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\*Motion for Pro Hac Vice Forthcoming

# UNITED STATES DISTRICT COURT DISTRICT OF MONTANA MISSOULA DIVISION

Montana Democratic Party, Montanans for Tester, Macee Patritti,

Plaintiffs,

v.

Christi Jacobsen, in her official capacity as Montana Secretary of State, Jeffrey Mangan, in his official capacity as Montana Commissioner of Political Practices,

Defendants.

Case No.

## COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

Plaintiffs MONTANA DEMOCRATIC PARTY, MONTANANS FOR

TESTER, and MACEE PATRITTI, by and through their undersigned counsel, file this COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF against Defendants CHRISTI JACOBSEN, in her official capacity as the Montana Secretary of State (the "Secretary"), and JEFFREY MANGAN, in his official capacity as the Montana Commissioner of Political Practices (the "Commissioner"), and allege as follows:

#### NATURE OF THE CASE

- 1. The 2020 general election saw Montana's highest voter turnout rates in nearly 50 years. Montanans voted in record numbers, with over 80 percent of registered Montana voters casting a ballot.
- 2. This record voter participation was propelled by a surge in turnout among Montana's young voters. In 2020, the number of Montanans between the age of 18 and 29 who cast a ballot increased nearly 40 percent from the 2016 presidential election.
- 3. Turnout among young voters in Montana has been rapidly on the rise over the last few years. During the 2018 midterm elections, 42 percent of young voters cast a ballot, up from less than 18 percent of young voters in the 2014 midterm elections.
- 4. Rather than celebrate this laudable increase in youth participation, the Montana Legislature chose instead to pass a suite of voter-suppression laws targeting

young voters and limiting their access to the franchise. Among the bills passed during the state's most recent legislative session were measures that eliminated Montana's longstanding tradition of election day voter registration (House Bill 176) and limited the use of student ID cards as a form of voter identification (Senate Bill 169).

- 5. This lawsuit challenges another one of those bills, Senate Bill 319 ("SB 319"), which imposes arbitrary, vague, and onerous restrictions on the rights of college students to undertake important political organizing efforts, engage in core political speech, and otherwise participate fully in the political process.
- 6. Among other things, SB 319 prohibits any political committee—including student organizations—from directing, coordinating, managing, or conducting any "voter identification efforts, voter registration drives, signature collection efforts, ballot collection efforts, or voter turnout efforts for a federal, state, local, or school election inside a residence hall, dining facility, or athletic facility operated by a public postsecondary institution." SB 319, 67th Leg., Reg. Sess. § 21(1) (Mont. 2021) (the "Student Organizing Ban").
- 7. The Student Organizing Ban is a surgical attack on the successful organizing efforts and increased political power of Montana's youngest voters. By targeting only university residence halls, dining facilities, and athletic facilities, the Legislature made clear its intent: preventing young, newly enfranchised Montanans

from participating fully in the political process. Not only does the Student Organizing Ban prevent political committees from reaching college students in the areas of campus where their efforts are likely to be the most fruitful, it also prohibits college students from engaging in core political speech—including organizing efforts—in conjunction with any political committee.

8. Plaintiffs bring this action challenging the Student Organizing Ban as unconstitutional under the First, Fourteenth, and Twenty-Sixth Amendments.<sup>1</sup>

#### JURISDICTION AND VENUE

- 9. Plaintiffs bring this action under 42 U.S.C. §§ 1983 and 1988 to redress the deprivation under color of state law of rights secured by the United States Constitution.
- 10. This Court has original jurisdiction over the subject matter of this action under 28 U.S.C. §§ 1331 and 1343 because the matters in controversy arise under

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¹ Senate Bill 319 is also subject to a challenge in Montana state court, where plaintiffs have challenged several aspects of the bill, including the Student Organizing Ban, under both the First Amendment and multiple provisions of the Montana Constitution. *See* Compl., *Forward Mont. et al. v. Montana et. al.*, Case No. ADV-2021-611 (Mont. Dist. Ct. June 1, 2021). In that proceeding, the court granted a preliminary injunction enjoining the enforcement of Senate Bill 319 for the pendency of that litigation. *See* Prelim. Inj. Order, *Forward Mont. et al. v. Montana et. al.*, Case No. ADV-2021-611 (Mont. Dist. Ct. July 1, 2021). That case is still pending, but there has been no final resolution regarding the enforceability or constitutionality of the Student Organizing Ban. Not only are Plaintiffs here not parties to that proceeding, they raise distinct and additional claims for injuries to their constitutional rights entitling them to relief from this Court.

the Constitution and laws of the United States and involve the assertion of deprivations, under color of state law, of rights under the U.S. Constitution.

- 11. This Court has personal jurisdiction over Defendants, who are sued in their official capacities.
- 12. Venue is proper in this Court pursuant to 28 U.S.C. § 1391(b) because, *inter alia*, a substantial part of the events that gave rise to Plaintiffs' claims occurred and will occur in this judicial district.
- 13. This Court has the authority to enter declaratory and injunctive relief under Federal Rules of Civil Procedure 57 and 65 and 28 U.S.C. §§ 2201 and 2202.

#### **PARTIES**

14. Plaintiff MONTANA DEMOCRATIC PARTY ("MDP") is a political party established pursuant to Mont. Code Ann. § 13-38-101 *et seq*. It meets the broad definition of a "political committee" falling under SB 319's restrictions. *See* Mt. Code 13-1-101(31). Its mission is to elect Democratic Party candidates in local, county, state, and federal elections within the state of Montana. MDP works to accomplish that mission by educating, mobilizing, assisting, and turning out voters throughout the state. These activities include supporting Democratic Party candidates in national, state, and local elections through fundraising and organizing; protecting the legal rights of voters; and ensuring that all voters have a meaningful opportunity to cast ballots in Montana. MDP has thousands of members and

constituents from across the state, including college students in Montana and Montanans who regularly support candidates affiliated with the Democratic Party and will register and vote in future elections. MDP has expended millions of dollars to persuade and mobilize voters to support candidates up and down the ballot who affiliate with the Democratic Party in Montana. MDP again intends to make substantial expenditures to support Democratic candidates in the 2022 election and in future elections.

Among MDP's activities have been significant efforts to register and 15. mobilize voters on college campuses, including by retaining staff whose responsibilities specifically include campus organizing. The Student Organizing Ban directly harms MDP in three ways. First, it prohibits MDP from engaging in core by the First Amendment, targeting MDP's speech protected communications containing speech designed to influence the voters in an election. Second, it imposes a competitive injury by frustrating MDP's mission and efforts to elect Democratic candidates in Montana by suppressing the access of young voters, who tend to support Democratic candidates, to the franchise. Third, due to the Student Organizing Ban—which prohibits MDP from registering and mobilizing voters in high-traffic areas on college and university campuses such as dorms, dining halls, and athletic facilities—MDP will inevitably have to dedicate more staff to voter registration and mobilization on campus in order to reach the same number of potential voters, diverting both staff and monetary resources away from other mission-critical efforts.

- 16. MDP's members, including thousands of college students in Montana, are also injured by the Student Organizing Ban as it violates their First Amendment free speech rights and surgically targets the right of college students to vote on the basis of their age in violation of the Twenty-Sixth Amendment.
- 17. Plaintiff MONTANANS FOR TESTER is the principal campaign committee of Senator Jon Tester. It meets the broad definition of a "political committee" falling under SB 319's restrictions. See Mont. Code Ann. § 13-1-101(31). Its mission is to support the election and re-election of Jon Tester to the United States Senate. In furtherance of this mission, Montanans for Tester expends millions of dollars to educate, mobilize, assist, and turn out voters throughout the state of Montana, including voters on college campuses.
- The Student Organizing Ban injures Montanans for Tester in three 18. ways. First, it prohibits Montanans for Tester from engaging in core political speech by the First Amendment, targeting Montanans for Tester's protected communications containing speech designed to influence the voters in an election. Second, it imposes a competitive injury by frustrating Montanans for Tester's mission and efforts to elect Jon Tester to the United States Senate in Montana by suppressing the access of young voters, who tend to tend to support Democratic

candidates, to the franchise. Third, due to the Student Organizing Ban—which prohibits Montanans for Tester from registering and mobilizing voters in high-traffic areas on college and university campuses such as dorms, dining halls, and athletic facilities—Montanans for Tester will inevitably have to dedicate more staff to voter registration and mobilization on campus in order to reach the same number of potential voters, diverting both staff and monetary resources away from other mission-critical efforts.

- 19. Indeed, the efforts of Montanans for Tester and MDP to register young voters in 2018 provide a particularly poignant example of the inevitable impact of the Student Organizing Ban. Prior to the 2018 election, Montanans for Tester—working with MDP—registered over 3,000 new voters on college campuses through a focus on voter registration in high-traffic campus areas such as dorms and dining halls. The Student Organizing Ban would make such efforts illegal.
- 20. Plaintiff MACEE PATRITTI is a resident of, and registered voter in, Jefferson County, Montana. She is 19 years old and a freshman at the University of Montana. Ms. Patritti is active in politics and was a student intern for the Montana Democratic Party during the 2020 election. As part of her responsibilities as an intern, Ms. Patritti went onto the campus of Montana Technological University in Butte, Montana to register students to vote, including in facilities such as dining halls. But for the Student Organizing Ban, Ms. Patritti would seek to conduct the

same activities again in coordination with a political committee such as MDP or Montanans for Tester. These activities would now be prohibited by the Student Organizing Ban, injuring Ms. Patritti by restricting her ability to engage in core political expression protected by the First Amendment. The Student Organizing Ban further injures Ms. Patritti by abridging her right to vote due to her age in violation of the Twenty-Sixth Amendment.

- 21. Defendant CHRISTI JACOBSON is the Secretary of State of Montana and is named as a Defendant in her official capacity. The Secretary is Montana's chief election officer, vesting her with the authority "to obtain and maintain uniformity in the application, operation, and interpretation of the election laws other than those in Title 13, chapter 35, 36, or 37." Mont Code Ann. § 13-1-201.
- 22. Defendant JEFFREY MANGAN is the Montana Commissioner of Political Practices and is named as a Defendant in his official capacity. The Commissioner is charged with "investigating all of the alleged violations of the election laws contained in chapter 35 of this title or [chapter 37] and in conjunction with the county attorneys is responsible for enforcing these election laws." Mont Code Ann. § 13-37-111(1). This includes, among other things, the regulation of expenditures by political committees, *id.* 13-37-229, and the regulation of election materials distributed by political committees, *id.* 13-35-225.

#### STATEMENTS OF FACTS AND LAW

- 23. For years, Montana has been a leader in administering secure and accessible elections. The record-breaking turnout that Montana saw in the 2020 general election—especially among young voters—is evidence that when it is easier to vote, more people vote. And the increased participation of young voters, in particular, was striking: over 40% more Montanans between the age of 18 and 29 cast a ballot as compared to the 2016 presidential election. In response, the Montana Legislature began to dismantle a number of the procedures and practices that made it easier for young Montanans to participate in the political process.
- 24. But the Montana Legislature did not stop at voting procedures. In the wake of successful organizing and mobilization efforts by a number of organizations, including MDP and Montanans for Tester, the Legislature passed the Student Organizing Ban with the intent to hamstring political committees aimed at increasing the engagement of college students across Montana.
- 25. The Legislature used a series of rare procedural maneuvers to transform SB 319 from what was originally a pure campaign finance bill to one with profound implications for the free speech rights of Montana's college students.
- 26. When State Senator Greg Herz introduced SB 319 on February 19, 2021, it was a campaign finance bill. The substance of the bill related entirely to

campaign finance regulations—specifically, the use of and reporting requirements for joint fundraising committees.

- 27. On the day Senator Herz introduced the bill, it was referred to the Senate's State Administration Committee. The bill received a hearing on February 26, 2021, passed out of the State Administration Committee on March 1, 2021, and passed out of the Senate entirely on March 2, 2021.
- 28. When SB 319 reached the Montana House of Representatives, it was referred to the House's State Administration Committee. The bill received a hearing in the House on March 17, 2021, passed out of the State Administration Committee with amendments on March 23, 2021, and was returned to the Senate—as amended—on April 6, 2021.
- 29. After failing to act on SB 319 for more than two weeks, the Senate rejected the House's amendments on April 23, 2021.
- 30. It is the Montana Legislature's general practice to resolve any discrepancies between two versions of a bill using a conference committee, composed of three members of the House and three members of the Senate. The conference committee's work is limited to accepting, rejecting, or amending the disputed amendments.
- 31. If a conference committee fails to reconcile the disputed amendments, a so-called "free" conference committee can convene to salvage the bill.

- 32. A free conference committee has a broader mandate than a typical conference committee and is empowered to consider and adopt any amendment within the scope and title of the bill, even if such an amendment was not included in either chamber's version of the original bill.
- 33. In an unusual procedural move, the Legislature never appointed a conference committee to resolve the discrepancies between the House and Senate version of SB 319. Instead, in the last days of the legislative session, the Legislature sent the bill directly to a free conference committee.
- 34. On April 27, 2021, the free conference committee convened to consider possible amendments to SB 319.
- 35. During a closed-door meeting that lasted just under eighteen minutes, the members of the free conference committee adopted four amendments that fundamentally altered the scope and substance of SB 319.
- 36. The free conference committee did not seek or allow public comment on the amendments, nor were they subject to the scrutiny of the relevant House or Senate committees.
- 37. The most consequential of these amendments, the Student Organizing Ban (which is found in Section 21 of SB 319), prohibits political committees from directing, coordinating, managing, or conducting any "voter identification efforts, voter registration drives, signature collection efforts, ballot collection efforts, or

voter turnout efforts for a federal, state, local, or school election inside a residence hall, dining facility, or athletic facility operated by a public postsecondary institution." SB 319 § 21(1).

- 38. The Student Organizing Ban is designed to limit the ability of newly-enfranchised Montana voters to fully exercise the franchise by limiting the information available to them and by stopping them from engaging in constitutionally protected political speech on college campuses.
- 39. The architect of the Student Organizing Ban, State Senator Steve Fitzpartick, explained that he had "no problem if kids vote," but he wanted to protect them from being "exploited" by "really activist causes."
- 40. In addition to its problematic purpose, the Student Organizing Ban will chill constitutionally protected speech far outside the activities specifically enumerated in the bill.
- 41. For example, the Student Organizing Ban fails to provide any guidance as to what a "voter identification effort" means. The possibilities cover a range of constitutionally protected activity, from commonplace election-related undertakings like door-knocking and one-on-one advocacy, to information about how to acquire

sufficient identification to cast a ballot, to conversations about candidates, issues, and initiatives supported or opposed by a particular political committee.

- 42. Moreover, although the Student Organizing Ban purports to allow inperson organizing efforts provided the activity is undertaken "at [an] individual's exclusive initiative," SB 319 § 21(2), neither SB 319 nor the Montana Election Code define precisely what it means to undertake such activities at an "individual's exclusive initiative."
- 43. The Student Organizing Ban would prohibit any college student who lives in a dorm or regularly eats in a dining hall from undertaking or participating in any of the activities prohibited by the Student Organizing Ban if that student undertook them in conjunction with any political committee. Put another way, the Student Organizing Ban forbids students from engaging in constitutionally protected activities and core political speech in the place they call home.
- 44. Because Montana's definition of a "political committee" encompasses a broad swath of political and civil rights organizations, *see* Mont. Code Ann. § 13-1-101(31), the Student Organizing Ban will significantly hamper student-organizing efforts on campuses across Montana.
- 45. Notably, Montana law does not exempt student groups who meet the definition of a "political committee" from the rules and regulations governing such organizations. And because an organization becomes an "incidental political

committee" if it makes a single expenditure supporting or opposing a candidate or ballot initiative, the Student Organizing Ban will have significant consequences for any student group that chooses to take a stand on the most important political and social questions of this era. Mont. Code Ann. § 13-1-101(23).

- 46. The risk of unconstitutional chilling is particularly pronounced because of the steep penalties that accompany a violation of the Student Organizing Ban. Any political committee that violates the Student Organizing Ban is subject to a "civil penalty of \$1,000 for each violation" and "[e]ach day of a continuing violation constitutes a separate offense." SB 319 § 21(4).
- 47. Put simply, the Student Organizing Ban violates the First Amendment's core principles by attacking and suppressing political speech. And, because it does so by attacking speech in a blatant attempt to suppress the voting power of college students—and no other group—it also violates the Twenty Sixth Amendment.

## **CLAIMS FOR RELIEF**

## **COUNT I**

First Amendment and Fourteenth Amendment U.S. Const. Amend. I and XIV, 42 U.S.C. § 1983, 28 U.S.C. § 2201, 28 U.S.C. § 2202

## **Restriction on Core Political Speech**

48. Plaintiffs MDP, Montanans for Tester, and Macee Patritti reallege and incorporate by reference paragraphs 1 through 49 as though fully set forth herein.

- 49. The First Amendment, by way of the Fourteenth Amendment, bars Montana from abridging the right to free expression. The right is at its most protective when the speech at stake is political, serving "to ensure that the individual citizen can effectively participate in and contribute to our republican system of self-government." *Globe Newspaper Co. v. Super. Ct.*, 457 U.S. 596, 604 (1982).
- 50. The Student Organizing Ban meets the First Amendment at its apogee. Montana has restricted Plaintiffs' rights to "participate in and contribute to" our system of government by barring "political committees" like MDP and Montanans from Tester "from direct[ing], coordinat[ing], manag[ing], or conduct[ing] any voter identification efforts, voter registration drives, signature collection efforts, ballot collection efforts, or voter turnout efforts for a federal, state, local, or school election inside a residence hall, dining facility, or athletic facility operated by" the Montana State University System. SB 319 § (21)(1). It has also unconstitutionally restricted the ability of students like Plaintiff Macee Patritti to associate with organizations such as MDP and Montanans from Tester in undertaking these expressive acts.
- 51. More severe than a law governing "the mechanics of the electoral process," the Ban "is a regulation of pure speech," targeting "only those" communications "containing speech designed to influence the voters in an election." *McIntyre v. Ohio Elections Comm'n*, 514 U.S. 334, 345 (1995). And it does so on college campuses, fora long recognized as open to free and robust expression. *See*

Widmar v. Vincent, 454 U.S. 263, 267 n.5 (1981) ("The college classroom with its surrounding environs is peculiarly 'the marketplace of ideas."").

- 52. The Student Organizing Ban singles out the voting-related expression of political committees—and those who work with them—for regulation. Voter registration, voter turnout, and signature collection efforts constitute "the type of interactive communication concerning political change that is appropriately described as 'core political speech,'" *Meyer v. Grant*, 486 U.S. 414, 421-22 (1988), occasions when organizations like MDP and Montanans for Tester express the importance of voting and connect with voters with whom they share common goals, such as Plaintiff Macee Patritti. The court is therefore faced not "with an ordinary election restriction," but rather one that targets and restricts political expression. *McIntyre*, 514 U.S. at 345-46.
- 53. Plaintiffs engage in precisely those activities barred by Montana to communicate the importance of voting and to facilitate signature collection for ballot measures and political candidates with whom they share a common goal. For example, MDP has spent, and will spend in the future, substantial resources in efforts to mobilize and register voters on Montana's college campuses. As a result of these efforts, its membership includes thousands of young college students whose First Amendment rights are now curtailed by SB 319. Montanans for Tester has similarly targeted, and will target in the future, college campuses, registering 3,000 voters on

college campuses alone in the lead up to the 2018 election. And Plaintiff Macee Patritti has devoted her time to assist in these efforts on Montana's campuses and plans to do so in the future.

- 54. The Supreme Court and the lower federal courts have explained that this conduct constitutes quintessential political speech. *See, e.g., Meyer*, 486 U.S. at 421-22 (explaining that discussions with "potential signatories" constitute core political speech because they will at least entail "persuad[ing] them that the matter is one deserving of the public scrutiny and debate that would attend its consideration by the whole electorate"); *Project Vote v. Blackwell*, 455 F. Supp. 2d 694, 706 (N.D. Ohio 2006) ("The interactive nature of voter registration drives is obvious: they convey the message that participation in the political process through voting is important to a democratic society.").
- 55. The Student Organizing Ban, therefore, restricts Plaintiffs from interacting with college students on topics core to First Amendment protections. This burden alone constitutes a grave constitutional infringement. But the Student Organizing Ban is made worse by its effect on young voters.
- 56. The law restricts young college students (a population of newly-minted voters most in need of and receptive to voter outreach and the political speech that attends those efforts) from access to voting-related expression where they are most easily reached. And because the law vaguely describes the people, programs, and

places within its reach, it chills these same students from speaking on political issues as robustly as they would were the law not in place.

- 57. Because of these burdens, the Student Organizing Ban is subject to "exacting scrutiny" and may only be upheld if it is narrowly tailored to serve a compelling state interest. *McIntyre*, 514 U.S. at 347.
  - 58. The Ban cannot withstand such scrutiny.
- 59. The State cannot demonstrate even a legitimate interest—let alone a compelling one—in imposing content-based restrictions on Plaintiffs' interactions with Montana's public college students, not least because of the roughshod way the Student Organizing Ban was passed, *see supra* ¶¶ 25-37.
- 60. Moreover, the Ban's architect *admitted* that its purpose was to chill speech: in stating that the intention was to keep students from being "exploited" by "really activist causes," State Senator Fitzpartick essentially admitted that through the Ban, Montana hoped to cobble speech that the government feared was too effective. *See Sorrell v. IMS Health Inc.*, 564 U.S. 552, 580 (2011) ("The State has burdened a form of protected expression that it found too persuasive. At the same time, the State has left unburdened those speakers whose messages are in accord with its own views. This the State cannot do."). This makes it a content-based restriction on speech that is presumptively unconstitutional. *See, e.g.*, *Reed v. Town of Gilbert*, 576 U.S. 155, 164 (2015) (holding even if a law is facially content neutral,

it still will be deemed to be an unconstitutional content-based restriction if (1) it "cannot be justified without reference to the content of the regulated speech," or (2) it was "adopted by the government because of disagreement with the message [the speech] conveys") (quotation marks omitted); Ward v. Rock Against Racism, 491 U.S. 781, 791 (1989) (emphasizing that when determining whether a provision challenged under the First Amendment is content neutral, courts must consider "whether the government has adopted a regulation of speech because of disagreement with the message it conveys") (emphasis added); see also R.A.V. v. City of St. Paul, 505 U.S. 377, 394 (1992) (holding that the mere "possibility that the [government] is seeking to handicap the expression of particular ideas . . . . would alone be enough to render the [law] presumptively invalid").

- 61. Whatever the State's articulated interests, they will not be sufficient to justify the Ban's encroachment on Plaintiffs' right to free expression.
- 62. Plaintiffs therefore request injunctive and declaratory relief to prevent the serious and concrete injuries imposed by the Student Organizing Ban to Plaintiffs' right to free speech guaranteed by the First Amendment.

### **COUNT II**

Twenty-Sixth Amendment
U.S. Const. Amend XXVI, 42 U.S.C. § 1983, 28 U.S.C. § 2201, 28 U.S.C. § 2202

Denial or Abridgement of the Right to Vote on Account of Age

- 63. Plaintiffs reallege and incorporate by reference paragraphs 1 through 49 as though fully set forth herein.
- 64. The Twenty-Sixth Amendment to the U.S. Constitution provides in relevant part: "The right of citizens of the United States, who are eighteen years of age or older, to vote shall not be denied or abridged by . . . any State on account of age." The goal of the Amendment "was not merely to empower voting by our youths but was affirmatively to encourage their voting, through the elimination of unnecessary burdens and barriers, so that their vigor and idealism could be brought within rather than remain outside lawfully constituted institutions." *Worden v. Mercer Cnty. Bd. of Elections*, 294 A.2d 233, 243 (N.J. Sup. 1972).
- 65. The Twenty-Sixth Amendment guarantees young, qualified voters a substantive right to participate equally with other qualified voters in the electoral process. While the amendment "speaks only to age discrimination," it has "particular relevance for the college youth who comprise approximately 50 per cent of all who were enfranchised by this amendment." *Walgren v. Howes*, 482 F.2d 95, 101 (1st Cir. 1973) (citing 117 Cong. Rec. 5817, 5825).

- abridging the right to vote on account of age are unconstitutional. *League of Women Voters v. Detzner*, 314 F. Supp. 3d 1205, 1222–23 (N.D. Fla. 2018) (holding plaintiffs were substantially likely to succeed on merits of Twenty-Sixth Amendment claim in challenge to restrictive state guidance "unexplainable on grounds other than age"); *Colo. Project-Common Cause v. Anderson*, 495 P.2d 220, 223 (Colo. 1972) (holding based on "[h]istory and reason" that the Twenty-Sixth Amendment's "prohibition against denying the right to vote to anyone eighteen years or older by reason of age applies to the entire process involving the exercise of the ballot and its concomitants").
- 67. The Student Organizing Ban targets Montana's college-age voters with surgical precision. It limits political speech in college residence halls, dining facilities, and athletic facilities—but no other type of public building—in a transparent attempt to prevent political committees from reaching young, college-age voters and to suppress the college vote. In this way the Student Organizing Ban abridges the right to vote and facially discriminates on the basis of age in violation of the Twenty-Sixth Amendment.
- 68. Injunctive and declaratory relief is needed to prevent the serious and concrete injuries imposed by the Student Organizing Ban on Plaintiffs' fundamental right to vote.

**WHEREFORE**, Plaintiffs respectfully request that this Court enter judgment:

- a) declaring, under the authority granted to this Court by 28 U.S.C. § 2201, that the Student Organizing Ban violates the First, Fourteenth, and Twenty-Sixth Amendments to the United States Constitution;
- b) enjoining the Secretary and Commissioner of Political Practices, under the authority granted to this Court by 28 U.S.C. §2202, from enforcing the Student Organizing Ban;
- c) awarding Plaintiffs their costs, disbursements, and reasonable attorneys' fees incurred in bringing this action pursuant to 42 U.S.C. § 1988 and other applicable laws; and
- d) granting such other and further relief as the Court deems just and proper.

Dated: October 12, 2021

Respectfully submitted,

/s/ Peter Michael Meloy

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