#### IN THE SUPREME COURT OF PENNSYLVANIA

No. 28 WAP 2024

REPUBLICAN NATIONAL COMMITTEE, REPUBLICAN PARTY OF PENNSYLVANIA, and WASHINGTON COUNTY BOARD OF ELECTIONS,

Appellants,

v.

CENTER FOR COALFIELD JUSTICE, et al.,

Appellees.

## AMICUS BRIEF OF SECRETARY AL SCHMIDT AND DEPARTMENT OF STATE

Kathleen M. Kotula (No. 86321) Kathleen A. Mullen (No. 84604) Pennsylvania Department of State 306 North Office Bldg. 401 North Street Harrisburg, PA 17120-0500

October 11, 2024

Michael J. Fischer (No. 322311) Aimee D. Thomson (No. 326328) Jacob B. Boyer (No. 324396) Office of General Counsel 333 Market Street, 17th Floor Harrisburg, PA 17101 aimeethomson@pa.gov (223) 234-4986

Counsel for Amici Secretary of the Commonwealth Al Schmidt and Department of State

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#### INTEREST OF AMICI CURIAE

The Secretary of the Commonwealth and the Department of State file this amicus brief to aid the Court's resolution of this matter.

The Department of State administers the Statewide Uniform Registry of Electors ("SURE"). 25 Pa.C.S. § 1222. The SURE system is highly relevant to the arguments made by the parties and is directly implicated by the relief ordered in this matter.

In addition, the Secretary has a strong interest in ensuring that counties are canvassing ballots and certifying election results consistent with the requirements of the Election Code and the Pennsylvania and U.S. Constitutions so that he may properly fulfill his statutory responsibilities, which includes certifying the results of all elections in Pennsylvania. 25 P.S. §§ 2621(f), 3159.1

 $<sup>^1</sup>$  This brief was not authored or paid for, in whole or in part, by any person or entity other than amici and their counsel.

#### **ARGUMENT**

This appeal concerns the actions of a single county board of elections that segregated mail-ballot<sup>2</sup> packets returned with obvious but fatal defects, but then refused to tell inquiring voters whether their mail ballot had been segregated. Opinion and Order, *Ctr. for Coalfield Justice v. Washington Cty. Bd. of Elections*, No. 2024-3953, at 5 (C.P. Washington, Aug. 23, 2024) ("C.P. Washington Op."); Memorandum Opinion, *Ctr. for Coalfield Justice v. Washington Cty. Bd. of Elections*, No. 1172 C.D. 2024, at 2-3 (Pa. Cwmlth., Sept. 24, 2024) ("Cmwlth. Ct. Op.").

In response to this specific factual situation, Common Pleas Court ordered the Washington County Board of Elections to, among other things, "notify any elector whose mail-in packet is *segregated* for a disqualifying error so the voter has an opportunity to challenge (not cure) the alleged defects," and "input the accurate status of the mail-in packet in the SURE system and provide the status to the elector *if requested*." C.P. Washington Op. at 4 (emphasis added).

<sup>&</sup>lt;sup>2</sup> The Secretary and the Department refer to absentee ballots and no-excuse mail ballots together as "mail ballots."

The Secretary of the Commonwealth and the Department of State ("the Secretary") file this amicus brief to provide relevant background information and address certain points for the benefit of the Court as it undertakes its expedited review of the unusual facts presented in this appeal.

#### 1. The Statewide Uniform Registry of Electors ("SURE")

Common Pleas Court ordered Washington County to "input the accurate status of the mail-in packet in the SURE system." C.P. Washington Op. at 4. This relief refers to a mechanism used by the county boards of elections to assign a status to a mail ballot in the Statewide Uniform Registry of Electors (or "SURE"), which is administered by the Department of State. 25 Pa.C.S. § 1222.

The SURE system is the statewide database of voter registration, voting records, and mail ballot processing. 25 Pa.C.S. § 1222; Marks Dep. Tr. at 24:3-16, Ctr. for Coalfield Justice v. Washington Cty. Bd. of Elections, No. 2024-3953 (C.P. Washington, July 23, 2024) (Exhibits at E7). Among other things, the SURE system has an entry for every mail ballot issued to a voter in each election. Each mail ballot entry is linked

to a barcode, unique to each voter, that is printed on the return envelope of the mail-ballot packet.

When a mail-ballot packet is returned by the voter to the county board of elections, the county scans the barcode into SURE to log that the ballot has been returned. Counties can then select a code to update the status of that ballot. Assigning certain codes to a mail ballot sends an automatically generated email to the voter if the voter provided an email with their mail-ballot application. The email is based on a template and varies depending on the code that the county has chosen to assign.

To facilitate the effective administration of elections, the Secretary has worked closely with the county boards of elections over the past four years to develop and update ballot status codes to reflect the various reasons why a county board would not count a mail ballot, and to draft the associated email templates received by voters. *See, e.g.*, Pa. Dep't of State, Statewide Uniform Registry of Electors (SURE) Project, B 23.9.0\_County Release Notes (Mar. 11, 2024) (Exhibits at E35-E52); Pa. Dep't of State, Statewide Uniform Registry of Electors (SURE) Project, County Release Notes Build 24.8 (Aug. 23, 2024) (Exhibits at E53-E68);

Marks Dep. Tr. at 34:12-35:2, 36:21-37:2 (Exhibits at E10).<sup>3</sup> The Department has endeavored to create ballot status codes that all counties can use no matter their practices.

There are currently three general categories of ballot status codes for returned mail-ballot packets. The first is "RECORD," which designates that a voter's mail-ballot packet has been returned in some form. Exhibits at E44, E66; Marks Dep. Tr. at 94:3-9 (Exhibits at E25). The second is "PEND," which is one option for counties that choose to notify voters of obvious errors that will likely result in their ballot being cancelled during canvasing and to offer those voters an opportunity to address the error (i.e., "notice and cure"). Exhibits at E63-E64 (listing PEND codes). There are multiple PEND codes (e.g., "PEND – NO SIGNATURE") that can be used depending on the nature of the issue. *Id.* Use of PEND codes is completely optional. Exhibits at E36. The third is

<sup>&</sup>lt;sup>3</sup> The Secretary's exhibits do not substantively modify the record before the Court. The RNC's appendix included excerpts of the deposition of Deputy Secretary of Elections and Commissions Jonathan Marks, as well as the March 2024 SURE release notes. Because the appendix was not numbered, the Secretary attaches the full Marks deposition and reattaches the March 2024 release notes for ease of reference. The Secretary also attaches the currently operative SURE release notes, which were issued in August 2024.

"CANC," to be applied if the ballot will not be counted, or has not been counted, due to an error. Exhibits at E64-E65 (listing CANC codes). Here, too, there are multiple CANC codes (e.g., "CANC – NO SIGNATURE") that can be used depending on the defect. *Id*.

The Department first offered the PEND codes ahead of the 2024 Primary Election as an option for counties that "offer[] ballot curing." Exhibits at E36; Marks Dep. Tr. at 31:6-32:15, 34:9-35:2 (Exhibits at E9, E10). In response to feedback from the county boards, the Department revised the release notes in August 2024. Exhibits at E53-E68; Marks Dep. Tr. at 75:13-78:10 (Exhibits at E20-E21).

Consistent with state and federal law, see infra 7-8, if a county board of elections selects a PEND or CANC code, the associated automated email will inform the voter that they can go to their polling place on Election Day and "cast" or "request" a provisional ballot. Exhibits at E63-E65; contra RNC Br. at 9. By design, however, the message does not state that the provisional ballot will be counted.

Counties have complete discretion on *whether and when* to select a PEND or a CANC codes, including after Election Day. Marks Dep. Tr. at 39:4-9, 69:1-4, 83:23-84:1, 88:18-89:15, 96:2-12 (Exhibits at E11, E19,

E22, E23-E24, E25). The Secretary does, however, encourage counties to accurately update a mail ballot's final status in SURE. Accurate records facilitate effective election administration and enable the Secretary to identify and address systemic errors that prevent registered, eligible voters from having their ballot count.

# 2. Any question about provisional voting should be addressed by this Court in *Genser*

The RNC repeats several arguments challenging provisional voting that are squarely covered by this Court's grant of allocatur in *Genser v*. *Butler County*. RNC Br. at 4-5, 16-17, 21-26. The Court should address the RNC's arguments there, where the factual record concerns provisional voting and the legal questions have been thoroughly briefed by the parties and amici.

As the Secretary explained in *Genser*, every voter in this country is entitled to fill out a provisional ballot on Election Day if they believe they are registered and eligible to vote but their eligibility to vote at their polling place is in doubt. Br. of Dep't of State and Secretary Al Schmidt as Amici Curiae in Support of Appellants, at 6-11 & n.5, *Genser v. Butler Cty.*, Nos. 26 & 27 WAP 2024 (Pa. filed Sept. 26, 2024); accord 52 U.S.C. § 21082(a); 25 P.S. § 3050(a.2), (a.4)(1); *In re Canvass of Provisional* 

Ballots in 2024 Primary Election, No. 55 MAP 2024, 2024 WL 4181584, at \*3 (Pa. Sept. 13, 2024); contra RNC Br. at 4-5, 16-17, 23-25. A Pennsylvania mail voter does not need to live in a county that has chosen to offer "notice and cure" to access their statutory right to cast a provisional ballot at their polling place.

#### 3. This appeal does not concern "notice and cure"

This appeal does not concern the discretionary authority of counties to notify mail voters of obvious errors on the mail-ballot packet that will likely result in their ballot being cancelled during canvasing and offer those voters an opportunity to address the error—a process often called "notice and cure."

The RNC raises arguments that appear to challenge this discretionary authority. RNC Br. at 5, 28, 36-37, 38-43. These arguments mirror those made in its recently denied King's Bench application. See Application for the Exercise of King's Bench Power or Extraordinary Jurisdiction, at 30-31, 33-38, RNC v. Schmidt, No. 108 MM 2024 (Pa. filed Sept. 18, 2024) (application denied Oct. 5, 2024). The Court should not permit the RNC to backdoor the issues raised in its unsuccessful application into this appeal of a single county's decision to deny voters

information about the status of their segregated mail-ballot packets. *See* Cmwlth Ct. Op. at 2-3; C.P. Washington Op. at 5.

The RNC's arguments are also irrelevant to this matter. Common Pleas Court did not order Washington County to conduct "notice and cure"—to the contrary, its order specifically stated that notice was "so the voter has an opportunity to challenge (not cure) the alleged defects." C.P. Washington Op. at 4 (emphasis added). Nor did Common Pleas Court order Washington County to "determine whether an elector's mail ballot is valid" and "report that determination to the elector." Contra RNC Br. at 38-43. Instead, Common Pleas Court ordered Washington County to "notify any elector whose mail-in packet is *segregated* for a disqualifying error" that the ballot has been segregated. C.P. Washington Op. at 4 (emphasis added). It did so in the face of Washington County affirmatively withholding information from voters who inquired about the status of their ballot. There was no order to examine mail-ballot packets or segregate those with obvious but fatal defects.

Nor does this appeal implicate any holding from *Pennsylvania Democratic Party v. Boockvar*, 238 A.3d 345 (Pa. 2020); *contra* RNC Br. at 5, 23-25. In that case, this Court determined that counties did not have

to adopt the specific procedure requested by petitioners: "having the Boards contact those individuals whose ballots the Boards have reviewed and identified as including 'minor' or 'facial' defects—and for whom the Boards have contact information—and then afford those individuals the opportunity to cure defects until the UOCAVA deadline" of one week after election day. *Pa. Democratic Party*, 238 A.3d at 372. That procedure is not what Common Pleas Court ordered here. *Cf.* C.P. Washington Op. at 4.

The RNC's claim that "the General Assembly has forbidden doovers," RNC Br. at 28, goes well beyond anything this Court held in Pennsylvania Democratic Party. It would also add a punitive dimension to the Election Code in direct conflict with its actual purpose. Pa. Democratic Party, 238 A.3d at 356 ("The purpose and objective of the Election Code is to obtain freedom of choice, a fair election and an honest election return." (cleaned up)).

#### 4. The RNC's reliance on 25 P.S. § 3154 is inapt

Although the Secretary takes no position on the constitutional question raised in this appeal, 25 P.S. § 3154 does not support the RNC's position. *Contra* RNC Br. at 29, 34-35, 37-38. The RNC argues that no

due process violation exists because, in part, § 3154(a) states that the computation and canvassing of election returns is public. But § 3154(a) is not a notice provision. Instead, it states only that the "county board shall, at nine o'clock A. M. on the third day following the primary or election, ... publicly commence the computation and canvassing of the returns, and continue the same from day to day until completed, in the manner hereinafter provided." 25 P.S. § 3154(a). Nothing in this language requires a county board of elections to take any specific action that would "provide notice of mail ballot defects" to individual mail voters who choose to attend. *Contra* RNC Br. at 37.

To the contrary, reading any such requirement into § 3154(a) would be inconsistent with 25 P.S. § 3146.8, which specifically governs the precanvass and canvass of mail ballots. There, the Election Code requires the pre-canvass of mail ballots to begin at 7 a.m. on Election Day and the canvass no earlier than 8 p.m. on Election Day. *Id.* § 3146.8(g)(1.1), (2); *cf. id.* § 3154(a). It also limits who may observe the canvass of mail ballots. *Id.* § 3146.8(g)(1.1), (2); *In re Canvassing Observation*, 241 A.3d 339, 349 (Pa. 2020). And, because challenges to mail ballots "are not permissible under the Election Code," any individual permitted to

observe the canvass of mail ballots would not learn whether and why any individual mail ballot was set aside. *In re Canvassing Observation*, 241 A.3d at 350-51 (upholding county regulations governing the locations where observers were permitted to stand because, in part, observers had no right to "view the actual declarations on the ballot envelopes").

# 5. Common Pleas Court's order concerning poll books is unnecessary

Common Pleas Court ordered the Washington County Board of Elections to "properly document in the poll books that the elector has not 'voted' when an elector's mail-in packet is segregated for a disqualifying defect in accordance with 25 P.S. §3150.16 (which will allow the elector the opportunity to cast a provisional ballot)." C.P. Washington Op. at 4. This relief is unnecessary for two reasons.

First, district coll registers (i.e., poll books) are used by poll workers at polling places on Election Day. Amending the poll book would not provide notice to a mail voter, who would have no reason to visit the polling place unless they already intended to cast a provisional ballot.

Second, this relief does not change the voter's right to cast a provisional ballot nor any other decision that is made at a polling place on Election Day. As stated above, every voter in Pennsylvania is entitled

to cast a provisional ballot on Election Day if they believe they are registered and eligible to vote but their eligibility is questioned. Nothing appearing in a poll book modifies that right. A provisional ballot will not be *counted*, however, unless and until the county board of elections confirms both that "the individual was registered and entitled to vote" and that "the individual did not cast any other ballot, including an absentee ballot, in the election." 25 P.S. § 3050(a.4)(5)(i), (7)(i)(A); *see Sandusky Cnty. Democratic Party v. Blackwell*, 387 F.3d 565, 570 (6th Cir. 2004).

October 11, 2024

Kathleen M. Kotula (No. 86321) Kathleen A. Mullen (No. 84604) Pennsylvania Department of State 306 North Office Bldg. 401 North Street Harrisburg, PA 17120-0500 Respectfully submitted,

#### /s/ Aimee D. Thomson

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Counsel for Amici Secretary of the Commonwealth Al Schmidt and Department of State

#### CERTIFICATE OF COMPLIANCE

I certify that this filing complies with the provisions of the *Case Records Public Access Policy of the Unified Judicial System of Pennsylvania* that require filing confidential information and documents differently than non-confidential information and documents.

Date: October 11, 2024 /s/ Aimee D. Thomson

Aimee D. Thomson

ERONDENO CRACTO

#### **CERTIFICATE OF LENGTH**

I certify that this brief complies with the word count requirement set forth in Pennsylvania Rule of Appellate Procedure 531(b)(3). Excluding matters identified in Pennsylvania Rule of Appellate Procedure 2135(b), this brief is 2,523 words. I have relied on Word's word count function to determine the length of this brief.

Date: October 11, 2024

/s/ Aimee D. Thomson

Aimee D. Thomson

## **Exhibits**

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Marks Dep. Tr., Ctr. for Coalfield Justice v. Washington Cty.	. $Bd.$ of	
Elections, No. 2024-3953 (C.P. Washington, July 23, 2024)	E01 – E	£34
Pa. Dep't of State, Statewide Uniform Registry of Electors (SURE) Project, B 23.9.0 County Release Notes		
(Mar. 11, 2024)	E35 – E	£52
Pa. Dep't of State, Statewide Uniform Registry of Electors		
(SURE) Project, County Release Notes Build 24.8		
(Aug. 23, 2024)	E53 - E	£68

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# Transcript of Jonathan Marks

**Date:** July 23, 2024

Case: Center for Coalfield Justice, et al. -v Washington County Board of Elections

**Planet Depos** 

**Phone:** 888.433.3767

Email: transcripts@planetdepos.com

www.planetdepos.com

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IN THE COURT OF COMMON PLEAS OF WASHINGTON COUNTY,
                                                                                     APPEARANCES
                     PENNSYI VANTA
                                                                           ON BEHALF OF THE PLAINTIFF:
   -----x
                                                                               KATHLEEN A. MULLEN, ESQUIRE
  CENTER FOR COAL FIELD JUSTICE,:
                                                                               OFFICE OF CHIEF COUNSEL DEPARTMENT OF
  WASHINGTON BRANCH NAACP
   BRUCE JACOBS, JEFFREY MARKS, :
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                                                                               (717) 783-0839
   KENNETH ELLIOT, and DAVID
10 DEAN,
                                                                       10 ON BEHALF OF THE PLAINTIFF:
                                                                               MARTIN BLACK, ESQUIRE
               Plaintiffs, :
12
                              : Case No. 2024-3953
                                                                               DECHERT, LLP
13 WASHINGTON COUNTY BOARD
                                                                               Cira Centre, 2929 Arch Street
14 OF ELECTIONS,
                                                                              Philadelphia, PA United States of America
15
              Defendant.
                                                                       15
                                                                              19104-2808
   -----x
                                                                               (215) 994-2222
17
                                                                       17
                                                                           ON BEHALF OF THE DEFENDANT:
              Deposition of JONATHAN MARKS
                                                                               KATHLEEN A. GA'LLAGHER, ESQUIRE
               Harrisburg, Pennsylvania
19
                                                                       19
                                                                               THE GALLAGNER FIRM, LLC
20
                Tuesday, July 23, 2024
                                                                       20
                      10:01 a.m.
                                                                       21
                                                                               3100 Koppers Building 436 Seventh Avenue
22
                                                                               Pitisburgh, PA 15219
                                                                               (412) 308-5512
23 Job: 546180
24 Pages: 1 - 132
25 Transcribed by: Robert Kreb
        Deposition of JONATHAN MARKS, held at the
   offices of:
                                                                          ON BEHALF OF THE DEFENDANT:
                                                                               DAVID J. BERARDINELLI, ESQUIRE
                                                                               DEFOREST KOSCELNIK & BERARDINELLI
             OFFICE OF GENERAL COUNSEL
                                                                               436 Seventh Avenue 30th Floor
             333 Market Street, 17th Floor
                                                                               Pittsburgh, PA 15219
             Harrisburg, Pennsylvania 17:01
                                                                               (412) 227-3135
             (717) 783-6563
                                                                          ALSO PRESENT:
                                                                       10
                                                                               Brad Sydorick - Videographer
        Pursuant to Notice, before KYLAN BARRY, Notary
                                                                               Konly Harding -Planet Depos Tech
12 Public in and for PENNSYLVANIA.
                                                                               Sara-Paige Silvestro - Public interest law
                                                                               Claudia De Palma - Public interest law
13
                                                                               Mimi Mckenzie - Public Interest Law
14
15
                                                                               Marian K. Schneider, Esquire
                                                                               Kate Steiker-Ginzberg, Esquire
17
                                                                       17
                                                                               Witold Walczak, Esquire
19
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	Conducted	d Oil 3dly 23, 2024
	5	7
1 CONTENTS		1 ACLU Pennsylvania for Plaintiffs.
2 EXAMINATION OF JONATHAN MARKS	PAGE	2 MS. MULLEN: Kathleen Mullen, Deputy Chief
3 By Ms. Gallagher	7	3 Counsel, Pennsylvania Department of State for the
4 By Mr. Berardinelli	81	4 Witness, Deputy Secretary Marks.
5 By Mr. Black	85	5 THE VIDEOGRAPHER: The court reporter
6 By Mr. Berardinelli	113	6 today is Kylan Barry, representing Planet Depos. The
7 By Ms. Gallagher	120	7 witness will now be sworn.
8 By Mr. Black	125	8 Whereupon,
9		9 JONATHAN MARKS,
10 EXHIBITS		10 being first duly sworn or affirmed to testify to the
11 (Retained by counsel.)		11 truth, the whole truth, and nothing but the truth,
12 MARKS DEPOSITION EXHIBIT	PAGE	12 was examined and testified as follows:
13 Marks' 1 Release Notes SURE System		13 THE REPORTER: Thank you. We may begin.
14 Marks' 2 PA Provisional Voting	33	14 EXAMINATION BY COUNSEL FOR THE DEFENDANT
15 Guidance		15 BY MS. GALLAGHER:
16 Ostrander's 5 Email example from SURE	69	16 Q Can you state your name, please?
17 System 18 Ostrander's 9 Meeting Invitation	75	17 A Yes. First name is Jonathan, J-O-N-A-T-H-
19 Marks' 3 Guidance abseentee	75 89	18 A-N, last name Marks M-A-R-K-S.
20 ballots 04/03	0.9	19 Q Mr. Marks, I'm Kathy Gallagher. And we'll
21 Ostrander's 10 Ballot Instructions	119	20 be asking you some questions today. Preliminarily,
22		21 thank you and your counsel for being available for
23		22 us. We know it was relatively short notice.
24		23 Hopefully we're not going to get take too long,
25		24 too long today and be to get you through and out of
		25 here. Could you tell us, please give us some of your
	6	
		·

#### PROCEEDINGS

THE VIDEOGRAPHER: Here begins media

number 1 in the videotaped deposition of Jonathan

- Marks in the matter of Center for Coalfield Justice
- et al, v. Washington County Board of Fiections in the
- Court of Common Pleas, Washington County,
- Pennsylvania, case number 2024-3953.
- Today's date is July 23rd, 2024. And the
- 9 time on the video monitor is 10:11 a.m. the
- 10 videographer today is Brad Sydorick, representing
- 11 Planet Depos. This video deposition is taking place
- 12 at 333 Market Street on the 17th floor in Harrisburg,
- 13 Pennsylvania, 17101.
- Would counsel please voice identify
- 15 themselves and state whom they represent?
- MS. GALLAGHER: Kathleen Gallagher on
- 17 behalf of the Republican National Committee and for
- 18 purposes of this deposition, I'll also be asking
- 19 questions on behalf of the Republican Party of
- 20 Pennsylvania.
- 21 MR. BERARDINELLI: David Berardinelli for
- 22 the Washington County Board of Elections.
- MR. BLACK: And Martin Black from Dechert,
- 24 LLP for the plaintiffs.
- 25 MS. SCHNEIDER: Marian Schneider from the

- educational background?
  - A So my educational background was actually
- a adult student, I attended Ashford University
- remotely in Iowa for two years. My work history
- since February of 2019, I've been Deputy Secretary
- for Elections and Commissions. Prior to that I was
- the commissioner for the Bureau of Commissions
- Elections and Legislation at the Department of State.
- 9 That was from 2011 through 2019. Do you need me to
- 10 go back further than that?
- Q I think that would do it. 11
- 12 A All right.
- Q And if you could tell us briefly, please,
- 14 what are your duties now as Deputy Secretary of
- 15 Elections and Commissions?
- A So I oversee the Bureau of Elections, also
- 17 the Bureau of Campaign Finance and Lobbying
- 18 Disclosure, as well as the Bureau of notaries and 19 legislation.
- Q And with respect to overseeing elections,
- 21 given February, 2019, you were -- you held your
- 22 position when Act 77 was enacted in October of that
- 23 year. Is that correct?
- 24 A I did, yes.
- 25 Q Okay. Did you have any input Deputy

12

Secretary with or work with the General Assembly in

2 the creation of Act 17?

3

MS. MULLEN: Objection. Go ahead.

A The Department of State did provide input on the legislation through its legislative staff.

Q And could you also tell us please, what you did, if anything, to prepare for today?

A I read a copy of the complaint and the attached appendices, also reviewed some emails the previously sent regarding the SURE status codes.

11 THE VIDEOGRAPHER: Sorry, I don't mean to 12 interrupt, but I did drop out of the Zoom due to

13 connection error, so I don't know if you want to go 14 off the record.

MS. GALLAGHER: Yeah, let's -- yeah, we 16 want to go on -- we'll wait.

17 THE VIDEOGRAPHER: All right. One minute.

18 We we're going off the record. The time is 10:14.

19 (Off the record.)

THE VIDEOGRAPHER: We are back on the

21 record. The time is 10:16.

MS. GALLAGHER: Could you read back the

23 last question, please?

24 (Playback as requested.)

THE REPORTER: Were you able to hear that?

1 voter is a registered voter within the county, and

2 also verifying the identify -- identification

3 information provided by the voter. If the

4 identification information checks out, then the

5 county issues a mail ballot to the voter. And that 6 process involves printing out a mailing label,

7 essentially, that has the voter's unique information

8 as well as a unique identifying number that is

9 attached to the mail ballot request and attached 10 likewise to the voter's record.

11 That is then mailed out to the voter. The

12 voter, once the -- once she receives the ballot, will

13 complete the ballot, insert the ballot in the inner

14 secrecy envelope is the term of art most people use.

15 It's a yellow envelope, seal that envelope, then

16 insert that envelope into the outer declaration

17 envelope on which is the declaration of the voter

18 verifying where they have to affirm that they are

19 qualified to vote in the election, and they must also

20 sign and date the declaration envelope and then

21 return it to the county election office.

22 If a county -- if a voter is on the

23 permanent mail-in voter list --

Q Could you explain, excuse me. I don't

25 mean --

MS. GALLAGHER: Yeah.

BY MS. GALLAGHER:

Q And Deputy Secretary Marks, did you meet

4 with -- other than your counsel, did you meet with

anyone else prior to today in preparation of your

6 deposition?

7 A No, just counsel.

Q Okay. I'd like if you would -- with

9 respect to mail-in ballots, could you walk us through

10 the process of from, you know, applicate -- from the

11 voter perspective?

12 A From the voter's perspective?

13 Q Uh-huh.

14 A Okay. So from the voter's perspective the

15 voter must first submit an application to request a

16 mail-in ballot. And -- well, I'll get into the

17 permanent mail-in voter list in a minute. But you

18 submit an application that application, you have to

19 provide identification in the form of either your

20 driver's license number, if you do not have a

21 driver's license number, the last four digits of your

22 social security number.

23 Submit that application to your county

24 election office. The county election office

25 processes that, and that involves confirming that the

1 A Yeah

Q -- to interrupt. If you could explain for

3 the record what that means.

A Permanent -- so the statute calls it

5 permanent. It's actually -- we use the term annual

when we're describing it because the voter has to

7 submit an application annually. But if the voter

8 does that, they are entitled to receive mail-in

9 ballots for every election in that election cycle up

10 to actually, I believe into February.

11 And I forget if it's the first Monday or

12 second Monday in February. But they're entitled to

13 receive without having to make any additional

14 request, a mail-in ballot for every election, they're

15 entitled to vote in during that period of time.

6 Q So once the ballot is sent back in, we've

17 -- you've gotten that far, and I apologize for

18 interrupting you, then what's the process for the

19 ballot?

20 A So the first thing the county does is they

21 will mark it as received, and we -- our guidance is

22 to date that, to mark the date that it was received,

23 and then they will scan it into the SURE system, the

24 Statewide Uniform Registry of Electors. And at that

25 point, the ballot will be marked as received.

15

Q You just get this out of the way. You

- just referred to the term guidance, I believe. Could
- you tell us please what that means? What a guidance
- is?
- 5 A A guidance is basically the department's
- guidance or articulation of best practices to county
- election offices for how to process work in the
- administration of elections.
- Q With respect to the county boards and your
- 10 office, is there a division of jurisdiction, for lack
- 11 of a better word?
- 12 MS. MULLEN: Objection.
- 13 Q Or responsibility?
- 14 A There is, the - both the secretary and
- 15 the Commonwealth secretary of the Commonwealth and
- 16 the County Boards of Elections have in the election
- 17 code, they have their separate scope of authority and
- 18 it's outlined in the Pennsylvania election code.
- Q And I'm not asking for you for a legal
- 20 opinion, I'm sure your counsel will tell me, but in
- 21 your understanding, what is the authority of the
- 22 county boards with respect to mail-in ballots in the
- 23 mail-in ballot system?
- MS. MULLEN: Objection to vagueness. 24
- 25 MR. BLACK: Objection to form
- Q As to -- let me re-ask the question. Who
- administers or has responsibility at the county level
- for handling and processing a voter's mail-in ballot?
- A That would be the County Board of
- Elections.
- Q Okay. And with respect to the term
- curing, are you familiar with that, that term?
- A I am, yes.
- Q And what's your understanding of the term 10 curing?
- A My understanding of the term curing is
- 12 giving a voter who has made a fixable error on ballot
- 13 envelope, an opportunity to cure that defect before 14 election day.
- 15 Q Who makes the decision as to whether or
- 16 not a voter gets that opportunity?
- A That would also be the County Board of 18 Elections.
- Q And as we just spoke guidance, is a
- 20 guidance finding, and I don't mean that in a legal
- 21 sense or is it -- could you describe what authority
- 22 guidance has from the Department of State level?
- MR. BLACK: Objection to form. 23
- 24 A It is our expectation when we issue
- 25 guidance that counties will follow that guidance, but

- 1 it does not have the force and effective law. If
- that's -- if that's your question. That's my
- layman's understanding of it.
- Q Anyway, you anticipated the question, so
- that was great. Are you familiar with the term
- directive?
- A Yes.
- 8 Q Could you tell us please what a directive
- 9 is?
- 10 A A directive is something that the
- 11 Secretary of the Commonwealth has explicit authority
- 12 to issue on matters of election administration. An
- 13 example would be directive on the use and
- 14 implementation of voting systems, for example.
- Q With respect to mail-in ballots, what is
- 16 the authority of the secretary with respect to mail-
- 17 in ballots as -- go ahead.
- 18 MS. MULLEN: Objection.
- Q To the ballot itself, and the envelope --
- 20 declaration envelope.
- 21 A Well, I -- to the ballot itself, well,
- 22 I'll start with the envelope. The secretary does
- 23 have the statutory authority to prescribe the form of
- 24 the balloting envelopes as well as the instructions
- 25 that are included with those envelopes.
- 16
- Q And I believe earlier you referred to
- something commonly referred to as a secrecy envelope.
- A Correct.
  - Q Is that also the design or that envelope
- also a responsibility of Department of State?
- A Yes.

- Q With respect to what refer to as the
- declaration envelope or the outside envelope, I
- believe you testified that's within the secretary's
- 10 authority. Does that -- what does that authority
- 11 extend to with respect to the declaration envelope?
- 12 MS. MULLEN: Objection.
- 13 THE WITNESS: I'm not sure what you're
- 14 asking. I mean, it's a --
- 15 BY MS. GALLAGHER:
- Q Okay. Yeah, that was probably not a good
- 17 way to ask it. On the -- could you tell us what
- 18 appears on a declaration envelope?
- A So it's the declaration of the voter
- 20 essentially affirming that they're qualified to vote
- 21 in the election, and that they haven't cast another
- 22 ballot in the election. And then under that
- 23 affirmation or perhaps next to the affirmation,
- 24 depending on given county's envelope layout is an
- 25 area for the voter to sign affirming that information

19

20

1 and also insert a date for when they completed that.

- Q And is that -- is the envelope that you've
- just discussed, the envelope that is mailed to the
- County Board of Election?
- A By the voter --
- O Yes.
- A -- yes.
- Q The other one I would ask -- so we talked
- about guidance and directive. What about a
- 10 regulation, what's a regulation?
- A A regulation is essentially a -- it is
- 12 something that an agency has been authorized to
- 13 issue. And it usually accompanies a statute that for
- 14 the Department of State, the best example would be
- 15 the regulations related to the use of the Statewide
- 16 Uniform Registry of Electors.
- Q When you say -- I want to get that
- 18 regulation related to the use, I just want to make
- 19 sure I use your word. What do you mean by that?
- A Well, it's -- so -- and those regulations
- 21 sometimes cover not only the activities of, so in the
- 22 example of SURE, it's not just activities of the
- 23 county, but also may include activities related to
- 24 the -- to SURE of the department and even outside
- 25 entities that may be requesting information regarding
- 1 or that's contained in the Statewide Uniform Registry
- 2 of Electors. But it's basically a -- it's rulemaking
- by an agency as opposed to a statutory requirement.
- Q And is there a process that a regulation
- goes through before it's adopted?
- A There is --6
- MS. MULLEN: Objection
- A Sorry. There is -- there's a drafting
- 9 process to my knowledge, again, not an attorney, but
- 10 I believe there's public comment period typically on
- 11 regulations. And then there's an independent review
- 12 body that reviews proposed regulations before they're
- 13 ultimately published.
- Q And I think we can go back. We've covered
- 15 that another way. We were talking about what happens
- 16 to a ballot, it's received in the County Board of
- 17 Elections, is where we dropped off. If you could
- 18 walk us through that again, please.
- MS. MULLEN: Objection.
- 20 A So once it's received, as I said, our
- 21 guidance to county says that they date stamp it so
- 22 that it's clear what date it was received and then
- 23 they scan it. And that records the ballot as
- 24 returned in the -- in the SURE system. And then
- 25 counties must keep those ballots secure until they

- 1 begin pre-canvassing or canvassing the ballots.
- You know, in the interim, you know, they
- may be organizing them, you know, by precinct, for
- example, to prepare for the pre-canvassing. But
- generally once they've recorded the ballot, they are
- required by statute to keep those ballots securely
- until pre-canvassing begins.
  - Q And when does the pre-canvass begin?
- A It cannot begin earlier than election day
- 10 7:00 a.m., I believe, on election day.
- 11 Q Okay. What occurs during the pre-canvass?
- A Basically, the county election office, or
- 13 the County Board of Elections will go through all of
- 14 the ballots that have been submitted by voters,
- 15 confirm that the information is accurate and
- 16 complete. They will set aside any ballots that may
- 17 have a defect at that time, the rest of the ballots
- 18 ultimately will be approved. And then the outer 19 envelope is opened exposing the secrecy envelope that
- 20 contains the ballot. Those are ultimately opened and
- 21 then (abulated by the Board of Elections.
- And is there a name for the process when
- 23 they're tabulated?
- A Well, it's -- they're tabulated as part of
- 25 the -- of the pre-canvass or the official canvas.

O And when does the official canvass start?

- 2 A The official canvass of all of the votes
- from the election starts on Friday morning, the
- Friday after election day.
  - Q Right.

1

5

- A So the pre-canvass and canvass of mail-in
- ballots is distinct from the official canvas. I know
- the term is used a lot, but --
  - Q That's what I would --
- 10 A -- they're different --
- Q -- trying to get --11
- 12 A -- distinct.
- Q -- trying to breaking down. Could you 13
- 14 tell us what those differences are?
- A Well, the pre-canvass and canvass of mail-
- 16 in ballots applies strictly to ballots cast --
- 17 absentee or mail-in ballots cast by voters. The
- 18 official canvass is actually the process of going
- 19 through all of the votes cast. Those include
- 20 election ballots cast at a polling place on election
- 21 day, as well as mail-in ballots. It includes a
- 22 little further downstream, the actual, you know, the
- 23 canvass and tabulation of any military and oversea
- 24 civilian ballots that may have come in up to seven
- 25 days after the election.

21

In the case of a -- of an absentee or

2 mail-in ballot where the voter's ID could not be

- 3 verified prior to election day, voters within six
- 4 days have an opportunity to provide a valid form of
- 5 ID and have those counted. So that official canvass
- 6 includes all of those activities. It also includes
- 7 reconciling all of the records of the counties during
- 8 the -- during the election. So it's a -- it's a long
- 9 tedious process to get to the end.
- 10 Q Are you familiar with the term provisional 11 ballot?
- 12 A I am, yes.
- 13 Q And when are provisional ballots processed 14 or canvased?
- 15 A Provisional ballots are canvased during 16 the official canvass period.
- 17 Q Subsequent -- upon completion of the
- 18 canvass process, is that what process then begins, or
- 19 what is the next step in the responsibility of the
- 20 Board of Elections?
- 21 A Once the official canvass has completed,
- 22 the next step is the process of certifying the
- 23 official election results.
- 24 Q And what does that mean?
- 25 A So the County Board of Elections, after it
- 1 is -- it is done, all of the activities that we just
- 2 talked about, will basically provide an unofficial
- 3 tabulation of the votes for the election. And at
- 4 that point, most counties call it their first
- 5 signing, where they'll sign off, the board will sign
- 6 off on the official returns, and then that starts a
- 7 five-day clock within which individuals -- individual
- 8 voters can request recount, for example, if they --
- 9 if they believe that any of the election results are
- 10 in error for any reason. And then once that five-day
- 11 clock ends, the county will sign off on the official
- 12 return.
- 13 Q And with respect to the official return,
- 14 so a voter in Pennsylvania, you did objection to form
- 15 here, can either vote at the polls on the machine, or
- 16 by mail-in ballot. Correct? Are they reported
- 17 differently or are they reported in the same manner?
- 18 MS. MULLEN: Objection.
- 19 A I'm not sure what you mean by reported.
- 20 Q Are the results of the election -- of any
- 21 election on the -- in the certification process, does
- 22 the totals, are they broken down by how the voter
- 23 cast a ballot?
- 24 A They are, yes.
- 25 Q Okay. Could you -- and how is that?

- 1 A So -- and you can see this on our website,
  - so it'll be broken down by election day votes cast
  - 3 for candidates, votes cast by mail, as well as votes
  - 4 cast by provisional ballot.
  - 5 Q With respect to mail-in ballots, is there
  - 6 a breakdown of ballots which were -- for this, we'll
  - 7 say, counted and ballots which were not counted for a
  - potential defect or a defect?
  - MS. MULLEN: Objection.
  - 10 A Those can be reported by the county
  - 11 election officer. I wouldn't -- I wouldn't say
  - 12 that's necessarily part of the certification of the
  - 13 official results. The certification of the results
  - 14 of the election is the certification of the vote
  - 15 totals, so that would only include vote totals from
  - 16 ballots that were ultimately counted, but the county
  - 17 can report on ballots that were not counted and the
  - 18 reason they were not counted. And the same is true
  - 19 of, you know, whether it's mail ballots or
  - 20 provisional ballots, the county can provide an
  - 21 accounting of why certain ballots were not counted,
  - 22 or the votes on certain ballots were not counted to
  - 23 be very particular.
  - Q Thank you. I'd like to talk a little bit
  - 25 about the SURE system. For the record, could you

- 1 explain what the SURE system is? What we refer to as
- 2 the SURE system?
- A I'll try to be as brief as possible, but
- 4 the acronym SURE stands for Statewide Uniform
- 5 Registry of Electors. It is essentially the
- 6 Commonwealth's single uniform voter registration
- 7 database and that database, aside from allowing --
- 8 enabling counties to register voters and maintain
- 9 their official registry of voters, it also provides
- 10 for other processes like the processing of absentee
- 11 and mail-in ballots, and also the processing of
- 12 provisional ballots.
- 13 So it's essentially the official voter
- 14 registration database for the Commonwealth of
- 15 Pennsylvania on which all counties must maintain 16 their official voter registry.
- 17 Q Does that also help the -- strike that.
- 18 Excuse me.
- 19 With respect to the term poll book
- 20 reconciliation, can you explain what that means?
- 21 A So the term poll book is, I don't know
- 22 that it's actually used in the -- in the voter
- 23 registration law, but the poll book is the district
- 24 register, which is basically a list of the registered
- 25 voters for a specific election district or precinct,

27

- if you will, within a county.
- Q And the county board maintains those?
- 3 A Yes.
- Q That was not a question, I apologize for
- 5 the form, but that was posted here.
- 6 A Yes. The county board maintains those.
- 7 Q Does the information in the SURE system
- 8 help the county board to do that? Is that the source
- 9 of information in part for poll book record keeping?
- 0 A Yes, because the counties must maintain
- 11 their official voter roles in the SURE system. Then
- 12 both the general register, which is the entire voter
- 13 role for the county, and the district registers
- 14 within that county are generated from the SURE 15 system.
- 16 Q With respect to an individual voter, what
- 17 information is contained in the SURE system about
- 18 individual voters?
- 19 A Well, I -- obviously the voter's name,
- 20 their address of registration. There is personal
- 21 identifying information contained in the SURE system
- 22 such as the voter's date of birth, identifying
- 23 information like the voter's driver's license number
- 24 or the last four digits of their social security
- 25 number. Their record will also be linked to a
- 1 specific precinct within the county which is them
- 2 linked to voting district. So, you know, their
- 3 congressional district, their state senate district,
- 4 their state house district. So all of that
- 5 information is contained on a voter's record in the
- 6 SURE system.
- 7 Q Is registration information -- political
- 8 party registration information contained?
- 9 A Yes. Their political party registration, 10 yes.
- 11 Q Is the information contained in the SURE
- 12 system publicly available?
- MS. MULLEN: I'm going to object to this
- 14 line of questioning. We're getting a little farfield 15 from the categories of information that you talked
- 16 about meeting for this case. So I'll let him answer
- 17 the question. But, you know, we've talked about time
- 18 limitations here, and you're going to keep wasting
- 19 time then.
- 20 MS. GALLAGHER: I understood. For
- 21 purposes of the record, there are allegations or
- 22 discussions about information gleaned from the SURE
- 23 system.
- 24 THE WITNESS: So I believe your question
- 25 was, is that information, public information and the

- 1 answer is, some of it is, not all of it. Obviously
- 2 the personal identifying information, like the
- 3 driver's license number and the partial social
- 4 security number are not public records. But a lot of
- 5 the information is public record.
- 6 BY MS. GALLAGHER:
  - Q And just the last part, would that -- what
- 8 would that include, just to get through this?
- A It would include -- I will probably forget
- 10 some specific things, but it certainly can include
- 11 the name of the registered voter, the voter's
- 12 political party affiliation, their address of
- 13 registration. Unless for some reason they are a
- 14 confidential voter whose address cannot be disclosed.
- 15 It would include vote history showing whether they
- 16 voted in an election and also includes the method of
- 17 voting in that election.
- 18 Q Okay. Fair enough.
- 19 A Includes their precinct as well, and --
- 20 Q Does it show votes being recorded for --
- 21 let me strike -- let me ask it this way. With
- 22 respect to the upcoming general election, I'll go
- 23 backwards to make sure within the prior election, the
- 24 April, 2024 primary. I cast my mail-in ballot. It's
- 25 in, assume it's received by my county board,

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- 1 Allegheny County. Is that reflected in the SURE
- 2 system?

- 3 A It -- there will be a vote history record
- 4 that will show that the voter voted, and it will also
- 5 indicate the method of voting. So if a voter voted
- 6 by mail ballot, it'll indicate that in the public --
- publicly available information.
- Q And is that information available in real
- 9 time or there -- is it sequenced when the information
- 10 can be made available, if that makes sense?
- 11 A It's -- well, I can only speak to the
- 12 department. The department provides what's called
- 13 the full voter export, which is actually a list of
- 14 every valid, you know, registered voter in the
- 15 Commonwealth. And it includes vote history and all
- 15 Commonwearth. And it includes vote instoly and a
- 16 the other information we talked about, that is 17 published once a week.
- 18 Q Okay.
- 19 A If someone goes to a county board of
- 20 elections and request public information, I believe
- 21 the county would be obligated to provide that as
- 22 quickly as possible.
- 23 Q Thank you. And one other question is
- 24 regard, which has been on -- every time I listen to
- 25 the news and hear about Pennsylvania's ballots are

about to go out. When do ballots go out in

2 Pennsylvania, mail ballot?

A Well, the answer is it depends on the

4 individual county. So --

Q Well, the earliest date that they can go

6 out.

7 MS. MULLEN: Talking about for a general

8 election?

9 MS. GALLAGHER: General election of

10 November.

11 A About 50 days. There are some exceptions.

12 Certain military and overseas civilian ballots

13 actually have to go out earlier than that. But

14 generally, it wouldn't be earlier than 50 days before

15 an election depending on when a county has all of its

16 balloting materials printed, it's -- it's going to be

17 the answer to your question about when they go out in

18 an individual county. And sometimes that can vary

to an individual county. And sometimes that can vary

19 because of things like litigation or other things

20 that may hold up the process of finalizing the 21 ballot.

22 Q Is there a date by which they have to go

23 out?

24 A There is, yes. It is the second Tuesday.
25 It's basically two weeks before election day is the

1 absolute latest that counties can begin delivering2 mail ballots.

Q Okay. And I think we can go on. I'd lile

4 to use the -- it would be this document. Yes. We'll

5 mark this as Marks' 1.

6 Martin, you guys gave (indiscernible) 00:32:22,

7 didn't you?

8 MS. MULLEN: That's from Ostrander?

9 MS. GALLAGHER: Excuse me.

MR. BLACK: No, it's fine. She just

11 remarking it Marks' 1.

MS. SCHNEIDER: You're remarking the

13 Ostrander case.

MS. GALLAGHER: I would just -- was going

15 to leave those as Ostrander just to keep it more

16 simple.

17 MS. SCHNEIDER: Okay.

MS. GALLAGHER: I thought it would be

19 easier.

MS. SCHNEIDER: Thank you.

21 (Marks' 1 was marked for identification

22 and is attached to the transcript.)

23 BY MS. GALLAGHER:

24 Q Showing you what's been marked as your

25 Exhibit 1. Could you take a look at that for us

1 please and tell me -- tell us if you're familiar with

2 that document. Yeah, that's fine.

3 A Yes, I am familiar with this.

4 Q And could you tell us what this document

is, please?

6 A These are -- they're release notes for a

7 deployment of changes that we made to the SURE system

8 back in March of this year.

9 O And what's a release note?

10 A A release note is basically something that

11 we issue to the counties that outlines the changes

12 that we've made to the SURE system. It -- sometimes

13 it provides them with, you know, a job aid or some

14 other information that they may need to know the

15 process work under the new changed, you know,

16 application. In this case here, these release notes

17 were primarily related to changes that we were making

18 to the ballot response types in the SURE system.

19 Q We can get to that in a moment, but could

20 you tell us how -- this document we've spoken about,

21 guidance, directive, regulation, is this document any

22 one of the three of those?

23 A It is not, no.

Q And how is a release note developed?

A A release note is essentially a summary of

1 changes that we've made to the SURE system. So it is

2 developed with our election staff in concerts with

3 the IT staff that is developing the changes to the

4 SURE system. But it is really designed to summarize

5 for the counties what is -- what is being changed in

5 for the countres what is -- what is being changed in

6 the SURE system.

Q Almost a user manual, is that -- is that

8 if --

25

9 A I don't know that I would call it a user

10 manual so much as it's -- it's kind of a -- trying to

11 think of a good analogy, it would be almost like a

12 product notification. So for example, if Microsoft

13 make changes to one of its products, they may issue a

14 document that summarizes those changes. That's what

15 this is.

16 O Okav.

17 A It is sometimes accompanied with updated

18 guidance if the process has changed and the guidance 19 that it's been issued previously needs to be changed

20 as a result.

21 Q Was the March 11th, 2024 release notes,

22 were they accompanied by a guidance?

23 A It would be referenced here, and I'm not -

24 - we may have updated a job aid that goes through the 25 process of processing absentee and mail-in ballots as

35

1 a result of these changes.

- Q Why don't we -- it would be Marks' 2. And
- 3 I apologize, this was produced in another case, so I
- just keep it. Marks' 2.
- MR. BLACK: Just so we're clear, Marks' 2
- is the Pennsylvania Provisional Voting Guidance
- document.
- 8 MS. GALLAGHER: Yeah.
- MR. BLACK: Dated March 11th, 2024, 10 version 2.1.
- Q Deputy Secretary, Marks' -- Counsel's done 12 a good job of that, but could you identify it for us, 13 please?
- A Yes. This is Pennsylvania provisional 15 voting guidance dated March 11th, 2024.
- (Marks' 2 was marked for identification
- 17 and is attached to the transcript.)
- Q And we will come back to it, but just for
- 19 purposes of clarity, because the release notes which
- 20 you've mark -- which is Marks' 1's updated that same
- 21 date, it's not -- I just wanted to make sure, are
- 22 these related to each other at all?
- A I don't know that they're directly related
- 24 to each other, but we did -- we did make changes to
- 25 this, and this is guidance, the -- as noted on the
- 1 cover. But we did make changes to our guidance on
- 2 the processing of provisional ballots at the same
- 3 time that we were deploying these changes to the SURE
- Q Fair enough. I just wanted to make sure
- 6 it was not related to the actual release notes. If
- we could turn back to those, could you tell us --
- A The release notes?
- Q The release notes, yes. Why were the
- 10 release notes developed or why were the changes to 11 the SURE system?
- A Well, the changes to the SURE system were
- 13 developed to provide counties with options that best
- 14 met their needs -- that best met their needs for
- 15 processing absentee and mail ballots.
- Q Could you explain that a little better? 16
- A So we -- the primary change that we are
- 18 announcing here was the addition of pending status
- 19 codes. So for example, we talked a while ago about
- 20 the term cure. So for example, if a county provides
- 21 voters an opportunity to cure a ballot, they may want
- 22 to put them into a pending status. And we were -- we
- 23 were trying to accommodate that process where it
- 24 would essentially tell the voter, your ballot is in
- 25 this pending status because you made an error and you

- 1 need to do additional follow up with the County Board
- of Elections to resolve that.
- Q Fair enough. With respect to what the
- board, putting aside the update and what's contained
- in the release notes, which we'll get to in a moment,
- what is the obligation of a county board to input
- into the SURE system when it receives a mail-in
- 8 ballot?
- 9 MULLEN: Objection.
- 10 Q I'm not asking for a legal just to be
- 11 clear, but from a practical standpoint, what does the
- 12 SURE system have to reflect?
- A The SURE system would at least have to 14 reflect that a ballot was received.
- Q And again, not, I'm asking you legal
- 16 conclusion, I'm sure your counsel will object,
- 17 received, is there any other information that has to
- 18 be provided about that information to the best of 19 your knowledge?
- 20 MS MULLEN: Objection.
- 21 Q About ballot, excuse me. Other than it
- 22 was received.
- 23 A The date I want you is received.
- Q If you could take a look at, in the top
- 25 left hand corner, there is a -- I'm not sure what
- that says. I believe it says TOP plus amber plus
- strict. 2
- A In the right hand corner.
- Q In the right hand corner.
- 5 A Yes.
- Q I'm sorry, I'm left-handed always looks
- backwards. Could you tell us what that means?
- A That's a traffic light protocol marking.
- 9 It's something that the department adopted. The
- 10 federal government uses it to identify information
- 11 that may be sensitive in nature. So amber plus
- 12 strict, is this was intended to be distributed only
- 13 to county election officials who needed to know this
- 14 information.
- 15 Q And what was the purpose of limiting
- 16 dissemination, for lack of a better word?
- A Well, in -- our release notes, in many
- 18 cases, go into details about the SURE system that
- 19 could potentially compromise the security of the 20 system.
- Q Fair enough. Who is involved and with
- 22 respect to the development of the changes to the SURE
- 23 system that are reflected in the release notes?
- A Well, I -- that includes certainly
- 25 counties provide input. A lot of the changes we make

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1 to the SURE system are the result of requests made by

- 2 county election officials. It also involves our own
- 3 staff in our division of SURE who work with our IT
- 4 staff to actually define and then ultimately develop
- 5 the systematic changes to the SURE system.
- Q And without asking what they -- what any
- 7 opinions are, do you also obtain legal opinions
- 8 during the course of the process?
- 9 A If it is necessary to consult our counsel 10 about a change to the SURE system, yes.
- 11 Q Okay. And were legal opinions required
- 12 for this document?
- 13 MS. MULLEN: Objection.
- 14 Q For the -- excuse, strike that. For the
- 15 changes to the SURE system.
- 16 A I believe -- I believe we did consult with
- 17 our counsel. The department consulted with counsel 18 regarding the addition of the pending codes to the 19 SURE system.
- 20 Q Thank you. If you could turn to page 2 of
- 21 the document. I apologize to -- first page,
- 22 following information outlines the changes which will
- 23 be deployed after the close of business on March
- 24 11th, 2024. Do you agree that that's what that
- 25 portion of the document reads?

- 1 at the end of the second line of that paragraph,
- 2 there were these, these options may be used if a
- 3 county offers ballot curing. So this was optional.
- 4 Was it -- is it fair to say that the options were
- optional for the county to use?
- A Yes. I would note that the very first
- 7 sentence actually spells that out very clearly in all
- 8 caps, they were adding six optional pending status
- 9 reasons.
- 10 Q Thank you. I'd like to go down to the
- 11 next paragraph or the next line below, below where
- 12 the new pending status reason. Could you walk us
- 13 through each one of those please?
- 14 A Sure. I think -- I think most of them are
- 15 self-explanatory, but pending incorrect date as I
- 16 noted a few minutes ago would mean that the voter did
- 17 not provide a correct date in the opinion of the
- 18 County Board of Elections.
- 19 Q I think it'd stop you there. So to get
- 20 back to what you explained before, the ballot comes
- 21 in, the county board stamps it, and they're then to
- 22 enter it into the SURE system that it was received.
- 23 Correct?
- A That they scan it at the -- there's a
- 25 unique barcode and the county scans that and that

## A Yes, the first sentence in that first full paragraph, yes.

- Q Okay. So were the changes that are
- 4 reflected or discussed in this document in effect for
- 5 the April, 2024 primary election?
- 6 A They were, yes.
- 7 O Okay. Turn to page 2, and I would ask you
- 8 to look at the first paragraph. Would you agree with
- 9 me -- I want to try to move it along. So, ballot
- 10 response type updates. What is a ballot response?
- 11 A A ballot response is basically the
- 12 disposition of the ballot at a -- at a point in time.
- 13 So voter returns the ballot and the county would
- 14 essentially indicate that the ballot was received,
- 15 and they could subsequently update that to indicate
- 16 the disposition of the ballot at that point in time.
  - 7 Q What do you mean by disposition of ballot?
- 18 A So -- and looking at this, for example, at
- 19 pend incorrect date, that would indicate that the
- 20 ballot was received, but based on the county's review
- 21 of the outer envelope, that ballot did not contain a 22 correct date.
- 23 Q Okay. We'll come back down to that. I'd
- 24 like you to look at the first paragraph, the third
- 25 line -- well actually the second line. And starting

- 1 updates the system to indicate that the ballot has
- 2 been received.
- Q So during that process, the county can
- 4 select which of -- out of these, which option of the
- 5 status reasons they want?
- 6 A Yes, they may -- they may select one of
- 7 those status reasons if that is consistent with their
- 8 county's practice.
- Q Okay. And again, these are when a
- 10 ballot's first received, when it's first going to be
- 11 recorded into the SURE system, for lack of better
- 12 word?

- 13 A Yes.
- 14 Q Okay. So we have an incorrect date. And
- 15 how would the county determine if there was an
- 16 incorrect date?
  - MS. MULLEN: Objection.
- 18 A Well, if the county noticed on the
- 19 envelope as it's basically the intake of the return
- 20 ballots that the voter inserted, for example, their
- 21 birth date as opposed to the date they signed the
- 22 ballot, then they may -- they may wish to update the
- 23 disposition of the ballot to pending incorrect date.
- 24 Q Deputy Secretary Marks, earlier on, and we
- 25 can read it back, I want to make sure I'm stating it

#### Transcript of Jonathan Marks Conducted on July 23, 2024

41 43 1 correctly, but I believe you testified that when a 1 can that ballot be counted? 2 ballot's received, it's stamped, entered into the A If at the -- if at the time of the canvass 3 SURE system, and then it's supposed to be kept the ballot does not contain a signature, then the secure, locked for whatever -- until the pre-canvass. board would have to set that ballot aside. A Correct. Q I believe the next pending is no secrecy Q Would you agree with me that the preenvelope. canvass is the inspection of ballots? 7 A Correct. MS. MULLEN: Objection. 8 Q And if a ballot does not contain a secrecy A I -- the pre-canvass might include the envelope, can that ballot ultimately be counted? 10 inspection of ballots. 10 A No. Q Can mailing ballots to the best of your Q All right. At the time that a ballot is 11 12 knowledge be inspected prior to the pre-canvass? 12 received -- strike that. A I'm not aware of, I mean, I guess, it Could you describe for us for the record, so 14 depends on what you mean by the -- by inspected, but 14 it's clear where the secrecy envelope is with respect 15 I'm not aware of anything that would preclude a 15 to a mail ballot 16 county from looking at the outer envelope on a ballot A Where it is when it's returned by the 16 17 to make a determination as to, for example, whether 17 voter? 18 it was dated or signed. 18 Q Yes. A It is enclosed inside the outer 19 Q Let me ask this question then. If the 20 declaration. 20 ballot is not -- the declaration envelope does not 21 bear the voter's signature, can that ballot be 21 Q And is the ballot itself then in turn 22 counted during the final canvas? 22 inside the secrecy envelope? 23 A Yes. 23 MS. MULLEN: Objection. 24 A If at the time -- if the ballot during the 24 Q Can declaration envelopes be opened or the 25 canvass is not signed, the County Board of Elections 25 contents of the envelope determine the declaration 1 would not be able to -- they would be required to set envelope prior to the pre-canvass? 2 that ballot aside because it did not contain a MS. MULLEN: Objection. 2 3 signature of the voter. 3 A Can they be determined, yes. Q Would this same be true as to a mail-in Q Okay. On what basis? ballot where the declaration envelope did not bear A Well, a lot of counties will use -- they the date or signature? have a whole punch in there that will enable them, A It would, yes. you know, and it serves a couple of purposes. One Q And recently, just to clear this up, has of, of course, is it enables the county to determine 9 the department issued a directive with respect to 9 whether there's a secrecy envelope inside that 10 assisting voters as to the year, the full year that 10 declaration envelope. It also helps them on the back 11 appears on the declaration envelope? 11 end of the process to verify that they've actually 12 MS. MULLEN: Objection. 12 removed all the secrecy envelopes from the A Yes. If you're -- if you're referring to 13 declaration envelope. 14 our updated envelope that the secretary prescribed Other counties are able to determine that 15 under the statute, yes, we did update the directive 15 based on the equipment that they use to process 16 indicating that moving forward county should include 16 incoming mail ballots. In some cases they can

Q Thank you. And as we go down, no date, 20 the next one would be no signature. If a ballot -- a 21 mail-in ballot is submitted without a signature at 22 the end of the finals canvas, can that ballot be --23 strike that. I apologize, it was an articulate.

17 the full year in the dating area of the declaration

If the mail-in ballot is received and the

18 envelope.

25 declaration envelope does not contain a signature,

Q Would you agree with me, Deputy Secretary 21 Marks that, and again, not asking for a legal

17 actually weigh the ballot to determine whether it

18 contains a secrecy envelope and the ballot inside the

19 declaration envelope.

22 conclusion, but it does come out of the -- my

23 question is, practice and that comes out of the

24 election vote. When is the first time that a mail-in

25 ballot that is received can be opened?

Conducted on July 23, 2024 45 47 MS. MULLEN: Objection. 1 determination as to whether a mail-in ballot can be A The first time that a ballot can be counted and is -- and is in fact counted different? removed from its secrecy envelope, or? Is there any difference between those two? A I mean, let's -- I want to be very clear. MS. MULLEN: Objection. MR. BLACK: Objection to form of Now, the ballot arrives in the declaration envelope. 5 6 A Right. questions. Q When is the first time under the election 7 A I -- I'm not sure exactly what you mean. code, if you're aware, that that declaration envelope 8 Q Okay. So -can actually be opened? A If we're, you know, I think the pre-A My understanding is that the declaration 10 canvass and the canvass include multiple steps that 11 envelope cannot be opened until the pre-canvass or 11 the County Board of Elections has to go through. But 12 the canvass of mail-in ballots. 12 I want to make sure that we're distinguishing that Q Would you agree with me that the opening 13 from the intake the counties do prior to the pre-14 of the envelope allows the county to board to know on 14 canvass, where they may observe, for example, an 15 whether or not the -- excuse me, whether or not a 15 error that is made by a voter. And if it is the 16 secrecy envelope is included? 16 county's practice to notify those voters and allow 17 MR. BLACK: Objection to form. 17 them to cure it, then they can do that during that 18 A I mean, certainly that is one way to 18 period of time. 19 determine, it's not the only way, though. 19 O I'm not even --Q Okay. We'll get back to that. But by 20 A Just separate and distinct from the pre-21 opening it, that would be the way -- one way to 21 canvass and canvass. Q I apologize. My (indiscernible) 00:57:53 22 determine it, correct? 23 A Correct. 23 coming and I'm not trying to talk with my hands. I Q Okay. And we've agreed that a ballot that 24 wasn't even getting --25 does not contain a secrecy envelope or is not 25 A Sorry, I do it too. 48 1 enclosed in a secrecy envelope to be more precise, Q No, that's -- I wasn't even trying to get cannot at the end of the canvass be counted, correct? to that. I'm just trying to get to --A I'm pretty sure I bumped the microphone A Correct. Q Okay. So at the final canvass process, if several times. Q The actual -- understanding the process, that -- from what I understood, if the deciaration envelope did not contain a signature or a date or the 6 is it -- when the ballot's received, is it your appropriate date, which you say that, that ballot understanding that if a county has decided to, what cannot be counted? will refer to as cure, they can at that time make a MS. MULLEN: Objection, determination as to whether a ballot as received 10 Q Correct? 10 during that -- will count or not, or is eligible, A That's correct. If the -- if we're at the 11 would you count it? 12 end of the canvass and, you know, I'm not sure 12 MS. MULLEN: Objection. 13 exactly what you mean by end of canvass, but if --13 A I think the county is making a Q At the tabulation. 14 determination at that point that there appears to be 15 A If we're making the ultimate determination 15 an error on the ballot that may lead to the ballot 16 at that point, yes, that ballot cannot be counted. 16 not being counted. And as a result, they are Q Can that termination be made any time to 17 providing voters -- impacted voters an opportunity to 18 the best of your knowledge prior to the actual board 18 remedy that error prior, of course, to 8:00 p.m. on 19 decision during the final canvass process? 19 election day, the deadline to return the ballot. 20 MS. MULLEN: Objection. Q So you believe that there's a difference A Can the determination whether to count the 21 between that determination and the determination that

23 -- strike that.

22 ballot be made prior to?

A No, not to my knowledge.

O Is there a difference between a

Q Yes.

23

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22 is made at the time the board needs to decide whether

Let me ask it this way. Two ballots come into

25 -- let's pick a county, Allegheny, all right, on the

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1 same day, one has a signature, one does not have a

- 2 signature. Those ballots at that time are reviewed.
- 3 One is marked. Does Allegheny County have, and let's
- 4 say one of your codes, your code is entered pending,
- 5 no signature.
- 6 A Right.
- Q All right. Okay. The other one is
- 8 obviously correct, let's assume it's correct, and it
- 9 has everything in it gets to the pre-canvass and
- 10 there is a -- there are secrecy envelopes. There is
- 11 no contact of the voter that's -- the Allegheny
- 12 County does not cure. Will the ballot without a
- 13 signature count?
- 14 MS. MULLEN: Objection.
- 15 A If -- the ballot would not count, no.
- Q And that is as the result of a deficiency,
- 17 we'll say, or an error on the date that it was
- 18 submitted?
- 19 MS. MULLEN: Objection.
- 20 Q Received. Received.
- 21 MS. MULLEN: Objection.
- 22 A Correct, yes.
- 23 Q Okay. So as we go down the list, pending
- 24 no ID, and we agree that the voter has the chance, I
- 25 believe it's six days after the election, to provide
- 1 ID to correct that, pending other, what would that
- 2 mean?
- A Pending other would basically capture
- 4 anything that's not -- and I can't think of a -- an
- 5 example, perhaps a ballot that came back in the mail
- 6 damage, for example, might fall into that category.
- 7 I think the first five categories capture the
- 8 overwhelming majority of errors or issues with
- 9 ballots. But pending other there is there in the
- 10 event that for some other reason that -- and the one
- 11 that comes to mind is, I'm sure you've gotten mail
- 12 before that was damaged in the process of mail
- 13 making, its way through the mail stream. So it might
- 14 include that.
- Q Okay. If we go to the next step, the new
- 16 response types are available for selection for each
- 17 of the following ballot labels. If you could just
- 18 walk us through those, please.
- A Absentee ballot label, mail-in ballot
- 20 label, PA bedridden veteran ballot label, PA email
- 21 bedridden veteran ballot label, email, military and
- 22 civilian overseas ballot label, email remote isolated
- 23 bedridden veteran ballot label. If it helps, I can
- 24 explain, you know --
- 25 Q That would -- please.

- A I mentioned military and overseas civilian
  - voters. They are -- there are special provisions in
  - the election code and also in federal law that allow
  - them to submit a request for a ballot electronically
  - and also receive balloting materials electronically.
  - 6 And we do that by sending a secure email to the voter
  - that contains their -- basically a PDF of their
  - 8 balloting materials along with instructions and an
  - envelope template that they can use to download the
  - 10 ballot, fill it out, and return it to their county
  - 11 election office. And this is just basically saying
  - 12 that these -- that the response types that we've
  - 13 added are available for all these types of voters, if 14 applicable.
  - Q Deputy Secretary, I have a question, there
  - 16 may be an objection to it for, let me -- try to ask
  - 17 it more slowly giving your counsel time to object if
  - 18 necessary. You restified earlier that you became the
  - 19 deputy secretary in 2019 prior to the enactment of
  - 20 Act 77. Were you in that -- in your current position
  - 21 at the time -- strike that. Are you available or
  - 22 familiar with the case known as Pennsylvania
  - 23 Democratic Party versus Boockvar in 2020?
  - A I am. If I'm not getting them mixed up,
  - 25 there's a lot of litigation. So I am, I believe I

- know which one you're referring to.
- 2 Q Okay.
- A Which I -- is that the one that resulted
- 4 in a Pennsylvania Supreme Court ruling on September
- 11th, 2020?
- O I believe so.
- A Okay.
- Q Now I know the page numbers of that
- opinion by now, but I don't know the date it was
- 10 actually entered. Do you recall, if you recall, that
- 11 the -- in that case there was a request by the
- 12 petitioners for the Court to mandate what's now
- 13 curing? Do you recall that?
- A I do recall that that was -- that was
- 15 certainly one of the issues addressed in that case.
- Q Do you recall what the position of the
- 17 secretary was in that case with respect to the issue 18 of curing?
- 19 MS. MULLEN: Objection again, we're going
- 20 outside the scope of this deposition.
- 21 MS. GALLAGHER: Last question.
- A I don't -- I don't recall exactly what the
- 23 -- what the secretary's opinion. I -- what I recall
- 24 is what ultimately the PA Supreme Court's opinion is
- 25 on the matter. And that -- that is what we've been

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#### 1 operating under since then.

- Q Okay. I'd like you to turn to page 3 of
- 3 Marks' 1. You can get through the rest of this
- 4 pretty quickly, I believe. I believe that first line
- there, is the last response types are available in
- the following areas with the SURE VR system. If you
- could tell us what that --
- A What's in the SURE VR system?
- O Uh-huh.
- 10 A Yeah. That -- that's the statewide voter 11 registry.
- Q Okay. So record mailings, bulk ballot
- 13 response. What's a bulk ballot response?
- A It's basically a utility that counties can 15 use. So if they're using, you know, a machinery to
- 16 scan their ballots as they come in, they can actually
- 17 upload the -- those ballots recorded into the system 18 in bulk as opposed to having to scan them one at a 19 time.
- 20 Q Okay. And the next page, page 2, is that
- 21 just the availability of the various tabs on the
- 22 absentee and mail-in voting screen, effectively a
- 23 dropdown menu?
- 24 A Yes.
- 25 Q Is that what that is?
- Q Okay. And turning to page 5, it says, by
- current design changing the status reason from the
- 4 absentee mail-in voting screen ballots tab will not
- 5 properly update the correspondence tab on the voter
- 6 record. Could you tell us what that means?
  - A Yeah, I think you have to read on it will
- 8 -- it goes on to say if you are using the record
- 9 mailing screens, it is necessary for you to access
- 10 the response history tab to clear the previous
- 11 response before you can proceed to update the new
- 12 response type.
- Q Could you explain for us in practical
- 14 terms what that means for County Board of Elections?
- A Well, it -- it's basically telling them
- 16 that there's a right way to do this process. If they
- 17 want to clear a label response type and update it.
- Q Okay. If you're aware, why would be there
- 19 -- why would there be a need to update a label 20 response type?
- A Well, either the county initially made a
- 22 mistake or the county needs to update the disposition
- 23 of the correspondence, the ballot.
- Q And for what reason would, if you know,
- 25 would a county need to update the correspondence of

- 1 the disposition of a ballot?
- A Well, it could happen, you know, during
- the intake where they notice something about the
- ballot. It could happen during the pre-canvass or
- canvass, or even after the canvass, so that the -- so
- that the county is accurately capturing the
- disposition of the ballot.
  - Q And again, I'm -- this is an
- argumentative, I'm just trying to -- when you say
- 10 disposition, what does that mean?
- A Well, whether it's the interim disposition
- 12 or final disposition of the ballot, it's basically
- 13 the status of the ballot. So we talked earlier about
- 14 ballots that weren't signed. If the county provides
- 15 notice and cure and wants to notify the voter that
- 16 that ballot is pending some action from the voter,
- 17 they would use the pending status. If the voter does
- 18 not cure that, then ultimately the county will have
- 19 to update the disposition to cancel no signature to
- 20 properly record it in the SURE system.
- Q Fair enough. At the bottom, additionally,
- 22 the response type of CANC, I think that's canceled,
- 23 vote canceled, has been removed as a dropdown
- 24 selection?

1

- 25 A Correct.

Q Do you know why that was removed?

A It was -- it was kind of a being used as a catchall, so we removed it.

- Q Okay. I'd like to go through -- look at -
- turn to page 6 and very quickly if we can go
- through, I'm not going to ask you for every category,
- but I'd just like to, so the response type where they
- say pending, does that -- that's what's reflected in
- the new changes, is that fair enough to say?
- 10 A It is, yes.
- Q Okay. On the very first one or the second
- 12 pending incorrect date to be used when a county
- 13 offers the opportunity for voters to replace or
- 14 correct the submission error, and the county has
- 15 noticed that the voter used the wrong date, a date's
- 16 missing or incorrect date, and the county offers
- 17 curing, would this be the correct tab?
- 18 A Yes, they could --
- 19 Q Okay.
- 20 A They could use that response type.
- Q And when the county enters it under that 21
- 22 ballot scans, under that tab, then what occurs?
- A Well, the -- so you'll see in this far
- 24 right column it refers to the second paragraph email
- 25 verbiage. So this would be the notice, the

15 (57 to 60)

1 systematic notice that the voter would get regarding the status of their ballot.

Q Do the Department of State always notify a voter, a mail ballot when their voter was -- vote was

received or their ballot was received?

MS. MULLEN: Objection.

A We've provided for many years emails,

8 systematically generated emails that would go out

9 based on actions taken by the county. And in this

10 case, it's updating the response type which would

11 generate an email to the voter provided that the

12 voter has provided an email address.

Q Okay. And in that second -- in that

14 third, bless you, the third paragraph, your mail

15 ballot may not be counted because you did not

16 correctly date the declaration on your ballot return.

17 If you do not have time to request a new ballot

18 before, in parenthetical, ballot application deadline

19 date, or if the deadline has passed, you can go to

20 your polling place on election day and cast a

21 provisional ballot.

22 A Correct.

23 Q Who determine that language or develop the

24 language that goes to the voter?

A Well, the department as I mentioned

1 may be able to answer, you may be not. Understanding

your response, I go into vote in the polls on

election day, I'm qualified to vote, I fill up my

ballot, it's busy, I walk out and I realized I didn't

vote for school board. I recognize I failed to vote

for school board. Do I have an opportunity to

correct that?

8 MS. MULLEN: Objection

A Once you've -- once you've inserted the 10 ballot into the -- into the scanner, no. You do have

11 an opportunity to correct that up to that point. You

12 could -- it's called spoiling the ballot. You could

13 receive a replacement ballot, but once you've

14 actually inserted that into the -- into the scanner,

15 which that goes into the secure ballot box, no. Q Okay. But I just made a mistake. I mean,

17 it was an error and I've realized it. I don't get to

18 correct my error.

A You do up to a certain point. That's what 20 the ballet curing process or the ballot spoiling 21 process is for.

22 O Okay. But at the time I hit that button

23 and confirm in the ballots process, I no longer have

24 that right. Would you agree?

A At the time -- you're talking about, at

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1 earlier ultimately determine the language with input

2 from county election officials as well as other folks

within the department state.

Q Do you obtain the consent from each county

as to whether -- as to the language that's included? MS. MULLEN: Objection.

A From each individual county, no. It is a

8 -- it's a uniform system, so we do try to, as we

9 engage with counties, reach consensus if possible

10 among the counties. But that is not possible in all 11 cases.

Q And who made the determination that a

13 voter whose ballot did not have the -- did not bear

14 an incorrect date, I apologize if I do -- could cast

15 a provisional ballot to cure that ballot -- to cure

16 the existing ballot?

MS. MULLEN: Objection.

A Well, I -- again, keeping in mind I'm not

19 a lawyer, it's my understanding that voter is

20 entitled to cast a provisional ballot if they believe

21 they're qualified to vote. And that certainly would

22 apply to somebody who may have submitted their ballot

23 to the county, but knows that that ballot has an

24 error.

17

25 Q So let me ask you this hypothetical, you the time that you take your ballot and insert it into

the scanner?

O I hand it over to that machine and it's

4 scanned in. I no longer have the opportunity to fix

5 an error.

A Correct. 6

Q That I recall -- know that I made --

A Correct. Yeah. Up until that point

9 though, you can spoil the ballot and receive a new 10 ballot.

Q If I submit a mail-in ballot, do I have

12 the right to call and find out from -- well, strike

13 that. I'd like to go to the next page. When it says

14 it would be the third block down, cancel email

15 ballot, I don't -- UND batch. What does that mean?

16 A Undeliverable.

17 Q Okay.

A This would apply to those military and

19 overseas civilian voters we were talking about

20 earlier. They may have had their balloting materials

21 --

22 O Okay.

23 A -- sent electronically.

24 Q So it says cancel is that -- is the CANC

25 that means cancel, correct?

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A Correct.

Q Okay. Is that a term of art with respect

to a mail ballot?

A I -- cancel, I don't know that it's a term

5 of art. It's a -- it's a term that is used within

6 the SURE system, and it could mean rejecting a

ballot. It really depends on the response type. It

8 could also -- you could also cancel, replace for

9 example, which isn't necessarily a rejection, but and

10 I believe that's on the next page, cancel label,

11 cancel replace, maybe it's not.

Q Well, let's go to page 8. Maybe that'll 12

13 help.

A Anyway, it -- so it's not a term of art so 15 much as it is a technical term that we've been stuck

16 with in the SURE system for many years.

Q Okay. Is it -- can a cancel ballot be

18 counted?

19 A It would depend on why it's been canceled.

20 Q Why don't I ask this? Can you tell --

21 A I mean, I think we have to distinguish

22 here between recording things in the SURE system and

23 the official canvass. The Board of Elections makes

24 the determination as to whether a ballot is counted,

25 whether that's a mail-in ballot or a provisional

1 ballot. That is -- the process of recording that

2 activity in the SURE system supports that. But it's

not necessarily one and the same.

So, you know, if a county, for example

5 recorded a ballot as canceled in the SURE system, but

6 subsequently the voter was able to correct that,

7 there's nothing that would prevent the county from

8 updating that disposition if necessary.

Q Okay. That's not a discussion but --

A I just -- I just want to make sure that we

11 understand that the process of recording these things

12 in the SURE system and the process of determining

13 whether a ballot is counted or not are not

14 necessarily one and the same thing. It supports that

15 activity, but the County Board of Elections

16 determination is ultimately the determination that

17 matters.

Q Well, we'll get back to that, but let's

19 look at again, cancel incorrect date on page 8 of --

20 page 8. This cancels the ballot if it is returned to

21 the county with an incorrect date on the ballot

22 envelope. It goes on to say, it should only be used

23 when the county has made a final decision as to the

24 ballot. Let's stop there. What final decision can a

25 -- can the county make at the -- about a mail-in

1 ballot at the time they're recording it into -- as

received into the SURE system?

A Well, that would mean that after the --

after the pre-canvass or canvass, the county's final determination is that that ballot cannot be counted

because of an incorrect date. We are telling them

that is the --

Q Final decision. Right.

A And we're telling them that's the code

10 that they -- that's the response type they should

11 record in the SURE system for that ballot.

12 Q Great. So let's look --

13 A Whether they do that or not is up to them.

14 Q But again, that would -- and the record

15 will be what it is. That's the final decision as to

16 that ballot. But if you look at the next block then,

17 your ballot may not be counted because you did not

18 correctly date the declaration on your return

19 envelope -- on your ballot return envelope. If you

20 do not have time to request a new ballot before

21 ballot application deadline date, or if the deadline

22 has passed, you can go to your polling place on

23 election day and cast a provisional ballot.

24 What I don't understand Deputy Secretary

25 Marks is from your testimony, you've just add that

canceling correct date is for a final decision on a

ballot. So if a final decision has been made, how

can a voter then go in and correct that decision?

MS. MULLEN: Objection.

A Well, if it is up -- if it is prior to

5 8:00 p.m. on election day, it is still possible for

the voter to go in and request a provisional ballot.

Q Okay.

8

A And then that determination on that

10 provisional ballot will be made by the Board of

11 Elections at a later time.

Q So is it your testimony --

A Two different ballots, I mean, it's --

14 we're talking about the mail-in ballot and the

15 disposition of that versus a provisional ballot that

16 may have been cast by the same voter.

Q Correct. And I'm only referring to the

18 original, not the provisional ballot, but the final

19 disposition of a mail-in ballot. Wouldn't you agree

20 with me that then that final disposition as to that

21 mail-in ballot --

22 A Right.

Q -- is being made at the time this dropdown 23

24 option is corrected?

25 MS. MULLEN: Objection.

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MR. BLACK: Objection to form.

A It is -- what we are telling counties is 3 that that is the code you should use when a final disposition is made or a final determination is made on that ballot.

O And that would be then cancel incorrect in a non-curing county that did -- where a ballot did not have a date or had the incorrect date, that final decision would then come during the final 10 determination of the canvass -- in the canvass,

11 correct? MR. BLACK: Objection to form. Asking for

13 the mental impressions of people he's not privy to. 14 MS. GALLAGHER: I'm sorry, I couldn't hear 15 you.

MR. BLACK: You're asking him to opine on 17 the mental impressions of people that other than 18 himself, it's --

MS. GALLAGHER: I'd be glad to clear it up 20 because we're only asking for process. I'm trying to 21 understand process with respect to the term final 22 decision. But, you know, we can move on. I think I

23 have enough on it.

24 BY MS. GALLAGHER: Q So I have a question. If we would go

1 down, so this, I understand the third box is the --2 the email, the verbiage in the second paragraph of

the email that goes to the voter, correct?

A Correct.

Q All right. So, and I believe you 6 testified earlier this was to help with counties who

7 have elected to cure. If you could look at the next

8 line as we go down, used -- it should only be used,

9 and again, we're in canceling correct date. It

10 should only be used when the county has made a final

11 decision to, as to the ballot, or it does not offer

12 the opportunity to cure. Correct?

13 A Correct.

Q So county does not -- an opportunity to 15 cure, they've made this decision as to the incorrect 16 date, and this is the automatically generated email 17 that goes out to the voter?

18 A Correct.

Q Okay. So if a county does not offer the 20 opportunity to cure, could you explain why there -- a 21 voter in that county, would receive an email from the

22 Department of State telling them that they had the

23 right -- let me finish, to go to the polling place on

24 election day and cast a provisional ballot?

25 A Because in our opinion, they do have that 1 right.

Q Okay. So it's the opinion -- but would you agree with me, Deputy Secretary Marks, that the casting of that provisional ballot is an attempt to

cure a ballot, which under this has been marked

canceled and incorrect?

MS. MULLEN: Objection.

A I don't know that I would say this is an 8 attempt to cure the ballot. I think it is a -- it's 10 an attempt by the voter to remedy their canceled 11 ballot during the provisional ballot process --

12 Q And --

13 A Because again, we're talking about a --

14 MS. MULLEN: Let him finish.

15 A We're talking about a voter here who has

16 been notified late in the process that their ballot

17 is not going to be counted. This voter is qualified.

18 Nobody's raised an issue about the qualifications of

19 the voter. We believe that the voter does have the

20 right to go to their polling place if they are able 21 to on election day and cast a provisional ballot,

22 which will later be reviewed and a determination will

23 be made by the County Board of Elections as to

24 whether that ballot should be counted or not.

Q And you believe that to be correct,

whether a county offers curing or not?

A Yes.

7

Q Okay. Would you agree that a non-curing

county does not have the obligation to count that

provisional ballot? 6

MS. MULLEN: Objection.

MR. BLACK: Objection. That calls for a

legal conclusion.

Q They're a non-curing county, I mean --

10 A Yeah, I mean --

Q -- testimony as to what that is. 11

A Yeah, I think the department believes that

13 those ballots can and should be counted. I believe

14 our guidance on provisional ballots says that, but

15 ultimately, going all the way back when we talked

16 about the scope of authority of the Board of

17 Elections, that is ultimately the Board of Elections 18 determination to make.

Q But yet your email tells that voter, that

20 they have a right -- strike it. I think it's --

21 we'll strike it.

Let's go through -- was consideration made, if,

23 you know, for a non-curing county who has made a

24 final decision about a ballot should not have a

25 corresponding email sent to the voter?

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# Transcript of Jonathan Marks Conducted on July 23, 2024

A Well, if a county doesn't want this email 2 sent to the voter, one option they have is to leave 3 that in the ballot return status and only update this

after 8:00 p.m. on election.

Q Okay. Fair enough. And for a non-curing county, that would be acceptable, correct?

MS. MULLEN: Objection,

A It -- are you asking if it would be acceptable to the department and it's certainly --

Q Correct.

A -- with, you know, within our 11

12 understanding and my understanding of the Supreme

13 Court's ruling on notice and cure, that is an option 14 that is available to the county.

Q That's all I'm going to ask. Could we

16 look please at Ostrander 5. I'm not going to expect

17 you to testify as to an actual email that went to the

18 voter identified here. This format of email, have

19 you seen it before?

A I have, yes.

(Ostrander's 5, previously marked, is 21

22 attached to the transcript.

Q Okay. Could you tell us what it is 24 please?

A This is the -- this is an example of an

1 email that is generated from the SURE system. Q And how is it generated from the SURE

system?

A Well, it is generated when the county

updates the ballot response type for an individual

Q So would this email then have been

8 generated when a county received a mail-in ballot and

9 entered it into the SURE system -- recorded it, I

10 want to try to use it correct?

A Recorded it as received, yes. 11

Q Can you tell from this email which

13 dropdown menu, the county in which this voter resides

14 would have used? I believe it's Washington.

A I believe it would just be ballot

16 recorded. Basically, this is when the county records

17 the ballot as returned --

18 Q Is that --

19 A -- this email is general.

Q Isn't that -- is that email, if we can

21 agree, ballot record -- record ballot return, I

22 believe is the term?

23 A Record ballot return.

24 Q Okay. If that make a lot of sense. If

25 you look down and we just spoke about that the county

1 -- this is what a non-curing county would select. Do

you know, as you sit here today, the date of this

email, I believe from -- at the top, from the

Department of State, was Monday, April 15th, 2024.

Within that time period, was that directly prior --

shortly prior to the 2024 primary election?

7 A It was. It was about eight days before the April 23rd primary.

Q Subject, your ballot has been received.

10 If you could go down to the second paragraph. Do you

11 know if Washington County had a noticed and cure

12 policy in place for the April, 2024 primary?

A It is my understanding that they did not 14 for the April, 2024 primary.

Q And it say, please know if Washington

16 County observes an issue with your ballot envelopes,

17 you may receive another email from this account with

18 additional information. Are you aware of what other

19 information the Department of State would be sending

20 to that voter, if any?

21 MS. MULLEN: Objection.

22 A Well, the county, it says you may receive

23 another email from this account with additional 34 information.

25 Q Right.

1

A So ultimately it would be the county's

decision whether they were going to update the ballot

response type, thus kicking off another email to the

voter. Or if, let's say that this is -- that

Washington County was a county that provides notice

and cure, they may actually receive communication

directly from the county about the status of their

8 ballot.

Q I'd like you to turn your attention to

10 what we will mark -- what was previously been marked

11 as Marks' 2. And I believe that you had testified

12 this was a guidance which the department issued in

13 March -- on March 11th, with respect to provisional

14 ballot. I'd like you to turn to -- well, if you

15 could identify this document.

A Yes. Just refreshing my memory. Yes.

17 This is Pennsylvania provisional voting guidance 18 issued March 11th, 2024.

Q Okay. I'd like you to look at page 1 at

20 the bottom. Actually, in the middle, using

21 provisional ballots. I believe it states provisional

22 ballots are utilized when a voter believes that

23 they're eligible voter but the poll worker is unable

24 to confirm the voter's eligibility. The next

25 paragraph, voters are entitled to a provisional

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Conducted on	July 23, 2024	
73	75	
1 ballot when their eligibility to vote is uncertain.	1 record. The time is 11:58.	
2 What does that mean?	2 MS. GALLAGHER: Deputy	
3 A Well, and I mean, it is we tried to	3 MS. MULLEN: I just want to note I'm	
4 capture a pretty broad concept in a few words, but	4 sorry.	
5 it's basically that is your the provisional ballot	5 MS. GALLAGHER: That's okay.	
6 is kind of your last chance. If, you know, whether	6 MS. MULLEN: The deputy secretary will	
7 it's and we go on to list the reasons under which	7 read and sign. Thank you.	
8 or the circumstances under which as a voter is	8 BY MS. GALLAGHER:	
9 entitled to vote by provisional ballot. But it is as	9 Q Turn to Ostrander deposition 9 or	
10 the name of it suggest, it is kind of, it's like a	10 transcript, Exhibit 9 rather.	
11 it's like hitting a provisional drive in golf.	11 A That's okay.	
You don't know for sure whether you're	12 Q Does anybody have one?	
13 going to be able to find the first ball you hit, so	13 Deputy Secretary Marks, could you identify this	
4 you hit a provisional in the event that you're not 14 document or the form rather?		
15 able to find the first ball. In the same case here,	15 A Yes. This is a meeting invitation that I	
16 if the voter, this is kind of their provisional	16 sent to the county election officials regarding	
17 option for voting, which is subject to a later	17 feedback sessions that we were that we wanted to	
18 determination by the County Board of Election. So if	18 hold and talk about the primary and the mail ballot	
19 a voter believes that they're qualified to vote, that	19 status codes specifically.	
20 they're eligible to vote but for some reason they	20 (Ostrander's 9, previously marked, is	
21 cannot cast a ballot in the traditional manner, this	21 attached to the transcript.	
22 is the option that is available to them.	22 Q And just to be sure, because we had the	
23 Q Okay. And just if we can go through this	23 for the record, the mail ballot mail ballot status	
24 quickly, it's the fourth bullet point down. It is,	24 codes, are those the ones we were just discussing	
25 voter was issued an absentee or mail-in ballot, but	25 from	
(A)	76	
1 believes they did not successfully vote the ballot.	1 A The ballot response types, yes.	
2 What does guagesfully rate mann if you know?	2 O from the change in the CLIDE gratem?	

- 2 What does successfully vote mean, if you know?
- A That means that the county -- that the
- 4 voter has information to believe that their ballot is
- 5 not going to be counted for one reason or another.
  6 O Would that be the same with the rejected?
- 7 A Correct.
- 8 MS. MULLEN: Objection.
- 9 Q I'm sorry. In the next bullet, the term
  10 wasn't clear, the term rejected in the next bullet
  11 point. One more question, and then I might just need
  12 a few minutes.
- MR. BERARDINELLI: Can you reach a good 14 break point, Kathy, can we take a restroom break?
- 15 MS. GALLAGHER: Yeah, absolutely. Two 16 minutes.
- 17 MS. MULLEN: I'm sorry. Wrong Kathy.
- MR. BERARDINELLI: That's all right.
- MS. GALLAGHER: We can do that now. I
- 20 mean, because I only -- I don't have much more, and 21 that would give me a good chance.
- 22 THE VIDEOGRAPHER: We're going off the
- 23 record. The time is 11:47.
- (Off the record.)
- 25 THE VIDEOGRAPHER: We are back on the

- 2 Q -- from the change in the SURE system?
- 3 A Correct.
  - Q And the date of this is, do you agree, May
- 5 10th, 2024?

- 6 A Yes.
  - Q And it would have been after the primary -
- 8 the 2024 primary, correct?
- 9 A It would have been, yes. I don't know if 10 the date of the meeting notice was May 10th. The
- 11 first -- this was a meeting notice. So the first 12 meeting was held on May 10th.
- 12 meeting was neta on way form
- Q Okay. Did you receive questions, or
- 14 emails, complaints with respect to the changes to the
- 15 SURE system and the new response type?
- 16 A We did. We did receive feedback from
- 17 counties both anecdotally and then obviously in this
- 18 series of feedback sessions as well.
- 19 Q Do you recall any of the feedback that you 20 received?
- 21 A I'm not going to claim that I'll recall
- 22 all of it, but, you know, certainly there were --
- 23 there were concerns by a number of counties regarding
- 24 some of the wording and the emails that voters were
- 25 receiving. So we listened to them, got some feedback

from them. They were primarily concerned about
 things that they believe might be misleading to
 voters under certain circumstances. And they offered
 some suggestions on how we might change that.

Q And in what way did these -- whoever reported this believed that information might have been misleading?

A Some counties believe that, you know, for
example, indicating that the voter may receive an
dditional communication from the county as I recall,
they wanted sort of different message there, or
certainly not so much different as less words, was
certainly one of the -- one of the concerns that was
raised by the counties. Other counties had some
specific feedback regarding the portion of the
message that -- well, I'd have to -- I'd have to go
back through to know, but it was -- a lot of it was

18 about how we were saying things in the email messages 19 and county's had suggestions for how that might be 20 changed.

21 Q With respect to the misleading, would that 22 -- information that you said was discussed, would

23 that have been, if you recall, from a non-curing

24 county who believed that the email --

MS. MULLEN: Let her finish.

Q That's okay.

A Sorry.

2

Q Who may have believed that an email that

4 was sent was misleading voters?

5 A I can't recall whether it was - whether 6 it was specifically a non-curing county. You know, I 7 think, one example that sticks out is, you know, the 8 email for record ballot returned. Ultimately what 9 counties wanted was just simply a message that says 10 your ballot has been received.

11 Q Prior to the changes in the SURE systems, 12 was that, at one time, what was -- that that was all 13 that was entered, received?

14 A I would have to go back to review to 15 recall exactly what may have been said there. But it 16 was probably similar to that. But I can't say for 17 sure exactly what it said back at that point in time.

18 Q Deputy Secretary Marks, would the 19 department maintain, or does the department maintain

20 records as to the various dropdown options or

21 recording options that were available to the county

22 since the inception of mail of Act 77?

23 A I'm sure we would have release notes for 24 any of our releases, the changes that we made to the 25 SURE system.

MS. GALLAGHER: Attorney Mullen, I would

ask if you would mind producing those in conjunction

with Mr. Marks' testimony here today.

THE VIDEOGRAPHER: Counsel, do you mind putting your --

6 MS. GALLAGHER: Oh gosh, I'm sorry.

THE VIDEOGRAPHER: It's okay. I can still

8 hear everything.

9 MS. MULLEN: Just put something in 10 writing.

11 MS. GALLAGHER: And we have -- for

12 purposes of the record, I made a request to counsel

13 for the state to produce all of the SURE system

14 release document since the date of enactment of Act 15 77.

MS. MULLEN: Do you mean with respect to -

17 -

MS. GALLAGHER: With respect to --

MS. MULLEN: -- dropdown menu?

20 MS GALLAGHER: -- dropdown menu, yes.

21 BY MS. GALLAGHER:

22 Are changes going to be made to the

23 dropdown menus, do you know?

A It is -- it is our intent to change not

25 necessarily dropdown menus, but to change the wording

80

in the emails based on the feedback we received from counties.

Q Do you know when those -- do you know what

4 the -- excuse, strike that. I apologize.

Do you know what types of changes, as you sit here today, will be made to the emails?

A As I said the overarching message with counties, this kind of less, not more, you know, one

other example is sometimes it was very specific words

10 that counties didn't like and they suggested

11 different words. So for example, on the message

12 related to provisional ballots they suggested that

13 you can request a provisional ballot as opposed to

14 cast a provisional ballot.

15 Q Are you aware of litigation, which was 16 filed in Butler County as a result of voters there

17 who received one of your emails and Butler County did

18 not count it because -- did not count the provisional

19 ballot because they had a non-curing policy as to

20 secrecy envelope. Are you aware of that?

21 A I am aware that litigation was filed in 22 Butler County.

23 Q Do you know when the new information will 24 be available?

25 A No later than 45 days before the election.

# Transcript of Jonathan Marks Conducted on July 23, 2024

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MR. BLACK: Just so the record is clear,

so information meaning what?

MS. GALLAGHER: I was going to get --

MR. BLACK: I'm just going to -- objection

5 there.

3

Q I was going to -- I was going to go back

to that. So when the new, the updated emails?

A Correct.

O And how will those be distributed to the 10 counties, or how will the counties be made aware of

11 them? Would be another release note?

A It'll be -- it'll be additional release

13 notes, yes.

Q Okay. Does the Department of State

15 maintain or compile information with respect to

16 ballots that are canceled, and the reasons they're

17 canceled, or ballots which are rejected?

18 MS. MULLEN: Objection.

A Well, there's information contained in the 20 SURE system. So that is available through the SURE 21 system.

MS. GALLAGHER: Okay. I think I may be

23 finished. In case I find that I have something else,

24 I'll reserve the right, but I believe I'm finished.

EXAMINATION BY COUNSEL FOR THE DEFENDAN!

1 dropdown menu they see, the menu that's pictured on

A Yes. This is a depiction of the dropdown 3 menu they would -- they would see for status reason.

Q And when they're viewing this screen, it

doesn't automatically show them what email will be

sent, correct?

A It does not, no.

O And mine is small, but I think I counted

10 23 different options that a county could choose.

11 Right?

A I'm not going to disagree. I'd have to

13 count them myself, but yes, it looks like about two 14 dozen.

15 Q And I used the word options because I

16 think you used that word because this release was

17 about putting six new options for counties to choose

18 from.

19 A Right.

Q Ard assume for my counting is correct, 20

21 that would mean there was 17 prior?

23 Q And the county, if I understand your

24 testimony, has the discretion which of those 23 it's

25 going to use?

2

84

1 BY MR. BERARDINELLI:

Q Mr. Marks, my name's David Berardinelli,

3 and I just have a couple brief follow ups. I

4 represent the Washington County Board of Elections.

5 As to the new emails that are going to be used for

6 the November general election, is it the department's

7 intent to use an email for the received ballot

8 return, like which was suggested, and I think what

9 you testified to was some of the counties wanted

10 simply your ballot has been received. Will that be 11 an option?

A Yes. I -- based on what, you know, came

13 out of those feedback sessions, I believe we will

14 shorten the text in that email to simply say the

15 ballot's been received and that if the voter wants

16 additional information to reach out to the county 17 election office.

Q Can you get out the, I'm going to call it 19 the SURE release notes if I've got the right term of 20 art.

21 A Marks' 1?

O Yeah, please. 22

23 A Yes.

24 Q Page 4, if you don't mind. When a county

25 is inputting information into the system, is this the

A Correct. 1

Q I'm jumping around a little bit, I

apologize. But right at the start of your

deposition, I think you were talking about the

instructions that are sent to a voter, right, mail-in

voter? And those instructions are ultimately sent by

the County Board of Elections, right?

8 A Correct.

9 Q But the Department of State is essentially

10 the author of those instructions?

A Yes. The department prescribes that. 11

Q And at the top of those instructions,

13 there's language that tells the voter for you -- for

14 your ballot to count, you must follow all these

15 steps. You're aware of that, right?

A That sounds right. If -- I'd have to see

17 a copy to know if that's verbatim, but yes, we do --

18 we do notify voters that -- to ensure that their

19 ballot is counted, they must do certain things.

Q And I think you may have just answered,

21 but why do you -- why do you have that language on 22 there?

23 A Well, we want voters to know how to

24 properly complete their balloting materials to ensure

25 that there -- that they will be counted.

25 87 MR. BERARDINELLI: I think that's all I 1 else. have. I'm going to review, but someone else may have 2 Q Okay. At this point, the election worker a couple questions. has seen the ballot. If the signature's missing, THE VIDEOGRAPHER: You're going to pass they know that the ballot is not countable, correct? the witness? A Correct. MR. BERARDINELLI: Yeah. I will pass the Q And at that point, they go to the SURE witness and -system then, or sometime later that day, to enter a 8 THE VIDEOGRAPHER: Should I take the -code to be correlated with that ballot in the SURE MR. BLACK: Yeah, if you don't mind -system, correct? 10 THE VIDEOGRAPHER: (indiscernible) 10 A Correct. 11 01:49:43 MS. MULLEN: Just objection to the --11 MR. BERARDINELLI: Yeah, I'm loud to --12 MR. BLACK: Asking -- form. 13 hopefully you got me. MS. MULLEN: He -- he can't say what each 13 THE VIDEOGRAPHER: Yeah, no, your volume 14 county's going to do, but --15 is great. THE WITNESS: Right. Okay. It -- yeah, MR. BERARDINELLI: Thank you. 16 16 assuming that a county --EXAMINATION BY COUNSEL FOR THE PLAINTIFF 17 MS. MULLEN: Maybe just --18 BY MR. BLACK: 18 THE WITNESS: -- once has a notice and Q Okay. Deputy Secretary Marks, my name's 19 cure process, and wants the voter to receive a 20 Martin Black, I'm from the Dechert firm, and I 20 particular message, they would use it. 21 represent the plaintiffs. And I also have a few 21 BY MR. BLACK: 22 Well, we didn't get there yet. I'm just 22 questions for you. Let's just go back and make sure 23 we understand the process from the moment that the 23 saying if somebody's in a county, let's say they 24 ballot comes into the election office. So the mail-2.4 don't have a notice and cure policy. 25 in ballot comes into the election office, and the 25 A Right. 88 1 election worker looks at the ballot, and I assume car Q But the ballot comes in, the election 2 see right away, for instance, if there's a signature worker sees the ballot, they can immediately see missing, correct? whether the signature is there or not, correct? A Correct. A Correct. Q And they can see right away if the date's Q Okay. And that ballot then has to be missing, correct? 6 recorded in the SURE system, preferably that day, A Correct. 7 right? Q And they can see right away in many cases, 8 A Correct. 9 if the date is wrong, like the voter has put in his Q And the poll worker, excuse me, the 10 birthdate rather than 2024. Correct? 10 election worker looks into the SURE system and looks A I -- yeah, I would think that's certainly 11 at the dropdown menu that you just preferred to with 12 23 different codes, right? 12 the case. Q Now, I believe the next step is for the 13 A Correct. 14 election worker to stamp the date on the ballot. Is 14 Q And their job is to pick the best code to 15 that what you directing to --15 reflect the status of that ballot at the time? A That is our guidance to stamp the date so MS. GALLAGHER: Objection to form. 16 17 there's no question about when the ballot was 17 MR. BERARDINELLI: Object to the form. 18 received. A I would think -- it will depend on the Q And does the stamp go on the side of the 19 county's practice. If the county does not offer 20 envelope with the signature on it or on the other 20 notice and cure, it may be the county's practice to 21 side, or is it -- varied? 21 leave it in the, I can never remember this, but A It varies depending on county practice. I 22 record ballot returned status until such time that 23 do believe we intentionally left some space on the 23 they enter the final disposition of the ballot.

24 declaration side of the envelope that the county

25 could use. So it didn't interfere with anything

Q But if they already know that it's missing

25 a signature, then the more accurate code would be one

89 91 of the codes that says signature incorrect. Is that 1 signed or dated or is dated with a date deemed to be right? incorrect, that ballot return envelope must be set 3 MR. BERARDINELLI: Objection. aside and the ballot not counted, correct? MS. GALLAGHER: Objection to form. A Correct. MS. MULLEN: Objection; form. O And is that an accurate statement of the DOS guidance? MR. BERARDINELLI: Sorry. MS. GALAGHER: You can go ahead. A It is, yes. A I mean, if you're asking my personal Q Okay. The last sentence says, it is opinion, what I would do or what I believe is the important that the ballot return status is promptly 10 most accurate code, but it really does depend on the 10 and accurately recorded in SURE using the specific 11 county's practice if they offer notice and cure. If 11 response type as to the disposition for each ballot 12 they don't -- then they may not be updating the 12 received, correct? 13 disposition of the ballot at that point, they may be 13 A Correct. 14 leaving it in the record ballot returned status. Q And that refers to the 20 -- today 23 Q Right. And you understand that's the 15 codes that are in the SURE system that could be 16 attached to a ballot, right? 16 subject and part of this litigation, correct? A It is. And it's a -- it's a question of 17 A Correct. 18 law that the Court's going to answer. 18 Q And it's the DOS guidance that that code 19 19 should be accurate, correct? O Okay. 20 A And I can't answer that, so. 20 MR. BERARDINELLI: Objection; form. 21 O Let's take a look at -- let's mark an 21 MS. GALLAGHER: Objection; form. Sorry. Is the DOS's guidance that the code should 22 exhibit -- guidance exhibit from April 3rd, 2023. Is 23 be accurate or inaccurately recorded in the SURE 23 this Marks' 3, I guess? 24 A Yes. 24 uniform system designed by the state to record --25 A Well, our guidance says accurately (Marks' 3 was marked for identification 92 1 and is attached to the transcript.) recorded in SURE so. Q Can you tell us what this document is? Q So you would agree that the counties A Yes, it's guidance concerning examination should be selecting the most accurate code, correct? 4 of absentee and mail-in ballot return envelopes. MR. BERARDINELLI: Objection; form. 5 This is guidance issued on April 3rd, 2023 to the MS. GALLAGHER: Objection; form. county election. A I would agree that the county should be Q And on the -selecting the most accurate code considering the A County Boards of Elections. county's practice as it relates to notice and cure. Q Well, the codes have statements associated Q And on the second page, the first sentence 10 in the background says, the Pennsylvania election 10 with them that go out to the voters, correct? 11 code describes processes that a qualified voter 11 A Correct. 12 follows to apply for, receive complete, and timely 12 Q And some of those statements would inform 13 return, an absentee or mail-in ballot to their County 13 the voter of the status of their ballot if it's 14 Board of Election. Do you see that? 14 incorrectly dated or is missing the signature, 15 A I do. Yes. 15 correct? Q And then there are various processes in 16 A Correct. 17 here which are described that the county should 17 Q And some of the status codes would not 18 follow under DOS guidance, correct? 18 provide that information to the voter, correct? A Correct. A Correct. Q Item 3 says, examination of declaration on 20 Q And if the county selects the one that is 21 mail ballot return envelopes. Do you see that? 21 most accurate, they would be providing information to A I do. That's on page 3? 22 the voter about the status of the ballot and that Q Yes, that's correct. Yes. And if you 23 it's missing a signature? 24 look at the fourth paragraph, which starts with, if 24 MS. GALLAGHER: Objection as to form. 25 the voter's declaration on the return envelope is not 25 MR. BERARDINELLI: Join.

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MS. GALLAGHER: Calls for a legal

2 conclusion.

A Yeah, I'm not going to be able to answer a legal question, if you're asking me, certainly we

5 encourage counties to provide notice to voters about

6 the disposition of their ballots. But we are -- the

7 current status quo is what the Supreme Court ruled

8 back in 2020, that notice and cures is allowed, but

9 it's not mandatory, so.

0 Q Did the Supreme Court address, if you

11 know, you may not know, the due process claim at

12 issue in this case? Do you know?

13 MS. MULLEN: Objection.

14 MS. GALLAGHER: Objection.

MS. MULLEN: He's not a lawyer.

16 THE WITNESS: I don't -- yeah, I don't

17 recall that, but okay.

18 BY MR. BLACK:

19 Q Are you aware of just -- strike that.

Just mechanically, when the ballot comes

21 in, the election worker sees that there's no

22 signature on the ballot, they need to enter a code

23 and they look at the dropdown menu with the 23 codes.

24 Do you see that? Do you have the codes in front of

25 you, by the way?

A Yeah, well --

2 Q I'm sorry.

A I do. Just to be clear, when the county

4 receives it, they're scanning it in and it the

5 default, as I understand it, is record ballot return.

6 Whether the county updates the disposition to another

7 ballot response type is going to depend on the

8 county's individual practice as it relates to notice

9 and cure.

10 Q But you would agree that practice should

11 be as accurate as possible in communicating to the

12 voters?

13 MR. BERARDINELLI: Object to the form.

14 MS. MULLEN: Objection. Asked and

15 answered.

MR. BERARDINELLI: Three times.

17 THE WITNESS: Right. Yeah, I may agree

18 that that is what --

MR. BLACK: That's all we ask for.

20 THE WITNESS: -- I would do, but as noted,

21 that is a determination for each county to do.

22 BY MR. BLACK:

23 Q So it's your view that it's up to the

24 county to determine whether or not to provide

25 accurate information or not to the voters?

MS. GALLAGHER: Objection to form.

A I think it's our view that the Supreme

3 Court has ruled on this and we are trying to offer

4 county's options under that reality. And if a county

5 does not wish to notify voters and offer them an

6 opportunity to cure, there's nothing we can do to

mandate that.

Q I understand that's a -- I'm just asking a

9 simpler question. Is it okay for counties to provide

10 inaccurate information to voters?

11 MR. BERARDINELLI: Objection.

12 MS. GALLAGHER: Objection to form.

13 MS. MULLEN: Objection.

14 THE WITNESS: I -- again, I think it's

15 accurate based on the county's practice. You know,

16 and I know it sounds like semantics, but I, you know,

17 if I were a county that did not provide notice and

18 cure, I may consciously not look at the outer

19 envelopes during the intake process so that I

20 wouldn't have to deal with that.

21 But those are all options that each

22 individual county has to consider. And, you know,

23 however I feel about it is irrelevant because we

24 can't mandate that.

25 BY MR. BLACK:

O Is the -- strike that.

Once the canvassing is concluded and the

final determinations have been made with respect to

4 whether or not a mail-in ballot is going to be

5 accepted, is the county required to update the code

6 at that point?

1

7 MR. BERARDINELLI: Object to the form.

8 Required.

A It is -- it is our expectation that they -

10 - and it is our guidance that they do that so that

11 we, and they have good information contained in the

12 system about the ultimate disposition of the ballot.

13 Q Let's say a ballot comes in, doesn't have

14 a signature on it and is recorded in the system just

15 simply as received. Okay. Later the ballot goes

16 through canvassing and it's determined that it cannot

17 be counted and the ballot is therefore rejected. Do

18 you understand that?

19 A Yes.

20 Q Is the county obligated at that point to

21 update the SURE code to show that the ballot's been

22 rejected and why?

23 MR. BERARDINELLI: Objection; form.

24 Obligated.

25 A It is -- it is our guidance that counties

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- 1 do that again, so that we have good information.
- 2 Certainly, we and the county, I would think, want to
- 3 know how many ballots are being rejected and for what
- 4 reason because it informs voter education that we may
- 5 do in the future.
- 6 Q Does it also impact the voting records of
- 7 the state as to whether somebody cast a ballot in
- 8 that election?
- 9 MR. BERARDINELLI: Form.
- 10 MS. GALLAGHER: Objection to Form.
- 11 A It could impact their vote history
- 12 depending on whether the county credited them as
- 13 having voted.
- 14 Q Can you explain that?
- 15 A Well, it -- the county records vote
- 16 history in the SURE system. And by method if a
- 17 county -- if a county, and I -- I'm not aware that
- 18 this is occurring, but if county consciously
- 19 determined that a voter who submitted a ballot should
- 20 not receive vote history in the SURE system, it
- 21 wouldn't show up on their voter record.
- 22 Q So it would -- it would show up as a vote
- 23 that was received but not counted? I'm not sure what
- 24 would -- what would show up on the voter record.
- 25 A Correct. It would not be clear. I -- it

- 11 current status of the law, as I understand it.
- 13 canvass, SURE will have inaccurate information in it;

A I -- after the election the voter would be

not. And the email notifications, I guess, that

5 recorded the disposition of the ballot. But, you

6 know, I believe the voter has the right to know

county handles requests from voters on the

10 that each county is entitled to make under the

disposition of ballots is unfortunately a decision

Q So if they don't update the code after the

able to determine whether their ballot was counted or

would really depend on when the county ultimately

whether their ballot was counted or not. But how the

- 14 is that right?
- 15 MS. GALLAGHER: Objection; form.
- MS. MULLEN: Objection.
- 17 MR. BERAPDINELLI: Join.
- 18 THE WITNESS: I -- it would certainly be
- 19 incomplete information, and I would argue that it's
- 20 inaccurate. For me as an election administrator, it
- 21 is important to have good information and good data
- 22 on this stuff because it informs our decision making.
- 23 So I would hope that at some point the county would
- 24 update the final disposition to accurately reflect
- 25 what the final disposition of the ballot was.

#### 1 BY MR. BLACK:

- Q Going back to Marks' 1, which is the
- 3 release note. You were asked some questions about
- 4 the cancel incorrect date on page 8. Do you recall
- 5 that?

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- 6 A I do, yes.
- 7 Q The email response that would go out if
- 8 that code is selected, is stated in the right-hand
- 9 column, it starts with your mail ballot may not be
- 10 counted, et cetera. Do you see that?
- 11 A I do, yes.
- 12 Q It says in the second sentence that if you
- 13 do not have time to request a new ballot before
- 14 ballot application deadline, or if deadline has
- 15 passed, and then it says you can go cast a
- 16 provisional ballot. Right?
- 17 A Right.
- 18 Q Under what circumstance would someone be
- 19 able to request a new ballot after having already
- 20 sent in a mail-in ballot?
- 21 MR. BERARDINELLI: Objection; form.
- 22 A If -- so if -- so, the counties that do
- 23 notice and cure actually have different practices,
- 24 probably not a surprise to anyone in this room. In
- 25 some cases, the county will actually cancel the

# 1 would not be an accurate description of the final2 disposition of the ballot.

- Q And so if someone looked to see whether or to the person had voted in the last election, would
- 5 it show that they voted or didn't vote?
- 6 MR. BERARDINELLI: Object to the form.
  - MS. GALLAGHER: Objection; form.
- 8 A It -- I think it would ultimately depend
- 9 on what the county does --
- 10 Q Right.

22

- 11 A -- in terms of vote history. But it
- 12 wouldn't be clear that the voter's ballot wasn't 13 counted.
- 14 Q So I'm just totally ignorant of this. So
- 15 you'll may have to walk me through it, but if the --
- 16 if a ballot -- mail-in ballot comes in, it's missing
- 17 a signature and is ultimately rejected at the
- 18 canvass, the original label in the SURE system
- 19 would've been received, but -- or recorded rather,
- 20 but if it was ultimately rejected, is there something

MS. GALLAGHER: Object to the form.

- 21 that would tell the voter that it was rejected --
- 23 MR. BERARDINELLI: Join.
- 24 Q -- at the end of the day, or not?
- 25 MS. MULLEN: Object.

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1 original ballot and issue a new ballot to the voter. 2 In other cases, they're asking the voter to perfect

3 their original ballot. So we tried to capture in

4 this language, and keep in mind we are -- we're

5 trying to capture in a message that all counties have

6 to use a variety of different practices in individual counties.

8 So -- but that might be a circumstance

under which the voter becomes aware either from the

10 county or otherwise, that something is wrong with

11 their ballot. They reach out to the -- to the County

12 Board of Elections and the county's practice is to

13 cancel that initial ballot and reissue another one.

14 And that typically happens, you know, two, three

15 weeks before election day when there's still time to 16 facilitate that.

Q Has it struck you at all that the U in

18 SURE uniform is not really uniform?

19 MR. BERARDINELLI: Yeah, object to the 20 form.

21 MS. MULLEN: Objection.

A The system is uniform. County practices

23 are not in many cases, and this is one of those 24 cases.

25 Q So the system is uniform, but it's not 1 reason, it says.

A Yeah, it's, we're basically telling

counties in this -- in this matrix under what

circumstances they'd be -- they would want to select

this ballot response type out of the dropdown list.

Q And so they should select cancel incorrect date if the reason in the box on page 8 next to that is --

8 9 MS. GALLAGHER: I'm going to --

10 Q -- true? Is that what the guidance is

11 trying to communicate?

12 MR. BERARDINELLI: Objection.

13 MS. MULLEN: Objection.

14 MS. GALLAGHER: Objection to the form.

15 THE WITNESS: Yeah, I, I think it speaks

16 for itself. I mean, you know, we're expecting that

17 counties will select this cancellation reason if a

18 final disposition—if they determine what the final

19 disposition of the ballot is, that is why we added

20 the pending codes. It is if a county uses notice and

21 cure, it is our -- or has a notice and cure process,

22 it is our expectation that they would be using the

23 pending codes as opposed to the cancellation codes.

24 But that may not be the case in every county,

25 depending on the county's practice.

uniformly used by all the counties?

MR. BERARDINELLI: Objection; form.

MS. GALLAGHER: Objection; form.

MS. MULLEN: Form.

MS. GALLAGHER: That's more than form.

That's a (indiscernible) 02:10:00 right.

MS. MULLEN: It's a uniform

(indiscernible) 02:10:03 of electors, so.

A No, we -- again, we -- and I think it says

10 it in this release notes or the accompanying email

11 that, you know, our goal here was to provide counties

12 with options that best met their specific practices,

13 acknowledging that their practices are not uniform

14 from county to county, that doesn't necessarily mean

15 that the system isn't but we certainly designed

16 flexibility into this process based on the Supreme

17 Court's ruling in 2020 on the issue of notice and 18 cure.

Q So under the cancel incorrect date code

20 that we were just referring to --

21 A Correct.

Q -- the guidance is in the second column; 22

23 is that right?

24 MR. BERARDINELLI: Object to the form.

25 O What is the second column, business 1 BY MR. BLACK:

Q And it says here that the cancellation

incorrect date, 'It should only be used when the

county has made a final decision as to the ballot, or

it does not offer the opportunity to cure it."

MS. GALLAGHER: I'm going to object to the 6 7 form.

8 MR. BLACK: What's the objection? I just

9 read the box -- read the --

10 MS. GALLAGHER: I don't believe it -- I

11 don't believe it says should be.

MR. BLACK: I read the language --12

13 MS. GALLAGHER: May I --

14 MR. BLACK: -- in the box. Please stop

15 interrupting my questions.

MS. GALLAGHER: Excuse me. If I -- you 16

17 believe -- I don't believe it says should.

MR. BERARDINELLI: Why don't we just --

19 why don't we just --

20 MS. GALLAGHER: Right. That's what you 21 just said ---

22 MR. BERARDINELLI: Why don't we just re-

23 ask the question, Martin?

24 BY MR. BLACK:

Q And it says, "It should only be used when 25

105 107 1 the county has made a final decision as to the 1 in no cure counties versus cure counties? Do you ballot, or it does not offer the opportunity to cure." Is that right? 3 A We looked at it, I can't recall what those A That is correct, yes. numbers look like, no cure versus cure counties. Q And that is the guidance that DOS provided 5 Q We've seen some data that suggests that with respect to the use of the cancel-incorrect date curing processes in some counties can cure up to 60, code, correct? 65 percent of the ballots. Does that seem correct? MS. MULLEN: Objection to the term 8 A I believe that --9 guidance. MR. BERARDINELLI: Object to the form. 10 MR. BLACK: Thank you. 10 MS. GALLAGHER: Objection; form. MR. BERARDINELLI: Form. 11 11 A I believe that may be the case in THE WITNESS: It is -- we provided this 12 Allegheny County, if I'm not mistaken. 13 matrix to give counties basically the business reason Q Just talk a minute about the interaction 14 is we are telling counties based on their individual 14 between the SURE system and the poll books. And 15 practices, we're kind of giving them cues when they 15 forgive me, I understand almost nothing about this. 16 would use this code versus another code. That does 16 So I know the pulpits are printed. I show up to vote 17 not necessarily mean that a county is going to follow 17 and they say my name's in it because they always 18 our recommended process there. 18 have. But if I were to cast a mail-in ballot and 19 show up to vote, what would be in the poll book? 19 BY MR. BLACK: Q I'm not asking you to say it's mandated by A If it would depend on whether the --21 law or --21 your ballot was returned to the county or not. So 22 22 it's and it's going to appear at a different A Correct. 23 Q -- to predict what counties are going to 23 location in the poll book, depending on that factor. 24 do. I'm just asking you to confirm that --24 So if you requested a ballot but didn't return it, A This is our opinion of when it should be 25 you can actually go into the polling place and the 108 1 used. poll book will indicate that in one section. Q And that opinion is that it should be used You can actually take your ballot, your when the county does not offer the opportunity to unvoted ballot remit that to the local election cure; is that right? officials, sign the poll, and then you can vote in 5 A Correct. the normal manner. If the poll book indicates that Q Thank you. We haven't asked these you've already returned your ballot then your option questions yet, and I don't expect you to have exact is to vote by provisional ballot. So the poll book numbers, but just generally, how many -- if you know, will indicate that you've already returned your 9 how many mail-in ballots were cast in the primary 9 ballot and you're not entitled to vote the 10 this year? 10 traditional manner, would have to by provisional MR. BERARDINELLI: Objection; form. 11 ballot. 11 12 Statewide or in Washington? Q In an county that uses notice and cure, if MR. BLACK: Statewide. Statewide. 13 they sent a notice out of a defective ballot and that 13 14 THE WITNESS: Boy, that is a -- that is a 14 person then shows up at the polling place, can they 15 good question. It's hundreds of thousands, and I 15 vote a provisional ballot? 16 don't recall off the top of my head. MR. BERARDINELLI: Object to the form. 16 17 BY MR. BLACK: A If that voter shows up the polling place, 18 Q Several hundred thousand? 18 and they affirm that they're qualified to vote, and 19 A Yes. 19 understand that their ballot may not have been Q Do you have any sense of the number that 20 correctly submitted, they are entitled to vote by 21 were rejected or percentage that were rejected? 21 provisional ballot. 22 A I think it was a little over 1 percent, as O Do canceled votes versus recorded --23 I recall. It was certainly thousands of ballots that 23 strike that. 24 were rejected ultimately. 24 In a county that does notice and cure, if Q Do you know how many ballots were rejected 25 a voter sends in a ballot, which is rejected because

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109 1 it's missing a signature and they receive the email

- 2 stating that it was missing the signature, and they
- 3 show up at the polls, does their name show up in a
- 4 different part of the poll book than people who
- 5 recorded properly?
- A Yes. If they return their ballot, it is -
- 7 those are in a separate section of the poll book.
- 8 So basically anyone who returned their ballot to the
- 9 county are kind of segregated from the rest of the
- 10 voters so that counties can keep -- or local poll
- 11 workers can keep straight or distinguish between
- 12 folks who may be able to remit their balloting
- 13 materials versus those who've already submitted them

#### 14 to the county.

- Q Do you know roughly how many counties are 16 currently allowing notice and cure and how many are 17 not?
- 18 MR. BERARDINELLI: Object to the form.
- 19 MS. MULLEN: Objection. Do you want a
- 20 time period, primary, general, or?
- Q Good point. For the last primary
- 22 election, do you have any sense of what the rough
- 23 number of counties that are --
- A I don't recall the -- the number of
- 25 counties. I know it is -- I believe it is at least

- A I don't believe so. I think it was a --
  - 2 it was a webinar. I don't believe that it was
  - recorded. I don't know that there are minutes
  - necessarily. The purpose of those was to give
  - counties kind of an open forum to share with the
  - department, their feedback regarding the ballot
  - response type codes, how it worked out for them in
  - their individual counties, and to get feedback on
  - what changes they might want to see moving forward. 10 MR. BLACK: Can we just take five minutes
  - 11 off? I'm getting final questions.
  - 12 MR. BERARDINELLI: Yeah, I might have some
  - 13 brief.
  - 14 MS. GALLAGHER: I have some too.
  - 15 THE VIDEOGRAPHER: We're going off the
  - 16 record. The time is 12:43.
  - 17 (Off the record.)
  - 18 THE VIDEOGRAPHER: We are back on the
  - 19 record. The time is 12:47.
  - 20 BY MR BLACK:
  - Q Just a couple more questions on new topic. 21
  - 22 The DOS mail-in ballot tracker, what is that?
  - 23 A It's basically an online tool that a voter
  - 24 could use to determine, you know, when their ballot
  - 25 was mailed to them, when the county received their

- MR. BERARDINELLI: Excuse me. (sneezes 2
- MR. BLACK: Bless you.

half the -- provide some --

- MR. BERARDINELLI: Thank you.
- 5 A -- some form of notice and cure.
- MR. BERARDINELLI: I'm sorry my sneeze
- locked out the answer. What was the percentage? I'm
- 8 sorry.
- THE WITNESS: I believe it is -- it is at
- 10 least half, probably little more than half of the
- 11 counties that provide some form of notice and cure.
- 12 MR. BERARDINELLI: Thank you.
- 13 THE WITNESS: Keeping in mind that there
- 14 are variations in that.
- 15 BY MR. BLACK:
- Q You mentioned the feedback session that 17 you had with the county election officials.
- 18 A Yes.
- Q Do you recall whether there were any
- 20 specific comments by representatives of Washington
- 21 County?
- A I don't recall any comments by the
- 23 election director.
- Q Are there minutes or any record of that
- 25 conversation?

#### ballot as returned.

- Q Is the information in the ballot tracker
- available to third parties?
- A Well, the information in the ballot
- tracker will be contained in the mail ballot voter
- file that we provide to third party requesters.
  - Q And that's updated every day?
- A Yes, as we approach the election, it's
- 9 updated every day.
- Q And if the code entered by a county is
- 11 record ballot returned, then that's what will show up
- 12 when the voter goes to look at his ballot status,
- 13 correct?
- A I believe so, yes. I believe it would say
- 15 ballot returned or ballot received, something like
- 16 that.
- 17 Q And on the other hand, if a county enters
- 18 one of the canceled codes, it would show canceled to
- 19 the voter or any third party who has access to the
- 20 data on the --
- 21 A Correct.
- Q What happens if the code is pending, do 22
- 23 you know what the voter would see?
- A I -- as far as I know, they would see the

113 115 Q Do the tracker -- does the tracker show 1 reissue a ballot if there's an issue with that the text of the emails or does it just have the code ballot, then no. 3 Q And do you know what Washington County's policy was about issuing new ballots in the 2024 A It just has the code. It's very simple 5 primary? matrix. MR. BLACK: Thank you for your time. I'll A I do not, no. pass the witness. Q Let's assume that their policy was that MS. GALLAGHER: Do you mind if I --8 we're non-curing county, we're not going to issue a MR. BERARDINELLI: Yeah, if you don't new ballot if you made an Act 47 -- Act 77 mistake. 10 mind, just briefly, I want to talk about the feedback 10 Assume that for sake of my question. Okay? 11 sessions. 11 A Okay. RE-EXAMINATION BY COUNSEL FOR THE DEFENDANT 12 Q If that's their policy and a voter got 13 BY MR. BERARDINELLI: 13 this email, would you agree that the email would be Q Okay. You mentioned that you don't recall 14 misleading because it would tell a voter that they 15 the director -- elections director for Washington 15 could request a new ballot? 16 County speaking, testified to that? A I would agree that that would certainly be 17 A Right. 17 the county's perspective. That this email as it's 18 Q Don't recall has different connotations. 18 written, would be misleading under that circumstance. 19 So I want to unpack this a little bit. Do you have a Q And that's not some outrageous 20 recollection one way or the other, whether she spoke 20 perspective. Right? 21 or not? 21 A on't want to represent it, but, you 22 22 know, I don't -- I certainly, if you read this and A I don't. 23 Q Right. How many people spoke on the 23 match it up with the county's practice, I can 24 meeting? 24 understand why there'd be concern about the language 25 of the message. A A lot of counties spoke on the meeting, so 116 1 I can't recall if a specific one Melanie spoke. Q And what our goal here is, I think Q Right. So if Melanie Ostrander testified collectively at least, is to make sure voters have under oath that she did speak, you don't have a accurate information? 4 recollection that's contrary to that? A Correct. A Correct. 5 Q Can we pull out Marks' 3, the April 3rd, Q Can we pull out, hopefully for the last 6 2023 guidance. And I'm going to ask you some 7 time, Marks' Exhibit 1, and you were looking at page questions about the same section on page 3 that Mr. 8 8, and we can stay right there on page 8. Mr. Black Black asked you some questions about. So under the 9 was asking you some questions about the cancel 9 heading examination of declaration on mail ballot 10 incorrect date. I'm going to call it entry on this 10 return envelopes, are we at the same place? 11 spreadsheet type document. And the email that is 11 A Yes. 12 sent, if this code is selected, has language that 12 Q Okay. And the first sentence of that 13 says, if you do not have time to request a new ballot 13 indicates that the county boards of elections is 14 before, and that would be the application date for 14 responsible for approving ballots to be counted 15 that election, right? 15 during pre-canvassing and canvassing, right? 16 16 A Correct. A Correct. 17 Q Do you agree that implicit in that is if 17 Q So this section is talking about conduct 18 that date hasn't passed, that someone reading this is 18 during pre-canvassing and canvassing. 19 being told that they can request a new ballot? 19 A Correct. 20 A Yes. 20 Q And pre-canvassing, I think we established Q Okay. And in a county that does not 21 doesn't start until 7:00 a.m. on election day, right? 22 permit curing, can they get a new ballot? 22 A Correct. A It -- again, it would depend on the 23 Q And canvassing doesn't start until the 24 county's process exactly. But if it is -- if it is 24 Friday after election day?

25

25 not the county's process to cancel a ballot and

A Well, canvassing of mail ballots starts at

18.00 p.m. on election day.   2 Q 8.00 pm.   3 A Pre-camassing and then canvassing. Then     4 the official canvass of all the votes starts on     5 Friday afterwards.     6 Q Filther way, as far as canvassing goes, the     7 polls are closed.     8 A Correct. Ves.     9 Q And then if we look down in the third     10 puragraph, it's talking about when the status code     10 ought to be updated, correct?     12 A Correct.     13 Q Okay. And in the second sentence,     14 starting in the second word of the third line, it     15 says, if the bard determines that a hallot should     16 not be counted. Do you see that language?     17 A I do, ves.     18 Q And that would — that final     19 determination, whether to count or not count the     10 determination, whether to count or not count the     21 dosen't have a date, we're not going to count him,     24 right?     25 A Right.     1 Q If I go into the SURE system, polls are     1 c closed, right? Yes?     2 Q Okay. I go into the SURE system, polls are     2 closed, right? Yes?     3 Q Okay. I go into the SURE system, polls are     4 c correct. Yes.     4 Q Okay. I go into the SURE system, polls are     5 canceled no date. Okay. Is the county-going go to go the file of the document into     1 c closed, right? Yes?     2 Q Okay. I go into the SURE system, polls are     1 c closed, right? Yes?     3 A Correct. Yes.     4 Q Okay. I go into the SURE system, polls are     5 c dosed, right? Yes?     6 A Correct. Yes.     9 Q Vealh. If Jane Smith has janesmith@uhoo to not file, she's going to get this email, right?     1		1 July 23, 2024
2		
3 A Pre-carvassing and then canvassing. Then 4 the official canvass of all the votes starts on 5 Friday afterwards. 6 Q Either way, as far as canvassing goes, the 7 polls are closed. 8 A Correct. Yes. 9 Q And then lif we look down in the third 10 paragraph, it's talking about when the status code 11 ought to be updated, correct? 12 A Correct. 13 Q Okay. And in the second sentence, 14 starting in the second word of the third line, it 15 says, if the board determines that a ballot should 16 not be counted. Do you see that language? 17 A I doy, es. 18 Q And that would—that final 19 determination, whether to count or not count the 20 ballot happens during the canvassing, right? 21 A Correct. 22 Q Okay. So I'm canvassing, right? 21 A Correct. 24 C Qokay. So I'm canvassing, right? 25 A Right.  1 Q If I go into the SURE system, Johns or 2 c closed, right? Yes? 3 A Correct. Yes. 4 Q Okay. Is go into the SURE system, Johns or 3 provisional ballot? 4 to top telear language in there that some of this 5 information would only be applicable up to 8:00 p.m. 6 on election day. 7 Q And that's going to be in effect for the 8 November, 2024 election? 9 A That is the intent. Yes. 10 Q Let me show you what is already marked as 11 — that was Ostrander Exhibit 10. You and I had some 2 discussions about the ballot instructions from 15 attached to the transcript. 16 Q And this wear the ballot instructions from 17 the primary, correct? 18 Q And that would—that final 19 Q And that was the ballot instructions from 17 the primary, correct? 18 A They are yes. 19 Q And that was the ontice you were talking 20 Liber exord. 21 A Correct. 22 A Torrect. 23 A Gorrect. 24 A Correct. 25 A Right.  26 Colony, I go into the SURE system, J mark 26 canceled no date. Okay. Is the county your going 27 to go was a date, we're not going to count him, 28 A II—yes. If the email notifications are 29 being sent out, yes. 10 Q Yesh. If Jane Smith has janesmith/gayahoo 11 on file, she's going to get this email, right? 14 West All A Right. 15 A Right. 16 A Correct		_
4 to official canvass of all the votes starts on 5 Friday afterwards. 6 Q Either way, as far as canvassing goes, the 7 polls are closed. 8 A Correct. Yes. 9 Q And then if we look down in the third 10 parragraph, it's talking about when the status code 11 ought to be updated, correct? 12 A Correct. 13 Q Okay. And in the second sentence, 14 starting in the second word of the third line, it 15 says, if the board determines that a hallot should 16 not be counted. Do you see that language? 17 A I do, yes. 18 Q And that would—that final 19 determination, whether to count or not count the 20 hallot happens during the canvassing, right? 21 A Correct. 22 Q Okay. So I'm canvassing, I say this gay 23 doesn't have a date, we're not going to count him, 24 right? 25 A Right.  1 Q If I go into the SURE system, tjairk 5 canceled no date. Okay. Is the county ovice going to get this email that tells them to go vote a 7 provisional ballot?  8 A If—yes. If the email notifications are 9 being sent out, yes. 10 Q Yesh. If Jans Smith has janesmith/gyahoo 11 on file, she's going to get this email, right? 12 A Right. 13 Q And this email is telling her after the 14 polls have closed to go try and cast a provisional 15 ballot? 15 A Correct. 17 Q Has the department considered adopting a 18 code for use after the canvassing that will simply 19 say your ballot was canceled, for example, because of 20 an incorrect date? 21 A We—what we've looked at and based on 22 our feedback during the feedback sessions while we 23 I toked at, was adding clear language that IIII's = 21 A We—what we've looked at and based on 22 our feedback during the feedback sessions while we 23 I tier's after election day at the — he votes. 24 A Windows accorded, for example, because of 20 an incorrect date? 24 A Windows accorded, for example, because of 20 an incorrect date? 24 A Windows accorded, for example, because of 20 an incorrect date? 24 A Windows accorded, for example, because of 20 an incorrect date? 25 Life's after the election day at the—the votes. 26 Life's		· ·
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·	25 receiving a notification that this is essentially the	25 assuming you meant declaration envelope.

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121	123
1 Q No, everything.	1 MS. GALLAGHER: No. No, during the
2 A You wouldn't sign and date that. But	2 canvass.
3 Q I didn't mean to sign.	THE WITNESS: It's an excellent point.
4 A If you're	4 MS. GALLAGHER: During the canvass.
5 Q Everything I had said	5 MS. MULLEN: Okay. I'm going to let him -
6 A So you've submitted you've submitted	6
7 your ballot to the Allegheny County Board of	7 MS. GALLAGHER: Okay.
	8 MS. MULLEN: Ask your question.
9 Q Right.	9 THE WITNESS: No, Counsel is correct. You
10 A And	10 wouldn't be able to go back and you wouldn't be able
11 Q Contains a secrecy envelope, ballots in a	11 to determine whose voter's ballot that was at that
12 secrecy envelope, declaration envelope is signed and	12 point.
13 dated.	MS. GALLAGHER: That's not
14 A Right.	14 THE WITNESS: so you wouldn't be able
15 Q Stamped. It gets received.	15 to update the disposition.
16 A Right.	16 BY MS. GALLAGHER:
17 Q How does that get recorded?	17 Q Okay. That's what I'm trying to figure
18 A Returned ballot	18 out. That was what my question was. Would there be
19 Q Recorded.	19 a way to go back and update that then?
20 A recorded, yeah.	20 A No, 1 because you've taken the ballot
21 Q Okay.	21 out of the secrecy envelope, maintaining the secrecy
THE VIDEOGRAPHER: Counsel, it might be	22 of the ballot, there would be no way to tie it back
23 best if you take the mic	23 to the declaration envelope.
24 MS. GALLAGHER: Oh, I'm sorry.	24 Q What I would expect. And what does it
25 THE VIDEOGRAPHER: No, it's okay.	25 that it would show that my ballot was received and
(122	124
1 MS. GALLAGHER: I apologize.	1 recorded, correct? That the SURE system would
2 MR. BERARDINELLI: I don't know if it's	2 received and recorded.
3 good or bad.	3 A It would. Correct.
4 MS. GALLAGHER: No one has	4 Q Because there's a difference, would you
5 MR. BERARDINELLI: I'm the only one that	5 agree then between the count and whether or not the
6 doesn't need the mic.	- 1 11 . 1 . 00 . 1
7 MS. GALLAGHER: No one has ever accused me	
	•
8 of not needing mic.	0
9 Q Anyway, during the canvassing process,	9 the disposition of the ballot based on the Board of
10 find out my actual ballot is blank. Is my then	10 Elections determination during either the pre-canvass
11 what gets entered into in the SURE system?	11 or the canvass versus the active recording the
12 A I would expect that a county would select	12 ballots status in the SURE system.
13 cancel other under that circumstance	13 Q Is that
MS. MULLEN: Objection. Objection.	A The two should be connected and that is
15 A if the ballot was defected.	15 Q Right. That's what I'm trying to
MS. MULLEN: Hold on. Hold on.	16 understand.
17 THE WITNESS: Sorry.	17 A That's the point of our guidance, but
MS. MULLEN: You're talking about the	18 they're two separate and distinct things.
19 voter's actual ballot was blank?	19 Q Okay. And speaking of separate and
20 MS. GALLAGHER: Where you fill in, right.	20 distinct things, would you agree that notice and cure
21 MS. MULLEN: Yeah.	21 are two step two separate steps in the curing
22 MS. GALLAGHER: Okay.	22 process?
MS. MULLEN: So they're separated. You	23 MS. MULLEN: Objection.
24 would never you have secrecy in voting. You	24 MR. BLACK: Objection to form.
25 THE WITNESS: Thank you, Counsel.	25 Q So if the voter gets a notice with the

Conducted of	•
125	127
1 opportunity to cure, would be	1 counted. Do you see that sentence?
2 A I mean, we're kind of having a	2 A Yes.
3 philosophical discussion now.	3 Q And that would be accurate, for instance,
4 Q No, I'm trying ask, is it	4 if you had a county that looked at the ballots,
5 A If you're – if you're asking me whether	5 noticed that the signatures or dates were missing or
6 notice and cure are two distinct things, there are	6 wrong and then segregated them before the pre-
7 certainly two steps, I guess, in a process.	7 canvass, correct?
8 Q Right. That's what	8 MR. BERARDINELLI: Object to the form.
9 A First, notifying the voter, and secondly,	9 A I don't think that that would be the
10 the voter actually curing the ballot.	10 response type that we would recommend using if there
11 Q That's what I was asking. And would you	11 was a signature missing, we would recommend using the
12 agree that, I believe you testified earlier that what	12 pending no signature code on the following page, page
13 the PA Supreme Court refused to mandate were notice	13 7.
14 and cure procedures?	14 Q The one on page let's say you're in a
15 MR. BLACK: Objection.	15 county that doesn't offer cure, then the code on page
	16 7, which says that the county offers you the
17 MR. BLACK: Calls for legal conclusion.	17 opportunity to fix your ballot, that wouldn't really
18 Q I can go back, I can type it.	18 be appropriate, right?
19 A I – my understanding of the Supreme	19 A Correct.
20 Court's ruling is that it does not mandate that	20 Q Okay. But the language in the pend other
21 counties provide for notice and cure.	21 code, it just says, the county has noticed an error
22 MS. GALLAGHER: Right. That's all I was	22 with your ballot envelopes, which means your ballot
23 asking. Nothing further.	23 may not be counted. If you cannot fix the errors in
24 RE-EXAMINATION BY COUNSEL FOR THE PLAINTIFF	24 time, you can go to the poll your polling place on
25 BY MR. BLACK:	25 election day and cast a provisional ballot, correct?
126	128
1 Q Just one last set of questions here. If	1 A Correct.
1 Q Just one last set of questions here. If 2 we go back to the SURE guidance, the March, 2024	
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17 MR. BERARDINELLI: I'm good.	
18 THE VIDEOGRAPHER: Anything else for the	
19 record?	
20 MS. GALLAGHER: You done?	
21 MS. MULLEN: I'm done.	
22 MS. GALLAGHER: All right. No questions.	
23 MR. BERARDINELLI: Thank you, Mr. Marks.	
24 THE VIDEOGRAPHER: This marks the end of	
25 the videotaped deposition of Johannan Marks. We te	122
25 the videotaped deposition of Jonathan Marks. We're  1 going off the record. The time is 1:07. 2 (Off the record 1:07 p.m.) 3 this transcript was prepared from the digital audio 4 recording of the foregoing proceeding; that said 5 transcript is a true and accurate record of 6 the proceedings to the best of my knowledge, skills, 7 and ability; and that I am neither counsel for, 8 related to, nor employed by any of the parties to	132
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6 the proceedings to the best of my knowledge, skills,	
7 and ability; and that I am neither counsel for,	
<u>'</u>	
10 otherwise, in its outcome.	
12 Robert Kreb	
14 ROBERT KREB	
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**Department of State** Statewide Uniform Registry of Electors (SURE) Project B 23.9.0\_County Release Notes March 11, 2024

# Changes to SURE VR and PA Voter Services as of March 11, 2024

The following information outlines the additions and changes which will be deployed after the close of business on March 11, 2024, as part of the B 23.9.0 release. Please contact the SURE Help Desk for further information or with questions regarding any item(s) on the list provided below.

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Department of State
Statewide Uniform Registry of Electors (SURE) Project
B 23.9.0\_County Release Notes
March 11, 2024

### **SURE VR**

#### **Ballot Response Type Updates**

As part of this release, modifications have been made within the SURE VR system to add 6 OPTIONAL 'Pending' Status Reasons when recording 'Response Types' for absentee and/or mail in ballot labels. These options may be used if a county offers ballot curing. If a county chooses to apply these Status Reasons and the voter's ballot application contains an email address, the system will then send an email to the voter which will provide them with information relating to the status of their ballot with a URL link to the Department of State website. Email details are provided later in this document.

Below are the new 'Pending' Status Reasons:

- PEND INCORRECT DATE
- PEND NO DATE
- PEND NO SIGNATURE
- PEND NO SECRECY ENVELOPE
- PEND NO ID
- PEND OTHER

The new response types are available for selection for each of the following ballot labels:

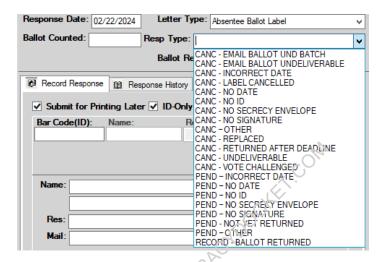
- Absentee Ballot Label
- Mail-In Ballot Label
- PA Bedridden Veteran Ballot Label
- PA Email Bedridden Veteran Ballot Label
- PA Email Military and Civilian Overseas Ballot Label
- PA Email Remote/Isolated Bedridden Veteran Ballot Label
- PA Email Remote/Isolated Overseas Ballot Label
- PA Military and Civilian Overseas Ballot Label
- PA Remote/Isolated Bedridden Veteran Ballot Label
- PA Remote/Isolated Overseas Ballot Label



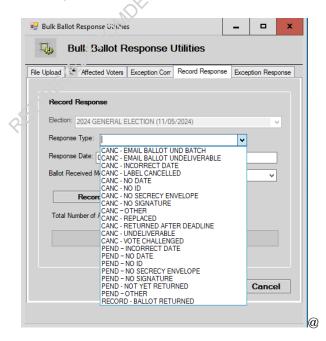
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The response types are available in the following areas within the SURE VR system:

• Record Mailings Screen



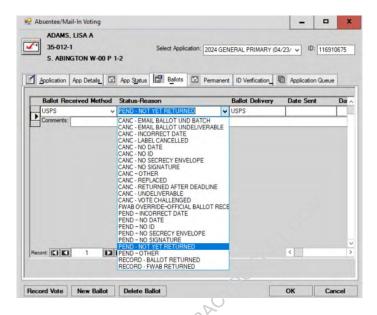
• Bulk Ballot Response Utility Screen





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• Ballots tab on the Absentee/Mail-In Voting screen



**Please Note:** Although changes were made to include the new response types under the *Ballots* tab of the **Absentee/Mail-In Voting** screen, the Department of State strongly recommends if a Status Reason update is needed, that the change should be made by utilizing the **Record Mailings** or **Bulk Ballot Response Utility** screens.

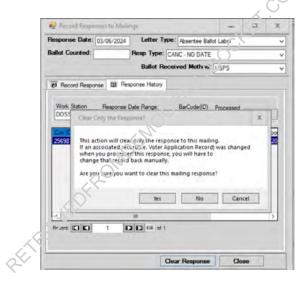


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By current design, changing the Status Reason from the **Absentee/Mail In Voting** screen, *Ballots* tab will not properly update the *Correspondence* tab on the voter record.

If using the **Record Mailings** screen, it will be necessary to access the **Response History** tab of the **Record Mailings** screen to clear the previous response before you can proceed to update the new response type.

Please reference the "Clearing an Absentee Ballot Label Response" in the Absentee Processing User Guide for detailed steps to clear a response.



Additionally, the response type of 'CANC-VOTE CANCELLED' has been removed as a drop-down selection. Any previous ballot applications associated with this status will not be affected for historical purposes.



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### **Ballot Response Email Verbiage Updates**

As part of this release, emails that are triggered upon recording a response have been updated to include the new pending Response Types and will provide the applicant with more information regarding their current ballot status. These apply when a change has been made to the ballot or when the ballot has been recorded as received,

The table below lists each of the 'Response Types' as well as the 'Business Reason' for which they apply. The 'Second Paragraph Email Verbiage' describes language that is associated to each Response Type and will appear as dynamic text in the second paragraph of the emails. This information will also appear on the PAVS Election Ballot Status Tracker updates described later below.

Response Type	Business Reason	Second Paragraph Email Verbiage
PEND – OTHER	To be used when a county offers the opportunity for voters to replace or correct a submission error, and the county has noticed a submission error.	The county has noticed an error with your ballot envelopes, which means your ballot may not be counted. If you cannot fix the errors in time, you can go to your polling place on election day and cast a provisional ballot.
PEND – INCORRECT DATE	To be used when a county offers the opportunity for voters to replace or correct a submission error, and the county has noticed that the voter used the wrong date.	Your mail ballot may not be counted because you did not correctly date the declaration on your ballot return envelope. If you do not have time to request a new ballot before [Ballot Application Deadline Date], or if the deadline has passed, you can go to your polling place on election day and cast a provisional ballot.
PEND – NO DATE	To be used when a county offers the opportunity for voters to replace or correct a submission error, and the county has noticed that the voter left	The county has noticed that you did not date your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity to fix your ballot envelope, and you should go to https://www.vote.pa.gov/Voting-in-PA/Pages/Return-Ballot.aspx to get more information.

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	the ballot return envelope undated.	If you cannot fix your ballot return envelope in time, you can go to your polling place on election day and cast a provisional ballot.
PEND – NO SIGNATURE	To be used when a county offers the opportunity for voters to replace or correct a submission error, and the county has noticed that the voter left the ballot return envelope unsigned.	The county has noticed that you did not sign your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity to fix your ballot return envelope, and you should go to https://www.vote.pa.gov/Voting-in-PA/Pages/Return-Ballot.aspx to get more information.  If you cannot fix your ballot return envelope in time, you can go to your polling place on election day and cast a provisional ballot.
PEND – NO SECRECY ENVELOPE	To be used when a county offers the opportunity for voters to replace or correct a submission error, and the county has noticed that the voter returned the ballot without a secrecy envelope.	The county has noticed that when you returned your ballot, you placed it in the ballot return envelope without placing it into the secrecy envelope that says "OFFICIAL ELECTION BALLOT." This means your ballot may not be counted. Your county offers you the opportunity to fix your ballot envelopes, and you should go to https://www.vote.pa.gov/Voting-in-PA/Pages/Return-Ballot.aspx to get more information.  If you cannot fix your ballot envelopes in time, you can go to your polling place on election day and cast a provisional ballot.
CANC – EMAIL BALLOT UND BATCH	This is used by SURE VR when an email ballot correspondence cannot be delivered to the absentee email address. Ballots with this type of response were automatically placed in an UND DEL absentee application batch.	Your ballot will not be counted because your emailed balloting materials have been returned as undeliverable.
CANC – EMAIL BALLOT UNDELIVERABLE	Cancels a ballot label that has been sent via email if the email has been returned as undeliverable.	Your email balloting materials were returned as undeliverable. Your county will send you a new paper ballot to the address on file.



	l	
	Recording a ballot	
	label as CANC- Email	
	Ballot Undeliverable	
	will automatically	
	queue a paper ballot	
	label for the voter.	
CANC –	This cancels the	Your mail ballot may not be counted because you did not
INCORRECT DATE	ballot if it is returned	correctly date the declaration on your ballot return envelope.
	to the county with	If you do not have time to request a new ballot before [Ballot
	an incorrect date on	Application Deadline Date], or if the deadline has passed, you
	the ballot envelope.	can go to your polling place on election day and cast a
	It should only be	provisional ballot.
	used when the	provisional bandt.
	county has made a	OCKET COM
	final decision as to	<i>∕</i> , ·
	the ballot, or it does	
	not offer the	
CANIC LABEL	opportunity to cure.	
CANC – LABEL	Used if a ballot label	Your ballot status has been updated to cancelled because
CANCELLED	is misplaced or	your or ginal ballot has been misplaced or damaged. A new
	damaged and is	baller is being created and will be provided to you.
	cancelled in order to	
		No email generated.
	also used to	
	generate 2 <sup>nd</sup> bailot	
	labels.	
PEND – NO ID	To be used by any	Your ballot application did not include valid identifying
	county that has	information, and your ballot was returned without the
	received a ballot for	necessary ID. Your ballot will not be counted unless you bring
	a voter who did not	valid identifying information to your county election official.
	include the required	You can find more information on the necessary ID here:
	ID, and who wants	https://www.vote.pa.gov/Voting-in-
	to alert the voter to	PA/Documents/DOS_Identification_for_absentee_voting.pdf.
	this issue.	177, 5 ocaments, 5 o 5 _ identification _ ioi _ absentee _ voting.pdf.
CANC – NO DATE	Cancels the ballot if it	Vour mail hallot may not be counted because you did not
CANC - NO DATE		Your mail ballot may not be counted because you did not
	is returned to the	date the declaration on your ballot return envelope. If you
	county with no date	do not have time to request a new ballot before [Ballot
	on the ballot	Application Deadline Date], or if the deadline has passed, you
	envelope. It should	can go to your polling place on election day and cast a
	only be used when	provisional ballot.
	the county has made	
	a final decision as to	



	the ballet enit dees	
	the ballot, or it does	
	not offer the	
	opportunity to cure.	
CANC – NO ID	Cancels ballot if	Your ballot will not be counted because you did not timely
	absentee or mail-in	provide proof of identification.
	requiring ID is not	
	provided.	
CANC – NO	Cancels ballot if	Your ballot will not be counted because it was not returned
SECRECY	county receives	in a secrecy envelope. If you do not have time to request a
ENVELOPE	ballot and it is not in	new ballot before [Ballot Application Deadline Date], or if the
	the inner secrecy	deadline has passed, you can go to your polling place on
	envelope. It should	election day and cast a provisional ballot.
	only be used when	- ON
	the county has made	, O
	a final decision as to	
	the ballot, or it does	CL
	not offer the	100
	opportunity to cure.	.0
CANC – NO	Cancels the ballot if	Your ballot will not be counted because you did not sign the
SIGNATURE	it is returned to the	declaration on your ballot return envelope. If you do not
SIGNATURE		
	county with no	have time to request a new ballot before [Ballot Application
	signature on the	Deadline Date] or if the deadline has passed, you can go to
	ballot envelope. It	your polling place on election day and cast a provisional
	should only be used	ballot.
	when the county has	
	made a final decision	
	as to the ballot, or it	
	does not offer the	
	opportunity to cure.	
CANC – REPLACED	Used to cancel a lost	No email generated.
	ballot if a	
	replacement is sent.	
CANC – RETURNED	After Deadline	Your ballot will not be counted because it was received after
AFTER DEADLINE	Cancels the ballot if	the deadline.
	it is invalid due to	
	being returned after	
	the deadline.	
CANC –	Cancels the ballot if	Your ballot will not be counted because it was returned as
UNDELIVERABLE	it is returned	undeliverable by the United States Postal Service (USPS). If
ONDELIVENABLE	undeliverable by the	,
	•	you do not have time to request a new ballot before [Ballot
	Post Office.	Application Deadline Date], or if the deadline has passed, you



		can go to your polling place on election day and cast a
		provisional ballot.
CANC – OTHER	The CANC-OTHER	The county has identified an error with your ballot
	status reason should	envelope(s), and your ballot will not be counted. If you do
	be used <i>only</i> when	not have time to request a new ballot before [Ballot
	no other field more	Application Deadline Date], or if the deadline has passed,
	aptly applies. This	you can go to your polling place on election day and cast a
	may be for a secrecy	provisional ballot.
	envelope with	
	disqualifying	
	markings on it, or	
	other issues that do	
	not fall into another	ON.
	SURE categories. Do	4.0
	not use this code for	LE,
	any other	-OCKET COM
	cancellation reason.	100
CANC – VOTE	Used if a ballot is	Your ballot will not be counted because of a successful
CHALLENGED	not counted	challenge
	because of a	100
	successful challenge.	CEIN.
PEND – NOT YET	Status the label is in	No email generated.
RETURNED	after the ballot is	) '
	sent and before it is	
	returned.	
RECORD – BALLOT	Records the voter's	Your ballot has been received by [County Name] County as of
RETURNED	ballot as returned	[DateRecorded]. If your county election office identifies an
	prior to the	issue with your ballot envelopes that prevents the ballot
	deadline.	from being counted, you may receive another notification.
		Otherwise, you will not receive any further updates on the
		status of your ballot and you are no longer permitted to vote
		at your polling place location.
RECORD-FWAB	Used to record a	Your ballot has been received by [CountyName] County as of
RETURNED	Federal Write In	[DateRecorded].
· · · · · · · · · · · · · · · · · · ·	Ballot was received	[
	prior to the Official	
	Ballot being	
	returned.	
FWAB OVERRIDE-	Used to record an	Your ballot has been received by [CountyName] County as of
OFFICIAL BALLOT	Official Ballot as	[DateRecorded].



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overrides the	
Federal Write In	
Absentee Ballot	
previously recorded.	

#### **Sample Emails:**

The email gives the voter notice that their ballot has been received and has additional language stating that the voter may receive further communication if an error is identified with their ballot.

Subject Line: Your Ballot Has Been Received

**Email Body:** 

Dear [ApplicantName],

Your ballot has been received by [CountyName] County as of [DateRecorded].

Please note, if [CountyName] County observes an issue with your ballot envelopes, you may receive another email from this account with additional information. To get more information on your ballot's status, you can look it up at https://www.pavoterservices.pa.gov/Pages/BallotTracking.aspx.

If you have questions about your ballot, please contact [CountyName] County at [CountyContact]. Thank you.

To read this information in Sparish, go to [ballot tracker URL] – In Spanish
To read this information in Chinese, go to [ballot tracker URL] – In traditional Chinese
\*\*\*\*Please do not reply to this email.\*\*\*\*

#### **FWAB Ballots**

Subject Line: Your Ballot Has Been Received

**Email Body:** 

Dear [ApplicantName],

Your ballot has been received by [CountyName] County as of [DateRecorded]. To get more information on your ballot's status, you can look it up at https://www.pavoterservices.pa.gov/Pages/BallotTracking.aspx.

If you have questions about your ballot, please contact [CountyName] County at [CountyContact]. Thank you.

To read this information in Spanish, go to [ballot tracker URL] – In Spanish To read this information in Chinese, go to [ballot tracker URL] – In traditional Chinese

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\*\*\*\*Please do not reply to this email.\*\*\*\*

#### Your Ballot Status Has Changed

The email below is generated when certain cancel codes and pending codes are recorded in SURE VR. The second paragraph dynamic email language will be the same as shown in the table above.

**Subject Line**: Your Ballot Status Has Changed – Check for Updates **Email Body:** 

Dear [ApplicantName],

After your ballot was received by [CountyName] County, it received a new status.

(THE SECOND PARAGRAPH DYNAMIC EMAIL LANGUAGE WILL APPEAR HERE.)

You can get more information on your ballot's new status by going to https://www.pavoterservices.pa.gov/Pages/BallotTracking.aspx.

If you have questions or need more information after checking your ballot's status, please contact [CountyName] County at [CountyContact].

To read this information in Spanish, go to [ballot tracker URL] – In Spanish To read this information in Chinese, go to [ballot tracker URL] – In traditional Chinese

Thank you.

\*\*\*\*Please do not reply to this email.\*\*\*\*

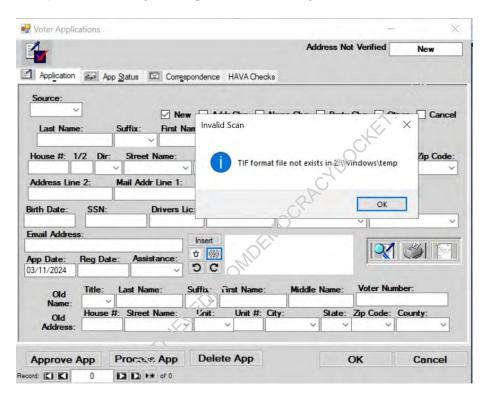


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#### **SURE VR Disconnects**

Modifications to the SURE VR system to address county reported issues with the 'Add Last Scan Document' and 'Add Last Scan' buttons, stemming from a discovered issue with system disconnects from the 'Z Drive'. Currently, users must select a map drive button in CITRIX when this issue occurs. This release will include systematic logic to reconnect the drive when the system detects a disconnect has occurred.

• The system will now give an updated error message when an incorrect file format is being used.





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### PA VOTER SERVICES

#### **Election Ballot Status Tracker**

In addition to the updates mentioned above, modifications have also been made to the PAVS Election Ballot Status Tracker for a voter wishing to view their ballot status for a ballot application as follows:

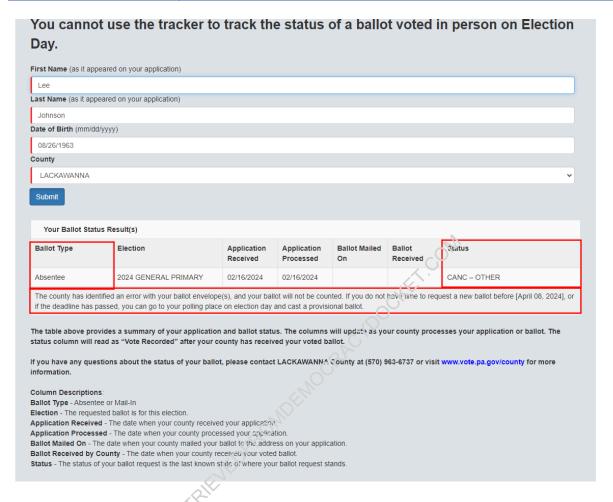
- The 'Ballot Type' column has been updated to display either "Absentee" or "Mail-In".
- The 'Status' column displays the Response Types associated to the ballot.
- Below each ballot line item will be a brief description of the status listed to give additional information to the voter.
- In the event multiple Response Types exist for an active election, then each of the ballot line items will be displayed along with the status of each ballot.

The tracker and all columns have been updated to appear in English, Spanish, and Traditional Chinese based on the selection made by the voter.

Please see the screenshots below:









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#### Estado de la boleta electoral Puede rastrear el estado de su papeleta de voto por correo o en ausencia completando los campos abajo. No puede usar el rastreador para rastrear el estado de la papeleta que completó en persona el día de las elecciones. Nombre (tal y como aparecía en su solicitud) Lee Apellido (tal y como aparecía en su solicitud) Fecha de Nacimiento (MM/DD/YYYY) 08/26/1963 Condado LACKAWANNA Enviar Resultado(s) del estado de su boleta Tipo de boleta Solicitud Solicitud Boieta Estado recibida enviada por recibida procesada correo Absentee 2024 GENERAL PRIMARY 02/16/2024 02/16/2024 CANC - OTHER El condado ha identificado un error en el (los) sobre(s) de su papeleta y su papeleta no será contada. Si no tiene tiempo para solicitar una nueva papeleta antes de la April 08, 2024, o si la fecha límite ya pasó, puede ir a su lugar de votación el día de las elecciones y emitir una papeleta provisional. El cuadro de arriba presenta un resumen de su solicitud y estado de boleta. Las columnas se actualizarán a medida que en su condado se procese su solicitud o boleta. En la columna de estado aparecerá "Vote Recorded" después de que su condado haya recibido su boleta de votación. Si tiene alguna pregunta sobre el estado de su boleta vor favor comuníquese con el Condado de LACKAWANNA en (570) 963-6737 o visite www.vote.pa.gov/county para más información. Descripciones de las columnas Tipo de boleta - Ausente o por correo Elección - La boleta solicitada es para esta elección. Solicitud recibida - La fecha en la que su condado recibió su solicitud. Solicitud procesada - La fecha en la que su condado procesó su solicitud. Boleta enviada por correo - La fecha en la que su condado le envió su boleta a la dirección que figura en su solicitud. Boleta recibida por el condado - La fecha en la que su condado recibió su boleta de votación.

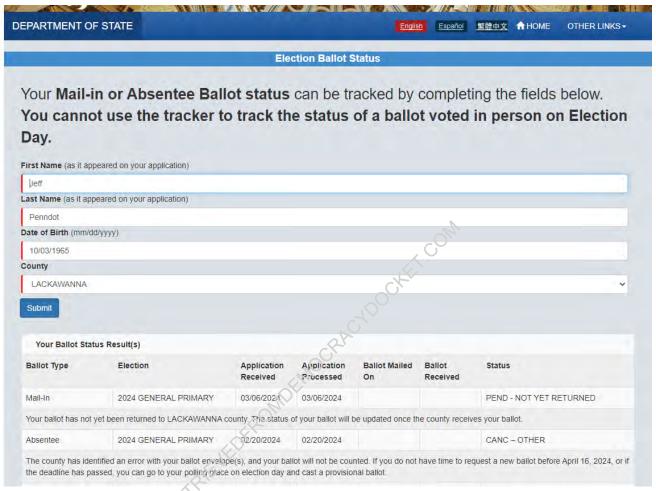
Estado - El estado de su solicitud de boleta es el último estado conocido en el que se encuentra su solicitud de boleta.







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Note: The above shows multiple Response Types that are associated to the ballot.



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# Changes to SURE VR and PA Voter Services as of August 23, 2024

The following information outlines the additions and changes which will be deployed after the close of business on August 23, 2024, as part of the Build 24.8. Please contact the SURE Help Desk for further information or with questions regarding any item(s) on the list provided below.

### Contents

SURE VR	, 0	
Update Date Mailed Utility		
Logic Updates		
New Process Date Mailed Confirmation Messa		
Affected Voters Tab Added		
Exporting Enhancements		
Removal of Application Types		
Ballot Email Language Changes		
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Election Ballot Status Tracker Messaging Modifi	ications	16



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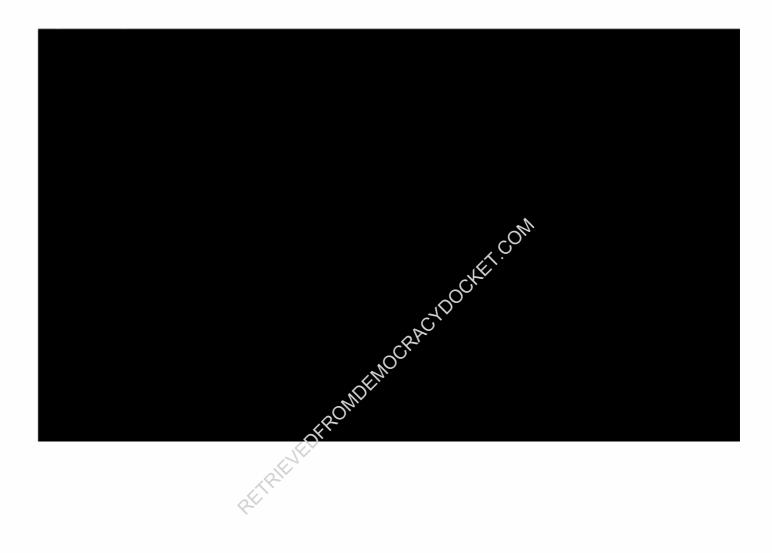


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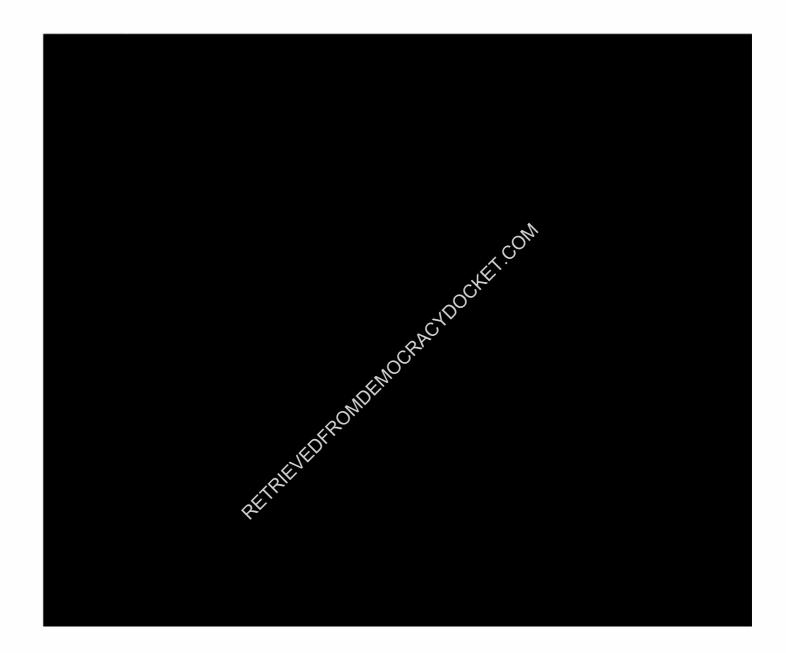




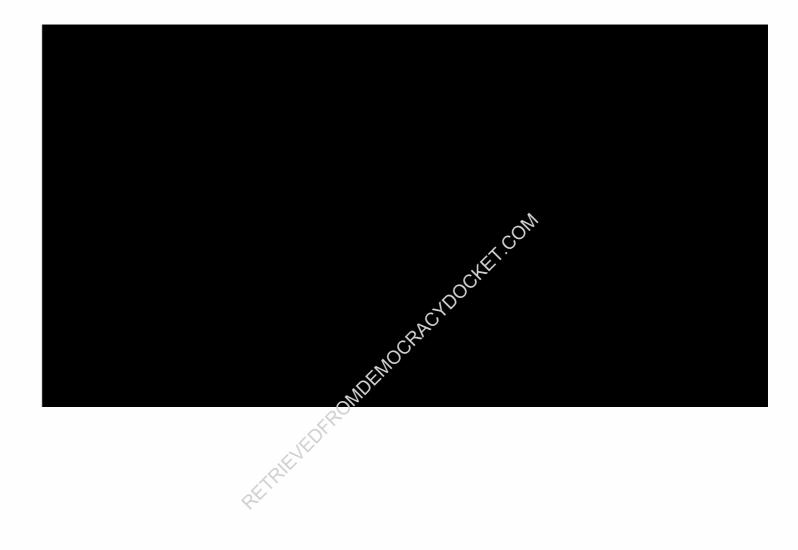


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# **Ballot Email Language Changes**

Based on county feedback and recommendations, the text in the 2<sup>nd</sup> paragraph of the 'Your Ballot Has Been Received' and 'Your Ballot Status Has Changed' emails generated by the system based on 'Ballot Status Reason' have been modified. The table below lists each ballot 'Response Type' type that can be used when recording responses for returned absentee and mail-in ballots with the associated modified email language. This updated verbiage will also display in the online Election Ballot Status tracker which will be discussed later in this document. Emails will only be sent to those voters who have provided a valid email address on their ballot application.

Response Type	Email text in 2nd Paragraph and Election Ballot Status Tracker
PEND OTHER	The county has noticed one or more errors with your ballot envelopes, which means your ballot may not be counted. Your county offers you the opportunity to address errors on your ballot envelopes, and you should go to https://www.vote.pa.gov/Resources/Pages/Contact-Your-Election-Officials.aspx to fine your county's contact information.
	If you cannot address the error in time, you can go to your polling place on election day and cast a provisional ballot.
PEND - INCORRECT DATE	The county has noticed that you did not correctly date your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity to address this error, and you should go to https://www.vote.pa.gov/Resources/Pages/Contact-Your-Election-Officials.aspx to find your county's contact information.  If you cannot address this error in time, you can go to your
	polling place on election day and cast a provisional ballot.
PEND – NO DATE	The county has noticed that you did not date your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity to address this error, and you should go to https://www.vote.pa.gov/Resources/Pages/Contact-Your-Election-Officials.aspx to find your county's contact information.
	If you cannot address this error in time, you can go to your polling place on election day and cast a provisional ballot.

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PEND - NO	The county has noticed that you did not sign your ballot return envelope.
SIGNATURE	This means your ballot may not be counted. Your county offers you the
	opportunity to address this error, and you should go to
	https://www.vote.pa.gov/Resources/Pages/Contact-Your-Election-
	Officials.aspx to find your county's contact information.
	If you cannot address this error in time, you can go to your
	polling place on election day and cast a provisional ballot.
PEND - NO SECRECY	The county has noticed that when you returned your ballot, you placed it
ENVELOPE	in the ballot return envelope without placing it into the secrecy envelope
	that says "OFFICIAL ELECTION BALLOT." This means your ballot may
	not be counted. Your county offers you the opportunity to address this
	error, and you should go to
	https://www.vote.pa.gov/Resources/Pages/Contact-Your-Election-
	Officials.aspx to find your county's contact information.
	i Mo
	If you cannot address this error in time, you can go to your
	polling place on election day and cast a provisional ballot.
CANC - INCORRECT	Your ballot may not be counted because you did not correctly
DATE	date your ballot return envelope. If you receive this email on or
	before election day, you can go to your polling place on election
	day before 8 p.m. and request a provisional ballot.
PEND - NO	Your ballot application did not include valid identifying
ID ID	information, and your ballot was returned without the necessary
	ID. Your ballot will not be counted unless you provide valid
	identifying information to your county election official. You can
	find more information on the necessary ID here:
	https://www.pa.gov/content/dam/copapwp-
	pagov/en/vote/resources/documents-and-
	forms/DOS_Identification_for_mail_voting.pdf.
CANC - NO DATE	Your ballot may not be counted because you did not date your
	ballot return envelope. If you receive this email on or before
	election day, you can go to your polling place on election day
	before 8 p.m. and request a provisional ballot.
CANC - NO	Your ballot will not be counted because you did not provide

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ID	proof of identification in time.
CANC - NO SECRECY ENVELOPE	Your ballot may not be counted because when you returned your ballot, you placed it in the ballot return envelope without placing it into the secrecy envelope that says "OFFICIAL ELECTION BALLOT.". If you receive this email on or before election day, you can go to your polling place on election day before 8 p.m. and request a provisional ballot.
CANC - NO SIGNATURE	Your ballot may not be counted because you did not sign your ballot return envelope. If you receive this email on or before election day, you can go to your polling place on election day before 8 p.m. and request a provisional ballot.
CANC – OTHER	The county has identified one or more errors that prevents your ballot from being counted. If you receive this email on or before election day, you can go to your polling place on election day before 8 p.m. and request a provisional ballot.



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#### Sample Emails:

The 'Your Ballot Has Been Received' email will automatically generate when the RECORD – BALLOT RETURNED status code is recorded in SURE VR. Every mail ballot voter who included an email with their application and who returns their ballot will receive the updated email below.

Subject Line: Your Ballot Has Been Received

**Email Body:** 

Dear [%@ApplicantName],

Your ballot has been received by [%@CountyName] County as of [%@DateRecorded]. To get more information, you can click here:

https://www.pavoterservices.pa.gov/Pages/BallotTracking.aspx.

Thank you!

To read this information in Spanish, go to [ballot tracker URL] – In Spanish To read this information in Chinese, go to [ballot tracker URL] – In Traditional Chinese

\*\*\*\*Please do not reply to this email. \*\*\*\*

### **FWAB Ballots**

Subject Line: Your Ballot Has Been Received

**Email Body:** 

Dear [%@ApplicantName],

Your ballot has been received by [%@CountyName] County as of [%@DateRecorded]. To get more information on your ballot's status, you can look it up at https://www.pavoterservices.pa.gov/Pages/BallotTracking.aspx.

If you have questions about your ballot, please contact [%@CountyName] County at [%@CountyContact].

Thank you!



Department of State
Statewide Uniform Registry of Electors (SURE) Project
County Release Notes Build 24.8
August 23, 2024

To read this information in Spanish, go to [ballot tracker URL] – In Spanish To read this information in Chinese, go to [ballot tracker URL] – In Traditional Chinese

# \*\*\*\*Please do not reply to this email. \*\*\*\*

### Your Ballot Status Has Changed

The email below is generated when certain cancel codes and pending codes are recorded in SURE VR. The second paragraph language will be the same as the associate 'Response Type' listed in the table above.

Subject Line: Your Ballot Status Has Changed - Check for Updates Email Body:
Dear [ApplicantName],

After your ballot was received by [CountyName] County, it received a new status.

# [REFER TO TABLE FOR SPECIFIC 2ND PARAGRAPH LANGUAGE]

You can get more information on your ballot's new status by going to https://www.pavoterservices.pa.gov/Pages/BallotTracking.aspx.

If you have questions or need more information after checking your ballot's status, please contact [CountyName] County at [CountyContact].

To read this information in Spanish, go to [ballot tracker URL] - In Spanish To read this information in Chinese, go to [ballot tracker URL] - In traditional Chinese

Thank you.

\*\*\*\*Please do not reply to this email.\*\*\*\*





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# PA VOTER SERVICES

# **Election Ballot Status Tracker Messaging Modifications**

As mentioned above, the PA Voter Services **Election Ballot Status** tracker will display the updated language as provided to voters in the second paragraph of the 'Your Ballot Status Has Changed' email as described above.

The sample below displays the updated messaging associated to the 'PEND – INCORRECT DATE' ballot status.

The county has noticed that you did not correctly date your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity address this error, and you should go to Vote.pa.gov/Election-Officials to find your county's contact information.	The county has noticed that you did not correctly date your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity taddress this error, and you should go to Vote pagov/Election-Officials to find your county's contact information.	Ballot Type	Election	Application Received	Application Processed	Ballot Mailed On	Ballot Received	Status
	The county has noticed that you did not correctly date your ballot return envelope. This means your ballot may not be counted. Your county offers you the opportunity address this error, and you should go to Vote.pa.gov/Election-Officials to find your county's contact information.				***********	( )	00/40-0004	DEND INCODDECT DATE
	No.	address this error, a	iced that you did not correctly date you and you should go to Vote.pa.gov/Elec	r ballot return env	elope. This means	ontact information.	not be counted.	
The table above provides a summary of your application and ballot status. The columns will update as your county processes your application or ballot.		The county has noti address this error, a If you cannot addre	iced that you dld not correctly date you and you should go to <u>Vote pa.gov/Elec</u> ass this error in time, you can go to you	ir ballot return envition-Officials to fin r polling place on	elope. This means d your county's co election day and c	ontact information. cast a provisional l	not be counted. \	rour county offers you the opportunity

The tracker and all columns will continue to appear in English, Spanish, and Traditional Chinese based on the selection made by the voter.