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22 **UNITED STATES DISTRICT COURT**
 23 **DISTRICT OF ARIZONA**

24 Mi Familia Vota, et al.,
 25 Plaintiffs,
 26 v.
 27 Katie Hobbs, et al.,
 28 Defendants.

Case No. 2:22-cv-00509-SRB

**MFV PLAINTIFFS' OPPOSITION
 TO MOTION TO INTERVENE BY
 THE REPUBLICAN NATIONAL
 COMMITTEE**

1 Living United for Change in Arizona, et al.,
2 Plaintiffs,
3 v.
4 Katie Hobbs,
5 Defendant,
6 and
7 State of Arizona, et al.,
8 Intervenor-Defendants.

8 Poder Latinx,
9 Plaintiff,
10 v.
11 Katie Hobbs, et al.,
12 Defendants.

12 United States of America,
13 Plaintiff,
14 v.
15 State of Arizona, et al.,
16 Defendants.

17 Democratic National Committee, et al.,
18 Plaintiffs,
19 v.
20 State of Arizona, et al.,
21 Defendants,
22 and
23 Republican National Committee,
24 Intervenor-Defendant.

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1 Plaintiffs Mi Familia Vota and Voto Latino (together, “MFV Plaintiffs”), by and
2 through counsel, file this Opposition to the Motion to Intervene as Defendant by the
3 Republican National Committee (“RNC”) (ECF No. 101, the “Motion” or “Mot.”). For the
4 reasons set forth below, MFV Plaintiffs respectfully request that the Court deny the RNC’s
5 Motion. In the alternative, if the Court is inclined to grant intervention, MFV Plaintiffs
6 request that it strictly limit the scope of the RNC’s intervention in these consolidated
7 matters to permit the RNC to only brief issues not addressed by one of the other parties and
8 require the RNC to seek leave to file independent briefs.

9 INTRODUCTION

10 On June 23, 2022, the Court denied the RNC’s motion to intervene in the actions
11 brought by the Plaintiffs in *Mi Familia Vota v. Hobbs*, No. 2:22-cv-509 (“*MFV*”), and
12 *Living United for Change in Arizona et al v. Hobbs*, No. 2:22-cv-519 (“*LUCHA*”). Order
13 at 5-6, *MFV*, No. 2:22-cv-00509 (June 23, 2022), ECF No. 57 (“Order Denying RNC
14 Intervention”). Those cases are now consolidated, together with three other complaints,
15 before this Court. The RNC now seeks to intervene in all of them, including the *MFV* and
16 *LUCHA* actions in which this Court previous denied it intervention.

17 Nothing has changed, except that the Democratic National Committee and Arizona
18 Democratic Party (together, “DNC”) subsequently independently filed a complaint, and
19 the Court granted the RNC intervention to defend against the DNC’s claims, *without*
20 *opposition from the DNC*. Order, *DNC v. Hobbs*, No. CV-22-01369 (Aug. 24, 2022), ECF
21 No. 18. After that motion to intervene was granted, the DNC’s case was consolidated with
22 this action. Order, *DNC*, No. CV-22-01369 (Aug. 24, 2022), ECF No. 19. The RNC has
23 not sought reconsideration of the Court’s Order denying its motion to intervene against the
24 *MFV* or *LUCHA* Plaintiffs, either through a timely motion or now, nearly three months
25 later. And although the Court was clear in its June 23 Order about the circumstances under
26 which the RNC could seek to renew its motion—namely, if it “ha[s] substantiated concerns
27 about the adequacy of the defense or objections to the terms of a settlement,” Order
28

1 Denying RNC Intervention at 6—the RNC does not argue its intervention is now justified
2 on either of those clearly articulated grounds.

3 Instead, the RNC seeks to leverage the fact that it was granted intervention on an
4 unopposed motion to defend against the separate claims brought by the DNC, to argue it
5 should now be granted intervention in *all five* of the consolidated cases before this Court.
6 The RNC does not argue that its intervention is warranted by a significant change in the
7 underlying substantive facts or controlling law upon which this Court’s well-reasoned June
8 23 Order was based. Instead, the RNC simply contends that granting its motion would be
9 more administratively efficient.

10 The RNC is wrong. It can easily limit its briefing to address the claims brought by
11 the party against whom its intervention has been permitted, without causing confusion or
12 inefficiency. If anything, granting the RNC’s motion would obstruct the efficiency of these
13 proceedings, expanding the already substantial amount of briefing that this Court has to
14 contend with, making discovery more expansive and burdensome, and resulting in more
15 complexity in this already complex case. It is the law of the case that the RNC cannot
16 intervene in the *MFV* or *LUCHA* actions, yet the RNC offers nothing to explain why this
17 Court should depart from that ruling, and fails to even address that doctrine at all. The
18 Court denied the RNC intervention in this case in a detailed, thoughtful, and well-
19 considered order following briefing in opposition from both the *MFV* and *LUCHA*
20 Plaintiffs. The RNC fails to identify a sufficient reason for this Court to revisit that
21 determination, and its new motion to intervene should be similarly denied.

22 If the Court nevertheless decides to grant the RNC’s Motion and allow it to intervene
23 in all five of the consolidated cases here, the Court should strictly limit the RNC’s role,
24 permitting it to only independently brief issues not addressed by the other parties to this
25 matter, and to only do so after seeking and obtaining leave from the Court. Courts in this
26 district have imposed similar strict limitations on intervenors (including the RNC itself) in
27 elections matters. Given the number and variety of parties involved in this case as plaintiffs
28 and defendants, the issues the RNC is concerned about are highly likely to receive full and

1 thorough development by the original parties. In the unlikely event the RNC deems the
2 parties' briefing insufficient, it is appropriate to require it to request leave to address any
3 such matters separately, to guard against its intervention impeding the efficient resolution
4 of this case.

5 **BACKGROUND**

6 Mi Familia Vota filed the original complaint in this action, challenging H.B. 2492,
7 on March 31, 2022. Compl., *MFV* (Mar. 31, 2022), ECF No. 1. The same day, the *LUCHA*
8 Plaintiffs filed a separate lawsuit challenging H.B. 2492. Compl., *LUCHA* (Mar. 31, 2022),
9 ECF No. 1. Nearly six weeks later, on May 12, the RNC, National Republican Senatorial
10 Committee, Republican Party of Arizona, Gila County Republican Party, and Mohave
11 County Republican Central Committee (collectively the "Republican Entities") moved to
12 intervene in both matters. Mots. to Intervene, *MFV*, No. 2:22-cv-00509 (May 12, 2022),
13 ECF No. 24, and *LUCHA*, No. 2:22-cv-00519 (May 12, 2022), ECF No. 23.¹ On May 17,
14 this Court consolidated *LUCHA* with *MFV*. Order, *MFV*, No. 2:22-cv-00509 (May 17,
15 2022), ECF No. 39.

16 On June 23, after full briefing on the Republican Entities' motions to intervene in
17 *MFV* and *LUCHA* (which the Court considered together after the matters were
18 consolidated), Resp., *LUCHA*, No. 2:22-cv-00519 (May 26, 2022), ECF No. 26; *MFV*, No.
19 2:22-cv-00509, ECF Nos. 46 (May 26, 2022) and 49 (June 2, 2022), the Court denied the
20 motions "without prejudice so that Movants may seek intervention if they have
21 substantiated concerns about the adequacy of the defense or objections to the terms of a
22 settlement." Order Denying RNC Intervention at 5-6. At no point has the RNC, nor any of
23 the other Republican Entities, filed any motion asking the Court to reconsider that ruling.

24 On August 15, the DNC filed a separate lawsuit challenging H.B. 2492. Compl.,
25 *DNC* (Aug. 15, 2022), ECF No. 1. The next day, the RNC alone filed an unopposed motion
26 to intervene in that case. Unopposed Mot. to Intervene, *DNC* (Aug. 16, 2022), ECF No. 10.

27 _____
28 ¹ On May 13, Mi Familia Vota amended its complaint to add co-plaintiff Voto Latino. *See*
Mi Familia Vota, No. 2:22-cv-00509 (May 13, 2022), ECF No. 38.

1 On August 24, this Court issued a short order granting the RNC’s unopposed intervention
2 into the *DNC* case, and then separately consolidated *DNC* into *MFV* later that same day.²

3 On September 6, the RNC filed the instant Motion to Intervene in the now five
4 consolidated cases. *MFV*, No. 2:22-cv-00509 (Sept. 6, 2022), ECF No. 101. The RNC
5 asserts that, by virtue of its unopposed intervention into *DNC*, it should be allowed
6 intervention in all the consolidated cases, including the two in which it was previously
7 denied intervention after full briefing. *See generally* Mot.

8 LEGAL STANDARD

9 Motions for reconsideration are governed by Local Civil Rule 7.2(g) and will
10 ordinarily be denied “absent a showing of manifest error or a showing of new facts or legal
11 authority that could not have been brought to [the Court’s] attention earlier with reasonable
12 diligence.” LRCiv 7.2(g). Such motions “shall be filed no later than fourteen (14) days
13 after the date of the filing of the Order that is the subject of the motion.” *Id.*

14 The law of the case is a discretionary doctrine which “mandates that courts follow
15 a prior decision ‘unless (1) the decision is clearly erroneous and its enforcement would
16 work a manifest injustice; (2) intervening controlling authority makes reconsideration
17 appropriate; or (3) substantially different evidence was adduced at a subsequent trial.’”
18 *Mitchell v. United States*, No. CV-09-08089-PCT-DGC, 2018 WL 4467897, at *3 (D. Ariz.
19 Sept. 18, 2018), *aff’d*, 958 F.3d 775 (9th Cir. 2020) (quoting *Alaimalo v. United States*,
20 645 F.3d 1042, 1049 (9th Cir. 2011)).

21 To intervene as of right pursuant to Rule 24(a)(2), a proposed intervenor must file a
22 timely motion and demonstrate that: (1) they have a significantly protectable interest in this
23 action; (2) disposition of the action may impair or impede their ability to protect that
24 interest; and (3) their purported interest is not adequately represented by existing parties to
25 the litigation. *Perry v. Proposition 8 Off. Proponents*, 587 F.3d 947, 950 (9th Cir. 2009).
26 A party seeking intervention “bears the burden of showing that *all* the requirements for

27 ² By this point, both *Poder Latinx v. Hobbs*, No 2:22-cv-1003, and *United States. v.*
28 *Arizona*, No. 2:22-cv-1124, had also been consolidated into *MFV*. The RNC has not
previously moved to separately intervene in either of those cases.

1 intervention have been met.” *United States v. Alisal Water Corp.*, 370 F.3d 915, 919 (9th
2 Cir. 2004) (citation omitted). “Failure to satisfy any one of the requirements is fatal to the
3 application.” *United States v. Arizona*, No. CV 10-1413-PHX-SRB, 2010 WL 11470582,
4 at *1 (D. Ariz. Oct. 28, 2010) (citing *Perry*, 587 F.3d at 950).

5 To justify permissive intervention under Rule 24(b), a party seeking intervention
6 must file a timely motion and demonstrate: (1) independent grounds for jurisdiction and
7 (2) that their claims share a question of law or fact with the main action. *Miracle v. Hobbs*,
8 333 F.R.D. 151, 156 (D. Ariz. 2019) (quoting *S. Cal. Edison Co. v. Lynch*, 307 F.3d 794,
9 803 (9th Cir. 2002)).

10 ARGUMENT

11 The Court should deny the RNC’s Motion. When the Court denied the RNC’s prior
12 motion to intervene in the *MFV* and *LUCHA* cases, it clearly articulated the circumstances
13 under which the RNC could seek to renew its motion, stating: “Movants may seek
14 intervention [again in the future] if they have substantiated concerns about the adequacy of
15 the defense or objections to the terms of a settlement.” Order Denying RNC Intervention
16 at 5-6. The RNC’s Motion fails to argue, much less establish, that either circumstance is
17 met. Nor could it: as reflected by the briefing that presaged the State’s recently filed motion
18 to dismiss (as well as the motion to dismiss itself), the Attorney General is vigorously
19 defending this matter. Nor have the parties entered into any settlement agreement to which
20 the RNC objects. The Motion also does not satisfy the standards applicable to a motion for
21 reconsideration or explain why the law of the case doctrine does not govern. Finally, the
22 RNC’s arguments about administrative efficiency are not sufficient to support intervention
23 and, in any event, are inaccurate. In the alternative, should the Court grant the motion to
24 intervene, it should strictly limit the RNC’s participation to solely briefing issues not
25 addressed by the other parties to this matter subject to the Court’s approval.

1 **I. The RNC fails to meet the standard this Court previously set out for renewal**
2 **of its request for intervention.**

3 In denying the RNC’s prior motion to intervene, the Court left open the possibility
4 that the RNC could renew its request for intervention, but only if it could later show that it
5 “ha[s] substantiated concerns about the adequacy of the defense or objections to the terms
6 of a settlement.” Order Denying RNC Intervention at 6. In the new Motion, the RNC does
7 not (and cannot) argue that either of those situations has occurred. The Attorney General
8 has continued to robustly defend this action, filing a motion to dismiss last week seeking
9 dismissal of all these consolidated cases. *See* ECF No. 127 (Sept. 16, 2022). The RNC’s
10 failure to satisfy the preconditions that the Court clearly set for renewal of its motion to
11 intervene is reason enough to deny its motion.

12 **II. The RNC does not satisfy the requirements for a motion for reconsideration,**
13 **and the law of the case separately forecloses its Motion.**

14 While the RNC has not satisfied the preconditions that the Court identified for
15 renewal of its request for intervention, it has also not sought reconsideration of that prior
16 order, nor does it explain why the law of the case does not preclude its new Motion.

17 To prevail on a motion for reconsideration, a party must show that the Court’s prior
18 order exhibited “manifest error” or demonstrate “new facts or legal authority that could not
19 have been brought to [the Court’s] attention earlier with reasonable diligence.” LRCiv
20 7.2(g). The law of the case doctrine requires a similar showing for a Court to revise a prior
21 decision. *See Alaimalo*, 645 F.3d at 1049 (explaining the law of the case doctrine requires
22 that courts follow a prior decision “unless (1) the decision is clearly erroneous and its
23 enforcement would work a manifest injustice; (2) intervening controlling authority makes
24 reconsideration appropriate; or (3) substantially different evidence was adduced at a
25 subsequent trial.”).

26 As explained in the MFV Plaintiffs’ opposition to that prior motion to intervene, the
27 RNC cannot demonstrate that it has *any* significantly protectable interest warranting
28 intervention; instead, it relies on generalized interests that are insufficient to justify

1 intervention under Rule 24. *See* MFV Pls.’ Opp. to Intervention at 6-8 (May 26, 2022),
2 ECF No. 46. Nor can the RNC overcome the strong presumption that Defendants—Arizona
3 government officials—adequately represent the generalized interests that the RNC seeks
4 to intervene to protect. *Id.* at 10-12. After carefully considering the parties’ arguments, the
5 Court correctly came to that conclusion and properly denied the Republican Entities’
6 motion to intervene. *See generally* Order Denying RNC Intervention.

7 Nothing has changed on that front. As the Court previously found, it is still the case
8 that “circumstances weigh against” granting intervention where, like here, “the government
9 is representing its constituency, and despite [the RNC’s] arguments to the contrary, [the
10 RNC] and Defendants share the same objective: defending the constitutionality of H.B.
11 2492.” *Id.* at 3 (citing *Citizens for Balanced Use v. Mont. Wilderness Ass’n*, 647 F.3d 893,
12 898 (9th Cir. 2011), *Proposition 8 Off. Proponents*, 587 F.3d at 950, *Yazzie v. Hobbs*, No.
13 CV-20-08222-PCT-GMS, 2020 WL 8181703, at *3 (D. Ariz. Sept. 16, 2020), and *Miracle*,
14 333 F.R.D. at 156). As the parties sit here today, Defendants continue to aggressively
15 defend the challenged laws and have filed a motion to dismiss all of the claims brought by
16 all of the Plaintiffs. ECF No. 127.

17 And while it is true that the Court also noted that it was inclined to deny permissive
18 intervention because allowing the RNC to intervene “would needlessly inject partisan
19 politics” into the action, Order Denying RNC Intervention at 5 (cleaned up), and the DNC
20 has since brought its own affirmative claims challenging H.B. 2492, it also remains true
21 that the *MFV* Plaintiffs are nonpartisan entities who bring these claims based on H.B.
22 2492’s impediment to voting rights. The Supreme Court has emphasized that consolidation
23 should be understood “not as completely merging the constituent cases into one, but instead
24 as enabling more efficient case management while preserving the distinct identities of the
25 cases and the rights of the separate parties in them.” *Hall v. Hall*, 138 S. Ct. 1118, 1125
26 (2018). Accordingly, each consolidated case “retains its independent character,” *id.*, and
27 the mere fact that the *MFV* case has now been consolidated with one brought by a political
28 committee does not transform *MFV*’s claims into ones that require the partisan viewpoint

1 of the RNC.

2 Nor has the law substantively changed since the Court issued its order denying the
3 RNC's earlier motion to intervene. While the RNC does not cite it here, in its motion to
4 intervene in the DNC action the RNC claimed that *Berger v. North Carolina State*
5 *Conference of the NAACP*, 142 S. Ct. 2191 (June 23, 2022), altered the presumption of
6 adequate representation. See RNC Unopposed Mot. to Intervene at 4-5, *DNC*, ECF No. 10.
7 That case involved a challenge to a voter-identification law brought against North
8 Carolina's governor and members of the state board of elections, in which legislative
9 leaders from the state's House and Senate sought to intervene as defendants consistent with
10 a North Carolina law that expressly authorized them to do so. *Berger*, 142 S. Ct. at 2198.
11 The Court held simply that when "a *duly authorized* state agent seeks to intervene to defend
12 a state law," the presumption of adequate representation that may apply when a private
13 litigant seeks to intervene on the side of the government is not applicable, and intervention
14 of those "*duly authorized state agent[s]*" should be permitted. *Id.* at 2204 (emphasis
15 added). The RNC, however, is not a state agent, and it is certainly not "duly authorized"
16 by the State of Arizona to defend against a challenge to Arizona state law.³

17 It remains the law in the Ninth Circuit that adequate representation is presumed
18 when a private litigant—such as the RNC—seeks to intervene on the side of the
19 government, and that when that litigant shares the same objective as a party, they must
20 make a "compelling showing" to show inadequacy of representation. See Order Denying
21 RNC Intervention at 3 (citing cases). Thus, there is no intervening change in the law that
22 would justify this Court's reconsideration of the prior motion to intervene or a need to vary
23 from the law of the case doctrine regarding this Court's previous decision to deny the RNC
24 intervention.

25
26
27 ³ The *Berger* Court explicitly *declined* to rule on the appropriateness of such a presumption
28 outside of that limited context, stating "to resolve this case we need not decide whether a
presumption of adequate representation might sometimes be appropriate when a private
litigant seeks to defend a law alongside the government or in any other circumstance." *Id.*

1 **III. The RNC’s intervention will impede, not promote, the efficient resolution of**
2 **this matter.**

3 Finally, the RNC’s contention that the Court should permit intervention in all the
4 consolidated cases because it would be a “logistical nightmare” if the RNC were permitted
5 to only defend against the claims made by the DNC, Mot. at 3, is not credible. Courts and
6 parties in litigation routinely navigate complex matters in which different parties are
7 making or responding to different claims, without incident, much less the nightmarish
8 results that the RNC projects. This action already presents such a case, in which different
9 plaintiffs raise different statutory and constitutional challenges to two different Arizona
10 laws. If anything, granting the RNC’s Motion and permitting it to intervene to defend
11 against every single claim brought by every single plaintiff in all of these consolidated
12 cases threatens to add far more complexity and impose far more burdens on the Court and
13 the parties than the current scenario, where the RNC has been permitted to intervene to
14 address the claims brought by the DNC alone. The undersigned is confident in the ability
15 of RNC counsel to figure out how to limit its briefing and discovery to the claims raised
16 by the DNC.

17 If the RNC is right and the only realistic result is that its involvement in this case in
18 that limited capacity will introduce a “logistical nightmare,” that is not a reason to find that
19 the RNC should be allowed to intervene in *more cases*. If anything, it would be reason to
20 reconsider the RNC’s intervention entirely. None of the plaintiff groups other than the
21 DNC were able to be heard when the RNC sought unopposed intervention in *DNC* because
22 that case had not yet been consolidated with the MFV Plaintiffs’ and other plaintiffs’ cases.
23 Yet, the RNC now submits that its unopposed intervention there—rather than its earlier
24 opposed and rejected intervention in *MFV*—should dictate its relationship to this matter. If
25 the RNC is to have only one relationship as regards all the consolidated matters, it should
26 be the one the Court determined was appropriate after considering all of the parties’
27 positions on full briefing, not the unopposed motion that resulted in the RNC’s intervention
28

1 in the *DNC* case.⁴

2 **IV. If the RNC is permitted to intervene, the Court should exercise its discretion**
3 **to strictly limit the scope of its intervention.**

4 In the alternative, if the Court is persuaded to allow the RNC to intervene in all the
5 consolidated matters, it should exercise its power to limit the scope of that intervention.
6 Courts in this district have repeatedly imposed restrictions on the participation and role of
7 intervenors in election cases on the side of both plaintiffs and defendants. For example, in
8 two recent election challenges, Judge Rayes and Judge Lanza ruled that intervenors,
9 including the RNC, could only brief issues not addressed by one of the other parties and
10 only after seeking leave to do so. *See Ariz. Democratic Party v. Hobbs*, No. CV-20-01143,
11 2020 WL 6559160, at *1 (D. Ariz. June 26, 2020) (recounting the “strict limitations the
12 Court has imposed to avoid redundant briefing and delay” on intervenors, including the
13 RNC); *Mi Familia Vota v. Hobbs* (“*Mi Familia II*”), No. CV-21-01423, 2021 WL 5217875,
14 at *2 (D. Ariz. Oct. 4, 2021) (“impos[ing] similar restrictions” on briefing by intervenors,
15 including the RNC).

16 If the RNC is permitted to intervene in all the consolidated matters, similar
17 restrictions are warranted. The consolidated matters already have multiple sovereign
18 entities on both the plaintiff and defense sides, more than a dozen individual plaintiffs and
19 plaintiff organizations, and nearly twenty state and local officials as Defendants. This Court
20 has already taken steps to limit the amount and scope of briefing given the number and
21 variety of parties involved. *See* Order at 3, *MFV*, No. 2:22-cv-00509 (Sept. 2, 2022), ECF
22

23 ⁴ The fact that the RNC was previously denied intervention in two of the consolidated cases
24 here before it was granted unopposed intervention in the *DNC* case readily distinguishes
25 this scenario from *Lewis v. Knudson*, Doc. 63, No. 3:20-cv-00284 (W.D. Wis. Mar. 31,
26 2020), and *Swenson v. Bostelmann*, Doc. 38 at 5, No. 20-cv-00459 (W.D. Wis. June 23,
27 2020), which the RNC misleadingly claims “fit[] this case to a T.” Mot. at 3. In those
28 actions, the Court permitted the RNC to intervene in a consolidated action when it had
previously been granted intervention in one of the matters that became consolidated. The
RNC was not first denied intervention in *Lewis* and *Swenson*, which is effectively what
occurred here. As such, *Lewis* and *Swenson* offer no guidance for the current scenario and
certainly do not “fit[] this case to a T.” Mot. at 3.

1 No. 100. If the Court permits the RNC to intervene in all the consolidated matters,
2 restrictions such as those imposed by other courts in this district would be warranted
3 because they would (1) align with this Court's previous limitations on briefing for the
4 actual parties to these matters and (2) avoid duplicative and unnecessary briefing.
5 Accordingly, if the Court grants the RNC intervention in all these consolidated matters,
6 MFV Plaintiffs request that the Court order that they can only brief issues not addressed
7 by one of the other parties and must seek leave to file independent briefs.

8
9 **CONCLUSION**

10 For these reasons, the Court should deny the RNC's motion to intervene. In the
11 alternative, if the Court grants intervention, it should impose strict limitations, limiting any
12 briefing by the RNC to only address issues not addressed by one of the other parties and
13 only after seeking leave from the Court to file independent briefs.

14 Dated: September 20, 2022

Respectfully submitted,

15
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