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STRICT COURT OF THE STATE OF NEVADA IN AND FOR CARSON CITY

ERIC JENG, an individual, Case No.: 23 OC 000138 1B Plaintiff, Dept. No.: II VS. FRANCISCO V. AGUILAR, in his official NEVADA SECRETARY capacity as SŤATĚ, Defendan

FAIR MAPS NEVADA'S MOTION TO STRIKE A PORTION OF PLAINTIFF'S REPLY, OR IN THE ALTERNATIVE, MOTION FOR LEAVE TO FILE SUR-REPLY

Intervenor Fair Maps Nevada, a Nevada political action committee ("Fair Maps"), by and through is attorneys, hereby moves the Court to strike a portion of Plaintiff Eric Jeng's ("Plaintiff") Reply in Support of Memorandum of Points and Authorities in Support of Complaint for Declaratory and Injunctive Relief Challenging Initiative Petition C-03-2023 ("Reply"). Alternatively, Fair Maps requests leave to file a sur-reply. This motion is supported by the following Memorandum of Points and Authorities, the pleadings and papers on file with the Court, and any oral argument entertained by the Court at a hearing in this matter.

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Counsel for Fair Maps certifies that Fair Maps has complied in good faith with Local Rule 3.7(b) as follows:

- (1) Counsel for Fair Maps conferred with counsel for Plaintiff on January 22, 2024;
- (2) The parties conferred via telephone;
- (3) No witnesses were identified by either party supporting their contentions with respect to this Motion;
- (4) No documents were exchanged in support of the parties' respective contentions, as all pertinent documents have been previously filed in this action;
- (5) None of the issues raised in this motion were resolved during the meet and confer; and
- (6) All issues are unresolved.

MCDONALD (M. CARANO 300 WEST SAHARA AVENUE, SUITE 1200 • LAS VEGAS, NEVADA 89102 PHONE 702.873.4100 • FAX 702.873.9964

MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

In his Reply filed on January 3, 2024, Plaintiff advances an argument that he never presented in his Memorandum of Points and Authorities in Support of the Complaint for Declaratory and Injunctive Relief ("MPA"). In doing so, Plaintiff circumvents the standard briefing schedule set forth in the Court's procedural rules and deprives Fair Maps of the opportunity to respond to Plaintiff's new argument. The case law is clear that a reply brief must be limited in scope to those arguments presented in the original motion—new arguments are prohibited. Because Plaintiff has violated this rule, Fair Maps requests that the new argument in Plaintiff's Reply brief be stricken, or in the alternative, that Fair Maps be granted leave to file a sur-reply.

II. FACTUAL AND PROCEDURAL BACKGROUND

Fair Maps filed Initiative Petition C-03-2023 ("Fetition") on November 14, 2023 to amend the Nevada Constitution. Complaint ("Compl."), Ex. 1. Plaintiff filed a Complaint for Declaratory Relief and the MPA in support of the Complaint on December 7, 2023, seeking to prevent the Petition from the ballot. *See generally* Compl; MPA. Fair Maps filed an Answering Brief in response to Plaintiff's MPA on December 26, 2023. On January 3, 2024, Plaintiff filed a Reply in support of the MPA, in which he advanced a new argument not presented in his MPA. Specifically, in his Reply, Plaintiff now contends for the first time that issue preclusion bars Fair Maps from relitigating whether the Petition will require an expenditure of funds. Reply at 1-2. Because this new argument did not exist in the original MPA, Fair Maps has not had an opportunity to respond.

III. ARGUMENT

A. Plaintiff's Reply Brief Improperly Contains An Argument Not Presented In His MPA

For the first time, Plaintiff contends issue preclusion bars Fair Maps from relitigating whether the Petition will require an expenditure of funds. Reply at 1-2. It is well-established and universally recognized in all courts that a party cannot raise new arguments and/or issues for the first time in its reply brief. See, e.g., Phillips v. Mercer, 94 Nev. 279, 283, 579 P.2d 174,

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176 (1978); Blouin v. Blouin, 67 Nev. 314, 316, 218 P.2d 937, 938 (1950); see also Zamini v. Carnes, 491 F.3d 990, 997 (9th Cir. 2007) (noting "[t]he district court need not consider arguments raised for the first time in a reply brief."); Knapp v. Miller, 873 F. Supp. 375, 378 n.3 (D. Nev. 1994). The reasoning behind this rule is "the opposing party is not afforded any opportunity to respond." Knapp, 873 F. Supp. at 378 n. 3.

The reasons [why a court will not review issues first raised in the reply brief] are obvious. It robs the [opposing party] of the opportunity . . . to present an analysis of the pertinent legal precedent that may compel a contrary result. The rule also protects this court from publishing an erroneous opinion because we did not have the benefit of the [opposing party's] response.

Stump v. Gates, 211 F.3d 527, 533 (10th Cir. 2000); see also Francis v. Wynn Las Vegas, LLC, 127 Nev. 657, 671 n.7, 262 P.3d 705, 715 n.7 (2011) (declining to consider argument because moving party "raised it for the first time in his copy brief, thereby depriving [the non-moving party] of a fair opportunity to respond"); Weaver v. State, Dep't of Motor Vehicles, 121 Nev. 494, 502, 117 P.3d 193, 198-99 (2005) (arguments raised for first time in reply brief need not be considered).

Likewise, First Judicial District Court Rule ("FJDCR") 3.9 provides the "purpose of a reply is to rebut facts, law, or argument raised in the opposition. Parties will not file a reply that simply repeats facts, law, or argument contained in the motion, or to provide facts or law that should have been but were not included in the motion. The court may strike a reply in its entirety or in part and impose other sanctions if a reply violates this rule." FJDCR 3.9.

Here, the face of Plaintiff's Reply demonstrates arguments that were not presented in the MPA. Because Plaintiff held back from his MPA the argument related to issue preclusion, instead saving those arguments for the Reply, Fair Maps has been denied the opportunity to respond. For this reason, the Court should strike the argument on pages 1 and 2 of the Reply related to issue preclusion. See FJDCR 3.9.

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B. A Sur-Reply Is Warranted

Should the Court decide to consider the new arguments first raised in Plaintiff's Reply. Fair Maps asks for leave to file a sur-reply. The proposed sur-reply is attached hereto as Exhibit 1. If the Court were to render a decision without the benefit of both sides' briefing, the opportunity for error is elevated. See Stump, 211 F.3d at 533. Moreover, Fair Maps will be denied the due process protections that are inherent to the briefing schedule set forth in the procedural rules that guide the Court's proceedings. See FJDCR 3.9. For these reasons, to the extent that the Court should consider Plaintiff's new argument, Fair Maps requests leave to file a sur-reply limited to those new arguments.

IV. CONCLUSION

Plaintiff's Reply in support of his MPA improperly contains a new argument not first advanced in the MPA. As a result, Fair Maps has been denied the opportunity to respond to this argument. For this reason, Fair Maps asks that the new argument in Plaintiff's Reply be stricken, or in the alternative, that the Court grant leave to file a sur-reply to address the new argument.

AFFIRMATION

Pursuant to NRS 239B.030, the undersigned affirms that this document does not contain any personal information, as defined in NRS 603A.040.

Dated this 22nd day of January, 2024.

McDONALD CARANO LLP

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CERTIFICATE OF SERVICE

Pursuant to NRCP 5(b), I hereby certify that I am an employee of McDONALD CARANO LLP and that on January 22, 2024, I served the within MOTION TO STRIKE A PORTION OF PLAINTIFF'S REPLY, OR IN THE ALTERNATIVE, MOTION FOR LEAVE TO FILE SUR-REPLY on the parties in said case by placing a true copy thereof enclosed in sealed envelopes with postage prepaid thereon in the United States Post Office mail at 100 West Liberty Street, 10th Floor, Reno, Nevada 89501 addressed as follows:

Bradley S. Schrager, Esq. Daniel Bravo, Esq. 6675 South Tenaya Way, Suite 200 Las Vegas, NV 89113

Laena St-Jules, Esq. Office of the Attorney General 100 North Carson Street Carson City, NV 89701-4717

David R. Fox Elias Law Group LLP 250 Massachusetts Ave. NW, Suite 400 Washington, DC 20001

I am familiar with the firm's practice for collection and processing of correspondence for mailing with the United States Postal Service.

The envelopes addressed to the above parties were sealed and placed for collection by the firm's messengers and will be deposited today with the United States Postal Service in the ordinary course of business.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on January 22, 2024 at Reno, Nevada.

By_____An employee of McDonald Carano LLP

McDONALD (CARANO

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INDEX OF EXHIBITS

Exhibit No.	Description	Pages
1	Sur-Reply	7



EXHIBIT 1

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EXHIBIT 1

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Attorneys for Intervenor Fair Maps Nevada

IN THE FIRST JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA IN AND FOR CARSON CITY

ERIC JENG, an individual, Case No.: 23 OC 000138 1B Plaintiff, Dept. No.: II vs. FRANCISCO V. AGUILAR, in his official capacity **NEVADA** SECRETARY STATE, Defendant.

FAIR MAPS NEVADA'S SUR-REPLY TO PLAINTIFF'S REPLY IN SUPPORT OF **MEMORANDUM OF POINTS** AND AUTHORITIES IN SUPPORT FOR DECLARATORY AND INJUNCTIVE RELIEF CHALLENGING INITIATIVE **PETITION C-03-2023**

Intervenor Fair Maps Nevada, a Nevada political action committee ("Fair Maps"), by and through is attorneys, hereby files its sur-reply to Plaintiff Eric Jeng's ("Plaintiff") Reply in Support of Memorandum of Points and Authorities in Support of Complaint for Declaratory and Injunctive Relief Challenging Initiative Petition C-03-2023 ("Reply"). This sur-reply is supported by the following Memorandum of Points and Authorities, the pleadings and papers on file with the Court, and any oral argument entertained by the Court at a hearing in this matter. ///

MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

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Despite clear guidance from the Nevada Supreme Court, Plaintiff seeks to use a mooted appeal from a 2020 ballot initiative petition ("2020 Petition") to preclude Fair Maps from making any argument related to whether the Initiative Petition C-03-2023 ("Petition") will require an expenditure of state funds. Because issue preclusion is wholly inapplicable to the instant suit, Plaintiff's untimely argument should be disregarded.

ARGUMENT1 II.

A. Issue Preclusion is Inapplicable and Barred Under Personhood Nev. v. Bristol

As a threshold and dispositive matter, issue preclusion is inapplicable here. In Personhood Nev. v. Bristol, the Nevada Supreme Court considered an appeal regarding appellant's proposed ballot initiative petition. 126 Nev. 599, 600, 245 P.3d 572, 573 (2010). The district court determined the proposed initiative violated the single subject rule and enjoined its placement from the general election ballot. Id. at 601, 245 P.3d at 574. Appellants appealed the district court's determination; however, a decision was not rendered prior to the deadline for submitting initiatives with the necessary number of signatures to the Secretary of State. Id. The appeal was thus moot. Id.

Rather than dismissing the appeal, the Nevada Supreme Court ordered supplemental briefing regarding whether the district court's order had a preclusive effect on future litigation. Id. at 601-02, 245 P.3d at 574. The Court determined that vacating the district court's order was not necessary, because it adopted Restatement (Second) of Judgments, which advocates that "issue preclusion principles do not apply when an appeal has been rendered moot." Id. at 604-05, 245 P.3d at 576. The Court ultimately concluded "the district court's order has no preclusive effect, and thus, there is no need to set the order aside to avoid it being used as binding precedent." Id. at 605, 245 P.3d at 576 (emphasis added).

¹ For the sake of brevity, Fair Maps does not repeat additional factual or procedural background. Fair Maps incorporates by reference all pleadings in this matter, including Fair Maps' Motion to Strike, filed concurrently.

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Here, Plaintiff seeks to do exactly what *Personhood* prohibits—use a prior district court's order where an appeal was rendered moot as binding precedent. In the 2020 Petition appeal, Fair Maps cross appealed, arguing the district court erred in determining that its original description of effect was misleading. Jackson v. Fair Maps Nevada PAC, No. 80563, 2020 WL 4283287, at *1 (Order of Affirmance, July 24, 2020). The Nevada Supreme Court dismissed the cross appeal. noting that "[i]n light of our above-mentioned determination, however, this issue is moot." Id. (emphasis added). Thus, Plaintiff's argument that Fair Maps is precluded from arguing whether the Petition will require an expenditure is categorically barred under *Personhood*.

B. The Required Elements of Application of Issue Preclusion Are Not Met

Even if issue preclusion did apply to the Petition, Plaintiff has not demonstrated the required factors have been met. To determine whether issue preclusion should apply, the Nevada Supreme Court has articulated a four-part test: "(1) the issue decided in the prior litigation must be identical to the issue presented in the current action; (2) the initial ruling must have been on the merits and have become final; . . . (3) the party against whom the judgment is asserted must have been a party or in privity with a party to the prior litigation; and (4) the issue was actually and necessarily litigated." Five Star Cap. Corp. v. Ruby, 124 Nev. 1048, 1055, 194 P.3d 709, 713 (2008), holding modified on other grounds by Weddell v. Sharp, 131 Nev. 233, 350 P.3d 80 (2015). As the party asserting preclusion, Plaintiff bears the burden of proving the preclusive effect of the judgment. Bennett v. Fidelio & Deposit Co. of Maryland, 98 Nev. 494, 452, 652 P.2d 1178, 1180 (1982). Plaintiff has failed to meet this burden.

First, the Nevada Supreme Court has never sanctioned the form of issue preclusion pressed by Plaintiff in this case: non-mutual offensive issue preclusion, in which "the plaintiff seeks to foreclose the defendant from litigating an issue the defendant has previously litigated unsuccessfully in an action with another party." Parklane Hosiery Co. v. Shore, 439 U.S. 322, 326 n.4 (1979). Instead, the Nevada Supreme Court repeatedly has stated that issue preclusion applies only in subsequent litigation "between the parties" to the prior case. Five Star, 124 Nev. at 1055, 194 P.3d at 713-14 (explaining that issue preclusion "applies to prevent relitigation of only a specific issue that was decided in a previous suit between the parties.") (emphasis added);

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see also id. at 1052, 194 P.3d at 711 (stating issue preclusion may "apply when the issues addressed in an earlier suit arose in a later suit between the parties") (emphasis added). Those statements in turn are supported by the Nevada Supreme Court's pre-Five Star case law, where it likewise stated that issue preclusion applies only to "issues that were actually decided and necessary to a judgment in an earlier suit on a different claim between the same parties." City of Reno v. Reno Police Protective Ass'n, 118 Nev. 889, 894, 59 P.3d 1212, 1216 (2002) (emphasis added). Because the parties from the 2020 Petition are not the same as the instant case, issue preclusion is not applicable. See Jackson v. Fair Maps Nevada PAC, No. 19-OC-002909 1B (Nev. 1st Jud. Dist. Ct. Jan 2, 2020), Compl. Ex. 3.

Second, as described herein, the ruling in the 2020 Petition was not on the merits and did not become final. See supra, Section A; see also Personhood, 126 Nev. at 605, 245 P.3d at 576. Because Plaintiff cannot satisfy his burden to prove the preclusive effect of the 2020 Petition judgment, issue preclusion is inapplicable.

C. Fair Maps' Alternative Description

While Fair Maps contends that issue preclusion is applicable, in the interest of expediency, Fair Maps has attached a proposed alternative description of effect that describes the expenditure of state funds hereto as Exhibit A.

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For all of the above reasons, the Court should reject Plaintiff's untimely and unpersuasive argument in his Reply.

AFFIRMATION

Pursuant to NRS 239B.030, the undersigned affirms that this document does not contain any personal information, as defined in NRS 603A.040.

Dated this 22nd day of January, 2024.

McDONALD CARANO LLP

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Joshua Hicks (NSBN 6679)

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CERTIFICATE OF SERVICE

Pursuant to NRCP 5(b), I hereby certify that I am an employee of McDONALD CARANO LLP and that on January 22, 2024, I served the within SUR-REPLY TO PLAINTIFF'S REPLY IN SUPPORT OF MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF CHALLENGING INITIATIVE PETITION C-03-2023 on the parties in said case by placing a true copy thereof enclosed in sealed envelopes with postage prepaid thereon in the United States Post Office mail at 100 West Liberty Street, 10th Floor, Reno, Nevada 89501 addressed as follows:

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I declare under penalty of perjury that the foregoing is true and correct.

Executed on January 22, 2024 at Reno, Nevada.

An employee of McDonald Carano LLP

INDEX OF EXHIBITS

Exhibit No.	Description	Pages
A	Proposed Alternative Description of Effect	1



EXHIBIT A

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EXHIBIT A

Exhibit A-Proposed Alternative Description of Effect

Petition C-03-2023

A. Redline Version

This measure will amend the Nevada Constitution to establish a redistricting commission to map electoral districts for the Nevada Senate, Assembly, and U.S. House of Representatives.

The Commission will have seven members, four who will be appointed by the leadership of the Legislature, and three who are unaffiliated with the two largest political parties who will be appointed by the other four commissioners. Commissioners may not be partisan candidates, lobbyists, or certain relatives of individuals. Commission meetings shall be open to the public which shall have opportunities to participate in the hearings.

The Commission will ensure, to the extent possible, that the districts comply with the U.S. Constitution, have an approximately equal number of inhabitants, are geographically compact and contiguous, provide equal opportunities for racial and language minorities to participate in the political process, respect areas with recognized similarities of interests, including racial, ethnic, economic, social, cultural, geographic, or historic identities, do not unduly advantage or disadvantage a political party, and are politically competitive.

This amendment will require redistricting following each federal census. The existing and ongoing expense will be shifted to the Commission but will remain based in the legislative branch.

B. Clean Version

This measure will amend the Nevada Constitution to establish a redistricting commission to map electoral districts for the Nevada Senate, Assembly, and U.S. House of Representatives.

The Commission will have seven members, four who will be appointed by the leadership of the Legislature, and three who are unaffiliated with the two largest political parties who will be appointed by the other four commissioners. Commissioners may not be partisan candidates, lobbyists, or certain relatives of individuals. Commission meetings shall be open to the public which shall have opportunities to participate in the hearings.

The Commission will ensure, to the extent possible, that the districts comply with the U.S. Constitution, have an approximately equal number of inhabitants, are geographically compact and contiguous, provide equal opportunities for racial and language minorities to participate in the political process, respect areas with recognized similarities of interests, including racial, ethnic, economic, social, cultural, geographic, or historic identities, do not unduly advantage or disadvantage a political party, and are politically competitive.

This amendment will require redistricting following each federal census. The existing and ongoing expense will be shifted to the Commission but will remain based in the legislative branch.