

**IN THE UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF OHIO**

MICHAEL GONIDAKIS, ET AL.

PLAINTIFFS,

AND

THE HONORABLE REVEREND  
KENNETH L. SIMON

AND

THE HONORABLE REVEREND  
LEWIS MACKLIN

AND

HELEN YOUNGBLOOD, IN THEIR  
CAPACITY AS REPRESENTATIVES  
OF THE PUTATIVE CLASS IN  
ARMOUR V. OHIO AND PROPOSED  
INTERVENOR

PROPOSED  
INTERVENORS- PLAINTIFFS,

VS.

OHIO REDISTRICTING  
COMMISSION, ET AL.

DEFENDANTS,

AND

SENATOR VERNON SYKES AND  
HOUSE MINORITY LEADER  
ALLISON RUSSO, IN THEIR  
CAPACITIES AS MEMBERS OF THE  
OHIO REDISTRICTING  
COMMISSION,

PROPOSED  
INTERVENORS-DEFENDANTS.

CASE NO. 2:22-CV-773

CHIEF JUDGE ALGENON L.  
MARBLEY

MAGISTRATE JUDGE ELIZABETH  
DEAVER PRESTON

“THREE-JUDGE PANEL  
REQUESTED”

“CLASS-ACTION ALLEGATIONS”

“CLAIM OF  
UNCONSTITUTIONALITY”

**MOTION TO INTERVENE BY THE HONORABLE REVEREND KENNETH L. SIMON, THE HONORABLE REVEREND LEWIS MACKLIN AND HELEN YOUNGBLOOD PUTATIVE CLASS REPRESENTATIVES IN N.D. OHIO CASE NO. 4:21-CV-2267**

In accordance with the provisions of Fed. R. Civ. P. 24, Proposed Intervenor-Plaintiffs, Reverend Kenneth L. Simon, Reverend Lewis Macklin, and Helen Youngblood, (hereinafter the “Simon parties”) respectfully request, in the event this Honorable Court does not stay or dismiss this action, that they be permitted to intervene as Plaintiffs for the reason on December 1, 2021, the Simon parties filed an action under §2 of the Voting Rights Act of 1965, as amended, and the Fourteenth and Fifteenth Amendments in the Northern District of Ohio, Case No. 4:21-cv-2267 challenging the redistricting plans at issue in this dispute. Under the first-to-file rule “when actions involving nearly identical parties and issues have been filed in two different district courts, the court in which the first suit was filed should generally proceed to judgment.” Certified Restoration Dry Cleaning Network, LLC v. Tenke Corp., 511 F. 3d 535 (6<sup>th</sup> Cir. 2007) and Baatz v. Columbia Gass Transmission, 813 F. 3d 785 (6<sup>th</sup> Cir. 2016).

In this case if the Court is inclined to deny the pending motions to stay or dismiss, the Simon parties, the only parties that have alleged in their Complaint that the districting plans at issue violate federal law that proscribes racial discrimination in redistricting, respectfully seek to intervene to protect their status under the first-to-file rule and to vindicate their federal right be free from racially-based vote dilution in redistricting.

A memorandum in support of this motion and proposed complaint are attached.

s/Percy Squire, Esq.

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### **MEMORANDUM**

On December 1, 2021, the Simon parties commenced an action against the State of Ohio and its Redistricting Commission for violation of §2 of the Voting Rights Act of 1965, as amended, the Fourteenth and Fifteenth Amendments, and the decree entered in Armour v. Ohio, N.D. Ohio Case No. 4:88-cv- 1104. The Simon parties alleged that the Defendants publicly- admitted failure to consider racial demographics in connection with the configuration of the currently proposed redistricting plan, rendered the plans unlawful.

The Simon parties have moved for class certification and a three-judge district Court. On December 12, 2021, the N.D. Ohio action was stayed for 60 days to permit the Ohio Supreme Court to resolve the state law challenges to the plans. No party in the actions currently pending in the Ohio Supreme Court have raised a race-based challenge to the proposed redistricting plans. Accordingly, the Simon defendants interest as the first to file in federal court or to raise a race- based challenge, is not protected by any current or proposed party, rendering intervention appropriate here. The Simon parties' proposed pleading is attached as an exhibit to this motion.

#### **A. THE SIMON PARTIES ARE ENTITLED TO INTERVENE AS A MATTER OF RIGHT**

Under Rule 24(a)(2) of the Federal Rules of Civil Procedure, intervention as a matter of right is appropriate when, upon a timely motion, a party:

Claims an interest relating to the property or transaction that is the subject of the actions, and is so situated that disposing of the action may as a practical matter impair or impede the movant's ability to protect its interest, unless existing parties adequately represent that interest.

FED. R. CIV. P. 24(a)(2). The Sixth Circuit has recognized a "rather expansive notion of the interest sufficient to invoke intervention of right." Michigan State AFL-CIO v. Miller,

103 F.3d 1240, 1245 (6th Cir. 1997). "As a general rule, a person cannot be deprived of his or her legal rights in a proceeding to which such a person is neither a party nor summoned to appear in the legal proceeding." Jansen v. Cincinnati, 904 F.2d 336, 340 (6th Cir. 1990).

The following four factors must be considered on an application to intervene under Rule 24(a)(2):

- (1) the motion must be timely;
- (2) the applicant has a significant interest in the litigation;
- (3) the interest may be impaired or impeded disposition of the action; and,
- (4) the interest is not adequately represented by an existing party to the litigation.

See id.; Triax Co. v. TRW, Inc., 724 F.2d 1224, 1227 (6th Cir. 1984) The Simon parties meet each of the four factors.

**A. Motion to Intervene Has Been Timely Filed.**

The Motion seeking intervention has been timely filed. The timeliness of a motion to intervene "should be evaluated in the context of all relevant circumstances." Jansen, 904 F.2d at 340 (citing Bradley v. Milliken, 828 F.2d 1186, 1191 (6th Cir. 1987)). The Sixth Circuit has outlined five factors to be considered when assessing the timeliness of a motion to intervene: (1) the stage of the proceeding; (2) the purpose of intervention; (3) the length of time between when the applicants knew or should have known of their interest and moved to intervene; (4) prejudice that any delay may have caused the parties; and (5) the reason for any delay. Jansen, 904 F.2d at 340 (citing Grubbs v. Norris, 870 F.2d 343, 345 (6th Cir. 1989)). The Simon parties meet all five factors. The current proceeding was filed a mere three days ago. The prejudice inquiry is related to timeliness, as the "analysis must be limited to the prejudice caused by the untimeliness, not the intervention itself." See United States v. Detroit, 712 F.3d 925 (6th Cir. 2013). Here timeliness is not an issue.

**B. The Simon Parties Have A Sufficient Interest That May Be Affected by Disposition of This Litigation Which Is Not Adequately Represented by Any Current Party.**

The Simon parties possess a sufficient interest in the subject of this litigation, which could be affected by the disposition of this matter and which is not adequately represented by any current party. No party has filed an earlier action or raised the racially discriminatory impact of the proposed plans. Under these circumstances intervention as of right is appropriate

**B. THE SIMON DEFENDANTS ARE ENTITLED TO PERMISSIVE INTERVENTION**

Under Federal Rule of Civil Procedure 24(b), the Simon parties are also entitled to permissive intervention. Rule 24(b) provides for permissive intervention where a party timely files a motion and "has a claim or defense that shares with the main action a common question of law or fact." FED. R. CIV. P. 24(b)(1)(B). Intervention under Rule 24(b) is a "discretionary power" left to the judgment of the district court. Bradley v. Milliken, 828 F.2d 1186, 1193 (6th Cir. 1987). In exercising its broad discretion under this Rule, the Court must consider whether intervention will unduly delay or prejudice the adjudication of the original parties' rights. FED. R. CIV. P. 24(b)(3). The Simon parties are beneficiaries of the consent decree in Armour, first to file and only party seeking to vindicate rights under the VRA. The Simon parties have a claim in their proposed complaint, violation of the Fourteenth Amendment that is common to a claim filed by Plaintiffs.

**C. CONCLUSION**

For the above reasons, the Simon parties Motion to Intervene should be granted, they should be permitted to intervene as Plaintiffs in order to protect their interests in the subject matter and outcome of this litigation.

s/Percy Squire, Esq.

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**CERTIFICATE OF SERVICE**

The undersigned hereby certifies that a copy of the foregoing was served by operation of the United States District Court, Southern District of Ohio electronic filing system, on February 21, 2022.

s/Percy Squire, Esq.

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Attorney for Proposed Intervenors-Plaintiffs

**IN THE UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF OHIO**

MICHAEL GONIDAKIS, ET AL. :  
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 PROPOSED :  
 INTERVENORS-DEFENDANTS. :



## **INTRODUCTION**

Plaintiffs, the Honorable Reverend Kenneth L. Simon and Helen Youngblood, in their individual capacities as registered Black voters in Mahoning County, Ohio and as successor representatives of the class of Black voters certified in Ezell Armour v. State of Ohio, 775 F. Supp 1044 (6<sup>th</sup> Cir. 1991) allege as follows:

1. Plaintiffs bring this action under 28 U.S.C. §§ 1331, 1343 and 1357 for the reason the matters in controversy arise under the Constitution and laws of the United States. Plaintiffs also bring this action under Section 2 of the Voting Rights Act of 1965, 52 U.S.C. §10301(b). Separate and apart from the preceding jurisdictional bases, Plaintiffs also bring this as an equitable enforcement action as class representatives to enforce the decree previously issued by this Court in Amour v. Ohio, *supra*, mandating that the State of Ohio refrain from intentional racial discrimination in connection with drawing legislative districts in Mahoning County, Ohio.

2. Venue lies in this District under 28 U.S.C. §1391(b) for the reason a substantial part of the property that is the basis of this action is located in this district and all Defendants are Ohio citizens.

3. Section 2 of the Voting Rights Act, (hereinafter “VRA”) prohibits enforcement of any voting qualification, prerequisite to voting, standard, practice, or procedure that results in the denial or abridgement of the right to vote on account of race, color, or language minority status.

4. In this action Plaintiffs raise Constitutional and VRA challenges to the following:

- 1) Ohio Substitute Senate Bill 258, November 20, 2021 which established Congressional district boundaries for the State of Ohio based upon the 2020 decennial census, Exhibit A;
- 2) the Ohio General Assembly Senate District Plan adopted by the Ohio Redistricting

Commission on September 15, 2021 (Exhibit B); and 3) the use of at large elections in Mahoning County, Ohio.

5. Plaintiffs currently reside in what has been proposed by Defendants as the 6<sup>th</sup> U.S. Congressional District, see, Exhibit A, and the 33<sup>rd</sup> Ohio Senate District, See, Exhibit B. Based upon the testimony of the architects of these districts, the methodology employed to craft Congressional and the state senate district in Mahoning County specifically and throughout Ohio generally, results in Plaintiffs having less opportunity than other members of the electorate to participate in the political process and to elect representatives of choice.

6. The Voting Rights Act and Constitutional violations complained of herein, were not innocent mistakes. Defendants were fully aware of their duties under the VRA and 15<sup>th</sup> Amendment, but conspired with certain State officials described herein to intentionally violate these duties, the previous ruling of this Court in Armour, and the clear language of Section 2, in favor of racial polarization and social conflict. Defendants racial discrimination and failure to follow federal law, specifically harmed Plaintiffs' class in Mahoning County, but also diluted Black voting power across Ohio.

7. The specific intentional conduct of Defendants set forth herein should operate to invalidate the challenged plans because, despite having been advised of the findings of this Court in Armour concerning historical racial discrimination and the duty under the VRA to engage in an intensely local appraisal of indigenous political reality in Ohio and Mahoning County and the totality of circumstances test set forth in the Senate Report enacting Section 2, Defendants gave specific instructions to their staff responsible for the drawing of district maps, to disregard race, racial bloc voting or any other racial consideration in connection with district configuration..

8. Support for this assertion is found in the following exchange that occurred during hearings before the Ohio Redistricting Commission on September 9, 2021.

Ray DiRossi: Urn, [00:03:30] I am Ray DiRossi and as was mentioned, I'm from the caucus staff for the Senate Majority Caucus and my colleague Blake Springhetti, caucus staff for the Ohio House Majority Caucus. Urn, co-chairs and distinguished members of the Redistricting Commission, it's great to be with you today.

Sykes: Uh, thank you to the co-chairs and to Mr. Springhetti and Mr. DiRossi. Thank you, uh, for the work that you put together, uh, put, so you could present to us to get, today. Excuse me. Uh, my question is specific to, urn, how this current map complies with, uh, any provisions of the Voting Rights Act and what provisions of the Voting Rights Act [00:22:30] d- did you consider in constructing this map that you presented, or these maps that you presented today?

Ray DiRossi: Co-chairs, Leader Sykes, thank you for the question. We did not use demographic data or racial data in the production of our maps.  
Sykes: Any follow up.

Vernon Sykes: Yes, please.

Sykes: Thank you for answering the question. Uh, so are there any provisions of the Voting Rights Act in which you considered while you drew the, or while you drew these maps [00:23:00] before us today?

Ray DiRossi: I guess I would ... Co-chairs I guess I would say it on my previous statement, we did not use racial data or demographic data for the map, but we feel that the map complies with all the provisions of the Ohio Constitution.

Sykes: Thank you. Uh, I appreciate your answer, and I, I certainly appreciate the brevity of it. Uh, can you explain why you didn't consider any parts of the Voting Rights Act in your consideration of these maps [00:23:30] before us today?

Ray DiRossi: Well, I said we didn't consider racial data or demographic data in our maps, but we were directed not to use that data by the legislative leaders, and so we did not use it.

Audience: (laughs)

Vernon Sykes: Yeah. [inaudible 00:23:46].

Sykes: So I, I would count myself as a legislative leader and I don't think that I shared that information with you and I, this is not an ambush, this is simply a question. The Voting Rights Act is certainly, uh, a part of our, uh, [00:24:00] election and electoral fabric. Uh, and so really just trying to get a better idea of how we are, or not in compliance with that, with these maps. So, urn, hopefully we can have some deeper conversations about that, but, but again, thank you for your responses.

Ray DiRossi: Thank you.

This testimony is clear evidence that the legislative leadership in Ohio, intentionally disregarded whether the proposed districts diluted Black voting strength or the existence among other things, of racial block voting or any of the other Senate Report factors.

9. According to Mr. DiRossi, the lead representative for defendants in the redistricting process, the State not only intentionally decided to ignore race and the Voting Rights Act, but also previous judicial findings of official racial discrimination in legislative redistricting in Ohio.

### **PARTIES**

10. Plaintiffs, the Honorable Reverend Kenneth L. Simon and Helen Youngblood are Black registered voters who reside in Mahoning County, Ohio. Plaintiffs Simon and Youngblood are members of the class of African American voters certified in the case of Ezell Armor, et al. v. The State of Ohio, Case No. 775 F. Supp. 1044 (N.D. Ohio 1991). Plaintiffs are the successor  Armour class representatives. Plaintiff Simon is the senior pastor of New Bethel Baptist Church. Rev. Kenneth L. Simon was born and raised in Youngstown, Ohio.. He accepted Christ at the age of eight and was baptized in the New Bethel Baptist Church. He was called to the ministry in 1990 and was ordained in 1993. He served as Assistant Pastor and Director of Christian Education. In 1995 he was elected and called to the pastorate of the church where he currently serves after succeeding his father who was pastor for 33 years. He is a graduate of East High School and received his

Bachelor of Science Degree in Business Administration from Youngstown State University. He received his Biblical and Religious Training from the Evangelical Training Association, Wheaton, Illinois and the Christian Study Center, in Youngstown, Ohio. Rev. Simon is currently serving as the Chairman of the Community Mobilization Coalition, Immediate Past Moderator of the Northern Ohio Baptist District Association, Worship Leader for the Lott Carey Foreign Mission Convention, Worship Leader for Ohio Baptist General Convention Congress of Christian Education, Chairman of the Next Steps Coalition on Police Reform, a member of the Youngstown Warren Black Caucus, Co-Convener of the Youngstown/Warren Dr. Martin Luther King Planning Commission, School Board member of Southside Academy, a member and former President of the Interdenominational Ministerial Alliance, Treasurer for the Baptist Pastors' Council, Board Member of MYCAP (Mahoning Youngstown Community Action Partnership), Board Member of the Greater Youngstown Crime Stoppers, and serves as Facilitator of the Community Leadership Coalition on Education. He has served as Vice-President of the 100 Black Men Organization (Youngstown/Warren Chapter), President of the Board of Directors for the Mahoning Valley Association of Churches, former Chairman and board member of the Mayor's Human Relations Commission, a board member for the Western Reserve Port Authority, a past member of the Academic Distress Commission for the Youngstown City School District and is a graduate of Leadership Mahoning Valley Class of 2002.

11. Plaintiff Helen Youngblood is a respected community activist. She is the former President of Local 2001 Council of 8 of the American Federation of State County and Municipal Employees ("AFSCME"). Ms. Youngblood is the chairperson of the Mahoning Valley 1619 Project and has served in a variety of leadership roles in the Mahoning County,

area. She was the Plaintiff in Helen Youngblood v. Board of Mahoning County Commissioner, Case no. 4:19-cv-0331, N.D. Ohio, an action challenging the responsiveness and hiring practices of the Mahoning County, Ohio Commissioners.

12. Plaintiffs sue to enjoin the use of the challenged districting plans and at large elections in Mahoning County by reason of the historical findings of persistent racial bloc voting and intentional racial discrimination in Mahoning County and the historical findings regarding racial discrimination in the Armour case that defendants deliberately chose to disregard.

13. Defendants include each Ohio elected official who voted for approving, implementing and remedying Ohio's Congressional and State senate plan, such that all necessary parties are before the Court.

14. Mike DeWine is the Governor of Ohio and a member of the Commission and is sued in his personal and official capacity. Governor DeWine signed the 2021 Congressional Plan and approved the Senate Plan.

15. Frank LaRose is the Ohio Secretary of State and a member of the Commission and is sued in his personal and official capacity. He is the chief election officer in Ohio responsible for overseeing election administration pursuant to Ohio Rev. Code Ann §3501.04. Mr. LaRose approved the Senate Plan.

16. Bob Cupp is the Speaker of the Ohio House of Representatives and a member of the Commission and is sued in his personal and official capacity. The General Assembly has primary authority for drawing Ohio's congressional districts. Passed the 2021 Congressional Plan, and is responsible for remedying a plan in the first instance if a court deems it invalid. Mr. Cupp approved the Congressional and Senate Plan.

17. Matt Huffman is the President of the Ohio State Senate and a member of the Commission and is sued in his personal and official capacity. The General Assembly has primary authority for drawing Ohio's congressional districts, passed the 2021 Congressional Plan, and is responsible for remedying a plan in the first instance if a court deems it valid. Mr. Huffman approved the Congressional and Senate Plans.

18. The Commission and its five members Co-Chair House Speaker Bob Cupp, Governor Mike DeWine, Secretary of State Frank LaRose, Auditor Keith Faber, Senate President Matt Huffman, are each sued in their personal and official capacities. Defendants are sued in their personal capacity because their acts of racial discrimination were intentional.

19. Plaintiffs have not sued the members of the Redistricting Commission who endeavored to comply with the command of the 15<sup>th</sup> Amendment and VRA and voted against the challenged Congressional and Senate Plans. Plaintiff only sues those State officials that ignored their duties under the 15<sup>th</sup> Amendment and VRA and engaged in intentional racial discrimination in connection with the challenged redistricting.

19. Defendant Yost is sued for the reason Plaintiffs challenge the Constitutionality of Substitute Senate Bill 258.

### **ALLEGATIONS**

20. Plaintiffs reallege that which has been asserted above as though fully asserted herein.

21. The gravamen of this Complaint is the wholesale disregard by the Defendants of their duty in connection with drawing legislative districts to consider whether the boundaries adopted deprive Black voters of an equal opportunity to participate in the

political process and to elect representatives of choice. Here Defendants violated both the 15<sup>th</sup> Amendment and VRA by adopting a specific policy to totally disregard the impact of racial bloc voting, and the Senate Report factors underlying the VRA, on their proposed districts.

22. The right to vote is a “precious” right, *Harper v. State Bd. of Elections*, 383 U.S. 663, 670 (1966), “of the most fundamental significance under our constitutional structure,” *Burdick v. Takushi*, 504 U.S. 428, 433 (1992) (internal quotation marks omitted).

Section 2 of the Voting Rights Act provides, in relevant part:

- (a) No voting qualification or prerequisite to voting or standard, practice, or procedure shall be imposed or applied by any State or political subdivision in a manner which results in a denial or abridgement of the right of any citizen of the United States to vote on account of race or color, or in contravention of the guarantees set forth in section 10303(f)(2) of this title, as provided in subsection (b)
- (b) A violation of subsection (a) is established if, based on the totality of circumstances, it is shown that the political processes leading to nomination or election in the State or political subdivision are not equally open to participation by members of a class of citizens protected by subsection (a) in that its members have less opportunity than other members of the electorate to participate in the political process and to elect representatives of their choice.

52 U.S.C. § 10301(b).

23. Congress enacted the Voting Rights Act for the broad remedial purpose of ridding the country of racial discrimination in voting.

24. Ohio and Mahoning County have a documented history of imposing racially discriminatory voting requirements. See, e.g., Ezell Armour, et al. v. The State of Ohio, et al., 775 F. Supp. 1044 (N.D. Ohio 1991) (Black voting age residents who challenged constitutionality of apportionment of the Ohio House of Representative were entitled to



relief because the challenged boundary intentionally minimized or cancelled out the voting strength of minority vote).

25. A Black candidate has never been elected to a Mahoning County office. The Defendants should have taken notice of this. The Armour Opinion and redistricting hearing testimony of Plaintiff Simon concerning Mahoning Valley history was brought to their attention.

26. As a result of the 2020 decennial census and resulting apportionment calculation Ohio will lose one Congressional district seat, requiring redistricting of Ohio's Congressional Districts prior to the 2022 midterm elections.

27. Though the primary purpose of the census enumeration remains the apportionment of Congressional seats, the population count from the 2020 decennial census was also be used for the decennial redistricting of Ohio's state legislative and judicial districts.

28. Under the Current proposed Congressional Redistricting Plan the Congressional District encompassing Youngstown, Ohio in Mahoning County has been joined with area south of Mahoning County where racial bloc voting abounds. The new district will result in illegal and unconstitutional dilution of the Black vote by impairing the ability of the Black community to elect a United States Congressional representative of choice, due to the submersion of Black voting power into the counties of Columbiana, Carroll, Jefferson, Harrison, Belmont and Washington instead of the more racially diverse adjacent Stark, Summit or Cuyahoga Counties. Had the defendants considered racial block

voting , this result would have been apparent based upon the 2020 Presidential election results alone.

29. The Ohio Constitution creates two redistricting processes, one for the drawing of State legislative districts and another for drawing United States Congressional Districts. The process for drawing State legislative districts is set out in Article XI of Ohio's Constitution. That article creates a bipartisan, seven-member Ohio Redistricting Commission ("Commission"), which the Ohio Constitution vests with the power to draw state legislative maps. *Id.*, §1(A). The Commission may approve a map only if the map receives the "affirmative vote of four members of the commission, including at least two members of the commission who represent each of the two largest political parties represented in the general assembly." *Id.*, §1(B)(3). The group must reach agreement no later than "the first day of September of a year ending in the numeral one." *Id.*, §1(C). Before doing so, the Commission "shall conduct a minimum of three public hearings across the state to present the proposed plan and shall seek public input." *Id.*

30. The Ohio Constitution prescribes a different method for the drawing of Congressional Districts. *See id.*, art. XIX, §1. The General Assembly has until "the last day of September of a year ending in the numeral one" to adopt a Congressional map. *Id.*, §1(A) (*i.e.*, September 30, 2021). Before that date, it must secure "the affirmative vote of three-fifths of the members of each house of the general assembly, including the affirmative vote of at least one-half of the members of each of the two largest political parties represented in that house." *Id.* If the General Assembly fails to meet that September 2021 deadline,

then the Ohio Redistricting Commission “shall adopt a Congressional District plan not later than the last day of October of that year.” *Id.*, §1(B). It can do so only with “the affirmative vote of four members of the commission, including at least two members of the commission” representing the “two largest political parties represented in the general assembly.” *Id.* If the Commission is unable to reach an agreement, then the General Assembly may adopt a plan by the end of November. This time, the plan must win the “affirmative vote of three-fifths of the members of each house, including the affirmative vote of at least one-third of the members of” the two largest parties. *Id.*, §1(C)(2). Finally, and as a fourth option if all other options fail, the Ohio General Assembly may adopt a plan by the vote of a simple majority of the members of each chamber that lasts for four years. *Id.*, §1(C)(3).

31. Republicans control both chambers of the Ohio General Assembly. The State Senate has thirty-three members, of whom 25 are Republicans and only 8 are Democrats. The State House of Representatives has ninety-nine members, of whom 64 are Republicans and only 35 are Democrats. Accordingly, despite the purported bipartisan structure of Ohio’s Congressional redistricting procedure, Republicans actually control this procedure to the exclusion of Democrats. As a result of this process the repeated admonitions of the Democratic members of the Redistricting Commission to the remaining Commission members and the General Assembly to comply with the VRA and 15<sup>th</sup> Amendment were openly and deliberately ignored.

32. Because Republicans totally ignored their duties under the 15<sup>th</sup> Amendment and VRA, Ohio ended up with a four-year redistricting map which illegally and unconstitutionally dilutes the votes of Black voters in Youngstown and throughout Ohio.

33. The Black residents of Youngstown and Warren: (a) are a sufficiently large, and geographically compact population to constitute an influential vote in a Congressional District; (b) are politically cohesive and vote as a bloc; and (c) the White majority vote sufficiently as a bloc to enable it to defeat the Blacks' preferred candidate.

34. The Black residents of Youngstown and Warren are also a sufficiently large, and geographically compact population to constitute an influence vote in a single-member Senate District.

35. Under the Current Redistricting Plans and in at-large elections the voting strength of the Black residents of Youngstown is illegally and unconstitutionally diluted and abridged by a white majority voting bloc, in violation of, *inter alia*, Section 2 of the Voting Rights Act.

36. Under the totality of the circumstances, the Current Redistricting Plan and at large voting in Mahoning County, results in the denial and abridgment of the right to vote on account of race or color in violation of Section 2 of the Voting Rights Act.

37. The Current Redistricting Plan dilutes Black voting strength and deprives Plaintiffs and other Black voters in Youngstown and elsewhere in Ohio of an equal opportunity to elect candidates of their choice.

38. Under the totality of the circumstances, including the history of the area detailed in the Armour Opinion, which defendants failed to consider which detailed a history of discrimination in Youngstown in the employment practices, in the city's school system, sentencing and other fundamental areas, the Current Redistricting Plan configuration of the Ohio Congressional districts deprives Blacks in Youngstown and Warren of the opportunity to elect a candidate of their choice in the proposed 6th Congressional District, the 33<sup>rd</sup> Senate District and in Mahoning County at large elections, with respect to Black Youngstown voters.

39. The Current Redistricting Plan also minimizes or cancels out the ability of Plaintiffs and other Black voters in Mahoning County to elect their preferred candidates.

40. Accordingly, Plaintiffs allege, under the totality of the circumstances, the challenged practices the proposed redistricting of the 6<sup>th</sup> Congressional and the 33<sup>rd</sup> Senate district. and at large Mahoning County elections impair the ability of the Plaintiffs to participate equally in the political process.”

41. The following is additional support:

- a. The history set forth in Armour of official discrimination in Mahoning County that touched the right of Blacks to register, vote, or otherwise to participate in the democratic process should have been considered by Defendants;
- b. Voting in Mahoning County and the counties in the newly proposed 6<sup>th</sup> District is racially polarized;

- c. The use of at large elections in Mahoning County enhances the opportunity for discrimination against Blacks due to racially polarized voting, confirmed in the 2020 presidential election results.
- d. Blacks in Youngstown bear the effects of discrimination in such areas as education, employment and health, which hinder their ability to participate effectively in the political process, as evidenced by the record setting murder rate in Youngstown;
- e. Political campaigns have been characterized by overt and subtle racial appeals;
- f. No Black has been elected to county-wide elections for County Commissioner or Common Pleas Judges in Mahoning County.; and
- g. As outlined in the case of Youngblood v. County Commissioner, elected officials in Mahoning County have been unresponsive to the particularized needs of the Black community in Mahoning County.

## **I. CLAIMS FOR RELIEF**

### **FIRST CLAIM FOR RELIEF**

#### **Violation of Section 2 of the Voting Rights Act, 52 U.S.C. § 10301, *et seq.* Against All Defendants**

42. Plaintiffs reallege and incorporate by reference all prior paragraphs of this Complaint as though fully set forth herein.

43. Section 2 of the Voting Rights Act, 52 U.S.C. § 10301(a), provides in pertinent part:

No voting qualification or prerequisite to voting or standard, practice, or procedure shall be imposed or applied by any State or political subdivision in a manner which results in a denial or abridgement of the right of any citizen of the United States to vote on account of race or color . . . .

44. In direct violation of Section 2 of the Voting Rights Act: (a) the Current Senate Redistricting Plan will split the district encompassing Youngstown, Ohio in Mahoning County from Warren, Ohio in Trumbull County, which is adjacent to Youngstown, causing the Black community in Warren and Youngstown to be placed into separate Senate districts; and (b) Submerge Youngstown and Warren Black voters into a Congressional District with extreme racially polarized voting.

45. The Current use of at-large elections of Mahoning County violates Section 2 of the Voting Rights Act because at large elections have resulted in denial of Black voters in Mahoning County full and equal access to the political process.

46. The electoral procedures discussed in Paragraphs 44 and 45 above , violate Section 2 even in the absence of discriminatory intent, because, by their discriminatory impact, they “result in a denial or abridgement” of the right of Black voters to vote and to participate equally in the democratic process. Unfortunately the evidence here shows the Defendants intentionally ignored the VRA and 15<sup>th</sup> Amendment duties which has resulted in this discriminatory outcome.

47. A voting qualification, prerequisite, practice, or procedure violates Section 2 “if, based on the totality of circumstances,” election processes “are not equally open to participation” by protected classes of citizens, in that they “have less opportunity than other members of the electorate to participate in the political process and to elect representatives of their choice.” 52 U.S.C. § 10301(b).

48. The Current Redistricting Plan and at-large elections of Mahoning County Commissioners and Common Pleas Judges violates Section 2 of the Voting Rights Act because, given the “totality of circumstances,” including the long history of racial discrimination in Ohio, the challenged provisions, individually and cumulatively, will disproportionately deny Black voters in Mahoning County an equal opportunity to participate in the political process and to elect representatives of their choice.

49. By reason of the foregoing Plaintiffs are entitled to an order declaring Defendants’ Redistricting Plans unconstitutional and enjoying their use and at-large elections in Mahoning County, Ohio.

**SECOND CLAIM FOR RELIEF**  
**Fourteenth Amendment**  
**U.S. Const. amend., XIV, § 2; 42 U.S.C. § 1983**  
**(Intentional Racial Discrimination)**  
**Against All Defendants**

50. Plaintiffs reallege and incorporate by reference all prior paragraphs of this Complaint as though fully set forth herein.

51. Section 2 of the Fourteenth Amendment to the United States Constitution provides:

**Section 2**

Representatives shall be apportioned among the several States according to their respective numbers, counting the whole number of persons in each State, excluding Indians not taxed. But when the right to vote at any election for the choice of electors for President and Vice-President of the United States, Representatives in Congress, the Executive and Judicial officers of a State, or the members of the Legislature thereof, is denied to any of the male inhabitants of such State, being twenty-one years of age, and citizens of the United States, or in any way abridged, except for participation in rebellion, or other crime, the basis of representation therein shall be reduced in the proportion which the number of such male citizens shall bear to the whole number the male citizens twenty-one years of age in such State. (emphasis added)



52. The Current Redistricting Plan flout the Fourteenth Amendment’s plain language that “[r]epresentatives shall be apportioned among the several states according to their respective numbers, counting the whole number of persons in each state,” excluding only “Indians not taxed.” U.S. Const., amend. XIV, § 2 (emphasis added). It also flies in the face of the statutory scheme governing apportionment, which requires the State to include “the whole number of persons in each State” in the apportionment base—again, excluding only “Indians not taxed.” 2 U.S.C. § 2a(a) (emphasis added).

53. 42 U.S.C. § 1983 provides a cause of action, including for declaratory or injunctive relief, against “[e]very person who, under color of any statute, ordinance, regulation, custom, or usage ... subjects, or causes to be subjected, any citizen of the United States or other person within the jurisdiction thereof to the deprivation of any rights, privileges, or immunities secured by the Constitution and laws....”

54. The Current Congressional Redistricting violates Section 2 of the Fourteenth Amendment to the United States Constitution because the Plan was purposefully proposed and results to deny, abridge, and suppress the right of Blacks in Mahoning County to vote on an equal basis.

55. The facts alleged herein reveal that race was a motivating factor with respect to the Current Redistricting Plan, which was proposed, adopted and enforced by Defendants with the racially discriminatory intent to raise obstacles to voting for Black residents of Mahoning County so that their votes would not count equally.

56. Ohio’s history of racial discrimination in the context of voting, the known and reasonably foreseeable discriminatory impact of the Current Redistricting, the tenuous and pretextual nature of the stated justifications for this plan raise a strong inference that it

was proposed and enacted with a discriminatory purpose in violation of §2 of the Fourteenth Amendment. As a result of the intentional violation of Section 2 of the 14<sup>th</sup> Amendment by defendants the number of representatives in Ohio should be reduced to the same extent that defendants caused Ohio Black voting power to be debased

**THIRD CLAIM FOR RELIEF**  
**Fifteenth Amendment**  
**U.S. Const. amend., XV; 42 U.S.C. § 1983**  
**(Intentional Racial Discrimination in Voting)**  
**Against All Defendants**

57. Plaintiffs reallege and incorporate by reference all prior paragraphs of this Complaint as though fully set forth herein.

58. 42 U.S.C. § 1983 provides a cause of action, including for declaratory or injunctive relief, against “[e]very person who, under color of any statute, ordinance, regulation, custom, or usage... subjects, or causes to be subjected, any citizen of the United States or other person within the jurisdiction thereof to the deprivation of any rights, privileges, or immunities secured by the Constitution and laws....”

59. Section 1 of the Fifteenth Amendment to the United State Constitution prohibits states from denying or abridging the right of American citizens to vote on account of their race or color.

60. The Current Redistricting Plan and at-large elections in Mahoning County violate the Fifteenth Amendment to the United States Constitution because Defendants intentionally proposed, enacted and intend to administer and enforce this plan and election procedures to deny and abridge the right to vote on account of race or color.

**FOURTH CLAIM FOR RELIEF**  
**First and Fourteenth Amendments**  
**U.S. Const. amends. I, XIV; 42 U.S.C. § 1983**

**(Undue Burden on the Right to Vote)  
Against All Defendants**

61. Plaintiffs reallege and incorporate by reference all prior paragraphs of this Complaint as though fully set forth herein.

62. 42 U.S.C. § 1983 provides a cause of action, including for declaratory or injunctive relief, against “[e]very person who, under color of any statute, ordinance, regulation, custom, or usage...subjects, or causes to be subjected, any citizen of the United States or other person within the jurisdiction thereof to the deprivation of any rights, privileges, or immunities secured by the Constitution and laws....”

63. The right to vote is a fundamental constitutional right protected by both the First and Fourteenth Amendments to the United States Constitution.

64. State election laws may not place burdens upon the Constitutional right to vote unless relevant and legitimate state interests of sufficient weight necessarily justify the magnitude and character of the burdens imposed. *See Burdick v. Takushi*, 504 U.S. 428, 434 (1992).

65. Any burden on the Constitutional right to vote “must be justified by relevant and legitimate state interests sufficiently weighty to justify the limitation.” *See Crawford v. Marion County Election Bd.*, 553 U.S. 181, 191 (2008) (Stevens, J., controlling op.) (internal quotation marks omitted).

66. The more a challenged law burdens the right to vote, the more strictly must it be scrutinized.

67. The Current Redistricting Plan and at-large elections in Mahoning County violate individually and collectively impose severe burdens or, at a minimum, significant burdens, on the voting rights of Black Mahoning County voters, including on Plaintiffs.

68. Given that there is no substantial evidence to justify the challenged provisions, none of the burdens and inequities the Current Redistricting Plan and at-large elections of Mahoning County impose are necessary to achieve, nor are they reasonably related to, any sufficiently weighty legitimate state interest. These burdens and inequities accordingly lack any Constitutionally adequate justification and must be enjoined.

### **PRAYER FOR RELIEF**

Wherefore, Plaintiffs respectfully request that this Court:

- a. Declaring that the Proposed Congressional and State Senate Redistricting Plan and at large elections in Mahoning County, Ohio violate Section 2 of the Voting Rights Act, 52 U.S.C. §10301;
- b. Enjoining Defendants, their agents and successors in office, and all persons acting in concert with them from administering implementing, or conducting any future elections under the Plans or conducting at large elections in Mahoning County.( Plaintiffs will file a separate motion for temporary and preliminary equitable relief)
- c. Ordering Defendants to devise and implement an election system for Mahoning County that complies with Section 2 of the Voting Rights Act and the 14<sup>t</sup> and 15<sup>th</sup> Amendments; and
- d. Grant such other and further relief as may be just and equitable including attorneys fees, including also the proportionate reduction in the number of the representatives in Congress from Ohio to reflect the defendants' deliberate dilution of Black voting power.

Respectfully Submitted,

s/Percy Squire, Esq.

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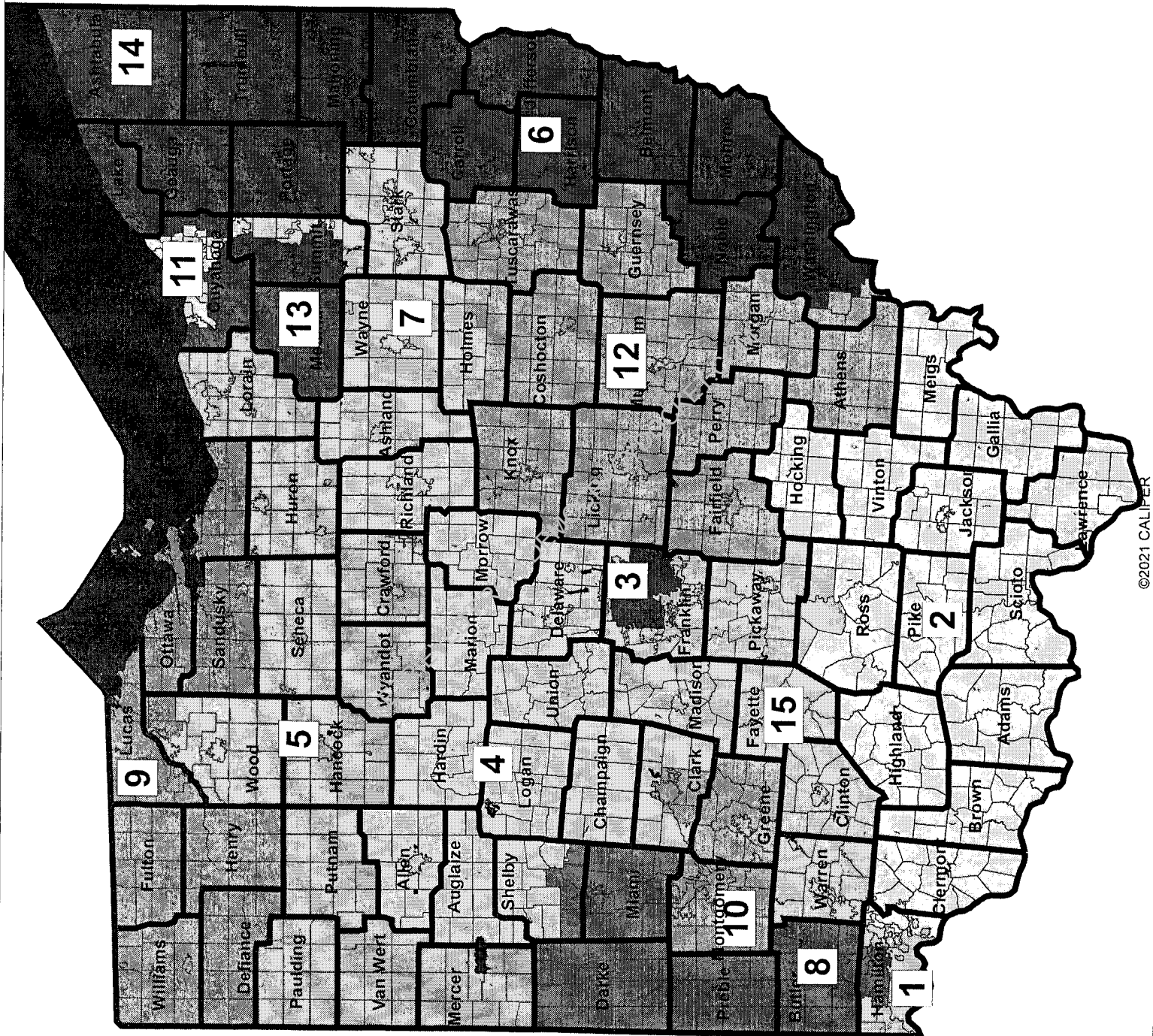
Attorney for Proposed Intervenors-Plaintiffs

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EXHIBIT

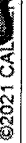
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Ex A




$$\vec{E} \times \vec{B}$$