned that courts should not conduct this inquiry at too "high [a] level of abstraction," and reaffirmed that, even where the parties interests "seem[] closely aligned," the burden to demonstrate inadequate representation remain "minimal" unless those interests are "identical." *Berger*, 597 U.S. at 196. In other words, even if the Secretary also opposes the relief that Plaintiffs seek, it does not necessarily follow that he will adequately represent the interests of two membership-based, nongovernmental, civic organizations in Arizona. *See Citizens for Balanced Use*, 647 F.3d at 899 ("[T]he government's representation of the public interest may not be 'identical to the individual parochial interest' of a particular group just because 'both entities occupy the

same posture in the litigation." (quoting *WildEarth Guardians v. U.S. Forest Serv.*, 573 F.3d 992, 996 (10th Cir. 2009))).⁴

Here, given the differing "nature" of their "interests," it is far from clear that the Secretary "will undoubtedly make all of a proposed intervenor's arguments." Citizens for Balanced Use, 647 F.3d at 898. And the divergence of interests between government officials and private parties is particularly sharp in actions like this one seeking to identify and remove voters from the rolls. See, e.g., Winfrey, 463 F. Supp. 3d at 799–800; Jud. Watch, Inc., 2024 WL 3454706, at *4–5. The NVRA imposes on Secretary Fontes "twin objectives," including both "easing barriers to registration and voting, while at the same time protecting electoral integrity and the maintenance of accurate voter rolls." *Bellitto*, 935 F.3d at 1198. This "naturally create[s] some tension" with groups like Proposed Intervenors, who have a more limited focus on protecting their ewn interests and those of their membervoters. Winfrey, 463 F. Supp. 3d at 801 (citing Bellitto, 935 F.3d at 1198). That is precisely the case here: While Proposed Intervenors strongly oppose voter removal programs, the Secretary has a legal *obligation* to maintain the voter rolls consistent with the NVRA, which may entail additional removals of registrants. See Bellitto, 935 F.3d at 1198–99 (discussing the "balance" that Congress "crafted" in enacting the NVRA's list maintenance provisions). Moreover, the Secretary's "execution of its duties may be in tension with Proposed Intervenors' interests" because "the [government] might deem the potential for costly litigation in this case a suboptimal use of its resources and might therefore enter into a more generous settlement agreement with Plaintiffs that might run contrary to [the] Proposed Intervenors' interests." Jud. Watch, Inc., 2024 WL 3454706, at *4.

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⁴ Accordingly, courts have "often concluded that governmental entities do not adequately represent the interests of aspiring intervenors." *Fund for Animals, Inc. v. Norton*, 322 F.3d 728, 736 (D.C. Cir. 2003). This is because a government-official defendant's interests are "necessarily colored by [their] view of the public welfare rather than the more parochial views of a proposed intervenor whose interest is personal to it." *Kleissler v. U.S. Forest Serv.*, 157 F.3d 964, 972 (3d Cir. 1998) (explaining that the burden in these circumstances is "comparatively light"); *accord Berger*, 597 U.S. at 196 (emphasizing that U.S. Supreme Court in *Trbovich* refused to presume Secretary of Labor was adequate representative of union member's interest even where both sought "relief against the union" because "the Secretary also had to bear in mind broader public-policy implications").

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Proposed Intervenors would make. *Citizens for Balanced Use*, 647 F.3d at 898. One Arizona and the Alliance each have unique interests "in preserving *their* resources and protecting the voting rights of *their* members," while the government "has no obligation to protect these specific resources or voting interests." *Jud. Watch, Inc.*, 2024 WL 3454706, at *4. (emphasis in original). Proposed Intervenors are thus willing to make arguments necessary to limit any kind of further scrutiny into Arizona's voter rolls based on Plaintiffs' assertions, whereas the Secretary will be cabined by his statutory obligations to carry out list-maintenance protocols. For example, if resolution of this case turns on whether Arizona must remove voters by a certain date after they have become "inactive," *see* Compl. ¶ 114, the Secretary's official duties and obligations may cause his position to diverge significantly from the position of Proposed Intervenors on this issue: that the NVRA does not require *any* affirmative removal of registrants by any particular date.

It is also unlikely that Defendant will be "willing" to make all the arguments that

All of the factors for determining whether the Secretary adequately represents Proposed Intervenors thus favor granting intervention.

II. Proposed Intervenors should be granted permissive intervention.

In the alternative, the Court should grant Proposed Intervenors permissive intervention because they have "'defense[s] that share[] with the main action a common question of law or fact" and their intervention will not "unduly delay or prejudice the adjudication of the original parties' rights." *Ariz. Democratic Party v. Hobbs*, No. CV-20-01143, 2020 WL 6559160, at *1 (D. Ariz. June 26, 2020) (quoting Fed. R. Civ. P. 24(b)). The motion is timely and, given Proposed Intervenors' commitment to adhering to any case schedule, does not risk prejudicing existing parties. *See supra* Section I.A. And Proposed Intervenors' defenses depend on the resolution of many of the same questions of fact and law—including the strength of Plaintiffs' evidence and the proper application of the NVRA. *See* Ex. C (Proposed Intervenors' Proposed Answer).

In deciding whether to exercise discretion to permit intervention under Rule 24(b), courts may also consider "several relevant factors . . . including the nature and extent of the

intervenors' interest, the legal position they seek to advance, and whether parties seeking intervention will significantly contribute to full development of the underlying factual issues in the suit and to the just and equitable adjudication of the legal questions presented." *Ariz. All. for Retired Ams. v. Hobbs*, No. CV-22-01374, 2022 WL 4448320, at *2 (D. Ariz. Sept. 23, 2022) (citation omitted). These considerations counsel in favor of granting permissive intervention here.

As described, Proposed Intervenors have significant and parochial interests in preventing wrongful removals of their members and constituents, as well as ensuring they are not disenfranchised, and in protecting their existing mission-critical core activities from diminished efficacy and reduced investment as a result of Plaintiffs' requested relief. *See supra* Section I.B. And because Proposed Intervenors are the only parties seeking to protect the voters who are at risk of wrongful removal from the rolls as a consequence of Plaintiffs' suit, *see supra* Section I.C, they will aid the Court in developing a full record of the relevant considerations—including the impact of this litigation on vulnerable voters across the state. Proposed Intervenors' perspective of the voters who stand to be removed from the rolls, unencumbered by Defendant's competing obligations under the NVRA, will indisputably contribute to the "just and equitable adjudication" of this lawsuit. *Ariz. All. for Retired Ams.*, 2022 WL 4448320, at *2.

Thus, because Rule 24 is liberally construed to ensure that all interested parties have the opportunity to protect their rights and interests, it should grant permissive intervention.

CONCLUSION

Proposed Intervenors respectfully request that the Court grant their motion to intervene.

RESPECTFULLY SUBMITTED this 11th day of November, 2024. COPPERSMITH BROCKELMAN PLC By: /s/ D. Andrew Gaona D. Andrew Gaona Austin C. Yost ELIAS LAW GROUP LLP Lalitha D. Madduri* Christopher D. Dodge* Omeed Alerasool* James J. Pinchak* Julie Zuckerbrod* Attorneys for Proposed Intervenor-Defendants One Arizona and the Arizona Alliance for Retired Americans *Pro Hac Vice Application Forthcoming

I, Natalí Fierros Bock, hereby declare and state the following:

1. I am over 18 years of age and competent to testify, and the following facts are based on my personal knowledge.

2. I am the Executive Director of One Arizona, a nonpartisan, nonprofit corporation organized under section 501(c)(3) of the Internal Revenue Code. I have been in this position since May 2024, and I oversee all of the organization's operations and programs. Prior to becoming Executive Director, I served as the Executive Director of Rural Arizona Engagement ("RAZE"), one of One Arizona's member organizations. As the head of a member organization, I was also a "table member" of One Arizona. I also served as the Secretary for the Executive Committee of One Arizona beginning in 2022. In my role as Secretary, I was responsible for maintaining notes from Board meetings and other important information for the organization, and was also a voting member of the Executive Committee. Through these positions, I am personally knowledgeable about One Arizona's work throughout the state, including its voter-registration, voter protection, get-out-the-vote, and other election-related activities, as well as its resource-allocation

decisions.

3. One Arizona initially formed in 2010 as a direct response to growing disenfranchisement of Latino voters in the state and in the wake of SB 1070—also known as the "Show Me Your Papers Law." The law introduced a variety of immigration-related state offenses and enhanced the immigration-related enforcement authority of Arizona's state and local law enforcement officers. In effect, the law has allowed law enforcement to racially profile people of color in Arizona, particularly Latino people. Recognizing the

chilling effect that SB 1070 and the growing culture of animus against Latino people was having on the exercise of basic civil rights, four immigration advocacy groups banded together in 2010 with a goal of registering 12,000 voters and, shortly after, One Arizona was born.

- 4. Since then, One Arizona has expanded into a nonpartisan, nonprofit advocacy group made up of 29 organizations who together focus on building a culture of civic engagement and democratic participation, especially among voters in historically underrepresented communities, including Latino voters, other communities of color, and young people. One Arizona is the umbrella organization for these 29 groups, who are the members of One Arizona and who represent a diverse coalition of multicultural groups that are focused on advancing a variety of fundamental civil rights in Arizona. To become a member of One Arizona an organization must, among other things, apply to One Arizona and explain why the group aligns with One Arizona's values. The table members representing the existing member organizations then hold a vote on whether to add the new member organization. The table members representing the member organizations also vote on the leadership of One Arizona.
- 5. The centerpiece of One Arizona's mission today is its commitment to increasing civic engagement and democratic participation. As a result, One Arizona heavily invests in voter registration efforts, get-out the-vote projects, voter protection programs, and election-related efforts. In particular, One Arizona provides training, written materials, and other resources to its member groups, who work collaboratively to advance One Arizona's mission of ensuring that all Arizonans are able to participate in the

state's elections. One Arizona also provides direct grants to its member groups so that those groups can implement One Arizona's programs, including its voter registration and grassroots get-out-the-vote programs, youth-advocacy programs, and immigration support services.

- 6. In the last six years alone, One Arizona's members have registered more than 600,000 voters in the state—including 185,000 during 2020 alone. One Arizona also invests substantial resources to directly coordinate field work aimed at engaging with potential voters, as well as voter education and community outreach—especially through social media campaigns and other digital programs geared toward young voters and underrepresented groups in Arizona. Consistent with these objectives, during the 2024 election cycle, One Arizona has coordinated statewide voter-registration efforts, get-out-the-vote, election-protection efforts, and democracy-defense efforts across the state. To date, we have hired 15 paid employees to help us carry out these mission-critical programs.
- 7. This lawsuit threatens One Arizona's members, mission, and the mission-critical work described above. Plaintiffs seek to force the state to investigate the voting history of over one million "inactive" registered voters in Arizona and immediately cancel the registration of any of those voters who purportedly did not vote in the 2020 or 2022 elections.
- 8. The rushed voter purge that Plaintiffs seek is likely to risk improperly removing the members and constituents of One Arizona's member organizations from the rolls. Our members are largely people of color, and voter purges like the ones Plaintiffs

seek to compel with this lawsuit often have the effect of mistakenly removing eligible voters from the rolls in a way that discriminates by race and nationality.

- 9. For example, many of our members live in households with family members who have similar names such as Luis Jiminez, Sr. and Luis Jimenez, Jr. If one family member fails to respond to a confirmation notice, their family member with a similar name may be mistakenly purged from the voter rolls. And many Latinos have longer, hyphenated, or multiple last names that do not conform to government standards. These constituents are often confused for others when governments cross-check information in databases. As a result of these kinds of errors, our members who are active voters are more likely to be mistakenly identified as "inactive" voters who might have a similar name and unlawfully removed from Arizona's voter rolls.
- 10. Our members are also likely to be impacted by a purge that targets "inactive" voters. For example, many of our members live on college campuses and frequently change addresses. Thus, they may miss a confirmation notice that is sent to an outdated address and become labeled as "inactive."
- 11. Additionally, many of our members face barriers to voting due to factors such as anti-immigrant animus, financial instability, language barriers, and caretaking and work responsibilities. Because of these barriers, I expect that some of our members were unable to vote in the 2020 or 2022 elections.
- 12. As a result of these and other circumstances, the members and constituents of One Arizona's member organizations are highly likely to be implicated by the relief that Plaintiffs' request. Plaintiffs' requested relief threatens to disenfranchise these

individuals by removing them from the voter rolls. If voters are wrongly removed from the rolls, they may not realize until it is too late and find themselves completely disenfranchised, posing a direct threat to One Arizona's members' fundamental rights and the organization's mission by diminishing its organizing power and ability to grow political engagement among young people and people of color across Arizona.

- 13. In addition, the looming threat of increased scrutiny on "inactive" voters is likely to chill our members' planned activities around voter registration and may lead some to decide not to engage in such activities at all rather than risk the potential consequences.
- 14. Given that One Arizona's top priority is to create a healthy ecosystem of civic engagement and democratic participation, Plaintiffs' requested relief will force One Arizona to expend significant resources and staff time to educate constituents about the changes and the associated risk of wrongful purging. Further, to combat the effects of such relief, One Arizona would expend staff time and financial resources developing coordinated communications campaigns to educate voters about how to check whether they have been removed from the rolls and reregistering. One Arizona would further provide financial support to its member organizations that give direct support to voters who seek assistance after becoming subject to purges. Because One Arizona has limited resources, funding for this kind of programming would necessarily be diverted away from One Arizona's investments in its other critical programming. Diverting these resources would be detrimental to our work and our mission, particularly given that we did not plan to continue voter registration programming in the months following the 2024 election.

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15. For all these reasons, Plaintiffs' requested relief would harm One Arizona directly as well as the communities of people of color and young people that we serve in Arizona. If our members are purged from the rolls, disenfranchised, or chilled from political participation, we cannot achieve our mission to improve the lives of Arizonans by building a culture of civic participation across the state.

I declare under penalty of perjury that the foregoing is true and correct.

EXECUTED this 7th day of November, 2024.

By:

Natalí Fierros Bock Executive Director

One Arizona

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Exhibit B

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- 2. I am the Executive Director of the Arizona Alliance for Retired Americans (the "Alliance"), a non-partisan 501(c)(4) nonprofit, social welfare organization incorporated in Arizona. I have held this position since 2019.
- The Alliance is a chartered state affiliate of the Alliance for Retired Americans, a nationwide grassroots organization with more than 4.4 million members. In Arizona, the Alliance has just shy of 51,000 retiree members throughout the state's 15 counties. Our members mostly come from various AFL-CIO affiliated unions and have worked in several different industries before retirement, though membership is open to anyone.
- 4. The Alliance's mission is to ensure social and economic justice and to protect the civil rights of retirees after a lifetime of work. To further its mission, the Alliance works to protect the rights of its members to vote and to have their votes counted.
- 5. The Alliance invests significant resources to mobilize its members and conduct voter education programs in Arizona. This work includes, but is not limited to, working with our partners at AFL-CIO to put together and distribute materials that educate voters on issues of importance to our members such as the protection of Social Security, Medicare, and Medicaid benefits and the price of prescription drugs; hosting town halls on such issues; helping our members confirm their voter registration status and track the status of their submitted mail ballots; answering any questions our members may have about how to cast their ballots and make sure that they are counted; and engaging in get-out-the-vote work to ensure our members successfully cast their ballots.
- 6. The Alliance's members are mostly 55 or older, and often have disabilities, illness, or mobility challenges that present barriers to voting. For example, our members often rely on family members or neighbors for rides to the polls and assistance with voting, but if someone gets sick or is unable to provide them assistance on election day, our members may be unable to vote. Additionally, our members and other retirees sometimes get ill or are unexpectedly hospitalized on election day and cannot vote. Because of these

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and other circumstances, I expect that some of our members and other retirees were unable to vote in the 2020 or 2022 elections.

- 7. It is also common for our members to be in the process of relocating to assisted living facilities, moving to be closer to or to move in with family, or transitioning into smaller homes for financial reasons. Many of our members also frequently travel out of state to visit family or for personal travel.
- 8. For the reasons just described, our members and other retirees are at a particularly acute risk of failing to receive a notice that is mailed by election officials to inform them that their voter registration is subject to cancellation and being among those who did not vote in two consecutive elections.
- As a result, any related removal of voters from Arizona's rolls would disproportionately impact the Alliance's members. Such removal programs could mean that one of our members will be deregistered without their knowledge only to find out they cannot vote when they try to cast a ballet, when it is too late to re-register.
- 10. If new voter removal programs are implemented, taking steps to ensure that our members are and remain registered to vote in their jurisdictions and that any previously registered, eligible members are able to re-register would become a priority for the Alliance. If a voter purge occurs after the 2024 election, I expect it will require significant resources to educate our members about the risks of erroneous removals, since voting and voter registration will no longer be top of mind for them.
- 11. We would be forced to develop new materials, including creating entirely new fact sheets, and to use tools such as social media, email, traditional mail, phone banking and other means to ensure that our members are aware of the changes and associated risks.
- 12. The Alliance would also provide direct assistance to our members who will come to us seeking assistance in understanding how to respond to a removal notice, and/or navigating the re-registration process.
- 13. Having to take these steps would seriously undercut our mission. The Alliance has very limited resources and is staffed by only a handful of volunteers, so

undertaking such actions to mitigate the impact of any voter purges would necessarily come at a cost to our other critical activities, as described above.

- 14. Additionally, when the Alliance's members face obstacles to casting a ballot and having their votes counted—like wrongful removals of our members from the rolls—it is more difficult for the Alliance and its members to associate and effectively further their shared policy goals in Arizona.
- 15. Removal of our members from the voter rolls, as well as redirecting our limited resources to respond to such removals, will diminish both our members' ability to vote for their preferred candidates and policies and frustrate the Alliance's ability to further our organizational mission.

I declare under penalty of perjury that the foregoing is true and correct.

EXECUTED this 7th day of November, 2024.

By:

Dora Vasquey

Dora Vasquez
Executive Director
Alliance for Retired Americans

Exhibit Completinocracy to complete the comp

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Request for Injunction ("Complaint") as follows:

NATURE OF THE ACTION

Americans (together, "Proposed Intervenors") answer Plaintiffs' Verified Complaint and

Proposed Intervenor-Defendants One Arizona and the Arizona Alliance for Retired

The Complaint contains an unnumbered introduction titled "Nature of the Action." It consists solely of legal argument, to which no response is required, as well as facts asserted elsewhere in the Complaint, which Proposed Intervenors respond to below. To the extent a response is required, the Proposed Intervenors incorporate by reference the below paragraphs as their response, deny the allegations, and deny that Plaintiffs are entitled to any relief.

JURISDICTION AND VENUE

- 1. Paragraph 1 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny that this Court has subject-matter jurisdiction or the authority to grant relief under the cited statutes.
- 2. Paragraph 2 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Adrian Fontes "resides in this district." Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 2 and therefore deny them.
- 3. Paragraph 3 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.

PARTIES

- 4. Proposed Intervenors incorporate by reference each of their preceding admissions, denials, and statements as if fully set forth herein.
- 5. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in the first sentence of Paragraph 5 and therefore

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deny them. The remainder of Paragraph 5 states a legal conclusion to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.

- 6. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 6 that "Plaintiff Lindsey Graham is an Arizona resident, a Citizen AG member, and an active registered voter of Maricopa County," and therefore deny them. The remainder of Paragraph 6 states a legal conclusion to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 7. Proposed Intervenors admit that Adrian Fontes is the Arizona Secretary of State and that he is sued in his official capacity. The remainder of Paragraph 7 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statutes contain the quoted text and deny the remaining allegations in Paragraph 7.

STATUTORY BACKGROUND

- Proposed Intervenors incorporate by reference each of their preceding 8. admissions, denials, and statements as if fully set forth herein.
- 9. Paragraph 9 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 9.
- 10. Paragraph 10 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- Paragraph 11 contains legal contentions, characterizations, conclusions, and 11. opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 11.

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- 12. Paragraph 12 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited case contains the quoted text and deny the remaining allegations in Paragraph 12.
- 13. Paragraph 13 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- Proposed Intervenors admit that November 9, 2022, is the day immediately 14. after the November 8, 2022, Midterm Election, and that the November 4, 2020, General Election and the November 8, 2022, Midterm Election were consecutive federal elections. The remainder of Paragraph 14 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack knowledge or information as to whether "confirmation notices" were sent to Arizona voters" as described in Paragraph 14, and therefore deny the allegation. Proposed Intervenors deny the remaining allegations in Paragraph 14.
- Paragraph 15 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 16. Paragraph 16 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
 - 17. Admitted.
- 18. Paragraph 18 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 18.
- Paragraph 19 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed

Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 19.

- 20. Paragraph 20 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 20.
- 21. Paragraph 21 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 21.
- 22. Paragraph 22 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny that Defendant has violated the National Voter Registration Act ("NVRA") and deny the remaining allegations in Paragraph 22.

STATEMENT OF FACTS

- 23. Proposed Intervenors incorporate by reference each of their preceding admissions, denials, and statements as if fully set forth herein.
- 24. Paragraph 24 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 25. Paragraph 25 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 25.
- 26. Paragraph 26 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the NVRA seeks to "protect the fundamental right to vote of those

who otherwise could potentially be removed improperly," and deny the remaining allegations in Paragraph 26.

- 27. Paragraph 27 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 28. Paragraph 28 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 29. Paragraph 29 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 30. Paragraph 30 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 30.
- 31. Paragraph 31 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 32. Paragraph 32 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited case contains the quoted text and deny the remaining allegations in Paragraph 32.
- 33. Proposed Intervenors admit the EAC is an independent federal agency. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations in Paragraph 33 and therefore deny them.
- 34. Proposed Intervenors admit the EAC has conducted the Election Administration and Voting Survey ("EAVS") since 2004. Proposed Intervenors lack

sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations in Paragraph 34 and therefore deny them.

- 35. Admitted.
- 36. Proposed Intervenors admit the EAVS is sent to the chief election official of each state. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations in Paragraph 36 and therefore deny them.
- 37. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 37 and therefore deny them.
- 38. The cited document speaks for itself. To the extent a response is required, Proposed Intervenors admit that the most recent EAVS report was published in June 2023. Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 38 and therefore deny them.
- 39. The cited document speaks for itself. To the extent a response is required, Proposed Intervenors admit that the second most recent EAVS report was published in August 2021. Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 39 and therefore deny them.
- 40. The cited documents speak for themselves. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 40 and therefore deny them.
- 41. The cited document speaks for itself. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 41 and therefore deny them.
- 42. The cited documents speak for themselves. Further, Paragraph 42 also contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack sufficient

knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 42 and therefore deny them.

- 43. Proposed Intervenors admit that Katie Hobbs served as Arizona Secretary of State from January 7, 2019, through January 2, 2023. Further, the cited document speaks for itself. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations in Paragraph 43 and therefore deny them.
- 44. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 44 and therefore deny them.
- 45. Paragraph 45 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 45 and therefore deny them.
- 46. The cited document speaks for itself. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 46 and therefore deny them.
- 47. Paragraph 47 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 47 and therefore deny them.
- 48. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 48 and therefore deny them.
- 49. Paragraph 49 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 50. Paragraph 50 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed

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Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 50 and therefore deny them.

- Paragraph 51 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Exhibit 4 to Plaintiffs' declaration purports to request records reflecting "the total number of voters who were sent confirmation notices between November 7, 2018 and November 3, 2020 who did not respond to the notice but voted on November 3, 2020" or "November 8, 2022." Proposed Intervenors otherwise deny the remaining allegations in Paragraph 51.
- 52. The cited document speaks for itself. Further, Paragraph 52 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Exhibit 4 to Plaintiffs' declaration purports to request "specific information and records." Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 52 and therefore deny them.
- Paragraph 53 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Exhibit 4 to Plaintiffs' declaration purports to request records reflecting "the total number of voters who were sent confirmation notices between November 7, 2018 and November 3, 2020 who did not respond to the notice but voted on November 3, 2020" or "November 8, 2022." Further, Proposed Intervenors admit that the cited case contains the quoted text. Proposed Intervenors otherwise deny the remaining allegations in Paragraph 53.
- 54. The document cited in Paragraph 54 speaks for itself. To the extent a response is required, Proposed Intervenors admit that Exhibit 5 to Plaintiffs' declaration purports to state that "the Secretary of State's Office does not have any records responsive to your request. However, the individual counties may have the information you seek to obtain."

Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 54 and therefore deny them.

- 55. The document cited in Paragraph 55 speaks for itself. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 55 and therefore deny them.
 - 56. Proposed Intervenors deny the allegation in Paragraph 56.
 - 57. Proposed Intervenors deny the allegation in Paragraph 57.
- 58. Paragraph 58 contains no new allegations. Proposed Intervenors incorporate by reference each of their preceding admissions, denials, and statements as if fully set forth herein.
- 59. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 59 and therefore deny them.
- 60. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 60 and therefore deny them.
- 61. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 61 and therefore deny them.
 - 62. Proposed Intervenors deny the allegations in Paragraph 62.
- 63. Paragraph 63 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 63 and therefore deny them.
- 64. Paragraph 64 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 65. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 65 and therefore deny them.
- 66. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 66 and therefore deny them.

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- Proposed Intervenors lack sufficient knowledge or information to form a belief 67. as to the truth or falsity of the allegations in Paragraph 67 and therefore deny them.
- 68. Proposed Intervenors deny that Defendant has violated the NVRA. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations in Paragraph 68 and therefore deny them.
- 69. Proposed Intervenors deny that Defendant has violated the NVRA. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations in Paragraph 69 and therefore deny them.
- 70. Proposed Intervenors deny that Defendant has violated the NVRA. Paragraph 70 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.

FIRST CLAIM FOR RELIEF

- Paragraph 71 contains no new allegations. Proposed Intervenors incorporate 71. by reference each of their preceding admissions, denials, and statements as if fully set forth herein.
- 72. The document cited in Paragraph 72 speaks for itself. Further, Paragraph 72 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Exhibit 4 to Plaintiffs' declaration purports to request "specific information and records." Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 72 and therefore deny them.
- 73. Paragraph 73 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Exhibit 4 to Plaintiffs' declaration purports to request records reflecting "the total number of voters who were sent confirmation notices between November 7, 2018 and November 3, 2020 who did not respond to the notice but voted on

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27 28 November 3, 2020" or "November 8, 2022." Proposed Intervenors otherwise deny the remaining allegations in Paragraph 73.

- 74. The document cited in Paragraph 74 speaks for itself. To the extent a response is required, Proposed Intervenors admit that Exhibit 5 to Plaintiffs' declaration purports to state that "the Secretary of State's Office does not have any records responsive to your request. However, the individual counties may have the information you seek to obtain." Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 74 and therefore deny them.
- 75. Paragraph 75 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- Paragraph 76 contains legal contentions, characterizations, conclusions, and 76. opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that "[t]he 2022 Midverm Election took place on November 8, 2022." Proposed Intervenors otherwise deny the remaining allegations in Paragraph 76.
- Paragraph 77 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that Exhibit 4 to Plaintiffs' declaration purports to request records reflecting "the total number of voters who were sent confirmation notices between November 7, 2018 and November 3, 2020 who did not respond to the notice and did not vote on November 3, 2020, but did vote on November 8, 2022." Proposed Intervenors otherwise deny the remaining allegations in Paragraph 77.
- 78. Paragraph 78 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 79. Paragraph 79 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.

Paragraph 80 contains legal contentions, characterizations, conclusions, and

Paragraph 81 contains legal contentions, characterizations, conclusions, and

Proposed Intervenors deny that Defendant has violated the NVRA. Proposed

Paragraph 88 contains no new allegations. Proposed Intervenors incorporate

The document cited in Paragraph 89 speaks for itself. To the extent a response

opinions to which no response is required. To the extent a response is required, Proposed

opinions to which no response is required. To the extent a response is required, Proposed

Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity

Proposed Intervenors deny the allegations in Paragraph 82.

Proposed Intervenors deny the allegations in Paragraph 83.

Proposed Intervenors deny the allegations in Paragraph 85.

Proposed Intervenors deny the allegation in Paragraph 86.

Proposed Intervenors deny the allegation in Paragraph 87.

SECOND CLAIM FOR RELIEF

by reference each of their preceding admissions, denials, and statements as if fully set forth

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herein.

Intervenors deny the allegations.

Intervenors deny the allegations.

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is required, Proposed Intervenors admit that Exhibit 5 to Plaintiffs' declaration purports to state that "the Secretary of State's Office does not have any records responsive to your

of the remaining allegations in Paragraph 84 and therefore deny them.

- request. However, the individual counties may have the information you seek to obtain." Proposed Intervenors otherwise lack sufficient knowledge or information to form a belief 23
 - as to the truth or falsity of the allegations in Paragraph 89 and therefore deny them.
 - 90. Proposed Intervenors deny the allegation in Paragraph 90.
 - 91. Proposed Intervenors deny the allegation in Paragraph 91.

THIRD CLAIM FOR RELIEF1

- 92. Paragraph 92 contains no new allegations. Proposed Intervenors incorporate by reference each of their preceding admissions, denials, and statements as if fully set forth herein.
- 93. Paragraph 93 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 94. Paragraph 94 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 94.
- 95. Paragraph 95 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 95.
- 96. Paragraph 96 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors admit that the cited statute contains the quoted text and deny the remaining allegations in Paragraph 96.
- 97. Paragraph 97 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 98. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 98 and therefore deny them.
- 99. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 99 and therefore deny them.

¹ Footnote 7 of the Complaint contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.

- 100. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 100 and therefore deny them.
- 101. Paragraph 101 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 101 and therefore deny them.
- 102. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 102 and therefore deny them.
- 103. Paragraph 103 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 104. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 104 and therefore deny them.
- 105. Paragraph 105 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 106. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 106 and therefore deny them.
- 107. Paragraph 107 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 107 and therefore deny them.
- 108. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 108 and therefore deny them.
- 109. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 109 and therefore deny them.
- 110. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 110 and therefore deny them.

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- 111. Proposed Intervenors lack sufficient knowledge or information to form a belief as to the truth or falsity of the allegations in Paragraph 111 and therefore deny them.
- 112. Paragraph 112 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 113. Paragraph 113 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
- 114. Paragraph 114 contains legal contentions, characterizations, conclusions, and opinions to which no response is required. To the extent a response is required, Proposed Intervenors deny the allegations.
 - 115. Proposed Intervenors deny the allegations in Paragraph 115.

PRAYER FOR RELIEF

Proposed Intervenors deny that Plaintiffs are entitled to any relief.

GENERAL DENIAL

Proposed Intervenors deny every allegation in Plaintiffs' Complaint that is not expressly admitted herein,

AFFIRMATIVE DEFENSES

- 1. Plaintiffs' claims are barred because Plaintiffs lack Article III standing.
- 2. Plaintiffs' claims are barred because they seek relief inconsistent with federal and state law.
- 3. Plaintiffs' claims are equitably barred, including (but not limited to) because of laches.
- 4. Plaintiffs' claims are barred because Plaintiffs failed to issue proper NVRA notice.
 - 5. Plaintiffs have waived the right to bring some or all of their claims.
 - 6. Proposed Intervenors reserve the right to amend this Answer at a later time.

Document 19-3

Filed 11/11/24

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