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26 IN THE SUPERIOR COURT FOR THE STATE OF ARIZONA

27 IN AND FOR THE COUNTY OF MARICOPA

28 REPUBLICAN NATIONAL COMMITTEE,
et al.,

Plaintiffs,

v.

STEPHEN RICHER, et al.,

Defendants,

and

ADP and DSCC,

Intervenor-Defendants.

No. CV2022-013185

**INTERVENOR-DEFENDANTS'
MOTION TO DISMISS
PLAINTIFFS' FIRST AMENDED
COMPLAINT**

(Assigned to the Honorable
Katherine Cooper)

1 **INTRODUCTION**

2 This case challenges Maricopa County’s procedures for hiring and supervising
3 election workers in an election that occurred two weeks ago, for which all ballots have
4 already been counted. Plaintiffs initiated this action barely a month before election day, and
5 never filed a motion for emergency relief after filing the operative Amended Complaint.

6 Plaintiffs originally alleged that Defendants were going to violate Arizona’s “Equal
7 Access Statutes,” which require parity between political parties on certain election boards,
8 but they were soon forced to admit that Defendants had in fact achieved parity in their
9 hiring. *See* Am. Compl. ¶ 7. Plaintiffs have now amended their Complaint to make a similar
10 allegation about the election workers engaged in any recount. *See id.* ¶ 8. But Plaintiffs do
11 not allege facts showing any statutory violation. The statute governing election workers
12 who hand-count ballots during audits and recounts does not require absolute parity or even
13 the participation of Republican election workers—it requires only that no more than 75%
14 of the workers be members of a single political party. *See* A.R.S. § 16-602(B)(7). And if
15 that requirement cannot be met, the statute provides the consequence: the hand count audit
16 is cancelled. *See id.* Plaintiffs allege nothing suggesting that Defendants will violate these
17 modest requirements. The Court should accordingly dismiss Plaintiffs’ Amended
18 Complaint for failure to state a claim.

19 Separately, Plaintiffs’ claims are barred by laches. They waited far too long to sue,
20 even though the factual basis for even their latest allegations has been available to them for
21 months, and they still do not seek emergency relief on their operative Amended Complaint,
22 regarding an election that is very nearly over.

23 Finally, Plaintiffs lack a viable cause of action. They invoke mandamus and the
24 Uniform Declaratory Judgments Act. But mandamus will only compel performance of a
25 clear statutory duty; it will not prohibit actions or control the exercise of official discretion.
26 Plaintiffs do not identify any clear statutory duty that they seek to compel. And the Uniform
27 Declaratory Judgments Act requires a present legal controversy under the facts as they exist
28 today, but Plaintiffs rely on speculative allegations about a hypothetical state of affairs

1 under a future recount.

2 For all of these reasons, the Court should dismiss Plaintiffs’ Amended Complaint in
3 its entirety.

4 **BACKGROUND**

5 Plaintiffs filed this lawsuit just a month before the 2022 general election, alleging
6 that Defendants—Maricopa County election officials—were on the verge of violating the
7 Equal Access Statutes, a set of laws governing the composition of elections boards, by
8 appointing fewer Republicans than Democrats to those boards. *See generally* Verified
9 Special Action Compl. (Oct. 5, 2022). Plaintiffs based their allegations largely on the
10 composition of elections boards during the August 2 primary, which Plaintiffs alleged
11 included a disproportionate number of Democrats. *Id.* ¶¶ 18–22. Plaintiffs alleged that this
12 disparity resulted from Defendants’ imposing demanding hours requirements and working
13 conditions on election workers, which Plaintiffs alleged meant that Republicans were
14 unwilling to participate. *Id.* ¶¶ 27–37. The Arizona Democratic Party and the DSCC moved
15 to intervene as defendants on October 10, and the Court granted that motion at a status
16 conference on October 21.

17 The Court’s docket reflects that Plaintiffs filed the operative Amended Complaint
18 on October 21, the same day as the status conference. *See* First Am. Compl. The Amended
19 Complaint abandons Plaintiffs’ allegations that Defendants were on the verge of violating
20 the Equal Access Statutes’ parity requirements during the general election itself. *See id.* ¶ 7.
21 Instead, the Amended Complaint focuses on the election workers Defendants will appoint
22 in the event of a recount, arguing that Defendants may not impose day and hour
23 requirements on those workers. *Id.* ¶¶ 8–9. And while election day has now come and gone
24 and the time for any recount is fast-approaching, Plaintiffs still have not filed any
25 application for emergency relief with respect to the Amended Complaint.

26 **LEGAL STANDARD**

27 Dismissal for failure to state a claim is appropriate where “as a matter of law []
28 plaintiffs would not be entitled to relief under any interpretation of the facts susceptible of

1 proof.” *Coleman v. City of Mesa*, 230 Ariz. 352, 356 ¶ 8 (2012) (quoting *Fid. Sec. Life Ins.*
2 *Co. v. State Dep’t of Ins.*, 191 Ariz. 222, 224 ¶ 4 (1998)). “[C]ourts must assume the truth
3 of all well-pleaded factual allegations and indulge all reasonable inferences from those
4 facts, but mere conclusory statements are insufficient.” *Id.* at 356 ¶ 9, 284 P.3d at 667. In
5 addition to the complaint’s allegations, courts may consider “public records regarding
6 matters referenced in a complaint” when adjudicating a motion to dismiss under Arizona
7 Rule of Civil Procedure 12(b)(6). *Id.*

8 ARGUMENT

9 The Amended Complaint fails to state a claim upon which relief can be granted
10 because it does not allege a statutory violation, because Plaintiffs’ claims are barred by
11 laches, and because Plaintiffs improperly seek mandamus relief without showing a clear
12 statutory duty and seek a declaratory judgment based on a speculative dispute.

13 **I. Plaintiffs do not allege a statutory violation.**

14 The Amended Complaint fails at the threshold because it does not allege a statutory
15 violation. Plaintiffs say they base their claims on “parity” requirements in the “Equal Access
16 Statutes,” which require certain election boards be composed of equal numbers of the two
17 largest political parties. *See* A.R.S. §§ 16-531(A), -551(A), -621(B)(2). But as Plaintiffs
18 now admit, Defendants are complying with those parity requirements. Am. Compl. ¶ 7
19 (alleging that the county has “now come into compliance with the law requiring parity in
20 the general labor pool for board workers”). Plaintiffs allege that there was a lack of parity
21 during the primary, but they seek only prospective relief and do not allege any lack of parity
22 now. *See id.* pp. 16–17 (demand for relief).

23 Moreover, with all Maricopa County ballots already tabulated¹ and no motion for
24 emergency relief pending, Plaintiffs’ claims now focus on the prospect of a hand count audit
25 following a recount. *See* Am. Compl. ¶¶ 8, 19(d), 43, 46–47. But the statute governing such
26 audits does not require parity in any event. It does not even require that Republicans be

27 ¹ *See* Maricopa Cnty. Elections Dep’t, *Maricopa County Elections Results Updated*
28 (Nov. 21, 2022), <https://elections.maricopa.gov/news-and-information/elections-news/maricopa-county-election-results-updated-november-21-2022.html>.

1 included. Rather, for the election boards involved in hand count audits, including after a
2 recount, Arizona law demands only that “not more than seventy-five percent of the persons
3 performing the hand count shall be from the same political party.” A.R.S. § 16-602(B)(7);
4 *see also id.* § 16-663(B) (providing that § 16-602 applies to hand count audits during a
5 recount); Ariz. Sec’y of State, Election Procedures Manual 234 (2019 ed.) (“EPM”)(in a
6 hand-count audit following a recount, “[t]he same procedures for a precinct hand count shall
7 be followed” except for a larger initial sample of precincts)²[OBJ]. The statute places the burden
8 of meeting even that requirement on the political parties, not on Defendants, providing that
9 “[t]he county chairman of each political party shall designate and provide the number of
10 election board members as designated by the county officer in charge of elections who shall
11 perform the hand count under the supervision of the county officer in charge of elections.”
12 A.R.S. § 16-602(B)(7).

13 Specifically, “[f]or each precinct that is to be audited, the county chairmen shall
14 designate at least two board workers who are registered members of any or no political party
15 to assist with the audit.” *Id.* If there are insufficient persons available after such designation,
16 then election officials, “with the approval of at least two county party chairpersons in the
17 county in which the shortfall occurs, shall substitute additional individual electors who are
18 provided by any political party from anywhere in the state without regard to party
19 designation to conduct the hand count,” with party chairpersons having approval rights only
20 over members of their own party. *Id.* (emphasis added). “For the hand count to proceed, not
21 more than seventy-five percent of the persons performing the hand count shall be from the
22 same political party.” *Id.*

23 Plaintiffs allege no facts to show that Defendants will violate these requirements.
24 Even in the primary election, Defendants allege that the Central Counting Place Boards
25 (which they say include boards involved in the hand count audit, Am. Compl. ¶¶ 43, 47)
26 was composed of 28 percent Republican workers and 47 percent Democratic workers, *id.*

27
28 ² Available at [https://azsos.gov/sites/default/files/2019_ELECTIONS
PROCEDURES_MANUAL_APPROVED.pdf](https://azsos.gov/sites/default/files/2019_ELECTIONS_PROCEDURES_MANUAL_APPROVED.pdf).

1 ¶ 26, far below the 75 percent limit for members of a single political party, A.R.S. § 16-
2 602(B)(7). Plaintiffs allege that Republicans are actively “recruit[ing] members to the
3 Central Counting Place Boards,” Am. Compl. ¶ 48, and that the County has also “already
4 begun such efforts,” *id.* ¶ 57. Nowhere do Plaintiffs allege any basis for concluding that
5 they and the County will not be able to recruit enough non-Democrats to staff the boards
6 with less than 75 percent Democrats, in a county where there are more registered
7 Republicans than registered Democrats. *Id.* ¶ 27. And even were that to happen, the statute
8 provides the consequence: the hand count will not proceed, and the electronic count will be
9 the final count. A.R.S. § 16-602(B)(7). To allege a violation of the statute governing the
10 composition of hand count boards, Plaintiffs would need to allege some reason to conclude
11 that Defendants will not follow that rule, and they provide none.

12 Rather than allege a lack of parity, Plaintiffs focus primarily on Defendants’
13 imposing days and hours requirements on election workers, including those Plaintiffs
14 appoint. *See, e.g.*, Am. Compl. ¶¶ 7–9, 20, 36–37, 52–55. Plaintiffs admit that they *do not*
15 *know* whether Defendants will impose such requirements on boards involved in recounts—
16 the only live area of dispute—much less what the requirements will be. *Id.* ¶ 52. But even
17 assuming that Defendants impose such requirements, they would not violate any statute.
18 Arizona law expressly authorizes Defendants to “prohibit persons from participating in the
19 hand count if they are taking actions to disrupt the count or are *unable to perform the duties*
20 *as assigned.*” A.R.S. § 16-602(B)(7) (emphasis added); *see also id.* § 16-621(A) (“All
21 proceedings at the counting center shall be under the direction of the board of supervisors
22 or other officer in charge of elections and shall be conducted in accordance with the
23 approved instructions and procedures manual issued pursuant to § 16-452 under the
24 observation of representatives of each political party and the public.”); EPM at 195
25 (“Central counting place operations are conducted under the direction of the Board of
26 Supervisors or the officer in charge of elections.”). These provisions directly contradict
27 Plaintiffs’ conclusory allegation that “Defendants have no authority to impose any
28 requirements on the Republican Party’s direct board appointees.” Am. Compl. ¶ 37.

1 Plaintiffs therefore fail to allege any violation of the Equal Access Statutes, because
2 they admit that Defendants are currently complying with those statutes, they provide no
3 basis to conclude that Defendants will violate the relatively loose parity requirements
4 applicable to hand count audits during any recount, and the governing statutes and the EPM
5 directly contradict their allegation that Defendants cannot impose requirements on
6 Plaintiffs' appointees.

7 **II. Plaintiffs' claims are barred by laches.**

8 The Court should also dismiss Plaintiffs' Amended Complaint under the doctrine of
9 laches. Laches will "bar a claim when the delay [in filing suit] is unreasonable and results
10 in prejudice to the opposing party." *League of Ariz. Cities & Towns v. Martin*, 219 Ariz.
11 556, 558 ¶ 6 (2009) (quoting *Sotomayor v. Burns*, 199 Ariz. 81, 83 ¶ 6 (2000)). Here,
12 Plaintiffs waited as long as possible—months after they were aware of the election
13 procedures in question from the August 2 primary—to initiate this lawsuit and then to
14 amend their complaint to address the possibility of a recount, even though none of Plaintiffs'
15 allegations depend on any facts they could not have known months ago. Because Plaintiffs
16 delayed excessively and unreasonably before filing this lawsuit, with prejudice to
17 Defendants and the Court, laches is appropriate. *See Mathieu v. Mahoney*, 174 Ariz. 456,
18 461 (1993) ("Last-minute election challenges, which could have been avoided, prejudice
19 not only defendants but the entire system"). Courts regularly apply laches at the motion to
20 dismiss stage. *See, e.g., McComb v. Super. Ct. In & For Cnty. of Maricopa*, 189 Ariz. 518,
21 524, 943 P.2d 878, 884 (App. 1997).

22 **A. Plaintiffs unreasonably delayed filing their lawsuit.**

23 When determining whether a delay was unreasonable for the purposes of laches,
24 courts "examine the justification for delay, including the extent of plaintiff's advance
25 knowledge of the basis for challenge." *Harris v. Purcell*, 193 Ariz. 409, 412 (1998). The
26 plaintiff's "diligence in preparing and advancing his case" is key. *Id.* at 413.

27 Plaintiffs "have an affirmative duty to bring their challenges as early as practicable."
28 *Mathieu*, 174 Ariz. at 460. Plaintiffs have not done so here under any interpretation of when

1 they had “knowledge of the basis for [their] challenge.” In *Mathieu*, the Arizona Supreme
2 Court held that laches barred an action filed on September 15 challenging a ballot initiative
3 that had become public two months earlier ahead of election day on November 3. *Id.* at 456.
4 “[A]t minimum,” the Court explained, the complaint was barred because it was filed more
5 than a month after the date when “the Proposition was certain to be placed on the ballot,”
6 when the Secretary of State certified the question. *Id.* at 459. In similar cases, courts do not
7 hesitate to use Arizona’s laches doctrine to bar late-filed election challenges. *See Sotomayor*
8 *v. Burns*, 199 Ariz. at 82 (holding that laches barred claim filed several months after ballot
9 measure was publicized and the day before ballot printing); *Ariz. Libertarian Party v.*
10 *Reagan*, 189 F. Supp. 3d 920 (D. Ariz. 2016) (barring challenge to election procedures
11 brought months after the public received notice of those procedures and three weeks before
12 relevant deadline).

13 Plaintiffs’ claims are based entirely on factual information that has been available to
14 Plaintiffs for months. Their concerns about the partisan composition of Maricopa County’s
15 election boards appear to have been sparked by Arizona’s primary elections. *See Am.*
16 *Compl.* ¶¶ 21–30. Those elections took place on August 2, over two months before
17 Plaintiffs filed their first complaint on October 4, and Defendants were required to hire
18 election workers even before that. *See A.R.S. § 16-531* (requiring Defendants to hire
19 election workers from lists provided by political parties “not less than twenty days before a
20 general or primary election”). Yet Plaintiffs waited more than a month after those elections
21 before seeking any additional information about alleged hiring disparities, and two months
22 before filing suit, barely a month before the November 8 general election.

23 Plaintiffs’ reliance on a September 16 email from Maricopa County does not justify
24 their delay because they impermissibly delayed the public records request that gave rise to
25 it. As Plaintiffs admit, they did not make this request until September 9, over a month after
26 the primary election and six weeks after the July 13 deadline for hiring election workers.
27 Moreover, the information obtained in response to the records request may not have been
28 necessary for filing in the first place. *See Ariz. Pub. Integrity All. Inc. v. Bennett*, No. CV-

1 14-01044-PHX-NVW, 2014 WL 3715130, at *2 (D. Ariz. June 23, 2014) (holding that
2 plaintiffs’ decision to wait for official documentation before filing an election case did not
3 excuse delay where plaintiffs “could have attested in sworn affidavits” to the information
4 forming the basis for their lawsuit). After all, that information goes only to a lack of parity
5 during the primary election, yet Plaintiffs persist in pressing their claims even though they
6 admit in the Amended Complaint that the county achieved parity during the general
7 election. *See* Am. Compl. ¶ 7.

8 Plaintiffs now focus on the procedures they fear will be used during a recount, but
9 they still do not know anything about the procedures that will be used. They allege based
10 “[u]pon information and belief” that the County “has not yet decided its day and hour
11 requirements” for a recount, *id.* ¶ 52, and they base their allegations on what a recount will
12 involve on a statute enacted in May 2022 and on the burden involved in the “last statewide
13 recount, . . . in 2010,” *id.* ¶¶ 45, 51. The factual basis for Plaintiffs’ Amended Complaint
14 was therefore available to them months ago, and there is no justification for Plaintiffs’ delay
15 in filing suit.

16 **B. Plaintiffs’ excessive delay impairs the county, intervenors, and**
17 **the Court.**

18 In addition to being unreasonable, a plaintiff’s delay “must also result in prejudice,
19 either to the opposing party or to the administration of justice” for its claim to be barred by
20 laches. *League of Ariz. Cities*, 219 Ariz. at 558 ¶ 6. Delay is usually prejudicial if it has
21 “deprive[d] judges of the ability to fairly and reasonably process and consider the issues.”
22 *McLaughlin v. Bennett*, 225 Ariz. 351, 353 ¶ 6 (2010) (quoting *Mathieu*, 174 Ariz. at 461).
23 In election cases, courts consider prejudice to the “entire system” of election administration.
24 *Mathieu*, 174 Ariz. at 461. That includes prejudice “to the courts, candidates, citizens who
25 signed petitions, election officials, and voters.” *Libertarian Party*, 189 F. Supp. 3d at 923.
26 Ultimately “[t]he real prejudice caused by delay in election cases is to the quality of decision
27 making in matters of great public importance.” *See Sotomayor*, 199 Ariz. at 83 ¶ 9.

28 Prejudice abounds from Plaintiffs’ unreasonable delay in this case. Plaintiffs filed

1 suit only a month before election day. They subsequently filed an Application for Order to
2 Show Cause on October 13 to expedite proceedings and attempt to resolve this case before
3 the election. By then, early voting in Arizona had already begun and the election was well
4 underway. Granting the relief sought—some combination of hiring additional workers and
5 modifying the County’s procedures for recruiting, hiring, training, and assigning election
6 workers—would therefore have been impossible without severely impairing Maricopa
7 County’s election administration as well as the rights of candidates, voters, and parties. And
8 while Plaintiffs have now dropped their demand for relief in time for the election itself, their
9 demand for relief in time for a recount is equally prejudicial. Plaintiffs amended their
10 complaint to add recount-related claims on October 20, two weeks before the general
11 election. These additions concern two types of recounts: a “pre-canvass hand audit” and a
12 “post-canvass automatic recount.” Am. Compl. ¶¶ 43–44. The former was already
13 imminent when Plaintiffs amended their complaint: political parties are required to
14 designate the necessary election workers by the Tuesday before election day, November 1,
15 just 12 days after Plaintiffs filed their amended complaint. A.R.S. § 16-602(b)(7). Counties
16 must then complete the pre-canvass audit by November 28, the deadline for the county
17 canvass. *Id.* § 16-642(A). That deadline is now just six days away, yet Plaintiffs *still* have
18 not sought emergency relief. Any such relief would now disrupt an audit process that is well
19 underway.

20 As for any post-canvass recount, it will occur shortly after the Secretary of State’s
21 statewide canvass on December 5, less than two weeks from today. *See Id.* §§ 16-648(A), -
22 662, -663. The possibility of such a recount has been evident since at least May, when the
23 threshold for such a recount was amended. Am. Compl. ¶ 45. Yet Plaintiffs waited until late
24 October to raise the issue in their Amended Complaint, and they have not yet filed any
25 emergency motion regarding such a recount. Plaintiffs themselves allege that Defendants
26 are already recruiting election workers for any recount. *Id.* ¶¶ 56–57. Yet the relief they
27 seek would disrupt those efforts at the last minute.

28 Plaintiffs’ delay also imposes unreasonable demands on this court. Lawsuits filed so

1 shortly before an election “deprive judges of the ability to fairly and reasonably process and
2 consider the issues . . . leaving little time for reflection and wise decision making.” *Mathieu*,
3 174 Ariz. at 461 (discussing a general election lawsuit filed in mid-September). Granting
4 relief in time for a pre-canvass audit is now all but impossible, and granting relief for a post-
5 canvass recount would require extraordinarily expedited briefing and an extraordinarily
6 expedited decision from the Court, all due entirely to Plaintiffs’ unjustified delay in seeking
7 relief and the fact that they still have not filed any emergency motion Plaintiffs’ behavior
8 here demonstrates how “[u]nreasonable delay can [] prejudice the administration of justice
9 by compelling the court to ‘steamroll through . . . delicate legal issues’” *Lubin v. Thomas*,
10 213 Ariz. 496, 497 (2006).

11 Some disruption and emergency litigation is an “inevitable” consequence of election
12 litigation. *Mathieu*, 174 Ariz. at 461. What matters for purposes of laches is “a party’s
13 failure to diligently prosecute” their case. *Lubin*, 213 Ariz. at 498 ¶ 11. Plaintiffs here have
14 not diligently prosecuted any part of their complaint. Instead, they have strategically
15 delayed time and again and pushed any request for relief to the last possible moment. As a
16 result, their claim is barred by laches.

17 **III. Plaintiffs have no cause of action.**

18 Finally, Plaintiffs also have no viable cause of action. They rely on mandamus and
19 the Uniform Declaratory Judgments Act, but neither provides them with a cause of action
20 under these circumstances.

21 **A. Mandamus is inappropriate because there is no clear statutory** 22 **duty.**

23 Plaintiffs’ claims do not meet the requirements for mandamus. Mandamus relief is
24 available only “to compel a public officer to perform an act which the law specifically
25 imposes as a duty.” *Sears v. Hull*, 192 Ariz. 65, 68 ¶ 11 (1998) (quoting *Bd. of Ed. v.*
26 *Scottsdale Ed. Ass’n*, 109 Ariz. 342, 344 (1973)). It “will lie only ‘to require public officers
27 to perform their official duties when they refuse to act,’ and not ‘to restrain a public official
28 from doing an act.’” *Id.* (quoting *Smoker v. Bolin*, 85 Ariz. 171, 173 (1958)). And “a

1 mandamus action cannot be used to compel a government employee to perform a function
2 in a particular way if the official is granted any discretion about how to perform it.” *Yes on*
3 *Prop 200 v. Napolitano*, 215 Ariz. 458, 465 ¶ 12 (2007). All these requirements apply fully
4 to suits under Arizona’s special action rules, which “must also meet the general
5 requirements for mandamus.” *Id.* at 464 ¶ 9.

6 Plaintiffs ground their mandamus demand on the allegation that “[t]he County is
7 threatening to proceed unlawfully by putting in place policies for the Hand Count Boards
8 for which it has no authority or which constitute an abuse of discretion.” Am. Compl. ¶ 68
9 (citing Ariz. R.P. Spec. Act. 3(b)). But that is a request to “restrain [Defendants] from doing
10 an act,” which mandamus does not allow. *Sears*, 192 Ariz. at 68 ¶ 11 (quoting *Smoker*, 85
11 Ariz. at 173). Moreover, while Plaintiffs contend that Defendants’ day and hour
12 requirements for workers on the Central Counting Place Boards are too “onerous,” Am.
13 Comp. ¶¶ 6, 9, they do not point to any statute specifically imposing a duty on Defendants
14 to set less onerous requirements, as would be required for mandamus relief, *see Sears*, 192
15 Ariz. at 68 ¶ 11. Rather, they ask the Court to interfere with Defendants’ exercise of
16 discretion over those matters, which is beyond the scope of mandamus. *Yes on Prop 200*,
17 215 Ariz. at 465 ¶ 12. In any event, Arizona law expressly vests Defendants with authority
18 to establish board-appointed requirements and duties. *See* A.R.S. § 16-602(B)(7) (providing
19 that county officials may remove election workers from hand count boards “if they are
20 taking actions to disrupt the count or are unable to perform the duties as assigned”); *see also*
21 *id.* § 16-621(A); EPM at 195.

22 Plaintiffs’ allegations that Defendants’ day and hour requirements make it
23 “impossible for the GOP to recruit hundreds of volunteers,” Am. Compl. ¶ 58, do nothing
24 to change this, because Plaintiffs still do not identify any clear statutory duty that
25 Defendants are refusing to perform. And regardless, as explained above, the governing
26 statute places the burden of recruiting adequate workers for the hand count audit on the
27 political parties, not on Defendants, and provides the consequence (cancellation of the
28 audit) if inadequate workers are available. *See* A.R.S. § 16-602(B)(7). There is therefore no

1 adequate basis for a writ of mandamus here.

2 **B. A declaratory judgment action is unavailable.**

3 In addition to mandamus relief, Plaintiffs seek a declaration “that Defendants’
4 current policies and practices violate the Equal Access Statutes and the EPM.” Am. Compl.
5 at 17. But this claim, too, is fatally flawed. For “declaratory judgment jurisdiction” to vest
6 in an Arizona court, “the claimant must show sufficient facts to establish a controversy
7 which is real and not merely colorable.” *Land Dep’t v. O’Toole*, 154 Ariz. 43, 47 (1987)
8 (citation omitted). To be real and not merely colorable, the claim for “declaratory relief
9 should be based *on an existing state of facts*, not those which may or may not arise in the
10 future.” *Id.* (citation omitted) (emphasis added). Plaintiffs fail to meet this bar.

11 As outlined in the Amended Complaint, Plaintiffs’ base their grievance with the
12 Defendants’ requirements for poll workers during a recount—their sole remaining claim—
13 entirely on speculation and contingency. Plaintiffs admit that they do not know whether
14 Defendants will apply day and hour requirements to election workers involved in a recount,
15 much less what those day- and hour-requirements will be. *See* Am. Compl. ¶ 52 (alleging
16 that “the County *has not yet decided* its day and hour requirements for the Central Counting
17 Place Boards” during a recount (emphasis added)). It is therefore entirely speculative
18 whether Defendants will impose the sort of requirements that Plaintiffs claim are unlawful,
19 so there can be no present dispute under an “existing state of facts” over the lawfulness of
20 Defendants’ requirements. *Land Dep’t*, 154 Ariz. at 47.

21 Moreover, it is even more speculative whether any requirements imposed will
22 prevent Plaintiffs from recruiting an adequate number of Republican election workers.
23 Plaintiffs say that such recruiting is in progress, but they do not allege any details about
24 their success. Am. Compl. ¶ 48. Plaintiffs admit that they and Defendants were able to
25 recruit enough Republicans to meet the parity requirements during the election itself, and
26 they provide no explanation for why they will not similarly succeed for any recount. *Id.* ¶ 7.
27 How many workers will be needed is highly speculative, because the number of ballots that
28 must be hand-counted during a recount is variable. *See* Am. Compl. ¶ 46 (admitting that the

1 number of ballots to be recounted by hand is dependent on the “circumstances,” and only
2 “[u]nder certain circumstances” is “a hand-recount of a substantially larger number of
3 ballots, or even all of the ballots in Maricopa County, . . . required” (citing A.R.S. §§ 16-
4 602(B)–(F), 16-663(B)). At the initial stage, no more than five percent of the precincts in a
5 county are randomly selected for hand recount. *See* A.R.S. § 16-663(B). A broader hand
6 count will occur only if that initial hand recount produces results that differ substantially
7 from the electronic count—a contingency that Plaintiffs provide no reason to believe will
8 occur. *See id.*

9 In sum, Plaintiffs fail to allege that Defendants have actually imposed any election
10 worker requirements for a recount and that Plaintiffs have actually been unable to recruit
11 sufficient numbers of election workers as a result of those (not yet existent) requirements.
12 Plaintiffs therefore fail to allege a “real” controversy based on “an existing state of facts,”
13 *Land Dep’t*, 154 Ariz. at 47, requiring dismissal of their claim for declaratory judgment.

14 CONCLUSION

15 For these reasons, the Court should dismiss the Amended Complaint.
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1 Dated: November 22, 2022

Respectfully submitted,

2 */s/ Daniel A. Arellano*

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16 **Pro hac vice motions forthcoming*

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GOOD FAITH CONSULTATION CERTIFICATE

Pursuant to Rules 12(j) and 7.1(h) of the Arizona Rules of Civil Procedure, Defendant-Intervenors Arizona Democratic Party and DSCC, through undersigned counsel, certify that they attempted in good faith to confer with counsel for Plaintiffs regarding the issues raised in this Motion but were unable to so confer before the time for filing.

/s/ Daniel A. Arellano

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1 **CERTIFICATE OF SERVICE**

2 I hereby certify that on this 22nd day of November, 2022, I electronically
3 transmitted a PDF version of this document to the Office of the Clerk of the Superior
4 Court, Maricopa County, for filing using the AZTurboCourt System. I further certify that
5 a copy of the foregoing was sent via email this same date to:

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