## IN THE UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

EVAN MILLIGAN, et al.,

Plaintiffs,

VS.

JOHN H. MERRILL, et al.,

Defendants.

No. 2:21-cv-01530 THREE-JUDGE COURT

## MILLIGAN PLAINTIFFS' MEMORANDUM REGARDING PROPOSED SPECIAL MASTERS

The Court has expressed an interest in requesting the technical expertise of a Special Master, or the Parties' experts, in drawing congressional maps that comply with federal law, should the Alabama Legislature fail to pass remedial maps by February 11, 2022. The Court ordered the parties to identify potential Special Masters or experts and propose procedures for drawing remedial maps by 10:00am CT on Friday, January 28, 2022.

The *Milligan* Plaintiffs respectfully identify the following individuals as potential Special Masters and propose the following procedures to guide the remedial process and the Special Master's engagement with the parties, their experts, and the Court.

## I. Proposed Special Masters

The *Milligan* Plaintiffs propose **Dr. Nathaniel Persily**, James B. McClatchy Professor of Law at Stanford Law School, as special master. Consistent with Federal Rule of Civil Procedure 53, a Special Master should have competence in current redistricting methodologies to help the Court reach an effective and timely resolution of this post-trial remedial matter. *See* Fed. R. Civ. P. 53(a)(1)(c).

Dr. Persily's qualifications and experiences satisfy these requirements. As detailed in his attached C.V., Dr. Persily has the technical expertise and legal understanding to assist the court in drawing a remedial map. Ex. A at 1. Dr. Persily has been appointed as special master or to assist special masters in the following non-exhaustive list of cases:

- In Re Petition of Reapportionment Commission, Ex. Rel., SC 20661 (2022) (special master for Connecticut congressional districts).
- League of Women Voters v. Commonwealth, 178 A.3d 737 (Pa. 2018) (advisor to Supreme Court of Pennsylvania for Pennsylvania congressional districts).
- Covington v. North Carolina, 2017 WL 5992358 (M.D.N.C. Dec. 1, 2017) (special master for North Carolina state legislative districts).
- Favors v. Cuomo, 2012 WL 928223 (E.D.N.Y. 2012) (assisted a Magistrate Judge in redrawing New York congressional districts). Plan adopted on March 19, 2012.
- *In Re Petition of Reapportionment Commission*, Ex. Rel., 303 Conn. 798, 36 A.3d 661 (Ct. Sup. Ct. 2012). Plan adopted Feb. 10, 2012.

- *Larios v. Cox*, 314 F. Supp. 2d 1357 (N.D. Ga. 2004) (special master for Georgia House of Representatives and Senate districts). Plan adopted April 15, 2004.
- *In re Legislative Redistricting of State*, 370 Md. 312, 805 A.2d 292 (Md. 2002) (technical consultant to special master for Maryland state legislative districts). Plan adopted June 21, 2002.
- Rodriguez v. Pataki, 2002 WL 1058054 (S.D.N.Y. 2002) (appointed by the Special Master to draw remedial maps).

He has been retained by courts and redistricting commissions across the country to assist in remedial map drawing. Ex. A. at 2-4. He teaches at Stanford Law School, and has published extensively on democracy, voting, and elections. *Id.* at 1. Along with his specialized knowledge of the issues raised in this case, Dr. Persily has a reputation as a skilled cartographer, who can also analyze racial polarization and racial bloc voting to determine the Voting Age Population ("VAP") needed in districts for voters to elect their candidates of choice.

In the event the Court does not choose Dr. Persily, the following candidates are also acceptable to the *Milligan* Plaintiffs:

John Carroll, Professor of Law at Cumberland School of Law and former
 U.S. Magistrate Judge for the Middle District of Alabama (1986-2001).
 Although Mr. Carroll may need the assistance of technical consultants for mapping and data analysis, he has extensive knowledge of Alabama and

its demographics and has been a well-respected member of its legal community for many decades.

Dr. Bruce Cain, Professor of Professor of Political Science at Stanford University. Dr. Cain has extensive expertise in redistricting, having published books and articles in this area. He also served as special master to a three-judge panel for Arizona state legislative redistricting in 2002, as well as a redistricting consultant to the U.S. Department of Justice, Massachusetts and Maryland Attorneys General, and the city councils of Proposed Remedial Procedure several major cities.

## II.

On January 26, 2022, the Court sought the Parties' position on a proposed process whereby the Parties' experts could collaborate in drawing remedial maps, or undertake that task as consultants to the Court. The Milligan plaintiffs have been informed that Defendants oppose the involvement of all experts who testified at the preliminary injunction hearing as well as Defendants' fact witness Mr. Hinaman. Plaintiffs understand that Defendants' opposition was based, in part, on Mr. Hinaman's status as material witness both in this matter and in *Thomas v. Merrill*, the challenge to the state legislative map which is currently pending before a separate three-judge panel. The *Milligan* plaintiffs believe there may be arrangements by which the Parties' experts and fact witnesses could assist the Court's determination in the remedial phase. Given Mr. Hinaman's unavailability, however, the *Milligan* Plaintiffs agree with Defendants that it would be inappropriate for the Court to rely only on one side's experts.

Therefore, as an alternative means of offering the Court access to the technical expertise of the Parties' expert witnesses to assist the Court in crafting a remedy, the *Milligan* Plaintiffs propose the following procedure:

- The Court appoints a Special Master;
- The Court issues any additional guidance or criteria it deems necessary to direct the drawing of remedial plans, *see*, *e.g.*, *Covington v. North Carolina*, No. 1:15–CV–399, 2017 WL 5992358, \*4–\*5 (M.D.N.C. Dec. 1, 2017);
- The parties each propose one map that complies with the Court's guidelines for the Special Master's consideration;
- The Special Master identifies areas of dispute or difference between the parties' maps. The Court and/or Special Master confer with the Parties and their map drawers to seek to resolve differences raised by their submissions, if possible;
- The Special Master, at the Court's instruction, issues a proposed remedial map based on the parties' submissions and his or her professional judgment;
- The parties' file any remaining objections to the Special Master's proposal;

• At the Court's direction, the Special Master recommends a final remedial map for the Court's approval.

Courts have followed similar procedures that allow the parties to submit proposed remedial maps with supporting data, and brief their respective proposals prior to the Special Master filing a recommended map. *See, e.g., Wright v. Sumter Cty. Bd. of Elections & Registration*, No. 1:14-cv-42, ECF No. 267 (M.D. Ga. Sept. 23, 2019); *Bethune-Hill v. Va. State Bd. of Elections*, No. 3:14-cv-852, ECF No. 278 (E.D. Va. Oct. 19, 2018) (three-judge court); *Favors v. Cuomo*, No. 11-CV-5632 RR GEL, 2012 WL 928223, at \*2 (E.D.N.Y. Mar. 19, 2012) (three-judge court).

Respectfully submitted,

DATED this 28th day of January 2022.

### /s/ Deuel Ross

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# **CERTIFICATE OF SERVICE**

I hereby certify that I have electronically filed a copy of the foregoing with the Clerk of Court using the CM/ECF system which provides electronic notice of filing to all counsel of record on January 28, 2022.

/s/ Davin Rosborough

Counsel for Plaintiffs

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### **ACADEMIC APPOINTMENTS**

STANFORD LAW SCHOOL	STANFORD, CA
JAMES B. McClatchy Professor of Law	2013 – present
SENIOR FELLOW, FREEMAN SPOGLI INSTITUTE	2019 – present
FOR INTERNATIONAL STUDIES	
Co-Director, Stanford-MIT Healthy	2020 – present
ELECTIONS PROJECT	J.
CO-DIRECTOR, STANFORD CYBER POLICY CENTER	2019 – present
Co-Director, Project on Democracy and	
THE INTERNET	2017 – present

- *Courtesy Appointments*: Departments of Communication and Political Science.
- Courses: The Law of Democracy; Regulation of the Political Process;
  Constitutional Law, First Amendment, Free Speech, Democracy and the
  Internet; Political Campaigning in the Internet Age, Contemporary Issues in
  Law and Politics, Policy Practicums on Campaign Finance, Absentee Voting,
  Election Administration, Healthy Elections, the Facebook Oversight Board,
  and Redistricting.
- *Service*: Appointments Committee (Chair 2017-18); Careers in Teaching Committee; Workshops Chair.
- Selected Awards and Fellowships: Member, American Academy of Arts and Sciences (Elected 2019); Fellow at Center for Advanced Study in the Behavioral Sciences (2017-2019); Guggenheim Fellowship (2020-2021), Andrew Carnegie Fellowship (2016-17).
- *Commissioner*, Kofi Annan Commission on Elections and Democracy in the Digital Age (2019).

COLUMBIA LAW SCHOOL	New York, NY
CHARLES KELLER BEEKMAN PROFESSOR OF	
LAW AND PROFESSOR OF POLITICAL SCIENCE	2008 - 2013
Professor of Law	2007 - 2008

• *Courtesy Appointment*: Department of Political Science (2007–2013).

- Courses: Constitutional Law; Advanced Constitutional Law: The Political Process; Freedom of Expression; Contemporary Issues in Law and Politics; Redistricting and Gerrymandering.
- *Service*: Lateral Appointments Committee Chair (2010-2012), Curriculum Committee Chair (2009-2010), Advisory Committee Chair (2008-2009), Intellectual Life Committee; Resources and Development Committee, Committee on Professional Development.
- Center for Law and Politics: Founding Director.
- *DrawCongress.org*: Founder.
- Instructor in University of Amsterdam Summer Program, July 2011.

UNIVERSITY OF PENNSYLVANIA LAW SCHOOL PHILADELPHIA, PA PROFESSOR OF LAW 2005-2007 ASSISTANT PROFESSOR OF LAW 2001-2005

- Secondary Appointment: Department of Political Science (2003-2007).
- *Courses*: Law and the Political Process; Contemporary Issues in Law and Politics; Constitutional Law, First Amendment.
- Service: Tenure and Promotion Committee, Judicial Clerkship Committee, Nominations Committee, Committee on Academic Standing; Coordinator of Faculty Retreat and Legal Studies Workshop.
- *Teaching Award*: Winner of the Robert A. Gorman Award for Excellence in Teaching.

### **VISITING PROFESSORSHIPS**

UNIVERSITY OF MELBOURNE LAW SCHOOL August 2014

PRINCETON UNIVERSITY

Law and Public Affairs Fellow

Woodrow Wilson School 2012-2013

UNIVERSITY OF AMSTERDAM (COLUMBIA LAW PROGRAM) Summer 2010

HARVARD LAW SCHOOL

SIDLEY AUSTIN VISITING PROFESSOR Fall 2007

STANFORD LAW SCHOOL Spring 2006

NEW YORK UNIVERSITY LAW SCHOOL Fall 2004

#### OTHER WORK EXPERIENCE

SOCIAL SCIENCE ONE Co-Chair

April 2018 – July 2020

With funding from nine different foundations, established a commission of 85 academics from around the world to facilitate access to Facebook data for social scientists studying the impact of social media on democracy – www.socialscience.one.

PRESIDENTIAL COMMISSION ON ELECTION ADMINISTRATION June 2013 - Jan. 2014 Senior Research Director

Conducted research and wrote report on "The American Voting Experience," available at http://web.mit.edu/supportthevoter/www/.

SPECIAL MASTER OR COURT-APPOINTED EXPERT

Special Master for Redistricting of Connecticut Congressional Districts Dec. 2021 - Jan. 2022 Hartford, CT

Appointed by Supreme Court of Connecticut to draw state's Congressional districts, pursuant to *In Re Petition of Reapportionment Commission, Ex. Rel.*, SC 20661 (2022).

Redistricting of North Carolina Legislative Districts Sept. 2019 Wake County, NC

Appointed by Superior Court of North Carolina as referee to advise, and if necessary, redraw the state's legislative districts, pursuant to *Common Cause v. Lewis*, 18-CVS-014001, (N.C. Super. Ct., Sept 13, 2019).

Redistricting of Pennsylvania Congressional Districts

Feb. 2018 Pittsburgh, PA

Appointed by Supreme Court of Pennsylvania as advisor to assist the Court in drawing Congressional district map pursuant to *League of Women Voters v. Commonwealth*, 178 A.3d 737 (S. Ct. Pa. 2018).

Special Master for Redistricting of North Carolina Nov.-Dec. 2017 State Legislative Districts Greensboro, NC

Appointed Special Master by U.S. District Court for the Middle District of North Carolina to draw remedial state legislative redistricting plan pursuant to *Covington v. North Carolina*, 283 F. Supp.3d 410 (MDNC 2018).

Redistricting of New York Feb.-Mar. 2012 Congressional Districts New York, NY

Appointed by U.S. District Court for the Eastern District of New York to assist Magistrate Judge in drawing state's Congressional districts pursuant to *Favors v. Cuomo*, 2012 WL 928223 (EDNY 2012). Plan adopted on March 19, 2012,

Special Master for Redistricting of Jan.-Feb. 2012 Connecticut Congressional Districts Hartford, CT

Appointed by Supreme Court of Connecticut to draw state's Congressional districts, pursuant to *In Re Petition of Reapportionment Commission, Ex. Rel.*, 36 A.3d 661 (Ct. Sup. Ct. 2012). Plan adopted Feb. 12, 2012.

Redistricting of Georgia General Feb.-March 2004 Assembly Atlanta, GA

Appointed by U.S. District Court for the Northern District of Georgia to draw districts for Georgia House of Representatives and Senate. Plan adopted in *Larios v. Cox*, 314 F.Supp.2d 1357 (N.D. Ga., 2004).

Redistricting of Maryland State
Legislative Districts

June 2002
Annapolis, MD

Appointed by Maryland Court of Appeals to draw Court plan, currently in effect, for 2002 state legislarive districts. Plan adopted in *In re Legislative Redistricting of State*, 805 A.2d 292 (Md. 2002).

Redistricting of New York May-June 2002 Congressional Districts New York, NY

Pursuant to *Rodriguez v. Pataki*, 2002 WL 1058054 (S.D.N.Y. 2002), appointed by Special Master, Judge Frederick B. Lacey, to draw plan for New York State's congressional districts, later superseded by state legislature's plan.

### REDISTRICTING CONSULTANT

Consultant to Maryland Citizens Redistricting 2021-22

Commission Annapolis, MD

Report available at https://tinyurl.com/PersilyMarylandReport

Consultant to Utah Independent Redistricting 2011

Commission San Juan, PR

Consultant to Redistricting Commission and 2011 & 2021

Council of Prince George's County Upper Marlboro, MD

Consultant to the Chief Justice of Puerto Rico 2011 & 2022

to evaluate House and Senate redistricting criteria San Juan, PR

EXPERT WITNESS

California State Senate 2002-2003
Redistricting Litigation Sacramento, CA

Served as an expert to evaluate the 2002 California Senate and Congressional redistricting plans concerning those plans' compliance with state constitutional provisions requiring respect for political subdivisions and geographic regions.

OUTSIDE COUNSEL

Bethlehem Area Unified School District 2008

Bethlehem, PA

Consultant to school district in settlement concerning lawsuit alleging vote dilution in school district boundaries.

Miami-Dade County Attorneys Office 2002

Miami, Florida

Consultant to Miami-Dade County in litigation involving the 2000 redistricting process and challenges to the structure of local government.

ASSOCIATE COUNSEL 1999-2001

Brennan Center for Justice at NXV School of Law New York, NY

LAW CLERK 1998-1999

The Honorable David S. Tatel Washington, DC

U.S. Court of Appeals, D.C. Circuit

LEGAL EXTERN June-August 1996

The Honorable John T. Noonan San Francisco, CA

U.S. Court of Appeals, Ninth Circuit

GRADUATE STUDENT INSTRUCTOR &

RESEARCH ASSISTANT 1994-1995
Professor Nelson Polsby Berkeley, CA

Institute of Governmental Studies, U.C. Berkeley

#### **EDUCATION**

STANFORD LAW SCHOOL, J.D. with Distinction, 1998

• President, Volume 50, Stanford Law Review.

U.C. BERKELEY, M.A., 1994; Ph.D. in Political Science, 2002

• Recipient of the Edith Pence and Jacob Javits Scholarships.

- Thesis Title: When Political Parties Go to Court.
- Thesis Committee: Nelson Polsby, Bruce Cain, Raymond Wolfinger, Robert Post.

HEBREW UNIVERSITY OF JERUSALEM, 1992-1993 Raoul Wallenberg & Rotary Foundation Scholar.

YALE UNIVERSITY, B.A. & M.A. in Political Science, 1992

Phi Beta Kappa, Magna Cum Laude, Distinction in the Major, Recipient of the Haas Prize, Richard Sewall Cup, and Frank M. Patterson Prize for the finest senior project in American Politics.

### **PUBLICATIONS**

A Proposal for Researcher Access to Platform Data: The Platform Transparency and Accountability Act, 1 JOURNAL OF ONLINE TRUST AND SAFETY (2021), https://doi.org/10.54501/jots.v1i1.22

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Can Democracy Survive the Internet?, 28 JOURNAL OF DEMOCRACY 63 (2017).

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Regional Differences in Racial Polarization in the 2012 Presidential Election: Implications for the Constitutionality of Section 5 of the Voting Rights Act, 126 HARVARD. LAW REVIEW FORUM 205 (2013) (with Stephen Ansolabehere & Charles Stewart III).

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Color by Numbers: Race, Redistricting, and the 2000 Census, 85 MINNESOTA LAW REVIEW 899 (2001).

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The Right to Bail in International Extradition Proceedings, 34 Stanford Journal of International Law 407 (1998).

The Peculiar Geography of Direct Democracy: Why the Initiative, Referendum and Recall Developed in the American West, 2 Michigan Law & Policy Review 11 (1997).

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### CONGRESSIONAL AND OTHER TESTIMONY

The Promise and Challenges of Evolving Technologies for American Democracy, Committee on Science, Technology, and Law, National Academy of Sciences, Washington, DC (Oct. 21, 2015).

New and Necessary Innovations to Improve Voter Participation and Registration, Hearing Before Senate Select Committee on Science, Innovation and Public Policy, California State Senate (March 11, 2014).

Redistricting and the 2010 Census: Enforcing Section 5 of the VRA, United States Commission on Civil Rights (Feb. 3, 2010).

*United States v. Stevens*: The Supreme Court's Decision Invalidating the Crush Video Statute, Hearing before the Subcommittee on Crime, Terrorism, and Homeland Security of the U.S. House Committee on the Judiciary, 111<sup>th</sup> Cong. (May 26, 2010).

Voter Registration: Assessing Current Problems, Hearing before the United States Senate Committee on Rules and Administration, 111<sup>th</sup> Cong. (March 11, 2009).

Understanding the Benefits and Costs of Section 5 Preclearance, Hearing before the United States Senate Committee on the Judiciary, 110<sup>th</sup> Cong. (May 17, 2006).

The States' Choice of Voting Systems Act: Hearing on H.R. 1173 before the Subcommittee on the Constitution of the House Committee on the Judiciary, 106th Cong. (Sept. 23, 1999).

### U.S. SUPREME COURT AMICUS BRIEFS

Brief of Nathaniel Persily, et al., Evenwel v. Abbott (No. 14-940).

Brief of Nathaniel Persily, et al., Arizona State Legislature v. Arizona Independent Redistricting Commission, (No. 13-1314).

Brief for Nathaniel Persily, et al., Northwest Austin Municipal Utility District Number One v. Holder, 129 S.Ct. 2504 (2009) (No. 08-322).

Brief for Nathaniel Persily et al., Bartlett v. Strickland, 556 U.S. 1 (2009) (No. 07-689).

Brief Amicus Curiae of Brennan Center for Justice at NYU School of Law in Support of Appellees, Utah v. Evans, 536 U.S. 452 (2002) (No. 01-714).

Brief Amicus Curiae of Brennan Center for Justice at NYU School of Law in Support of Respondents, Bush v. Gore, 531 U.S. 98 (2000) (No. 00-949).

### BAR, EDITORIAL BOARD, AND PROFESSIONAL ASSOCIATION MEMBERSHIPS

- Co-Chair, Social Science One (the Facebook Election Research Commission).
- Member, American Academy of Arts and Sciences.
- Commissioner, Kofi Annan Commission on Elections and Democracy in the Digital Age.
- Member, National Academy of Sciences Committee on *The Future of Voting*.
- Advisory Board, Monkey Cage Blog at the Washington Post.
- Editorial Board, *Election Law Journal* and *The Forum*.
- Social Science Research Council, Advisor to Anxieties of Democracy Project.
- American Law Institute, Member and Advisor, Principles of Election Law Project.
- American Political Science Association, Advisory Committee to Law and Political Process Study Group.
- Hewlett Foundation, Consultant and Academic Advisor.
- Advisory Committee, Electoral Institute, Veracruz, Mexico.
- Member of the New York and United States Supreme Court Bars.

### RECENT SPEECHES AND PAPER PRESENTATIONS

- Can Democracy Survive the Internet? American Academy of Arts and Sciences Chapter Meeting, Stanford, CA, Dec. 2, 2019; University of Zurich, Zurich, Switzerland, Sept. 25, 2019; NYU Law School, Sept. 17, 2019; Knowledge Future, Stanford, CA, Aug. 24, 2019; Davenport College, Yale, New Haven, CT, Oct. 4, 2018; American Bar Foundation, Chicago, IL, Oct. 3, 2018; National Taiwan University, Taipei, Taiwan, Sept. 3, 2018; I CON conference, Hong Kong, June 25, 2018; 2 Sigma, New York, NY, May 1, 2018, Aspen Ideas Festival, Aspen, CO, June 27, 2017; Stanford in the Wild, Lake Tahoe, CA, Apr. 28, 2017; Wisconsin Law School Faculty Workshop, Madison Wisconsin, Apr. 26, 2017; Stanford Center, Florence, Italy, Apr. 18, 2017.
- *Democracy in the Digital Age*, Meeting of the Trilateral Commission, Stanford CA, Nov. 16, 2018.
- Does Disinformation Threaten Democracy? National Constitution Center, Stanford, CA May 3, 2018.
- Report on Research of Campaign Finance Task Force, National Institute on Money in State Politics, Bigfork, MT, June 3, 2017.
- Redistricting and Representation in American Law, Conference on "The Law and Lives of Democracies," O.P. Jindal Global University, Delhi, India, Mar. 30, 2017.
- Coming to Grips with the 2016 Election Indian Law Institute, Delhi, India, Oct. 26, 2016; Dean's Advisory Council, Stanford Law School, Stanford, CA, Oct. 20, 2016; Stanford Los Angeles Alumni Event, Los Angeles,

- Oct. 13, 2016; Stanford Directors College, Stanford, CA, June 19, 2016; Stanford Alumni Event, Washington, DC, June 9, 2016.
- *The Costs and Benefits of the Right to Information*, Conference on Deliberative Democracy, O.P. Jindal Global University, Delhi, India, Oct. 24, 2016.
- Voting Rights, Election Law, and the 2016 Campaign
   Public Interest Law Lunch, Stanford, CA, Oct. 20, 2016; Stanford Alumni Weekend,
   Stanford, CA, Oct. 21, 2016; San Francisco Legal Aid Society, San Francisco, CA, July
   12, 2016.
- The Campaign Revolution Will Not Be Televised UCLA Law School Faculty Workshop, Oct. 14, 2016; Public Policy Lecture, Reed College, Sept. 26, 2016; Board of Overseers, Stanford Law School, Stanford, CA, April 15, 2016; Ohio State Law School, Nov. 20, 2015; The Central Valley Foundation/James B. McClatchy Lecture on the First Amendment, U.C. Davis Law School, Oct. 29, 2015; Constitutional Conversation, Stanford Law School, Oct. 27, 2015; Berkeley Law School Public Law Workshop & Institute of Governmental Studies Harris Seminar, Berkeley, CA, Sept. 29, 2015; Conference on Online Political Advertising, Bipartisan Policy Center, Stanford Law School, Sept. 18, 2015; Stanford Law School Faculty Workshop, August 12, 2015.
- Roundtable of Campaign Finance, American Political Science Association Annual Meeting, Philadelphia, PA, Sept. 3, 2016.
- Anxieties of Democracy, American Political Science Association Annual Meeting, Philadelphia, PA, Sept. 1, 2016.
- Redistricting Law After Evenwel v. Abbott, American Political Science Association Annual Meeting, Philadelphia, PA, Sept. 3, 2016
- Does Democracy Need to Be Fixed?, Penn Law School Symposium on "Is Government Broken?", Phil., PA, March 24, 2016.
- Solutions to Political Polarization
  - Southern California Law and Social Sciences Forum Keynote, San Diego, CA, Mar. 18, 2016; Democracy Studies Event, Ohio State University, Moritz College of Law, Columbus, OH, March 12, 2015; Columbia Law School Faculty Workshop, New York, NY, Nov. 6, 2014; University of Melbourne Law School Legal Studies Workshop, Melbourne, Australia, Aug. 7, 2014; University of New South Wales Law School Faculty Workshop, Sydney, Australia, August 4, 2014; Stanford Law School Faculty Workshop, Stanford, CA, July 16, 2014; SSRC Presents Anxieties of Democracy: Why Is America So Polarized?, Roosevelt House, New York, NY, Feb. 18, 2014.
- Contemporary Controversies in the American Law of Democracy, Conference on Democracy and Its Discontents, Central European University, Budapest, Hungary, Oct. 9, 2015.
- *The Law of the 2012 Election*, Stanford Alumni Dean's Circle Event, Newseum, Washington, DC, Nov. 13, 2014.
- Caught Between the Rock of the Constitution and the Hard Place of the Voting Rights Act, University of Chicago Legal Forum Symposium, Chicago, IL, Nov. 7, 2014.
- Testing Shaw v. Reno: Do Majority-Minority Districts Cause Expressive Harms?, Symposium on Empirical Studies of Constitutional Law, University of Chicago Law School, Oct. 23, 2014.
- *Political Parties and Campaign Finance*, Bipartisan Policy Center, Washington, DC, Oct. 16, 2014.
- Redistricting Reform: People, Principles and Processes, Ohio State University, Apr. 18, 2014.
- The American Voting Experience: Report of the Presidential Commission on Election Administration

Australian Election Network, University of Melbourne, Aug. 6, 2014. Stanford Law School Faculty Workshop, Feb. 19, 2014 National Association of State Election Directors, San Francisco, CA, Aug. 22, 2014. George Washington Law School, Jan. 22, 2014.

- Evaluating Redistricting Reforms, Bauman Foundation, Washington, DC, Dec. 9, 2013.
- *The Law of the 2012 Election*, Columbia Alumni Clubs of Sarasota and Tampa, Apr. 4-5, 2012.
- The Law of Democracy in American Constitutional Law, Dean Alfange Jr. Distinguished Lecture, U. Mass Amherst, Amherst, MA, Mar. 26, 2012
- Politics as Bloodsport: Redistricting Controversies Past and Present, Columbia Law Washington Program and Alumni Presentation, Washington, DC, Feb. 29, 2012.
- *The Law of Redistricting*, CSPAN: American History TV, Columbia Law School, Feb. 27, 2012.
- Citizens United, the Media, and the Medium, Stanford Department of Communications, Stanford, CA, Feb. 23, 2012.
- Drawing Lines in Shifting Sands, Stanford Law and Policy Review Symposium, Stanford, CA, Jan. 28, 2012.
- Judges and Redistricting, Yale Law and Policy Review Symposium, Yale Law School, New Haven, CT, Oct. 22, 2011.
- Redistricting New York 2012: Issues and Controversies, The Center for Electoral Politics and Democracy at Fordham University, New York, NY, Oct. 5, 2011.
- Bush v Gore, 10 Years Later: Election Administration in the United States, Center for the Study of Democracy, University of California, Irvine, Cal Tech/MIT Voting Technology Project, Laguna Beach, CA, April 16-17, 2011.
- Race, Party and Community Representation in the Redistricting Process, Yale Law School, New Haven, CT, Feb. 25, 2011.
- The Causes of Party Polarization in Congress, HARVARD JOURNAL OF LEGISLATION Symposium, Harvard Law School, Cambridge, MA, Feb. 24, 2011.
- Politics and the Roberts Court, EMORY LAW JOURNAL Thrower Symposium, Emory Law School, Atlanta, GA, Feb. 10, 2011.
- The 2010 Census and Election, Columbia Law School Federalist Society, Feb 9, 2011.
- The Shifting Sands of Redistricting Law: Unanswered Questions for the 2010 Cycle, National Conference of State Legislatures, National Harbor, MD, Jan 23, 2011.
- The Constitutional Politics of the Tea Party Movement, Association of American Law Schools Annual Meeting, San Francisco, CA, Jan. 6, 2011.
- Profiling Originalism, Law, Economics, and Organization Workshop, Yale Law School, New Haven, CT, Dec. 9, 2010; University of Chicago Law School Faculty Workshop, Chicago, IL, Nov. 11, 2010; George Washington University Law School Faculty Workshop, Washington, DC, Sept. 21, 2010.
- *The Tenth Anniversary of Bush v. Gore*, Columbia Law School Alumni Breakfast Series, Greenberg Traurig, New York, NY, Dec. 2, 2010.
- Bush v. Gore: A Decade Later, St. Thomas Law Review Symposium, Miami, FL, Nov. 12-13, 2010.
- Redistricting 2011: Decisions of a Decade, Council of State Governments Intergovernmental Affairs Committee, Providence, RI, Dec. 5, 2010.
- Expert Witnesses in Redistricting, NAACP Legal Defense and Education Fund, Airlie Conference Center, Warrenton, VA Oct. 9, 2010.
- *Citizens United*, UNC First Amendment Law Review, University of North Carolina, Chapel Hill, NC, Oct. 8, 2010.

- Redistricting Cases Since the Last Census, National Conference of State Legislatures, Redistricting Task Force, Providence, RI, Sept. 26, 2010.
- American Law Institute Conference on Election Law, Philadelphia, PA, June 10, 2010.
- "United We Stand, United We Fall?", Panel Discussion on Citizens' United v. FEC, Stanford Law School Alumni Event, Waldorf Astoria, May 4, 2010.
- *Voting and Democratic Participation,* Conference on "Acknowledging Race in a 'Post-Racial' Era," Cardozo Law School, New York, NY. Apr. 30, 2010.
- The Law of Democracy in the Age of Obama and Roberts, Columbia Law Alumni Association, Ropes and Gray, LLP, Boston, MA, April 13, 2010.
- *The Law of the Census*, Indiana Law Review Conference on the Law of Democracy, Indiana Law School, Indianapolis, IN, April 9, 2010.
- A Closer Look at Key Decisions Since 2000, National Conference of State Legislatures Redistricting Task Force, Austin, TX, Mar. 26, 2010.
- Race and the Law in the Age of Obama and Roberts, 2010 Edward Brodsky Legal Conference, Anti Defamation League, New York Times Building, March 4, 2010 (moderator).
- Taking Politics as Markets (Too) Seriously, The Past Present and Future of Election Law: A
  Symposium Honoring the Work of Daniel Lowenstein, UCLA Law School, Los Angeles,
  CA, Jan. 29, 2010.
- The Redistricting Experience Tales from the Field, Redistricting Reform & Voting Rights Identifying Common Ground and Challenges, Warren Institute, UCDC, Washington, DC, Nov. 10, 2010.
- "Democracia Electoral, Hacia Una Nueva Agenda," Electoral Institute of Veracruz, Veracruz, Mexico, October 15-16, 2009.
- Election Law in the Age of Obama and Roberts, Stone Agers Luncheon, St. Regis Hotel, New York, NY, Sept. 30, 2009.
- Race, Region and Vote Choice in the 2008 Election, The Ohio State Moritz College of Law Faculty Workshop, Columbus, OH, Sept. 23, 2009.
- *Originalism in the American Mind,* James Goold Cutler Lecture, William and Mary Law School, Williamsburg, VA, Sept. 17, 2009.
- Gay Marriage, the Courts and Direct Democracy, Roundtable at American Political Science Association Annual Meeting, Toronto, Canada, Sept. 4, 2009.
- Reflections on the Supreme Court's Recent Voting Rights Cases, New America Foundation, Washington, DC, June 30, 2009
- New Developments in the Meaning of the Voting Rights Act, National Conference of State Legislatures Redistricting Task Force, San Francisco, CA, June 14, 2009.
- *Voter Registration Reform*, AEI-Brookings Election Reform Project, Washington, DC, June 2, 2009.
- The Meaning of the Voting Rights Act in the Age of Obama, Stanford Law School Faculty Workshop, Stanford, CA, Mar. 18, 2009.
- *Election 2008: Looking Back and Moving Forward*, American Friends of the Hebrew University, New York, NY, Mar. 17, 2009; Columbia Law Alumni and Admittee Event, Washington, DC Mar. 17, 2009.
- Election Administration Issues in the 2008 Election, Tobin Project/ALI Elections Scholarship Conference, Duke Law School, Durham, NC, Feb. 27, 2009.
- The Associational Rights of Political Parties: Recent Cases and Reform Efforts, New York Bar Association, Election Law Committee, New York, NY, March 26, 2009.

- Fig Leaves and Tea Leaves in the Supreme Court's Recent Election Law Decisions, University of Miami Law Review Symposium, Miami, FL, Jan. 4, 2009; University of Minnesota Law School Public Law Workshop, Minneapolis, MN, Jan. 6, 2009.
- Redistricting War Stories, American Mathematics Society, Washington, DC, Jan. 8, 2009.
- Everything You Ever Wanted to Know About Election Law, Ezra Stiles College Master's Tea and Fellows Dinner, Yale University, New Haven CT, Oct. 30, 2008.
- Litigation in the 2008 Election, New York State Bar Association Committee on Minorities in the Profession, New York, NY, Oct. 28, 2008.
- The Crawford Decision and the Future of Voter Identification, University of Maryland, Baltimore, MD, Oct. 16, 2008.
- Reforming the Presidential Nomination Process, Stanford Law School, Stanford, CA, Oct. 3, 2008
- Defacing Democracy: The Rising Importance and Salience of As-Applied Challenges in the Roberts Court, Rutgers-Camden Law School, Camden, NJ, Sept., 22, 2008; Minnesota Law School, Minneapolis, MN, Oct. 17, 2008.
- The Law and Politics of the 2008 Election, Columbia Alumni Association of the District of Columbia, Washington, DC, Oct. 15, 2008; New York Alumni Event, New York, NY, Oct. 7, 2008.
- Litigating the 2008 Election, Connecticut Bar Association, District of Connecticut Bench-Bar Conference, Sept. 19, 2009.
- *Improving our Elections: Future Research and Reform*, Carnegie Foundation, New York, NY, Sept. 18, 2008.
- Legal Issues in the 2008 Election, Cardozo Law School, Mar. 26, 2008.
- Voting Rights, Voter Fraud and Election Administration, Harvard Journal on Legislation conference on "Voices on Voting: Election Law in 2008," Cambridge, MA, Mar. 6, 2008.
- Vote Fraud in the Eye of the Beholder, Columbia Law School, Feb. 26, 2008; University of Chicago Law School, Mar. 4, 2008.
- The New Voting Rights Act, Journal of Law and Politics, University of Virginia Law School, Charlottesville, VA, Feb. 23, 2008.
- Redistricting in Democratic Theory, Byron White Center Symposium on Reapportioning Colorado, Old Supreme Court Chambers, Colorado State Capitol, Denver, CO, Jan. 25, 2008.
- Preview of the 2008 Election Campaign, Election Law Society, Harvard Law School, Cambridge, MA, Oct. 10, 2007; Columbia Law School Alumni Association, Nov. 8, 2007.
- Preliminary Results from the 2006 Cooperative Congressional Election Survey (with Stephen Ansolabehere), Stanford Law School, Stanford, CA Apr. 6, 2007.
- The Implications of the 2003 Texas Redistricting Controversy, Symposium on Lines in the Sand, University of Texas Law School, Austin, TX, March 2, 2007.
- Public Opinion and Constitutional Controversy, Symposium on Positive Approaches to Constitutional Law and Theory, University of Pennsylvania Law School, Philadelphia, PA, Feb. 24, 2007.
- The Implications of the 2006 Elections for Legal Debates over Partisan Gerrymandering, NYU Annals of American Law Conference, New York University Law School, New York, NY, Feb. 23, 2007.
- The Promises and Pitfalls of the New Voting Rights Act, Faculty Workshop, Columbia Law School, New York, NY, Jan. 11, 2007; USC Center on Law and Politics, Los Angeles, CA, Apr. 10, 2007; Northwestern Law School, Chicago, IL, Apr. 17, 2007; Harvard Law School, Cambridge, MA, Oct. 4, 2007.

- Nonpartisanship, Competition and Minority Voting Rights, UNC Center for Civil Rights, Chapel Hill, NC, Feb. 3, 2006; Humphrey Inst., University of Minnesota, Minneapolis, MN, Apr. 25, 2006.
- The Constitutionality of the Voting Rights Act, Congressional Black Caucus Foundation, Washington, DC, Mar. 9, 2006.
- The Place of Competition in American Election Law, Cato Institute, Washington, DC, Mar. 9, 2006.
- Public Funding of Election Campaigns: Options for Reform and Questions for Research, University of Wisconsin, Madison, WI, Jan. 28, 2006.
- Gay Marriage, Public Opinion and the Courts, American Political Science Association Annual Meeting, Sept. 1, 2005; Emory Law School Faculty Workshop, Sept. 21, 2005; University of Michigan Law School Faculty Workshop, Nov. 16, 2005; Hebrew University of Jerusalem, Jan. 2, 2006; Bar Ilan Law School, Jan. 3, 2006; Tel Aviv Law School, Jan. 5, 2006; Williams Institute at UCLA Law School, Feb. 24, 2006, Stanford Law School Faculty Workshop, March 22, 2006; Columbia Law School Faculty Workshop, June 13, 2006; Northwestern Law School, April 17, 2007.
- Options and Strategies for Renewal of Section Five of the Voting Rights Act, Conference on "Lessons From the Past, Prospects for the Future: Honoring the 40th Anniversary of the Voting Rights Act of 1965," Yale University, April 23, 2005; Russell Sage Foundation, New York, NY, June 24, 2006; Howard Law School, Branton Symposium, Oct. 28, 2005.
- *New Politics*, Conference on "The Constitution in 2020," American Constitution Society, Yale Law School, Apr. 9, 2005.
- Constitutional Issues in the Terry Schiavo Case, Penn Law School, Mar. 29, 2005.
- Regulating Democracy Through Democracy, Conference on "The Impact of Direct Democracy," Initiative and Referendum Institute, U.C. Irvine, Irvine, CA, Jan. 15, 2005.
- Conflicts of Interest in Comparative Perspective, University of Trento, Trento, Italy, Sept. 17, 2004.
- Partisan Gerrymandering after Vieth v. Jubelirer and The Constitutionality of Counting the Overseas Population, National Conference of State Legislatures, Salt Lake City, UT, July 20-21, 2004.
- Money, Elections and Political Equality: Campaign Finance After McConnell, American Constitution Society, Washington, DC, June 19, 2004.
- Homeland Security and Civil Liberties, Joint Conference Sponsored by U.S. Army War College and Penn Law School, June 18, 2004 (conference organizer).
- Understanding McConnell v. FEC, Program in Law and Public Affairs, Princeton University, May 27, 2004.
- Redistricting Georgia, Ad Hoc Workshop, Penn Law School, April 22, 2004.
- Forty Years in the Political Thicket: Evaluating Judicial Oversight of Redistricting Since Baker v. Carr, The Brookings Institution, Apr. 16, 2004.
- American Election Law, The Moscow School for Political Studies, National Constitution Center, March 26, 2004.
- *The Constitutional Law of American Elections*, Fels School of Government, University of Pennsylvania, March 11, 2004.
- American Election Law, Penn Law Board of Overseers, Penn Club of New York, March 12, 2004.
- The Law of the Census: How to Count, What to Count, Whom to Count, and Where to Count Them, U.S. Census Bureau, March 4, 2004.
- Perceptions of Corruption and Campaign Finance, Southwestern Law School, Feb. 23, 2004;
   American Political Science Association, Chicago, IL, Sept. 3, 2004, Boalt Hall School of

- Law, Berkeley, CA, Sept. 7, 2004, Seton Hall Law School, Oct. 29, 2004, NYU Law School, Nov. 15, 2004.
- *The Law of Democracy*, Conference Organizer and Panelist, Penn Law Review, Feb. 6-7, 2004.
- Redistricting Controversies, Dianne Rehm Show, National Public Radio, Dec. 4, 2003.
- *Judging in the Current Era*, American Constitution Society, Penn Law School, Nov. 18, 2003 (moderated panel of four federal judges).
- Panel on Appointment of Federal Judges, Penn Law Public Interest Program, Oct. 29, 2003.
- Recent Supreme Court Decisions, Chestnut Hill Academy, Sept. 2003.
- *McConnell v. FEC: Understanding the Decision and Its Implications*, Penn Law, May 15, 2003 (conference organizer and speaker).
- The Law and Technology of the Redistricting Process, Columbia Law School, Feb. 6, 2003; NYU School of Law, Sept. 30, 2002.
- The Effect of the BCRA on State Political Parties, National Conference of State Legislatures, Washington, DC, Dec. 12, 2002.
- American Election Law, Speech to visiting election officials from China, Taiwan, and Hong Kong. Sponsored by the Carter Center, National Committee on U.S. Chinese Relations, Women's Campaign International. Fels School of Government, Nov. 3, 2002.
- In Defense of Foxes Guarding Henhouses: The Case for Judicial Acquiescence to Incumbent-Protecting Gerrymanders, National Conference of State Legislatures (Washington, DC, Dec. 12, 2002); University of Miami Law School, (Oct. 25, 2002); University of Pennsylvania Department of Political Science (Oct. 10, 2002); Rutgers-Camden Law School (Sept. 9, 2002); University of Pennsylvania Law School (Aug. 15, 2002).
- Parties, Money and Corruption, "The Funding of Political Parties Workshop," Institute of Advanced Legal Studies, University of London, July 5-6, 2002.
- Redistricting New York, University of Pennsylvania Law School Ad Hoc workshop, Summer 2002.
- The Law and Technology of the 2000 Redistricting Process, Harvard Law School, Apr. 22, 2002.
- Strategies for Election Reform and their Legal Consequences, Georgetown Journal on Poverty Law and Policy, Georgetown University Law Center, Feb. 25, 2002.
- The Political Impact of One Person, One Vote, Symposium on Baker v. Carr, University of North Carolina Law School, Chapel Hill, NC, Nov. 2-4, 2001.
- *Understanding and Complying with Bush v. Gore*, Election Law Task Force of the National Conference of State Legislatures, National Press Club, May 9, 2001.
- Multiraciality and the 2000 Census, Brennan Center at NYU Law School, May 4, 2001.
- Latino Representation and the 2000 Redistricting Process, National Meeting of the Latino Law Students Association, Columbia Law School, Mar. 2, 2001.
- The Law, Politics, and Technology of the 2000 Redistricting Process, Eagleton Institute of Public Affairs, Rutgers University, Dec. 18, 2000.
- *The Legal Regulation of Party Primaries*, Annual Meeting of the American Political Science Association, Washington, DC, Sept. 1, 2000.

### Selected Media Appearances and Interviews

- Television: NBC, ABC, CBS, CNN, MSNBC, FoxNews, Bloomberg, CNNfn.
- Radio: NPR, CBS Radio, ABC Radio, BBC Radio, Voice of America.
- Newspapers and Wire Services: New York Times, Washington Post, Wall Street Journal, Los Angeles Times, San Francisco Chronicle, Philadelphia Inquirer, Washington Times, Houston Chronicle, Christian Science Monitor, Dallas Morning News, Miami Herald,

Atlanta Journal Constitution, Detroit Free Press, Baltimore Sun, the Guardian, McClatchy, Knight Ridder, Gannett, Associated Press, United Press International.

• Other periodicals: The New Yorker, The New Republic, Congressional Quarterly, Roll Call.

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