IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF SOUTH CAROLINA CHARLESTON DIVISION

THE SOUTH CAROLINA STATE CONFERENCE OF THE NAACP,

et al.

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: OCTOBER 7, 2022

Plaintiffs,

: VOLUME IV (PAGES 799 - 1081)

: 3: 21-cv-03302-MGL-TJH-RMG

THOMAS C. ALEXANDER, et al.,

Defendants.

TRANSCRIPT OF BENCH TRIAL PROCEEDINGS
BEFORE THREE-JUDGE PANEL:
HONORABLE MARY GEIGER LEWIS, HONORABLE TOBY J. HEYTENS,
HONORABLE RICHARD M. GERGEL,
UNITED STATES DISTRICT COURT JUDGES

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(The following bench trial proceedings resumed on Friday, October 7, 2022, at 9:00 a.m.)

Any questions before we begin with the witness?

MR. CHANEY: I just wanted to update the panel in terms of where we're at in our pace. We still fully anticipate being able to close our case on Tuesday. We told the defendants that, and they plan to have at least a witness ready to go in the event that we end early on Tuesday.

JUDGE GERGEL: Please be seated. Good morning.

JUDGE GERGEL: Okay. Let me say something. Our goal, though, that is not binding, is to finish next week. If for some reason the defendants have not had a chance to put up their case by then, then we're going to have to resume at some later point. They're going to have a chance to put up their case. The plaintiffs don't get to hog all the time. But that's not our preference. I'm sure it's not y'all's preference. We're all working hard, we want to get through, but we're going to do what we can. If we have to come back --we've got three complicated schedules. Judge Heytens got a round for a Fourth Circuit argument coming up. I've got multiple trials. But we'll work it out. If we have to do that, we will. But we're going to push hard to get through as much as possible.

One of the limits is, I can't kill my staff. If you think this is hard work, tell me about Ms. Smith sitting there

pounding away for hours at a time, taking down every word.

And I love how precise she is, she makes everybody slow down so she gets every word, which is right. And that's exactly the kind of transcript we want. But it is a practical limitation.

So, anyway, let's do as much today obviously as we can. We've got a couple airplane rides that my friends from Virginia have to make. But it's not an early flight, so we can go for a little while. And let's plow through. And I like the emphasis on less repetition and more pointed examination, direct and crosses.

Okay. With that, let's resume and let's call the witness.

MR. TYSON: Your Honor, can I just comment to that please real quick

THE COURT: Yes, sir.

MR. TYSON: -- while we're talking about scheduling?

I just wanted to mention that they've got seven more witnesses we think that they've got to get through by the end of the day Monday, and then they've got -- I mean, by Tuesday. And then they've got an expert later in the week. And Mr. Chaney just said that, if possible, we'd like to have -- the defendants can have a witness to start on Tuesday.

So for the Court's information, the Senate's first witness is going to be Will Roberts. And he's going to take a

pretty good bit of time, because, as the Court knows, this is about maps. And he'll be the first guy that'll stand up and talk about maps. And you'll be able to see why the legislature drew the lines. We don't really think it's a wise thing to start on Tuesday at 3:30 or 4:00 to have him go, because our direct is going to take a while.

JUDGE GERGEL: Mr. Tyson, I'd say with a jury, that's probably true. But with us, if we're at 3:30 and they've finished their case, I'm going to want you to call your witness. We're paying attention. Don't worry about that. And it's going to take a while for these detailed witnesses to go through. We've got so much trial time, and we're going to spend what we can reasonably. Don't worry, if we're tired, we won't do it or something. But, you know, I'm doing fine. I mean, maybe I'm a little bit on the compulsive side. I would concede that. You know me well, you probably would agree.

MR. TYSON: Yes, your Honor.

THE COURT: But I'm not going to break up -- I'm not going to miss multiple hours of potential trial testimony, because, like the witness yesterday, I mean, I took very careful notes of what she said. And we'll pick right back up with her today.

MR. TYSON: I understand, your Honor. But just our preference would be to --

JUDGE GERGEL: I don't blame you. If I were in your

shoes, I'd want exactly the same thing.

MR. TYSON: Very good. Thank you, your Honor. I just wanted to bring that to the Court's attention to help us move forward and get done.

JUDGE GERGEL: Mr. Moore?

MR. MOORE: Yes, sir. Just briefly, your Honor. I heard your Honor loud and clear yesterday about this is a Senate -- I think you said more than one time, this is a Senate matter.

JUDGE GERGEL: Exactly.

MR. MOORE: Okay. But Tokeep hearing a lot about the House.

JUDGE GERGEL: I can't control the presentation of the case.

MR. MOORE I understand that, your Honor.

JUDGE CERGEL: I've tried to make the point that -there may be things that go in the House, obviously there's
some similarity. There's a way of treatment and stuff. I
know why the plaintiffs are putting it up.

But let me just say, as a practical matter, when we started hearing from Senators who were participating in the debate on the plan that was adopted and the one that was not that was essential, it then went over to the House and got adopted, that seems like the most probative evidence.

MR. MOORE: I would agree with your Honor. Of

course, we didn't get to that till yesterday. And that's just where we are, okay. My point is, you know, I've got four witnesses, and if I have to call them -- and I'm going to try to streamline them. As I made the point to my colleagues on the other side, you know, and I appreciate the fact that if we don't finish next week, but we still have a lot of work to do, a lot more work than I thought we would have to do on these deposition designations and cutting. Because what I thought was a productive meeting Wednesday, I didn't see as much productivity in what we've gotten back from them so far.

So, again, I hope that understanding that this is way more about the Senate than the House, that that will help us, because I'm prepared to cut my case to the bone. I can do that.

JUDGE GERGEL: Well, I mean, you know, I can't tell anyone how to try their case, either the plaintiffs or you, Mr. Moore. You've got to make your own call about that.

MR. MOORE: Yes, sir.

JUDGE GERGEL: But I tried to make the point early in the trial: Isn't this a Senate plan? I mean, it just struck me as being -- the evidence to be most un-probative. But I understood why the plaintiffs put some of the other evidence up. And some of these witnesses, the experts, you know, are on the plan. So, that's relevant. So, it's not that much. I just thought the first day we just dragged way more than we

needed to. And I think everybody went home that way feeling that way. And we've all done better since. So, that's good.

MR. MOORE: Thank you, your Honor.

JUDGE GERGEL: Okay. Let's resume.

Mr. Gore, I don't want to leave you out, sir.

MR. GORE: Good morning, your Honor. I have one other issue that we'd like to raise. May I approach the bench?

JUDGE GERGEL: You may. If you could hand it to Ms. Perry.

MR. GORE: I'm handing your Honor Plaintiff's Exhibit 330, which is in evidence. We have an objection to one of the witnesses that plaintiffs are proposing to bring today.

JUDGE GERGEL: Who is that?

MR. GORE: Mr. Joey Oppermann.

JUDGE GERGEL: Who is Mr. Oppermann?

MR. GORE: Mr. Oppermann was hired by Senator Harpootlian to draw the Harpootlian Plan.

JUDGE GERGEL: Okay.

MR. GORE: And we believe that he's being now used as a backdoor expert in this case. He was not disclosed as an expert. There's no expert report filed under Rule 26 (sic) or Rule 37. I'll cite the Court to docket entry 352. The plaintiffs moved to preclude lay witnesses from offering

expert testimony. They define expert testimony as testimony that touches on issues like compactness, core retention, partisan performance and effectiveness of redistricting plans. And they say: "Unlike an opinion on the speed of a car before the crash, the application of redistricting principles to a given map requires much more than mere perception."

This exhibit is a document that Mr. Oppermann filed in the legislative record. That's why it's in the record in this case. He had a right to do that under the First Amendment, to advocate for whatever plan he wanted to advocate for. The Daubert standards in Rule 36 and Rule 37 are not applicable to legislative hearings, but they are applicable to this Court. And if you flip through this document, which plaintiffs disclosed to us as one of the exhibits they want to discuss with Mr. Oppermann, it looks an awful lot like an expert report.

JUDGE GERGEL: Well, let me say this. First of all, just the way the witness Mr. Tyson referred to as describing why lines were drawn, I don't consider him an expert. I consider him a fact witness describing why lines were drawn a way. That's an issue people can cross-examine him on or whatever. That's what it is. And what was said during the debate and considered to the debate is not offered for the truth of the matter, it's offered to show what was in the debate. And just like, you know, the Senator here yesterday,

she has her own opinions about -- her own observations, her own conclusions about what motivated people and why things were done. But that's her opinion. That's just one of many. And she's not being offered as an expert.

So, if this was offered in the legislative process, it's offered for that purpose, and I don't regard it as an expert report. And to the extent he starts offering expert opinions, then you raise an objection, because they didn't file a report. But just remember, you know, there's certain lay testimony -- you know, the classic situation is the treating doctor, and the treating doctor can explain why he provided treatment. And one might say, well, that sounds like expert testimony. But it's considered, under 701, to be permissible.

So, let's in real time, you let me know. I'm kind of talking more to the plaintiffs than to you right now, you know, that to the extent he wants to explain why he drew lines in a certain way, that's fine. That's relevant. It's the plan I know least about right now, and I am curious about it, just like I was with Ms. Teague, curious about the League Plan, not so much as "the plan," but that it just shows possibilities of what could be done should there be a determination that the plan has constitutional defects. I mean, that's the only relevance to it.

So, Mr. Gore, I can count on you not being bashful,

okay?

MR. GORE: Thank you, your Honor.

JUDGE GERGEL: And I'm very impressed with you, Mr. Gore. I wanted to tell you, I think it's really great to have you practicing in front of us. You bring a lot of expertise in this, and we appreciate it very much. So, just let me know. But I'm not going to keep -- I think we all agree on it, we're not going to keep Mr. Oppermann out.

Judge Lewis is making the point that this is all the stuff that went into the mix to create the plan. This is what these submissions were and what information they had. You know, one of the worst points you can make against a claim of discrimination is, you never raised it at the time. You know, this is sort of like post-hoc explanation that can be argued for both sides. These are post-hoc explanations that carries less credibility than one that was made contemporaneous.

So, I'm curious what was said at the time. I don't know. I know very little about this. Because the lack of coverage of the press these days, we get very little information about what happens in the legislature. So, I don't really know what went into this, so I'm counting on all of you. We all -- the panel is counting on you to tell us what happened, because we don't know.

MR. GORE: I appreciate all that, your Honor. Thank you.

JUDGE GERGEL: Thank you, Mr. Gore.

MR. GORE: I'll just note I think part of the issue here is that Mr. Oppermann's document, the legislative record, contracts his plan with the enacted plan, and he's going through splits and compactness, and he's making judgments about --

JUDGE GERGEL: That's fine. And it's offered to know what the General Assembly knew and considered at the time.

And it's not offered for the truth of the matter. It's offered to show what was in consideration, because we've got to make a determination ultimately about legislative intent.

Never an easy proposition under the best of circumstances.

Yes, sir.

MR. FREEDMAN: Your Honor, I know we've won, so I should just sit down, but I --

JUDGE CERGEL: Yeah. Don't buy it back, Mr. Freedman.

MR. FREEDMAN: I just want you to know we are offering Mr. Harpootlian's just to offer factual testimony, and on the defense side --

JUDGE GERGEL: That's all you're going to be able to do, so don't act like it's a gift.

MR. FREEDMAN: On the defense side, we did note that there were a couple similarly situated witnesses.

JUDGE GERGEL: We've heard enough about this. We'll

MARGIE BRIGHT MATTHEWS - DIRECT EXAMINATION BY MR. TRIVEDI 814 1 hear objections. 2 Okay. Let's bring the witness back. 3 MR. TRIVEDI: Thank you, your Honor. The plaintiffs 4 recall Senator Margie Bright Matthews. 5 THE COURT: Thank you. 6 MR. TRIVEDI: She's coming in, your Honor. 7 MARGIE BRIGHT MATTHEWS, having been recalled as a witness and duly sworn, testified as follows: 8 9 JUDGE GERGEL: Good morning, Senator. 10 THE WITNESS: I'm sorry. I ran to the restroom. 11 JUDGE GERGEL: Please continue. MR. TRIVEDI: 12 Thank you. DIRECT EXAMINATION 13 14 BY MR. TRIVEDI: Good morning, Senator. 15 Q. 16 Α. Good morning. 17 Q. I know you have your daughter's volleyball game today, so we'll try to hurry you out of here. 18 19 Α. Thank you. 20 If you recall, yesterday we were talking about your 21 testimony -- or your statement at the January 19th Judiciary 22 Committee meeting about congressional redistricting. Do you 23 remember that? 24 Α. Yes. 25 Q. Okay. Did you raise concerns about the congressional map

MARGIE BRIGHT MATTHEWS - DIRECT EXAMINATION BY MR. TRIVEDI 815

proposal at the time of that meeting?

- A. Yes, I did. I think it was pretty obvious that I was a little surprised -- no, a lot surprised about the map, the timing, and the fact that we did not have any input -- at least some of us members on the committee did not have any direct input on how the maps were drawn for the congressional districts.
- Q. Okay. Great. I'm going to show you some transcripts from that meeting.

MR. TRIVEDI: Mr. Najarian, can we pull up Plaintiffs' Exhibit 115 and go to page 24, line 24, and then on to page 25, line 7.

BY MR. TRIVEDI:

- Q. Senator, would you mind reading that entire excerpt?
- A. "According to the numbers, it appears that this is a typical gerrymandered Congressional Seat 6, where you packed all of -- you went in under -- into Charleston and pulled out areas of West Ashley and other areas in North Charleston just to put blacks into Congressional District 6. And it creates a -- it looks like -- I don't know what it -- it looks like a funky boot print that goes into Congressional District 1."
 - Q. What did you mean when you said "a typical gerrymandered congressional seat"?
 - A. I didn't say it eloquently, and I apologize. But basically, it looks like they went in and grabbed --

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Ashley."

MARGIE BRIGHT MATTHEWS - DIRECT EXAMINATION BY MR. TRIVEDI 816 strategically grabbed the Black areas of Charleston and created a funky boot -- a funky boot at the top of District 1. MR. TRIVEDI: Mr. Najarian, can we now move to Plaintiff's Exhibit 116, which is the January 20th full Senate hearing. BY MR. TRIVEDI: Senator, do you remember speaking at that hearing as well? Α. Yes, I do. Q. Okay. Can we go to page 66, lines 12 through MR. TRIVEDI: 21? BY MR. TRIVEDI: And, Senator, would you mind reading that as well? Q. "So what confused me when I first saw your amendment is Α. then, if you have gained properly in the Lowcountry, and we need to gain about the same amount with the difference of 3,000, why did you go and snake in or salamander into a portion of Charleston to grab your votes? Because, we're not going to get into a racial gerrymandering thing because you and I both know in Charleston it matters not about your race, it is just that you went by how those folks voted in West

Q. So, could I start with that bottom part? What did you mean by the piece starting with "because" and ending with

MARGIE BRIGHT MATTHEWS - DIRECT EXAMINATION BY MR. TRIVEDI 817

"West Ashley"? What did you mean by that part?

A. As I read it, I'm not sure what I meant. But what I was talking about was it looked like they were using West Ashley only, that portion of West Ashley only, maybe because of the voting patterns or whatever. I'm not sure.

And it was -- this is -- and I forgot what -- I think this is on page 66. This was further into the debate. I've been standing for quite some time trying to make sense of this, because we were assured in subcommittee, when we let this map out, that we would give due consideration and debate on the floor to really go through this.

But what I meant specifically to your question was, we needed -- we lost on CD 6. 86,000 or something like that, and we gained 80-something thousand in District 1. So, that first paragraph was saying: Why didn't we just make up the difference that way instead of going into Charleston? There, I was just saying that they were using the West Ashley votes to make it look good, so to speak.

- Q. Do you think this contradicted your testimony from the prior day about pulling Black voters out of Charleston?
- A. Absolutely not. Nor did it contradict what we said before the transcript even started, because there was communications then too.
- Q. And what did you mean by "snaking" or "salamander"? Now we've got a funky boot, a snake, and a salamander.

MARGIE BRIGHT MATTHEWS - DIRECT EXAMINATION BY MR. TRIVEDI 818

A. Gerrymandering. Snatch the Black voters out.

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Q. Senator, I just have one last question. Do you think the enacted congressional map harms Black voters in South Carolina?

Of course, it does. I feel that it does. And it harms Α. the ability of us, as members of the General Assembly, the Senate, to properly -- this process harmed our ability to properly represent our constituents. In looking at this transcript -- and I just looked at it earlier yesterday before I took the stand -- I was astounded. That hadn't been asked, but I was astonished that about an hour and a half to two hours of what was on video in the Senate is not a part of this transcript. Because the comparison map -- the comparison chart that the Senate that Charlie Terrine had, I had to demand and stop the Senate in order for the Democratic Senators, and and the members of the Senate, to get a copy of what they had taken a lot of time to prepare, to compare the Senate map that we wanted, without the gerrymandering, that kept Charleston whole, and the Senate map that they rushed out of subcommittee without a vote.

We were promised that we would have an opportunity to tweak the map to make sure it was right. But instead -- I went to the Senate early that day, because I have these dreams sometimes, unfortunately. And I went probably 10 minutes early. And I was one of the first ones there. The

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MARGIE BRIGHT MATTHEWS - DIRECT EXAMINATION BY MR. TRIVEDI 819

Republicans, they were there, most of them. The Senator from Edgefield stood up. He's the majority leader. And after we did the implication and what not, the first order of business we knew was going to be redistricting. And I told you I didn't feel that -- I had to learn a lot about this process, being a new senator. The first thing he asked was for unanimous consent to permit their staff members within the well -- beyond the rail -- and their attorney, Mr. Terrine. Well, when I came through the library, I saw that they were huddled there, and they had charts. $imes \mathbb{T}$ didn't have a chart. was on the committee. So, at that point when he stood up and asked access to the rail, I objected, meaning Senator Massey. And then, as other senators flowed in, and he stood up and asked it another way, Nobjected again. That is not a part of your transcript there. My position was simple. I just want to represent my constituents. This is a 10-year deal. It is important to me.

Not to go on, but the next thing that happened was my leader came in and asked me what's the deal. I told the Senate president as well as the leaders that if the state of South Carolina is paying for this work to be done, meaning these charts to be created, and paying for staff, every senator in there is entitled to the documents.

So, what took us a long time starting -- and it was on the record -- was the fact that I objected that the senators

on the majority party did not want to provide us with the -they had it in a notebook. They didn't want to provide us
copies of it. We had to recess to allow us all. And as a
part of their chart, it said in the middle, make sure -- it
has a notation in the middle about gerrymandering and that it
must be -- it can be according to party, but there could not
be racial considerations. So, in other words, they had a
cheat sheet that they didn't want to provide to us.

Sorry. I don't know what question you asked, but when I saw the transcript, that really did bother me, that that portion was not provided to the Court.

- Q. And did you think there were racial considerations?
- A. Yeah. Racial considerations to remove the Black people from Charleston County and certain areas of Charleston County, further down into Beaufort and Jasper County, moved them into Congressman Clyburn's, which is CD 1 -- and that's Richland and Sumter. Why would you put coastal counties in with the middle of the state?
- Q. Thank you, ma'am. I have no further questions.
- A. Thank you.

JUDGE GERGEL: Cross-examination.

CROSS-EXAMINATION

BY MR. GORE:

- Q. Good morning, Senator.
- 25 A. Good morning.

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. GORE

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- Q. My name is John Gore, and I represent the Senate
 defendants in this action. I don't believe we've met before,
 but I appreciate the pleasure this morning.
 - A. Thank you. Nice to meet you.
- Q. Yesterday I believe you mentioned the forthcoming Senate plan, the new Senate redistricting plan. And you voted in favor of that plan, right?
 - A. Give us which -- tell me which one you're talking about.
 - Q. Sure. So, the Senate passed both a Senate redistricting plan and a congressional redistricting plan, right?
- 11 A. Yes.

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it.

- 12 Q. And the Senate redistricting plan, you voted in favor of, 13 right?
- 14 A. Oh, I'm sorry. The senatorial lines, yes.
- 15 Q. Oh, senatorial lines.
 - A. And, if you would recall, on that one, I don't know if I said it yesterday, but there was a lot of work that went in.

 I see Mr. Roberts here. I must have harassed him, drove up from Walterboro three times, went in the map room. They moved the map room around. Went in there, and in some of those meetings, I asked: When are we going to get to the

congressional lines -- congressional maps? Yes, I approved

- Q. Okay. So, you knew how to find Mr. Roberts?
- 25 A. And I know what the process was for drawing those

- 1 senatorial lines. And unfortunately, the process -- there was
- 2 no process for the congressional lines that we were involved
- 3 in -- at least, me.
- 4 Q. Okay. Thank you. So, you were an active participant on
- 5 the subcommittee, correct?
- 6 A. I tried to be.
- Q. And you attended public hearings and meetings; is that
- 8 right?
- 9 A. Yes, I did.
- 10 Q. And you heard you from your constituents, I take it,
- 11 about redistricting as well?
- 12 A. Got a lot of e-mails, and we listened to a lot of folks.
- MR. GORE: Can I get Senate Exhibit 3, which is the
- 14 Senate redistricting guidelines.
- 15 | **BY MR. GORE**:
- 16 Q. And you testified that you had some input on the
- 17 | redistricting guidelines; is that right?
- 18 **A**. I did.
- 19 | Q. And you attended the meeting -- I believe it was
- 20 September 17th -- where the guidelines were discussed and
- 21 adopted; is that right?
- 22 | A. Yes.
- MR. GORE: If we can go to page two of this document.
- 24 BY MR. GORE:
- 25 | Q. Communities of interest is on 3A. Can you see that,

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. GORE

823

1 | Senator?

- A. I can.
- 3 Q. And I believe you testified yesterday that you asked that
- 4 certain -- you moved for certain language to be added to this
- 5 definition; is that right?
- 6 A. And removed.
- 7 Q. And removed.
- 8 A. There were other considerations in there.
- 9 Q. Okay. The draft that you received before that meeting on
- 10 the 17th, did it contain a definition of communities of
- 11 interest? If you can recall.
- 12 A. I can't recall. Sorry.
- 13 Q. And do you recall which language you asked to be added or
- 14 removed?
- 15 A. There were several -- I think it was two or three that I
- 16 asked to be removed. I think they gave me a different sheet
- 17 here. And off the top of my head -- I'm sorry, Mr. Gore, you
- 18 said?
- 19 Q. Yes.
- 20 A. I can't remember exactly the language of the draft, but
- 21 we did tweak it. That's all I remember.
- 22 | Q. Okay. So, if I said to you that I believe you moved for
- 23 | the word "language" to be added to the definition of
- 24 communities of interest, does that sound about right?
- 25 | A. Yeah. You're exactly right, because, like I was talking

- about yesterday, in my area we have the Gullah Geechee and other types of language issues, yes.
 - Q. And did the subcommittee adopt your proposed amendment, Senator?
 - A. I think they did. It's my memory that they did.
- Q. And Senator Harpootlian, do you recall that Senator
 Harpootlian -- actually, let me ask you a question about this
 communities-of-interest definition while we're at it. I think
 - Mr. Trivedi yesterday asked you about this word, "political."
- 10 A. Uh-huh.
- 11 Q. Is that right?
- 12 A. Yes.

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- Q. And I believe your testimony was you understood that to relate to issues?
- 15 | A. Yes.
- 16 Q. I think you used abortion and water issues maybe as 17 examples. Do you recall that?
- 18 A. Yes, just one of several.
 - Q. And do you recall whether any member of the subcommittee adopted or agreed with that particular definition in the public record?
 - A. No. I just remember that we did not put intentionally in there parties, like Republican, Libertarian or Democratic parties. I don't remember that particularly. I just know we didn't put that in there.

- 1 Q. We'll scroll down to part four at the bottom of this
- 2 page. There's a section here called "data." Can you see
- 3 | that?

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- A. Yes.
- 5 Q. Can you read the last sentence? It starts, "other."
- A. "Other succinct and importable sources of demographic and political information may be considered in drafting and analyzing proposed redistricting plans."

That is probably why we were on the floor so concerned about some of the data that had not been provided to us regarding the plan.

- Q. And you did receive some data about plans on the subcommittee, right?
- A. Say that again?
- Q. Did you ever receive binders as a member of the subcommittee about redistricting plans?
 - A. Yes. On the day that we appeared, yes, we received binders. And on the back of -- after each map, they had data attached to it.
 - Q. Was some of that data political data; correct?
- 21 A. You mean like BVAP and Trump voters, Biden voters?
- 22 | Q. Yes.
- 23 A. Yes, we did receive that information.
- Q. And that was given to you as part of those binders; is that correct?

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. GORE

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A. Correct.

- 2 | Q. I'd like to take you back to that September meeting where
- 3 | the guidelines were discussed. We heard about your amendment,
- 4 which was adopted. Do you recall that Senator Harpootlian
- 5 also proposed several amendments to the guidelines?
- 6 A. Yes, he did.
- 7 Q. And one of those involved Section 2 of the Voting Rights
- 8 Act, correct?
- 9 A. Yes.
- 10 Q. And you voted in favor of that amendment too, right?
- 11 | A. Yes.
- 12 | Q. And the subcommittee adopted that amendment; is that
- 13 || right?
- 14 A. Yes.
- 15 Q. Senator Harpocolian also proposed a variety of other
- 16 | amendments; do you recall that?
- 17 | A. Yes.
- 18 Q. And do you recall whether one of those amendments would
- 19 have required staff to conduct a racially polarized voting
- 20 analysis as part of the plan?
- 21 | A. Yes, I recall that. And I recall him, again, requesting
- 22 the information.
- 23 \ Q. And did you vote in favor of that amendment?
- 24 A. I don't think I did. I cannot remember. I don't think I
- 25 did. Partly -- I can't remember, but I don't believe that I

1 voted on that one.

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- Q. And the subcommittee did not adopt Senator Harpootlian's amendment; is that right?
- A. Right. And because I think there was additional conversations about them and the timeline and them trying to get the information to us.
 - Q. And Senator Harpootlian proposed a number of other amendments during that meeting; is that correct?
 - A. He did. And Senator Rankin. And we were trying to get as much information as we could, and they came to us and said -- and so we could not proceed or with it. There were some other issues there.
 - Q. Okay. So, do you recall whether you voted in favor of any of Senator Harpoot lan's other amendments?
- 15 ∥ A. I don't think ⊅ did.
 - Q. And none of those other amendments passed the subcommittee; is that right?
- 18 A. Correct.
- Q. And at the end of that September meeting, you seconded Senator Sabb's motion to adopt the guidelines, correct?
- 21 A. Correct.
- Q. And you voted in favor of the guidelines at the subcommittee, correct?
- 24 A. Yes.
- 25 | Q. And the guidelines passed the subcommittee on a vote of

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- 1 | six to one; is that right?
- A. If the record shows that, that's what it is, but I have no independent knowledge of it.
 - Q. I believe Senator Harpootlian was the only member of the subcommittee to vote against adoption of the guidelines --
 - A. Okay.

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- Q. -- maybe because they didn't incorporate his amendment.
 - So, you generally agreed with the guidelines, you didn't see a problem with the guidelines as amended; is that right?
 - A. Generally, yes.
- Q. And do you recall at that meeting that the subcommittee also voted on a public submissions policy, for the public to
- 13 propose plans?
- 14 A. Yes.
- Q. And Senator Harpootlian had a motion to require senate
 committee staff to help every single member of the public draw
- 17 plans; do you recall that?
- 18 A. No. I'm sorry, I don't.
- Q. I'd like to ask you a little bit about the staff plan that was released in November 2021; do you recall that?
- 21 A. What is the date of release?
- 22 | Q. I believe it was November 23rd of 2021.
- 23 A. That was around Thanksgiving.
- 24 Q. This was Thanksgiving.
- 25 A. Yeah. I was -- I didn't even know that they had sent

that via e-mail. It was during the Thanksgiving holidays, and no heads-up, no direct contact. Before, we had direct contact, meaning they would send us messages or something along that line. But it was sent to my business e-mail and my Senate e-mail, the plans. We had been requesting them the week before, now, asking when they would be coming. But they

Q. And you testified that you never saw that staff plan before it was released publicly; is that right?

didn't come until the Thanksgiving holidays.

- A. Right. We never had it, saw it, nor were we called in to give input as members, at least the Democratic members, because we discussed it. We were never called, like we were with the Senate plans, to come in and give our input to our distinctive areas.
- Q. Are you aware that, in fact, no senator -- Democrat or Republican -- saw that staff plan before it was released publicly?
- A. Mr. Gore, at that first meeting that we had, when we looked at these plans that were placed in our binders with the data, it was at that time that I did learn that the other Republican senators, too, had not received that map that was released. As a matter of fact, that's when we start -- all of us started asking questions, and one of the staff members said, oh, that's the plan that was sent to us by this guy with the Republican National Party, and he sent it. And then there

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. GORE 830

- 1 was a: Be quiet.
- 2 Q. In fact, I believe the record was just the opposite, that
- 3 | the staff said they didn't receive that map from the
- 4 Republican Redistricting Trust; isn't that right?
- 5 A. No. No. Mr. -- I asked the question. I don't know
- 6 what's on your record, but what happened on that particular
- 7 | day is the gentleman right behind me -- when Senator
- 8 | Harpootlian further questioned after I questioned where did
- 9 these maps come from, they then said -- and he asked for the
- 10 name of the person. And I don't have the name of the guy, but
- 11 | they said that it came -- first, they started out, and it said
- 12 | it was sent to us from the Republican National -- whatever --
- 13 regarding redistricting. And then Senator Harpootlian pressed
- 14 | them further and asked for the name, and that's when we got a
- 15 | name.
- 16 Q. And, in fact, it was former Congressman Cunningham who
- 17 made an allegation that the Republican Trust had provided the
- 18 map; do you recall that?
- 19 A. Yes. But that was after.
- 20 | Q. And, in fact, the staff said that the map did not come
- 21 | from that group?
- 22 A. No. No. I don't know about the Republican Trust or what
- 23 | -- I know there was a gentleman's name provided on who -- when
- 24 | Senator Harpootlian asked -- when Senator Harpootlian pressed
- 25 | them after I asked staff members about it, he gave the name of

who drafted it.

Now, I don't know what's in your record. I don't have any control. Because just like the transcript from the Senate doesn't have an hour and a half to two hours of the record in

it, I can't control it. But I know what the communication was

between me, staff members, as well as Senator Harpootlian.

Q. I think we'll come back to that, Senator.

MR. GORE: Can we see now Plaintiff's Exhibit 98? Let's go to page 23 if we can.

BY MR. GORE:

Q. And I'd like to call your attention to lines six through 20. And Mr. Trivedi asked you about a portion of this testimony yesterday, but I'd like to get the rest of it into the record as well.

This is a statement from you on November 29th, which was the Monday after Thanksgiving. And you're discussing here the staff plan that you had received and reviewed that morning. Would you mind reading that for us, Senator?

A. "As far as Charleston County, I represent Charleston County too. I represent this side of Main Road in Charleston County. I don't understand why on this map those Black voters in Charleston County were carved out, and the more affluent areas went to make this a more representative map where repub--- a Republican could be elected.

I'm also concerned about the BVAP and the WVAP on this

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- 2 percentages that we have, it gives this 1st Congressional

and how it totally switches. Out of this, the -- the

- 3 District, from what I'm seeing, it totally makes it an
- 4 electable and secure Republican district. I -- "
- 5 Q. Thank you, Senator. So, your comment here was about the
- 6 staff plan, correct? You were looking at the plan you
- 7 received Thanksgiving week?
- 8 A. I think so. I mean, I can't say for sure.
- 9 | Q. Sure.
- 10 A. It's out of context, but it would make sense that that
- 11 was what I was looking at. I don't know.
- 12 Q. And would you agree with me, Senator, that in November,
- 13 you weren't commenting on the plan that was released in
- 14 | January and voted on two months later; is that right?
- 15 A. Isn't this the November 29th or something like that?
- 16 Q. Yes, that's correct.
- 17 A. I don't know. I don't think so. Of course, I don't
- 18 | think -- say that question again, please?
- 19 Q. Sure. Let's maybe establish a timeline. So, I believe
- 20 | that the record reflects that the staff plan was released on
- 21 November 23rd, which was the week of Thanksgiving, and the
- 22 Senator Campsen Plan was released later in January; is that
- 23 right?
- 24 A. Yeah. Yes. If I recall correctly, they sent it out
- 25 | Thanksgiving. Then we had to meet that next week on Tuesday,

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. GORE

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- I believe. And this is the meeting you're talking about here --
 - Q. Uh-huh.

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- A. -- when we first saw those plans. And then the Campsen Plan, I thought it was pretty much close to -- and I'm not a cartographer, but I thought they were pretty much doing the same thing.
 - Q. Thank you for that clarification. Now, I believe you testified before that you met with Mr. Roberts about drawing Senate districts for the Senate Plant is that right?
 - A. Several times. I mean, I know he's sick of me.
- Q. I'll let him speak to that, but I think he's -JUDGE GERGEL: He's shaking his head no.

MR. GORE: That doesn't sound like Mr. Roberts to me.

BY MR. GORE:

- Q. Did you also meet with Mr. Roberts about congressional districts?
- A. No. As I said earlier, they said they wanted to get through the Senate map. I kept asking about: When are we going to do the congressional maps? When are we going to meet and talk about those? That process never happened. It never happened.
- Q. Did you ask to meet with Mr. Roberts about the congressional plan?
- A. Thanksgiving -- I think you gave me the timeline and

cleared it up in my head. Thanksgiving. I told you what I was doing then. I'm a mama of four, and I cook a lot. But, Thanksgiving. Then we had the subcommittee meeting. Then Christmas comes. Then we have -- December, we're starting session. We were on a press to take care of the certificate-of-need argument. And we were being pressed about that, CONs. And then we were pushed regarding this. We only had, from my memory, only one meeting, one public hearing, regarding these congressional maps, whereas we had 10 for the Senate.

And they commented on -- the overwhelming comments we received -- and I don't remember the exact date of that. The overwhelming comments regarding the congressional maps was the carving out and why is Richland -- CD 6 going all the way down to the coast.

Q. Thank you. And even if you didn't meet with Mr. Roberts, did you make a request through Mr. Fiffick or someone else that Mr. Roberts draw a congressional plan for you?

A. No. I'm just telling you, there was a lot of, oh, we're taking care of this first. And there were maps that were floating around. I also -- I had forgotten about it, but I also was working on what I thought to be a more representative map of the area in which I represent, meaning CD 1 versus CD 6. And I floated that around. And there was a lot of opposition to it, because the chairman of the committee, he

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didn't like the way my idea of the congressional maps would

- 2 affect the Horry, upper part of the -- I think that's 5. But
- 3 mine kept Charleston together, it kept Colleton together, it
- 4 kept Beaufort together, and a good portion of Jasper.
- 5 Q. So, a couple of followup questions on that, if I might.
- 6 You refer to the chairman. Is that a reference to Senator
- 7 Rankin?
- 8 A. Yes. Chairman of judiciary, I'm sorry, and chairman of
- 9 the subcommittee.
- 10 Q. And Senator Rankin lives in Horry; is that right?
- 11 A. That's right.
- 12 Q. Do you remember what you called your plan that you had
- 13 drafted and that you were just discussing?
- 14 A. I think it was just MBM.
- 15 Q. And did someone assist you in drafting that plan?
- 16 A. Yes. I can't remember. I'm thinking his name was Clark.
- 17 Back before -- you remember when I told you on direct
- 18 examination that, being new to this process and realizing that
- 19 most of the members from the Democratic Caucus that were on
- 20 | the subcommittee were pretty new senators? I had us do a
- 21 retreat, and we talked to several people and had them come in
- 22 and first talk about the law, then talk about potential ways
- 23 to draw, and programs. And so, this was a guy that had a
- 24 computer program, knew how to work the computer program. And
- 25 I can't think of his name. Sorry.

- Q. Okay. Thank you. Did you offer that plan as an amendment either in the subcommittee or on the floor?
 - A. I think I did it either in the general committee -
 Judiciary Committee. I don't know why my memory is bad, but

 that's when it was put up and pulled down.
 - Q. I'd like to return to this exhibit but go to a different page, if we might. Can we start on page 32? If we can start there on line 9. And I'll go ahead and read the rest of this page and probably some of the next page as well, just to make sure the record is clear on one point.

This is an exchange involving Senator Harpootlian,

Congressman Cunningham, and some other folks you'll see on the

next page.

- A. Is this after the meeting?
- Q. This is the same meeting.
 - A. Okay. The subcommittee meeting, or the general?
 - Q. Subcommittee, November 29, 2021.
 - A. Okay.

Q. And Congressman Cunningham and Congressman Harpootlian are having colloquy here. And starting on line 9, Senator Harpootlian: "We just -- some independent Republican group submitted a plan they indicated had no negligible -- it had negligible result, negligible impact. But I certainly would like to see that plan, find out who those folks were, and whether there was any communication from other than that

- Q. Did I read that correctly, that transcript?
- A. Yes, you did.
- Q. Thank you. I'd like to ask you now about some maps,
 because we're here about redistricting maps. And you
 testified yesterday about the Campsen Plan and the Harpootlian

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MR. TRIVEDI: Your Honor, I'm going to object. I'm sorry. Mr. Gore seems to just read into the record a whole bunch of statements by folks who are not the senator and who are testifying by themselves. I'm just wondering what the question is related to all of that.

MR. GORE: Well, "did I read that correctly," the senator has one recollection of the transcript --

JUDGE GERGEL: He's laying the foundation for a followup question. I'll overrule it. I mean, this is in the evidence.

MR. TRIVEDI: I agree. I'm just asking for the relevance.

JUDGE GERGEL: Well, we're going to see.

Go ahead, Mr. Gore.

BY MR. GORE:

- Q. And so, in fact, did not Mr. Roberts say at that hearing that he had not spoken to the Republican Redistricting Trust? Is that right?
- A. Let me just tell you, Mr. Roberts generally did not speak

in our meetings. The conversation I'm talking about was at the beginning of the meeting. It was supposed to be on the record. And this was when Senator Campsen was basically running the meeting because Senator Rankin, who's the chair of the subcommittee, was on the phone and got up and went out of the room. Mr. Roberts was not back there behind us. It was Breeden John, one of the staffers; and Andy Fiffick, a staff attorney. I don't remember Mr. Roberts being the one to even respond to the name -- whenever the name was given of the man that sent in the map that we were looking at, at the time, there was a hush. There was an indication to that attorney not to say anything else.

And this colloquy here that you've just read, it happened well after that. And that is apparently the only thing that is on the record.

- Q. Okay. So, you agree with me that there may be some inaccuracies in some of the transcripts you've seen today; is that right?
- A. No. It appears that some of the stuff that should have been recorded as a part of the transcript, especially the part on the Senate, makes some of the stuff appear out of context.
- Q. I appreciate that clarification. I believe there were videos of all those hearings; is that right?
- A. That's exactly what I wanted to --
- 25 Q. And those videos are actually in evidence here in this

- 1 | case --
- 2 A. Good. Good.
- Q. -- so we can review those videos and will be happy to do
- 4 so.
- 5 A. Good.
- 6 Q. Let's move on to these maps, if we can. Do you recall
- 7 yesterday talking about the Campsen Plan and the Harpootlian
- 8 | Plan?
- 9 A. Yes.
- 10 Q. And you testified that Sun City residents in Jasper
- 11 | wanted to be in the same district as Beaufort; is that right?
- 12 | A. Yes. Yes.
- 13 Q. And you actually supported uniting Sun City's Jasper and
- 14 Beaufort parts in the same district, right?
- 15 A. Yes. In the 1st Congressional District, of course, yes.
- 16 Q. And you did that based on the testimony that you heard
- 17 | from those Sun City residents, right?
- 18 A. That is right.
- 19 Q. Now, yesterday you testified about Charleston County as
- 20 well; is that right?
- 21 A. Yes.
- 22 | Q. And are you familiar with the West Ashley part of
- 23 Charleston?
- 24 A. Yes.
- 25 | Q. Is that a majority Democratic area?

- A. Yes. Well --
- 2 Q. And -- sorry. Go ahead.
- 3 A. Certain parts of it, yes. Yes
- 4 Q. Certain parts. Okay. So, West Ashley was moved from CD
- 5 | 1 to CD 6 in the enacted plan; is that right?
- 6 A. Yes.

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- Q. Okay.
 - MR. GORE: Can we get Senate Exhibit 28A, which is the benchmark map? And can we focus in on the Charleston area. And focus in a little bit more, if that's possible.
- 11 | BY MR. GORE:
- Q. I believe you testified about this portion of the map
 yesterday. You testified about, I believe, Meggett, Hollywood
 and Ravenel; is that correct?
- 15 A. Correct.
- Q. And those areas are in District 6 in the Senator Campsen
- 17 | Plan; is that right?
- 18 A. Yes -- I mean, it would help if I saw it.
- Q. Sure. Well, let me show you this first. This is the benchmark plan.
- 21 A. Uh-huh.
- Q. And those areas are in the pink here in the benchmark plan, which is District 6; is that right?
- 24 A. Correct.
- 25 Q. So, if those areas are still in District 6 in the enacted

1 plan, they weren't moved at all; would that be right?

- A. That doesn't necessarily mean, in my mind, that they should not have been moved. Just because it's the benchmark -- the benchmark, we don't know what the guidelines were for that. That doesn't mean it's appropriate and follows what the public comments and what's best for the district. I wasn't a senator then, I'm just telling you. That's just my opinion.
- Q. Sure. And do you think that there could be a difference of opinion on what the best treatment of those areas are in the plan?
- A. Everybody has a different point of reference.
- Q. And you wanted Charleston County to be united in a single district; is that right?
 - A. There was prevailing responses from everybody, even in our body, that the Coastal region needed to remain together. That didn't change until January. Everybody felt that it was important because communities of interest, like constituency services, contiguity, all of those things, it was a prevailing message. I don't know -- I don't remember offhand if there was one person that said, hey, it's a good idea, let's split up Charleston. Didn't hear it.
 - Q. And do you know what the total population of Charleston is?
- A. Not off the top of my head. It's a lot. But the biggest

thing that we kept yelling about is, hey, you need 86 -- we've grown 86,000, or something like that, around that -- in that

- area, in CD 1. And they lost population in the middle of the
- 4 state, so we thought that was an easy fix.
- Q. And do you know whether the total population in
 Charleston is larger than it is in the two Sun City precincts
- 7 in Jasper?

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- 8 A. Say that again?
 - Q. Is the total population in Charleston bigger than the population of Sun City?
 - A. Yes.
 - MR. GORE: If we can get side by side Senate

 Defendant 28A and Senate Defendant's 30A. So 28A will be side

 by side with 30A.

BY MR. GORE:

- Q. So, 28A is the map we were just talking about. That's the benchmark map from 2012. And on the right is 30A, which is the Harpootlian map. Can you see those maps, Senator?
- 19 A. Yes, I can see them.
- Q. I'd like to ask you some questions about two districts,
- 21 | if I can, briefly. So, District 7 on the left --
- 22 A. On the benchmark plan.
- Q. On the benchmark plan -- is located in the Pee Dee region; is that right?
- 25 | A. Yes.

- Q. And on the right, in Senator Harpootlian's plan, it has a different configuration, doesn't it?
 - A. There? Yes. Yes. I'm sorry.
- Q. Yeah, thank you. You would agree with me that Senator
 Harpootlian's plan is not a least-changes map for District 7,
 wouldn't you? Is that a significant change to District 7;
 would you agree?
 - A. Yes, it is.

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- Q. Okay. And let's also look at District 6, which is Congressman Clyburn's district on the left in the benchmark plan. Then we have Senator Harpootlian's plan on the right. And would you agree that that is also more than a minimal change to District 6?
- A. I don't think that it changes District 6 that much, given the population shift to his district. To me, it kept most of the counties in District 6. He didn't split as many counties there, and it kept them more contiguous.
- Q. So, District 6 in the benchmark plan is in part of Berkeley County, but there's no part of Berkeley County in District 6 of the Harpootlian Plan; is that right?
- A. You'd have to enlarge this for me. I'm sorry. I'm showing my age.
- Q. No problem.
- MR. GORE: Let's go ahead and enlarge that one. That would be great.

THE WITNESS: Oh, I see it. No. You're right.

BY MR. GORE:

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- Q. So, this is the enlarged Harpootlian map. Is that what you needed to see?
- A. You're right. Berkeley goes into 7 on the Harpootlian Plan.
 - Q. And there's no part of Charleston in District 6 in the Harpootlian Plan; is that right?
 - A. And that's good.
 - Q. And there's no part of Dorchester?
- 11 A. That's right.
- 12 Q. Or Colleton?
- 13 A. That's right.
- Q. And if we were to scroll over there, there's no part of Jasper, I believe, either?
 - A. That's right. The primary issue was the numbers we were talking about, because I'd also talked to Senator Harpootlian about this map, as well as the fact that trying to keep 7 -- 7 and 1 would technically be the coastal areas.
 - Q. Okay. And in the Harpootlian map, District 6 moves into a little piece of Georgetown, right?
 - A. Correct.

MR. GORE: If we can enlarge the other map. Take this down and just enlarge the benchmark. Same area.

25 BY MR. GORE:

- 1 Q. So, by contrast, under the benchmark map, it's got part
- 2 of Berkeley, part of Dorchester, part of Charleston, and part
- 3 of Colleton; is that right?
 - A. Yes, that's correct.
 - Q. And Jasper?
- 6 A. Yes.

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MR. GORE: We can take these down for now. Thank you.

BY MR. GORE:

- Q. Okay. So, I want to ask you about the meetings you said you attended as a member of the subcommittee. I believe you testified yesterday there were 10 public hearings --
 - A. I said I think there were about 10. It was a lot of them.
- 15 Q. Yeah. I'm not going to hold you to that you number --
- 16 A. That's okay?
- Q. -- but it was a lot of meetings, right? And those took
 place I believe in July and August of 2021; is that right?
- 19 A. Yes.
- Q. And the purpose of those meetings was to collect
- 21 testimony about communities of interest from members of the
- 22 public, right?
- 23 A. The purpose of the public hearings, as I understood them,
- 24 wasn't to collect testimonies about communities of interest.
- 25 | I just thought, honestly, we wanted to hear from the public to

- get their input on how they felt the map should be drawn to represent them properly.
 - Q. And those meetings all occurred before any draft maps were actually drawn, right?
 - A. Correct.

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- Q. Now, I think you mentioned yesterday there was one public hearing on Senator Campsen's plan in January after that plan was released; do you recall that?
 - A. I don't think I said January, because, quite frankly, I could not remember. I just remember we had one, okay. I'm sorry.
 - Q. And you recall it was on Thursday or a Friday?
 - A. I just remember me having -- me en route to Virginia to my daughter's volleyban game. That's all I remember.
 - Q. And do you recall whether that meeting took place over Zoom? Were members of the public testifying by Zoom in that meeting?
 - A. Some of them were. Some of them were. Because, I looked at it. I attended part of the meeting, and then I had to run out, and I looked at the rest of it online.
- Q. Do you recall anyone in that meeting alleging that
 Senator Campsen's plan was a racial gerrymander?
- A. I don't recall, because I -- I don't recall. I would
 have to look at my notes, and Lord knows where those are.
- 25 Sorry. You mean -- because we just took testimony from folks,

1 | right?

- Q. Well, I believe there was public testimony in that meeting. And I'm just asking you whether --
- A. All I remember repeatedly on Campsen's plan was the fact that they wanted Charleston and the coastal community, because of those interests, to remain whole. They may not have called it that. And they wanted to make sure that Charleston remained whole. And they gave a lot of reasons. They talked about economic alliances and a lot of different things at that meeting.
 - Q. In any event, I believe the video of that hearing is also in the record, so we can go back and check; is that right?

 A. Right.
 - Q. Thank you very much. So, a couple of points you mentioned today in your testimony. I think you said that there was no vote in the subcommittee on the Campsen-Harpootlian Plans; is that right?
 - A. I think the video could probably bear that out even more. Senator Rankin came to us and asked us, because of the interest of time, to just let's get this map out as a working map and that we would be able to input in with amendments when it gets to the Judiciary and then ultimately to the floor. I think one was done on one day, and because session was just starting, they rushed it on to the next day.

And I wasn't even sure whether or not there was a vote

because of the way -- and the video would show it -- when we got to the Senate, there were several folks that asked: Y'all voted? Did y'all vote? And I honestly could not -- I just said, We agreed by acclimation that we would -- and I don't remember the -- as we usually vote, and it's recorded, or saying "aye" in reference to it. But there was an agreement.

And I agreed to the fact, taking Senator Rankin and those on their word -- because I've known Senator Rankin since law school -- that we would then communicate. And, in fact, he was true to his word, we were able to give input at the judiciary full committee meeting the next morning. Because, this was in the afternoon, I believe, when we first started session.

- Q. Okay. Thank you. You mentioned this morning Mr. Terrine and a document or a chart or a binder that he may have had or had in his possession; do you remember that?
- A. Not just him. It was --

- Q. Others had it as well, right?
- A. The only reference I really meant as it relates to Charlie Terrine was that Senator Massey made a motion -- a unanimous consent motion at the beginning of session that Mr. Terrine be allowed access to the rail. I mean, because of protocol, you can't come beyond the rail of the Senate unless you are a senator or a staff member. And he was basically an outside attorney that was hired by Senate Judiciary. And so,

I told you earlier.

that's it. And I objected. And because I objected, then -because he was supposed to sit beside Senator Campsen. I
objected to that. I think the motion was made once, twice,
maybe three times, and then the Senate had to recess. And
they wanted to know why I was objecting. And I explained, as

And then once they provided to us all the documents and data that Charlie Terrine had prepared, or either someone at his request had prepared, then I was okay with him coming beyond the rail.

- Q. Okay. Thank you for all that. And was Mr. Oppermann -Joey Oppermann -- also allowed access beyond the rail; do you
 recall?
- A. No, he was not allowed access beyond the rail. He was only allowed to be in the cloakroom. I remember, from -- oh, that's nothing. Senator Harpootlian had him there, and he was available, but he did not have access beyond the rail. And then the Senate didn't pay for Mr. Oppermann either.
- Q. And I think you testified that you were given the document that Senator Campsen and Mr. Terrine had when you asked for it; is that right?
- A. Not willingly. I'm just being straightforward. They held it for quite some time. But I objected to anything they wanted to do that morning purposefully. So, that was what I just saw coming through. There was an entire binder that

members on that side of the -- we call it -- one side has

mostly Democrats, one side has -- but they had access to

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information. The only reason why I could tell them about that

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chart was because it had three different colors on it, and I

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knew that particular document to ask for.

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Q. And do you know whether any other Democratic senators

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received that information before you did?

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No one received it. No one received it at all.

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That's when a lot of chatter then came up about: Why haven't

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y'all pressed them to get the other documents they had? And I

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told you I felt that -- I wanted to make sure I was doing the

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right thing.

those documents?

path every time.

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And do you know when the Republican senators received

They had them They had the -- the ones that were in --

when I came through -- I usually come up to the Senate through

the elevator, then I go through the library. That's where our

legislative staff is -- the legislative room. I take the same

grab my coffee. And once I grab my coffee, I talk to usually

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talking, I noticed that they were looking at this binder. And

And most of the Republican staffers are there.

several tables and sofas. They were at the table.

whoever senate staffers are there. And that's when, as I was

I come up the elevator, I go through there.

when I saw it, that it had congressional information on it,

There are

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. GORE 852 1 that's when I was, like, what -- I think I jokingly said: 2 What are y'all doing? What do you have there? Or, can I look 3 on your notes, or something along that line. I don't know. 4 was messing with them. But anyway... 5 Q. Thank you for all that. We'd now like to watch just a 6 brief clip of the floor debate on January 20th, 2022. It's a 7 colloquy between you and Senator Campsen. 8 (Video played) 9 JUDGE GERGEL: Can we go back to the beginning of that? 10 11 MR. GORE: Yes, your Horor. (Video played) 12 13 JUDGE GERGEL: What's the exhibit number on that 14 video? MR. GORE: Exhibit 242, your Honor. 15 16 JUDGE CERGEL: Senate? 17 MR. GORE: Senate Defendant's Exhibit 242. JUDGE GERGEL: 18 Thank you. BY MR. GORE: 19 20 Q. Senator, you agree with me that politics was involved in 21 congressional redistricting, correct? 22 Politics only? Α. Q. 23 Politics. 24 Α. Part of politics is the racial aspects and other aspects. 25 Politics is involved in the choir at church. Sorry. It is.

MARGIE BRIGHT MATTHEWS - CROSS-EXAMINATION BY MR. MATHIAS 853 It's involved in everything we do, every part of our life. 1 2 Q. Thank you, Senator. 3 MR. GORE: Thank you, your Honor. No further 4 questions. 5 JUDGE GERGEL: Very good. Cross-examination? 6 7 THE WITNESS: Oh, I thought I was done. **CROSS-EXAMINATION** 8 9 BY MR. MATHIAS: Good morning, Senator. Andrew Mathias, representing the 10 11 House of Representatives. Real quickly, you're here testifying about the Senate 12 13 redistricting process, correct? 14 Α. Regarding congressional lines, yes. 15 And you did not participate in the South Carolina House Q. 16 of Representatives congressional redistricting process, right? No, I did not. 17 Α. MR. MATHIAS: Thank you. 18 JUDGE GERGEL: Very good. 19 20 Redirect? 21 MR. TRIVEDI: Yes, your Honor. Thank you. 22 REDIRECT EXAMINATION BY MR. TRIVEDI: 23 24 Q. Hi, Senator. Just a few more questions for you. 25 First, I want to clear up some issues about process. Mr.

- 1 Gore asked you about some comments that you made at the
- 2 November 29th hearing about the first staff plan; is that
- 3 right?

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- A. Yes.
- Q. And then there later came a choice between two other
- 6 plans in January; is that correct?
- 7 A. Correct.
- 8 Q. In your assessment, were the problems with the Campsen
- 9 Plan much the same as the problems with the earlier Senate
- 10 staff plan?
- 11 | A. Yes.
- 12 Q. Okay. He next asked you about a plan that you put
- 13 together that we called MBM; is that right?
- 14 A. Yes.
- 15 | Q. Do you recall that the person who helped you was named
- 16 Clark Benson?

that?

- 17 A. There you go. I could just remember "Clark." I'm sorry.
- 18 Q. Okay. And why did Senator Rankin tell you that the MBM
- 19 plan would probably not become law?
- 20 A. It was more like don't even try it, because it went into
- 21 his area of the state, which is the upper part, the Pee Dee
- 22 area: Horry, Conway, all of those areas.
- 23 Q. Okay. And Mr. Gore also talked to you about a plan from
- 24 the National Republican Redistricting Trust. Do you remember
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A. Yes.

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- Q. Did that plan, to your knowledge, ever make it on the public website for redistricting?
- A. Yes. I thought it did. And that was sort of my confusion with the questioning from Mr. Gore just a minute
- ago, because he was concentrating on the communication -- or
 what was in the transcript between Senator Harpootlian and
 former Congressman Joe Cunningham. But I was concentrating on
 the plans that staff said that they received from Washington,
- D.C., from the Republican -- the Republican Trust issue, the Trust plan, I knew nothing about that.
 - Q. Okay. You remember plans from, for example, the NAACP ending up on the website; is that right?
 - A. Right. Right.
 - Q. Do you remember that plan from the National Republican Redistricting Trust making it up there in that same way?
 - A. I thought that it was. And, again, the information regarding the Republican Trust I knew that that was what was -- whether or not it was online or not, it was in our notebook.
 - Q. Would it surprise you if it never made it on the website?
 - A. Nothing would surprise me, unfortunately. I'm sorry.
 - Q. Okay. Now I want to go back to the guidelines.
 - MR. TRIVEDI: And, actually, Mr. Najarian, could we pull that up as Plaintiffs' Exhibit 716?

BY MR. TRIVEDI:

- Q. You spoke to Mr. Gore about the guidelines that your committee helped draft; is that right?
 - A. Yes.

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- Q. And I want to make sure I'm remembering your testimony correctly. Did you say that the subcommittee intentionally
- 7 rejected inclusion of references to partisanship or major
- 8 party identifiers?
- 9 A. Yes.
- 10 Q. Okay. Mr. Gore also asked you about whether certain maps
- 11 were least changed. Does the term "least changed" appear in
- 12 the guidelines?
- 13 | A. No.
- Q. He also had you compare the benchmark plan to another
- 15 plan. Is the term benchmark in the guidelines?
- 16 A. No, it is not.
- 17 Q. Okay. He also talked to you about the section at the
- end, number four, called "data." Does that section contain a
- 19 reference to Republican gain as a goal for 2020 congressional
- 20 redistricting?
- 21 A. No. It just has a little statement regarding political
- 22 -- again, political information.
- Q. And, to you, is that different than Republican partisan
- 24 gain?
- 25 A. Yes.

- 1 Q. Okay. Staying with data for a second, you talked to Mr.
- 2 Gore about receiving a binder with some data in it in
- 3 September; is that right?
- 4 A. Yes.
- Q. Did you ever receive similar data after map proposals
- 6 were publicized?
- 7 A. No.
- 8 Q. And in that data I think Mr. Gore mentioned that there
- 9 were numbers about Biden-versus-Trump voters; is that right?
- 10 A. Yes.
- 11 Q. And there may have been some basic racial demographic
- 12 data in there?
- 13 A. Yes.
- 14 Q. Was there ever a racially polarized voting analysis in
- 15 there?
- 16 A. No. And even though Senator Harpootlian asked several
- 17 | times for that information.
- 18 Q. And was there ever an analysis of how certain districts
- 19 would perform for Black voters, or, in other words, whether a
- 20 plan would dilute Black voting power?
- 21 A. No.
- 22 Q. Was that ever in there?
- 23 | A. No.
- Q. Okay. I want to turn to some of the issues with the maps
- 25 | that you discussed. He talked about the difference between

the treatment of Beaufort and the treatment of Charleston.

What are the demographic differences to you between the voters in Beaufort, who were able to get what they wanted in Sun City, and the voters in Charleston, who weren't able to keep Charleston whole in CD 1?

Α. Sun City is White, White, White.

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- Q. And by comparison, Charleston is?
- And Sun City has Margaritaville. It has Del Webb, Colleton River -- or May River, and the Palmetto Bluff area. It has -- those were very, very -- and they're 55 and above. I can't believe I finally fit into that. But 55 and above; whereas, Charleston, those voters that were pulled out of the 1st and snaked into the 6th, those are Blacks. The Whites in Sun City and in Jasper that said that they wanted to be in CD 1, they got what they wanted. But the Blacks down the street from here in North Charleston, right across the river, Ashley River, as you go out here, they were cut off and put into the same district with the folks in Richland County. I can't make that make any sense to me, especially -- we know that Charleston County, there's a lot of gentrification that has gone on over the years. We know that most of the people who work downtown in Charleston live in North Charleston, they live in Berkeley, they live in Moncks Corner, Goose Creek. I know you don't know where that is, but they live there. And they can't live here because it's expensive to live here.

And so, I don't understand why the consideration would not have been to listen -- if you listen to the people in Sun City, why not listen to the ones in all of Charleston?

- Q. Thank you, Senator. And just to close out, you were shown a clip of a back and forth with Senator Campsen. Did you ever confront Senator Campsen about the map being about politics only?
- A. No. I listened to myself there, and that was a long day, and a long day for me. I was saying it's not only -- I meant to say it's not only about racial. They were trying to make it look partisan primarily because of that clip that they have in that brochure that they were sharing regarding the *Backus* case. They were trying to make it say partisan, but it was really racial.
- Q. And did Senator Campsen, on the floor, given the opportunity to say, no, this was just about Republican gain, did he say that to you?
- A. No, of course not.
- Q. Okay. And my last question. You testified earlier that you believe that Black voters were moved out of certain areas of CD 1. Do you think that this was based on their race?
- A. Yes.

- Q. Do you think they did that on purpose?
- A. I've said it several times.
- 25 | Q. Thank you, ma'am. I appreciate your time.

RICHARD HARPOOTLIAN - DIRECT EXAMINATION BY MR. FREEDMAN 860 1 Yes. Α. 2 JUDGE GERGEL: Senator, thank you. You may step 3 down. 4 THE WITNESS: You're welcome. Thank you. 5 JUDGE GERGEL: Okay. I think this is a good time for a break. We'll be back in about 10 minutes. 6 7 (Recess) JUDGE GERGEL: I hope whoever is doing the direct of 8 9 Mr. Harpootlian is prepared to ride the Bronco. Plaintiffs call Richard Harpootlian. 10 MR. FREEDMAN: Very good Swear the witness. JUDGE GERGEL: 11 RICHARD A. HARPOOTLIAN, having been first duly sworn, 12 13 testified as follows: DIRECT EXAMINATION 14 BY MR. FREEDMAN: 15 16 Q. Could you state your full name for the record, sir, 17 please? Richard Harpootlian. 18 Α. 19 Q. You may want to lower the mic a little bit. 20 Α. Richard Harpootlian. 21 Q. Thank you. And, sir, where do you live? 22 Columbia, South Carolina. Α. Could you briefly describe your higher educational 23 Q. 24 background? Higher education? Clemson University, 1971. University 25 Α.

of South Carolina Law School, 1974.

- Q. Could you briefly describe your professional background?
- 3 A. When I graduated from law school, I went to work for the
- 4 | Fifth Circuit's Solicitor's Office in January 1975. I worked
- 5 in the Fifth Circuit's Solicitor's Office as an assistant
- 6 solicitor and then deputy solicitor until the summer of 1983.
- 7 I left the solicitor's office in Richland -- the Fifth Circuit
- 8 was Richland and Kershaw Counties. I left that office in the
- 9 summer of 1973 and went into partnership with a guy named Jack
- 10 | Swerling. I practiced with Mr. Swerling until the spring of
- 11 | 1990, when I left to run for the solicitor's job in the Fifth
- 12 Circuit. I did that and had my solo practice from the spring
- 13 of '90 until January of '93.
 - I then was elected Fifth Circuit solicitor. I did that
- 15 | job until January 🐠 '95. I went into private practice and
- 16 have been there since.
 - Q. Could you tell us what your current position is?
- 18 A. I have a private law practice. I'm a state senator from
- 19 | District 20.

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- 20 | Q. Could you describe Senate District 20 for the Court?
- 21 A. Senate District 20 goes basically from Fort Jackson in
- 22 | Richland County down Leesburg Road to Garners Ferry Road, and
- 23 then comes up Garners Ferry Road through to the south, some
- 24 neighborhoods, and then comes to a neighborhood called Shandon
- 25 | and then expands out after you get to Harden Street all the

- 1 way up to a neighborhood called Cottontown, Elmwood Park.
- 2 Goes out I-26 at that point -- also takes in all of downtown
- 3 Columbia down to Rosewood Drive -- well, actually down to the
- 4 | fairgrounds, and goes across the river, up I-26, taking in
- 5 some neighborhoods like Coldstream, Friarsgate to the left, a
- 6 piece of Irmo, a piece of Chapin, and then goes up and takes
- 7 you to some neighborhoods that border the lake, and then cuts
- 8 back up and goes to the Newberry County line.
- 9 Q. Thank you, sir. Under the congressional plan, do you
- 10 know what congressional district or districts Senate District
- 11 20 is in?
- 12 A. The 6th and the 2nd.
- 13 | Q. Great. And could you describe the racial demographics of
- 14 your district?
- 15 A. The last demographics I have are 18 percent BVAP, and the
- 16 rest would be obviously White.
- 17 | Q. Okay. How long have you served in the state legislature?
- 18 A. Since 2018.
- 19 Q. And what congressional district do you currently live in?
- 20 A. I live in the 6th.
- 21 | Q. Have you been involved -- prior to this cycle, have you
- 22 been involved in redistricting in the past?
- 23 A. Litigation?
- 24 | Q. Including litigation, yes.
- 25 A. Pretty much just litigation, yes.

- Q. What cycles have you been involved in?
- 2 A. When was the *Backus* case?
- 3 Q. Ten years ago.

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- 4 A. Ten years ago. What was the one before that?
- 5 Q. It was ten years before that -- oh, the *Colleton* case.
- A. I think it was the *Colleton* case. I have to look. I can't remember.
 - Q. You've been involved in litigation redistricting for a couple of cycles?
- 10 ∥ A. At least.
- Q. Let's talk about redistricting this cycle. For this cycle of redistricting, did you serve on the Senate
- 13 Redistricting Committee?
- 14 A. I did.
 - Q. What was the Senate Redistricting Subcommittee?
- 16 A. What do you mean by that?
- 17 | Q. Like, what was its function?
- A. To -- we had a number of hearings around the state to get input from citizens on what they thought their congressional or -- well, obviously we did Senate redistricting, our own redistricting, but we also did congressional. I don't know that we did many hearings on Senate redistricting, but we certainly did I think at least 10 on congressional redistricting to begin with. And then formulate a plan and
- 25 propose -- on both Senate and congressional and propose it to

1 the body.

- 2 Q. Who chaired this subcommittee?
- 3 A. I believe it was Rankin.
 - Q. Senator Rankin?
- 5 A. Senator Rankin, yes.
- Q. And do you recall who the other members of the subcommittee were?
- A. Senator Sabb, Senator Bright Matthews, Senator Adams,

 Senator Campsen -- I'm trying to think who else. Senator
- 10 | Talley. That's about all I can remember.
- 11 Q. Did Senator Young serve on the committee as well?
- 12 A. Yes.
- Q. Okay. Could you provide an overview, just for the Court,
 of the congressional redistricting process, as followed in the
 Senate?
- 16 Well, we had those hearings. And then from that a staff 17 plan was to be proposed. We, I thought, had an opportunity to 18 get that, digest it, discuss it, and then there would be a 19 plan -- a public plan for -- I mean, a plan that would be made 20 public proposed. I thought there would be some sort of 21 ability for us to -- "us," being anyone on the committee -- to 22 have input into that initial plan, and then we would finalize 23 the plan, put it out for public comment, and then after public 24 comment, take amendments to whatever and reach a final 25 committee plan, which would then be voted on by the full

Judiciary Committee and then proposed to -- I think that's right -- and then proposed to the body.

- Q. Is that how things actually worked?
- A. Absolutely not.
- Q. Did you have any concerns about the congressional maps that were considered the cycle?
 - A. I'm sorry. I didn't hear that.
 - Q. Did you have any concerns about the congressional maps that were considered the cycle?
 - A. Yes.

- Q. Could you describe at a general level what those concerns were?
 - A. Well, I had initially concerns about our guidelines, and I wrote a letter to Senator Rankin expressing that. I mean, it was -- it was -- the first inkling we had of a plan -- "we," being the members of the committee -- I mean, when I say "we, the members of the committee," people like Margie Bright Matthews, Ronnie Sabb, myself, the Democrats, I guess -- was when it was released the week before Thanksgiving. And there it was. I've jokingly referred to it in one committee meeting as "the immaculate deception," because we had no inkling of what was in it, how it was composed, what was weighed.

And so, that came out the week before Thanksgiving. We had a hearing the week after Thanksgiving, which was nonproductive. We then had an additional meeting early

January, I think. And then -- I mean, it was a fait accompli. We were nonparticipants. Our opinions didn't matter. My opinion didn't matter. The answers given by Senator Campsen, who was sort of the person responsible for getting it through the committee, was inadequate, in my opinion, and clearly race played, if not the factor, a huge factor in how this plan was composed, in my opinion. That's just my opinion.

- Q. We're going to unpack a lot of that over the course of this testimony. You mentioned the guidelines. What's your understanding of the guidelines?
- A. Well, I mean, if -- do you have a copy of my letter?
- Q. I can do it when -- why don't I introduce the guidelines first, and then we can --
 - A. Yeah. Well, there are traditional redistricting guidelines: Compactness, contiguity, this concept of communities of interest, race should not be a factor. I don't know. I don't have my --

MR. FREEDMAN: Why don't we pull up PX-716.

BY MR. FREEDMAN:

- Q. Sir, would you like me to provide a copy? Senator Harpootlian?
- A. Well, obviously population equality, plus or minus, I think, one vote. You can't have a Section 2 violation, which, you know, is pretty obvious. Avoidance of racial gerrymandering, contiguity, communities of interest,

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witness?

JUDGE GERGEL: Yes.

BY MR. FREEDMAN:

- Q. Senator Harpootlian, are you familiar with this exhibit?
- 3 | A. I am.

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- 4 Q. What is it?
- 5 A. It's a letter I wrote to the chairman of the committee.
- 6 Q. What prompted you to send this letter?
- 7 A. Because I thought the guidelines that they were getting
- 8 ready to pass were too loosey goosey, that they didn't
- 9 prioritize them. And, I mean, the draft said that federal
- 10 court sanctions are use of 10 percent population deviation,
- 11 plus or minus five percent. I didn't think that was correct,
- 12 for instance. There were a number of different points, if you
- 13 want to walk through the letter, that I disagreed or I
- 14 suggested didn't really meet the judicial constraints imposed
- 15 by cases that deal t with redistricting.
- 16 Q. One of the concerns I want to focus on in the letter is
- 17 | the process of putting too much emphasis on the prior map, the
- 18 map that had been passed in 2012. Do you remember raising
- 19 | that concern?
- 20 A. I did. I can't remember where I raised it, but I think
- 21 | it's compactness and contiguity.
- 22 Q. You raised it in a couple places. I'll go over them.
- 23 | A. Okay.
- Q. Taking a step back, why was that a concern? Like, why
- 25 did you raise that?

- A. Well, because I had been involved in the previous litigation, I understood that Section 4 and Section 5 were a major component of how we came up with what I thought was a plan that racially gerrymandered the state, especially Districts 6, 1, 2, 5, and maybe 7, that it packed African Americans into the 6th and resulted in a very bizarre-shaped district for Congressman Clyburn's district, which went from the Atlantic Ocean to Lake Murray. It made no sense from a compactness, contiguity -- which I think are primary objectives.
- Q. And what, if anything, did you do about your concern about too much reliance on the old map?
- A. Well, I talked about it in this letter and I raised it at every step of the process.
 - Q. Okay. I want to direct your attention, if you move from the e-mail, to the top of page three, the actual letter. This is the fifth page of the PDF.
- A. Page three of the letter?
- 19 Q. Page three of the letter.
 - A. Okay.

- Q. It's the fifth page of the PDF. And then at the end of the first paragraph where it says "In the light of the Supreme Court precedent over the last decade."
 - A. "In the light of the Supreme Court precedent over the last decade, I believe our guidelines should be updated to

- Q. What were you trying to convey with this?
- A. Well, that if you start off with the benchmark plan, the benchmark plan was flawed for a number of reasons, but primarily because it's no longer -- it was shaped under a constitutional constraint, everybody thought, that no longer was in effect.
- Q. I want to direct you to another passage of the letter.

 If we could go forward to the next page, page four of the letter, subparagraph (d). And the language, "We should recognize that maintaining district cores could simply ossify problems caused by past districting efforts," do you see that?
- A. Absolutely.

- Q. What were you trying to convey with that language?
- A. Well, if you start off with the benchmark plan, which, again, in my opinion -- and obviously litigated and didn't win, but the law changed, the population had changed. And this gave us an opportunity -- I thought, a unique opportunity to finally deal with this reflexive use of race as the basis to redistrict.
- Q. Now, you mentioned that, in addition to sending this letter, you also raised this on the public record?

A. Yes.

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Q. I want to take a look at one of those clips.

MR. FREEDMAN: Stephen, can you pull up Senate Exhibit 242? This is the video of the January 20th hearing.

And I want to play the part that starts at signature 3:23:18.

(Video played)

BY MR. FREEDMAN:

- Q. Just so the record's clear, who were you interacting with in that clip?
- A. Senator Chip Campsen, from Charleston.
- 11 Q. Okay. And in the clip, there's somebody sitting on 12 Senator Campsen's side. Can you tell us who that was?
 - A. That's Charlie Terren, who was the attorney hired by the Senate to advise on reapportionment.
 - Q. What was your reaction -- well, actually, before I ask that, what promoted you to give that statement, engage in that colloquy on the floor?
 - A. Because, again, every time you asked, Why are we doing this -- in the many, many other clips -- he would say, We started with the benchmark plan and basically tried to do the minimal amount of damage to it. Because of population increase, we had to do some damage. But, basically, we wanted to go forward with the benchmark plan unchanged to the extent that we could make it unchanged.
 - Q. Thank you. And do you have a reaction to Senator

Campsen's answers to your questions?

A. Then or now?

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- Q. You can tell us both.
- 4 A. Well, I mean, I think then I wondered -- you know, he
- 5 agreed with me that the legal environment has changed
- 6 dramatically and, yet, he doesn't change his position that the
- 7 benchmark plan was paramount. I think that's ridiculous then,
- 8 I think it's ridiculous today. And all it does is ossify
- 9 | racial divisions in our state.
- 10 | Q. Thank you. Now, you also raised in debate your concern
- 11 that no racially polarized analysis had been conducted. Do
- 12 you recall that?
- 13 | A. I do.

- Q. Why did you think it was important for the Senate to have
- 15 conducted a racially polarized voting analysis?
- 16 A. Because, I mean, the basic assumption is: Black people
- 17 vote a certain way, White people vote a certain way; or White
- 18 people may be open to voting for Blacks, or Black people may
- 19 be open to voting for Whites. There are some areas in this
- 20 state that I would agree that if you did a racially polarized
- 21 | voting analysis, that White folks wouldn't vote for Black
- 22 | folks, and Black folks wouldn't vote for White people. I
- 23 understand that. But that is not anymore. We talked about
- 24 when I ran for county council in '86. That was, I believe,
- 25 | the environment of this state, that White people wouldn't vote

RICHARD HARPOOTLIAN - DIRECT EXAMINATION BY MR. FREEDMAN 873

for Black people, and Black people wouldn't vote for White people. That's changed dramatically.

And so, you need a racially polarized voting analysis so that you can deal with Section 2 concerns, if you will, in certain areas. But it's not -- it's not -- it's not applicable to every area, every district, every county, every precinct. And once you get that analysis, it allows you to change the reapportionment process, understanding that no White people in that precinct will ever vote for a Black, or no Black people in this precinct will ever vote for a White.

- Q. Thank you, sir. And why did the failure of the Senate to prepare or consider a racially polarized voting analysis concern you?
- A. Because I think you need it to do a rational, reasonable reapportionment plan. I think you need to be able to consider those specific pieces of information.
- Q. Do you remember what the response was when you asked why a racially polarized voting analysis had not been conducted?

 A. Yeah. I mean, Senator Campsen said if somebody sues, that's when it becomes relevant.
- Q. Let's take a look at a clip of that.

MR. FREEDMAN: Stephen, can you pull up SX-241? The signature is starting at 38:18. This is from the January 19th, 2022, Judiciary Committee hearing.

(Video played)

BY MR. FREEDMAN:

- Q. Sir, do you have a reaction to that?
- 3 A. That was incredulous. I mean, it made no sense
- 4 whatsoever: We're not going to even look at that unless we
- 5 get sued, and then the Court can look at it?
- 6 Q. At the time Senator Campsen said this on January 19th, do
- 7 you know whether or not a lawsuit had actually been filed at
- 8 | that point?

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- 9 A. I think one had been filed.
- 10 | Q. That's the lawsuit we're here today on, right?
- 11 A. Yes. I'm not sure I was aware of it at that moment, but
- 12 I became aware of it after the hearing.
- 13 Q. You started to describe some of this earlier, but did you
- 14 have concerns when you started to see some of the draft
- 15 congressional maps?
- 16 A. You're talking about right before Thanksgiving?
 - Q. Any maps that you saw that caused you concern.
- 18 \parallel A. The first map I saw was the week before Thanksgiving.
- 19 Q. And did that concern you?
- 20 A. Yes.

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- 21 \ Q. Why don't we talk about that now for a little bit.
- 22 A. By the way, it's pretty much the same map that got
- 23 adopted. I mean, there's not a lot of changes.
 - MR. FREEDMAN: Can we pull up Senate Exhibit 32A?
- 25 BY MR. FREEDMAN:

- Q. Sir, this is the Senate's staff plan. Do you recognize this?
 - ∥ A. I do.

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- Q. And just so the record's clear, when do you recall first seeing this map?
- A. The week before Thanksgiving, when it was released to the public.
- 8 | Q. When it was released to the public?
- 9 A. Yes.
- Q. I think the record establishes it was released to the public on November 23rd, the Tuesday before Thanksgiving.
- 12 Does that sound right to you?
- 13 A. Yeah, sure. I know jowas the week before Thanksgiving.
- 14 Q. Did you have any involvement in the development of this 15 plan?
- 16 A. No. None.
- Q. Did you review this map prior to it being released to the public?
 - A. No. And that's why we refer to it as "the immaculate deception." We don't know how it was birthed, we don't know
- 21 -- it just showed up. And, again, it's so offensive to me. I
- was, again, angry, upset. And I think at the subsequent hearing, I expressed that to staff.
- Q. We're going to spend some time on the subsequent hearing about this map. Do you remember raising your concerns about

the release date of the map and the failure -- your failure to be able to review the map before it was released?

A. Absolutely.

Q. Let's take a look at a clip of that from the November 29th hearing.

MR. FREEDMAN: Stephen, can you pull up SX-239 at signatures 7:27? This is the video of the November 29th, 2022, hearing.

(Video played)

BY MR. FREEDMAN:

- Q. Sir, what prompted you to raise these concerns in the hearing?
- A. Well, again, you know I saw the plan, had basically at that point had a week to look at the plan. But Thanksgiving, in the middle of that week, wasn't actually a time where you'd sit down and look at it and crunch it. But, I mean, it looked to me like they had taken the benchmark plan and tweaked it in a few places and actually made it worse, in my opinion, without looking at the exact data.

But, again, when you look at what they did to the 6th and the 1st in Charleston, it makes no sense when you look at compactness, contiguity. And if you go up to Richland County, you still have what we call either the hatchet or the parrot's feet, that winds the 2nd District around Richland County for no apparent reason. And, again, it puts African Americans in

- the 6th, White folks in the 2nd.
- Q. So, I want to spend a little bit of time just unpacking
- 3 | that, just so that we're clear. The November 29th hearing
- 4 we're talking about, that was just after Thanksgiving, right?
- 5 A. Correct.

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- Q. The Monday after Thanksgiving?
 - A. If you say so, sure. It was right after it -- whatever the first hearing was after Thanksgiving.
 - Q. What kind of reactions did the committee receive?

MR. FREEDMAN: Why don't we put 32 back up, just so the Senator can see it.

BY MR. FREEDMAN:

- Q. Do you remember what kind of reactions the committee received at the hearing about this map?
- A. Well, everybody from the Charleston area was outraged. I mean, except for a very few who kept talking about some sort of -- how Berkeley and Dorchester and Charleston had some sort of working economic. But very few people talked about that.

Almost everybody we heard from wanted Charleston kept whole and talked about how this split the county on a racial basis and put the Black folks in the 6th and the White folks in the 1st. And, again, just looking at how they split up other different counties, it was clear that it was done on a -- in my opinion, done on the basis of race.

Q. So, I just want to have you unpack this also. Did you

- have concerns about whether this map complied with the guidelines or traditional redistricting principles?
- A. I didn't think it did.
 - Q. In what ways?

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A. Well, I thought it wasn't compact. I thought it wasn't

-- the idea of contiguity, it cut -- I think at least 10

counties were split. Municipalities were split. Precincts

were split. You know, whatever communities of interest means,

whatever definition you want to give it, it certainly was not

done consistently to keep communities of interest together,

unless pigmentation defines community of interest.

- And, again, when you look at this Frankenstein creation of the 6th, it clearly raises the primary criteria.
- Q. I want to just walk through a few things you mentioned. In terms of the county splits and the precinct splits, do you remember if they were focused on any particular area of the state?
- A. The 6th District -- well, I mean, primarily the 6th and the 1st; the 6th and 5th; the 6th and the 2nd; the 6th and the 7th.
- Q. The 6th.
- A. The 6th, yes.
- Q. And you also mentioned a concern about contiguity. What was that concern?
 - A. Well, I mean, look at what they did in the city of

RICHARD HARPOOTLIAN - DIRECT EXAMINATION BY MR. FREEDMAN 879

Charleston.

MR. FREEDMAN: Can we blow that up?

THE WITNESS: I mean, they -- and, by the way, it gets worse in the next plan. But in this one, it's clearly drawn up without the idea of contiguity or compactness. Why do you do this? For what reason do you create this Frankensteinian creation? What possible reason other than race? And the same thing at the top of the district. And, I mean, we can go around this district. I know that on the final plan they split 10 counties. Of those, eight bordered the 6th District. Ten counties statewide, eight bordered the 6th District.

- Q. You also mentioned receiving community feedback from people from Charleston. Can you just describe what you're referring to?
- A. Well, they've all -- virtually, everybody we heard from said, look, Charleston, Black and White, is a unit. You know, we elect county-wide officials. We have school districts within the county. We are a community of interest, this county. Please keep us together wherever you put us -- 6th, 1st, wherever. But it should be in one district.
- Q. I think you testified earlier about the hearing process, the public hearing process?
- A. Right.

Q. Did you hear that type of feedback about Charleston

during that?

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- 2 A. Absolutely. I think we had 10 hearings statewide.
- Q. And just so the record's clear, what was your understanding of the purpose of those hearings?
- A. To get the public input. To decide, you know, what communities of interest meant in the sense of different parts of the state. And, of course, we also heard about Senate districts, for instance. But the hearing we had after this plan became public was obviously just on this plan.
 - Q. Just referring to the hearings over the summer, did you actually attend any of those hearings?
 - A. I attended probably 80 percent of them either in person -- and remember this was COVID. So, many of them I did by Zoom.
 - Q. And in addition to the community comments about Charleston, do you remember any other communities coming up and --
 - A. I don't remember any other community being as vociferous or vocal as Charleston. I mean, a number of them had issues about not splitting their city. I think Sumter had some concerns about being split. I can't remember others.

 Richland, of course, was concerned about this bizarre -- people were concerned about the 2nd and 6th up there.
 - Q. Do you remember anybody from Orangeburg expressing concerns?

- A. I don't remember a specific person, but I remember people from Orangeburg testifying.
 - Q. Did you have an opportunity to dialogue with individuals who testified at these hearings?
- 5 A. No. We were asked by the chairman not to ask questions.
- Now, he did, but we had very little interaction. Sometimes we did, but it was rare.
 - Q. By the chairman, you're referring to Senator Rankin?
 - A. Senator Rankin.

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- 10 Q. Do you have any understanding why Senator Rankin asked 11 you not to ask questions?
 - A. Time constraints is basically what he said. But I'm just not -- I mean, with 20/20 hindsight, I don't think they cared what the public said. That's just my opinion.
 - Q. This might be a good time to talk about some of the concerns that you expressed earlier about the process in transparency. Could you give us an overview of your concerns about the congressional process?
 - A. Well, I mean we had these hearings over the summer. Let me compare it. When we did Senate redistricting, my district, they called me, asked me to come in, look at what they were going to do to my district, what did I want. And when I looked at their different proposals, all of which were calculated -- I mean, my district is, again, a Frankensteinian monster. It was created to maximize Republican votes,

diminish black votes it created for my predecessor. There was no way to fix it, in my opinion, with the population increases along the coast.

So, I agreed to move my district to Charleston, apparently an unheralded, unprecedented move, which put me in a district with an incumbent. But I thought that was best for the State. I still think it's best for the State. May end up being best for me.

So, when we did redistricting for the congressional plan, I assumed somebody would call me, ask me to come into the map room, look at it, and get my comments. So, when the plan came out the week before Thanksgiving, to say I was taken aback would be an understatement. I was outraged. I was disappointed in the starf, the chairman, for doing this in a nontransparent way. And then once it was out for public comment, clearly that train had left the station. We were merely waving goodbye.

- Q. And did you learn things at the November 29th hearing, where you were discussing this map that caused you additional transparency concerns?
- A. Well, apparently, there had been a national Republican group that had sent a proposed plan in. We were assured by staff that it played no part whatsoever in this plan or their composition of a plan. I asked to see it. I was told I would get to see whatever they submitted, but it was never given to

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- Q. Okay. So we're clear, sitting here today, do you know the name of the national Republican group?
- 4 A. National Republican Redistricting something-something
 5 Trust, maybe? I remember the word "trust" I think.
- Q. And sitting here today, you believe you asked for a copy of that?
- 8 A. I know I asked for a copy of it.
 - Q. Okay. As of today, have you seen a copy of it?
- 10 A. No.
- 11 Q. I believe you actually asked for it on the record. Is
 12 that your recollection?
- 13 A. My recollection is I did.
 - Q. Why don't we take a look at that clip.
 - MR. FREEDMAN: Stephen, could you pull up SX-239, at signature 29:20?

(Video played)

BY MR. FREEDMAN:

- Q. And, again, I don't want to repeat myself. But were you given a copy of the plan the staff received from the National Republican Redistricting Trust?
- A. Never.
 - Q. Are you aware that Senate staff have denied in their depositions that you ever asked for a copy of the map?
- 25 A. They would be not being candid, because I did it on the

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RICHARD HARPOOTLIAN - DIRECT EXAMINATION BY MR. FREEDMAN 884 record. MR. TYSON: Objection, your Honor. JUDGE GERGEL: Let me say this. I think this whole controversy has been fully discussed. And I don't think we need to keep asking the question. We just saw the clip where Senator Harpootlian requested it. So, that's it. I mean, I don't think we need to talk about what somebody else said e. Fair enough, your Honor. I'll about something else. I just don't think it accomplishes anything. MR. FREEDMAN: Sure. move along. BY MR. FREEDMAN: I do want to ask just one final question about the staff's claims that the map they received had no impact or negligible impact on the staff plan that they drafted. Do you have any reaction to that? Well, I never saw the plan, so I can't say whether it did or didn't. MR. TYSON: Asked and answered. JUDGE GERGEL: I think Senator Harpootlian is raising your objection, Mr. Tyson. MR. TYSON: Yes. Thank you, your Honor. BY MR. FREEDMAN:

Now, we've also talked briefly about Senator Campsen's

plan. I'd like to turn to that now.

MR. FREEDMAN: Stephen, can you pull up Senate

Exhibit 29B?

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JUDGE GERGEL: What's the number?

MR. FREEDMAN: It's 29B.

BY MR. FREEDMAN:

- Q. This is the map of Senate Amendment 1, which was introduced by Senator Campsen. Senator, do you recognize
- A. I do.

this?

- Q. What is it?
- A. It's Senator Campsen's plan. I think it's the one -- we saw one on the 29th. I think this is the subsequent plan, if I'm correct.
 - Q. Do you remember about when you saw this?
- A. January. I don't remember seeing anything between that
- 16 29th -- I may have, but -- and January 9th I think was the next time we met.
- Q. I think the record reflects that the next subcommittee meeting was January 13th.
 - A. Thirteenth? Okay.
- Q. Did you have any involvement in the development of Senator Campsen's plan?
- 23 | A. None.
- Q. Did you have an opportunity to review this map before it was released to the public?

A. No.

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- Q. And you mentioned the Senate subcommittee had a hearing about this map?
- A. Yes. I think you said it was on the 13th.
- Q. What kind of reactions did the committee receive about this map?
- 7 A. Again, I think the folks in Charleston were apoplectic.
- It didn't correct, it merely tweaked a couple things and made it worse, not better.
 - Q. What was your reaction when you saw this map?
- 11 A. The train had left the station, and whatever we said,
- 12 whatever our concerns were, were not to be considered.
- Because this plan -- again if you look at Charleston -- pull up Charleston for a second.

I mean, now in this plan, not only is it not contiguous, you've got to cross water to get from one part of the 6th District to the other part of the 6th District. They've divided islands. It certainly divides precincts, it divides county lines, it divides municipalities. It violates virtually every redistricting principle concerning those issues that you can conceive of.

And, again, if you look at why, if you go in and look at the numbers, it's all about race.

Q. Did Senator Campsen's map reflect any of the comments or criticisms of the Senate staff plan that you had heard on

November 29th?

A. No.

- Q. Before Senator Campsen introduced this plan, do you remember him making a statement about the process that was going to be followed, following the release of the Senate staff plan?
- A. Not off the top of my head, no.

MR. FREEDMAN: Stephen, can you pull up PX-98? This is the November 29th hearing. And I want to look at page 37, lines 16 to 20.

BY MR. FREEDMAN:

Q. So, this is Senator Campsen. And he says: "So I just want those who are watching and interested in the process to realize that is the process. And it's not final, it's not even close to final. It is a first iteration produced by staff."

Do you recall him saying that?

- A. Oh, I do. And, by the way, I think that sort of gave me hope that maybe the issues I'd raised might be incorporated in a subsequent -- I mean, I'm raising them in a public forum on the record, asking Senator Campsen, so I thought maybe, foolishly, that those concerns might be in some way incorporated in the next iteration, if you will.
- Q. Now, do you have any reaction to this statement sitting here today?

- A. It's not accurate.
- Q. What do you mean by that?
- A. It says not even close to final. If you look at the final and look at what we had on the 29th, they're very, very similar. Again, I think the subsequent plan was worse.
- Q. Now, between when Senator Campsen said this on November
 29th, and the January 13th hearing, as a member of the
 subcommittee, was your opinion about the map solicited?
 - A. No.

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- Q. Did Senator Campsen or any of the Senate staff ask for your input on the congressional map between the November 29th hearing and the January 13th hearing?
- A. No. And I think I said -- when we adjourned in November, I said to Chip, look, you know, I've got some ideas on this; you need me, just give me a call.
- Q. Okay.

MR. FREEDMAN: Can we put back up Senator Campsen's map?

BY MR. FREEDMAN:

- Q. Sir, just so the record's clear, could you walk us through any concerns you had about whether this map complied with traditional redistricting principles?
- A. Well, I think if you look at, again, splitting the counties, splitting the cities, splitting the precincts, all of those things, it violates -- I think ultimately we

traditional redistricting guidelines without ever looking at

- 1 partisan issues or ever looking at racial issues.
- Senator, a little bit earlier you talked about the public 3 comment process. And you mentioned Sumter. You also
- 4 mentioned Richland. And is there any additional detail you
- 5 remember about what people raised about those issues?
- 6 I mean, the split of Sumter, there were people concerned
- 7 about why Sumter was split between two congressional
- 8 districts, one being the 5th, which goes all the way up to the
- 9 Charlotte border, and the 6th, which goes, again, between Lake
- Murray and the Atlantic Ocean, and that they really were just 10
- 11 sort of a third wheel. They had no real impact in the 6th
- District whatsoever, because they were split, and, again, 12
- 13 split basically on racial Nines.
- 14 Q. And anything about Richland?
- Well, I mean, 15 Α.
- 16 question that there's no reason to carve Richland up on that
- 17 bizarre sort of parrot's feet thing other than race.
- 18 Now, in the debate over the Campsen amendment, do you
- 19 remember raising your concerns about splitting Charleston
- among racial lines? 20
- 21 Α. Yes.

- I want to show a clip from the January 19th, 2022, 22 Q.
- 23 hearing. This is the final Judiciary Committee hearing.
- 24 MR. FREEDMAN: Stephen could you please pull up
- 25 Senate Exhibit 241 at signature 54:06?

(Video played)

BY MR. FREEDMAN:

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- Q. Do you think the 10 percent that Senator Campsen just mentioned is significant?
- 5 A. I think it's significant, and I'm not sure it's accurate.
- 6 Also, I think what was fascinating to me, I had forgotten how
- 7 Senator Rankin interrupted that process. And he was giving us
- 8 partisan-performance data. I mean, clearly, Campsen had
- 9 indicated that they didn't consider any of that, but Senator
- 10 Rankin, the chairman of the committee, was telling us what the
- 11 Democratic performance was.
 - Q. You raised a question about the accuracy of what was --
- 13 A. Yes.
- 14 Q. Did Senator Campsen, Senator Rankin, Charlie Terrine, or
- 15 anyone else from the Senate staff, ever come back to you and
- 16 | tell you that they had misstated the numbers?
- 17 | A. No.
- 18 | Q. Did they ever tell you that the number of Black people of
- 19 | voting age population in Charleston County, in CD 6, went from
- 20 | 37,000, or about 50 percent, to 60,000, or about 80 percent?
- 21 A. They did not.
- 22 MR. MOORE: Your Honor, I'm going to object to
- 23 | leading. I mean, I've let this go a lot, but Senator
- 24 | Harpootlian is more capable than anybody to --
- 25 | JUDGE GERGEL: Can you ask the question again? I

RICHARD HARPOOTLIAN - DIRECT EXAMINATION BY MR. FREEDMAN 892 1 want to make sure of the question. 2 MR. FREEDMAN: Yes. BY MR. FREEDMAN: 3 4 So I asked the question: Did anyone ever tell you that 5 the number of Black people of voting age population in 6 Charleston County, in CD 6, went from 37,000, or about 7 50 percent, to 60,000, or about 80 percent? 8 JUDGE GERGEL: Is that question of the total 9 African-American vote, what percentage is in 6th and what 10 percentage is in 1st? Is that what the --MR. FREEDMAN: It's the number of African Americans 11 of voting age population in Charleston County, in District 6, 12 13 before the new map and after the new map. JUDGE GERGEL: I mean, I think it's an appropriate 14 15 question for Mr. Harpootlian to respond. If he doesn't agree, 16 he's not bashful. Go ahead. 17 MR. MOORE: My concern is that this is coming from 18 Mr. Freedman, not from Senator Harpootlian. 19 JUDGE GERGEL: Well, believe me, if Senator 20 Harpootlian thinks it's wrong, he'll let us know. 21 Answer the question, sir. 22 THE WITNESS: Thank you, your Honor. 23 Did the staff or Campsen tell me that? 24 MR. FREEDMAN: Yes. THE WITNESS: No. Did I learn that later on from my 25

own demographer and other people? Yes.

BY MR. FREEDMAN:

- Q. Okay. During consideration of the congressional map, did
- 4 | you ever learn that the Senate staff had been directed not to
- 5 | touch the 7th Congressional District?
- 6 A. I mean I learned that, I'm not sure from who. But, I
- 7 mean, certainly from the debate, when we were debating it on
- 8 | the floor, someone indicated that to me. I can't remember
- 9 who.

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- 10 | Q. Let me try it this way: Is "Don't touch the 7th
- 11 Congressional District in the Senate guidelines?
- 12 A. Say that again?
- 13 | Q. Is "Don't touch the 7th Congressional District" in the
- 14 | Senate guidelines?
- 15 **∥** A. No.
- 16 Q. From what you observed, how did Senator Campsen's
- 17 proposal treat the 7th Congressional District?
- 18 A. Don't touch it. It's to remain the same.
- 19 Q. During consideration of the congressional map, did you
- 20 ever learn that Senate staff had been directed that
- 21 Congressman Joe Wilson didn't want to go to Beaufort and he
- 22 wanted to keep Fort Jackson?
- 23 A. Yes, I heard that.
- 24 MR. MOORE: I'm going to object to that. Again, this
- 25 | is testimony that calls for --

JUDGE GERGEL: Overruled.

THE WITNESS: And it's "Beaufort."

MR. FREEDMAN: So, I now owe the team \$5, because I'm the first person to mispronounce it during this trial.

"Beaufort."

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BY MR. FREEDMAN:

- Q. Did you ever hear that?
- A. I also heard that, that Wilson had expressed concerns.
 - Q. Are those principles in the Senate redistricting guidelines?
- A. No.
- 12 Q. From what you observed, how did Senator Campsen's proposal treat Beaufort?
 - A. Well, it appeared that he accommodated Senator Wilson's concerns.
 - Q. And same question with regard to Fort Jackson.
 - A. Oh, absolutely the same. It makes no sense for Joe Wilson to reach around and take Fort Jackson.
 - Q. During consideration of the congressional map, did you ever learn that Senate staff had been told that Congressman Clyburn wanted a minimal-change map?
 - A. You know, I'd heard that. But I talked to Congressman Clyburn, and he would accommodate a decrease in BVAP in his district, a significant decrease in BVAP in his district.
 - Q. Was the concept of a minimal-change plan in the Senate

- guidelines?
 - A. No.

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- Q. During consideration of the congressional map, did you ever learn that District 1 would have to be configured to
- 5 protect Representative Nancy Mace?
- 6 A. I'm not sure I heard that. I'd assume that, based on
- 7 what they did. Again, if you look at what they did in
- 8 Charleston, what they put in the 1st -- or left in the 1st,
- 9 and what they took to the 6th, no question that they were
- 10 concerned with minimizing African-American participation in
- 11 the 1st.
- 12 Q. During consideration of the congressional map, did you
- 13 ever learn that the Senate staff, in proposing maps,
- 14 considered that county lines are more important in some places
- 15 | than others?
- 16 A. Well, obviously. I mean, plenty of places -- well, of
- 17 | the 10 county splits, eight of them bordered the 6th District.
- 18 Q. You saw that reflected in Senator Campsen's proposal?
- 19 A. Yes.
- 20 Q. During consideration of the congressional map, did you
- 21 ever learn that the guidelines were to be applied differently
- 22 depending on the congressional district at issue?
- 23 A. I mean, it was apparent.
- Q. That's reflecting Senator Campsen's map?
- 25 A. Correct. No one ever said that to me.

JUDGE GERGEL: I'm having trouble hearing you too.

MR. FREEDMAN: Okay.

BY MR. FREEDMAN:

district at issue?

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- Q. The question was: During consideration of the congressional map, did you ever learn that the guidelines would be applied differently depending on the congressional
- A. No one said that. But obviously, if you looked at the map, it was apparent.
- 10 Q. And then my followup question was: Was that reflected in Senator Campsen's map?
- 12 A. Yes. You're talking about the amendment? The original and the amendment. The amendment was a minor tweak.
 - Q. Now, we talked about how Senator Campsen's map treated Fort Jackson. Do you recall that?
 - A. Yes.
 - Q. And I think you testified earlier that you represent the part of Richland County that is carved up in Senator Campsen's map?
- 20 A. Yes.
- Q. Did Senator Campsen consult with you about the fact that his map split your Senate district between two congressional districts?
 - A. No.
- 25 Q. Now, you also prepared your own maps in this case, right?

A. I did.

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- Q. What prompted you to prepare your own maps?
- A. Well, first of all, obviously, we couldn't rely on the staff, because they were taking orders from Senator Campsen,
- 5 Senator Rankin. Never consulted with me. I mean, I went in
- 6 the map room and met with them on my Senate district. They
- 7 were very helpful. Again, I sent my district to Charleston.
- I think they were very happy about that. So, we had some very good discussions about my Senate district.
- 10 Never heard from them on the congressional district.
- 11 They were very reticent to share any information with me
- 12 | during that hearing. They dign't follow up and give me a copy
- 13 of the Republican submission. So, I felt like if I was going
- 14 to get a plan, I needed to do it. So, I hired my own
- 15 demographer.
- 16 Q. Who did you hire?
- 17 A. Joey Oppermann.
- 18 Q. And, again, so we're clear, why did you feel that you had
- 19 to hire somebody other than relying on the Senate staff?
- 20 A. I needed somebody I could trust.
- 21 | Q. What was your direction to Mr. Oppermann?
- 22 | A. Well, primarily: Can you do this and keep Charleston
- 23 | whole? Can we minimize county splits? Can we avoid any sort
- 24 | of racial division? Can we not -- you know, can we do sort of
- 25 | traditional guidelines, avoid county, city, precinct splits?

Can we get it within the rest of the traditional guidelines, but keep Charleston whole? To me, that was a critical element based on all the testimony we heard. And, again, minimize other county splits. The counties and cities are the basic building blocks of our governmental entities in the State, and people in those entities felt they were communities of interest, if you will.

- Q. Senator, did you make Mr. Oppermann available to other members of the Senate?
- A. Yes.

- Q. Which ones?
- A. Margie Bright Matthews, Ronny Sabb, and Brad Hutto.
- Q. Do you remember a discussion with Mr. Oppermann and those other senators?
- 15 A. Vaguely.
- 16 Q. Can you tell us what you remember being discussed at that session?
 - A. Well, I mean, what I wanted and everybody seemed to be in agreement that that would be an appropriate way to proceed. And since I was paying for it, I mean, other than their sort of opinion, I was going to have Mr. Oppermann do what I thought, in having litigated reapportionment cases, unlike the rest of them, had some sense of what was going to be required.
 - Q. When you said when you were paying for it, were you paying for this out of your Senate office resources?

- A. I'm sorry? My Senate office resources? There are none.
- I have no staff. I have no -- I think I have a mail account of \$600 a year.
 - Q. Let's take a look at the map that Mr. Oppermann prepared.

MR. FREEDMAN: Stephen, can you pull up Senate Exhibit 30A?

THE WITNESS: And this would be 2?

MR. FREEDMAN: This is Senate Amendment 2.

BY MR. FREEDMAN:

- Q. Senator Harpootlian, do you recognize this?
- A. I do.

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- Q. What is this?
- A. A thing of beauty. It is my initial --

THE WITNESS: I'm sorry, your Honors. I just occasionally go off script.

MR. FREEDMAN: You've been off script for a while, sir.

THE WITNESS: Okay. So, this is a plan which keeps
Charleston whole. It puts Dorchester, Berkeley, Georgetown -which in previous plans, they've been together -- in the 7th.
It keeps a number of counties -- again, we only have six
county splits as opposed to their 10. And of the six county
splits, I believe only two of them -- I may be wrong about
this, but only two of them border the 6th District.

Q. So, just so we're clear, what were you trying to achieve

with Senate Amendment 2?

- A. Compactness, contiguity, not using race as a basis for reapportionment, not violating Section 2. Have not these Frankensteinian creations to accommodate somebody's political or racial goals. If you notice, all of Charleston is in District 1, all of Colleton is in District -- I believe all of Colleton is in District 1. Beaufort is in District 1. Jasper is in District 1. So, you haven't split those counties up. Richland is much more whole. Sumter is whole. Clarendon is whole. As a matter of fact, some of the county splits we did are in the Upstate, and, again, not done for any racial or partisan reason.
- Q. Now, there came a time when you submitted a second map.

 Do you recall that?
- A. I do.

MR. FREEDMAN: Can we pull up Senate Exhibit 31A?

THE WITNESS: So, this is basically the same map.

Our initial map was plus-or-minus four votes. This is plus-or-minus one, to be in compliance with the law.

BY MR. FREEDMAN:

- Q. This map meets the strict equal population requirement?
- A. Absolutely, yes.
- Q. Any other significant changes in this map?
- A. No. Again, six splits, two border the 6th, as opposed to the Campsen Plan, 10 splits, eight border the 6th.

RICHARD HARPOOTLIAN - CROSS-EXAMINATION BY MR. TYSON

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- Q. Now, of the two maps you submitted, did either of them come up for a vote on the Senate floor?
 - A. If they came up on proposed amendment, I think it got tabled. I'm not sure whether it got actually voted down.
 - Q. Is it correct that only Senator Amendment 2A came up for it?
 - A. Yes, that is correct. That's what came up for vote.
 - Q. And just so we're clear, what happened to Senate Amendment 2A?
 - A. It died.
- 11 Q. Now, with regard to Senator Campsen's amendment, Senate
 12 Amendment 1, did you vote for Senate Amendment 1?
- 13 A. No.

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- Q. Are you aware of any Black senators who voted for Senate

 Amendment 1?
- 16 | A. No.

MR. FREEDMAN: I have no further questions.

JUDGE GERGEL: Thank you. Cross-examination.

CROSS-EXAMINATION

BY MR. TYSON:

- Q. Good afternoon, Senator. How are you doing?
- 22 A. Good morning, Rob.
- 23 Q. Rob Tyson, here, as you know, lawyer for the Senate.
- And, Senator, you and I go way back, so if I refer to you by your name, I apologize.

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- A. I'm going to call you Rob. You can call me Dick.
- Q. Thank you. I'll do that. And, Senator, let's just
 start. I think it's kind of fun to talk about this, but this
 is a very serious issue.
 - A. Yes.

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- Q. And, you know, I teach an election law class at the university, and you came and talked about this for me, right?
- A. If you say so. You know, my memory of a number of things the older I get, but I remember vaguely, yes, speaking to your class. Do I remember what I said? No.
- Q. And I would just say, just as an aside, it was only three or four months ago. But It was memorable. But the other thing that I --

JUDGE GERGEL: Short-term memory goes first.

MR. TYSON, Yes, Judge.

BY MR. TYSON:

Q. But I will say the other memorable part about that was that, as you started talking, one of the law students in the back said: Professor Tyson, you need to make sure that the monitor is not taping what he's saying.

But anyway, you came into this redistricting cycle thinking that you were going to be in court, right?

- A. I don't understand. That I would be in court?
- Q. Or that there would be a challenge to the legislative enacted plan, right?

RICHARD HARPOOTLIAN - CROSS-EXAMINATION BY MR. TYSON

- 1 A. No.
- 2 Q. Let me restate that. You came into this that you really
- 3 wanted to make a difference as part of your responsibilities
- 4 as a senator?
- 5 A. Yes.
- 6 Q. Yeah. And I think you've said many, many times that you
- 7 wanted to build a record for the Court through the legislative
- 8 process, right?
- 9 A. I may have said that later on. I think, initially, I had
- 10 \parallel hopes that I could persuade members of the committee to do the
- 11 right thing.
- 12 | Q. And we've talked about this some, but let's just make
- 13 | sure to just go back through it. And you challenged the map,
- 14 the Backus opinion, the last time around, right?
- 15 A. Yes.
- 16 | Q. And in that case, there was a 14th Amendment claim
- 17 | alleging racial discrimination, correct?
- 18 A. Yes.
- 19 Q. And you also raised a Section 2 claim under the Voting
- 20 | Rights Act, right?
- 21 A. Correct.
- 22 | Q. You claimed African Americans were packed in the 6th
- 23 Congressional District, right?
- 24 A. Right.
- 25 | Q. And you raised the 15th Amendment, correct?

RICHARD HARPOOTLIAN - CROSS-EXAMINATION BY MR. TYSON

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A. Sure.

- 2 | Q. And the Obama Department of Justice didn't lodge a
- 3 | Section 5 objection, did they?
- 4 A. They did not.
- 5 Q. And the District Court for the District of Columbia ruled
- 6 | that the congressional plan wasn't violative of Section 5,
- 7 | correct?
- 8 A. Correct.
- 9 Q. And then we came back and we had a trial like this before
- 10 a three-judge panel, and you lost there too, right?
- 11 A. Sure did.
- 12 Q. And then after that, after the three-judge panel ruled
- against all your claims, you took a direct appeal to the U.S.
- 14 | Supreme Court, right?
- 15 **A**. I did.
- 16 Q. And they didn't agree with your argument --
- 17 A. Once again.
- 18 | Q. -- that the congressional plan violated the Voting Rights
- 19 Act of the Constitution?
- 20 A. Correct.
- 21 \mathbb{Q} . And then we have *She1by* in 2013?
- 22 A. Right.
- 23 | Q. And so, you go back again to the U.S. Supreme Court,
- 24 | trying again, right?
- 25 | A. You know, I would like to say I never give up on a

- 1 client, yes.
- 2 | Q. And you asked the Supreme Court in 2014 to, once again,
- 3 | throw out the congressional plan -- now the benchmark plan --
- 4 | and then you were arguing that retrogression wasn't the law
- 5 now. So you tried it again, right?
- 6 A. Correct.
- 7 Q. And the U.S. Supreme Court, once again, rejected your
- 8 argument, correct?
- 9 A. Absolutely.
- 10 \parallel Q. So, just to recap all of that, all courts, and all
- 11 Department of Justice in 2012 and 2014, have resisted -- have
- 12 rejected your position that the 2012 congressional plan
- 13 | violated the Constitution or the Voting Rights Act, correct?
- 14 A. Under the current aw at that time, yes.
- 15 Q. And you said then -- and I think your testimony said you
- 16 | thought it was racially gerrymandered?
- 17 | A. I did.
- 18 **∥** Q. 0kay.
- 19 | A. And I do.
- 21 A. Under the law, as interpreted by all the courts you
- 22 | talked about, yes, that is correct under the law that existed
- 23 at the time.
- 24 | Q. So, what makes you believe today that using the benchmark
- 25 plan from 2012 is inappropriate, since every court you have

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been to has rejected it?

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Well, after Shelby -- and, again, when the Supreme Court had an opportunity to apply *Shelby*, it wasn't quite the right fit at the time. We now have a new plan. And the new plan says we're going to use the benchmark plan and tweak it. And that's basically what Campsen did. And I believe that that plan incorporated racially gerrymandered constituencies. And I think there's no requirement that you use the benchmark. As a matter of fact, I think without any sort of retrogression analysis that used to be required, that you could start off with a brand-new plan without considering -- I mean, this core constituency thing, or incumbency protection, those aren't traditional redistricting principles. They could have just taken the state, and keeping as many counties as whole, and divided it up into seven districts and made them very compact. But, you know, there was this reality of core constituencies and incumbency protection. And my plan keeps every incumbent in the district they're in now.

So, I mean, I disagreed with the courts back then. I don't think that's the law anymore. But, you know, Rob, that's really not my call. There are three judges right here that are going to make that call.

Q. Senator, I understand that. And I guess that's the point I was trying to get to. You just don't like the benchmark plan, and you just want somebody else to start with a

- 1 different plan, correct, with a different foundation?
- 2 A. I believe that the benchmark plan was -- and I still
- 3 believe it today -- might not have violated the law in 2012,
- 4 but it is a racially gerrymandered plan. There's no other way
- 5 to explain it.
- 6 Q. Except no court agreed with that position?
- 7 | A. Yeah.
- 8 Q. But today, we're not arguing about the benchmark plan,
- 9 | right?
- 10 A. We're not?
- 11 Q. No, sir. We're arguing about the enacted plan that was
- 12 | approved by you and the members of the legislature, right?
- 13 A. I didn't approve it. ₹
- 14 Q. Well, the legislature approved it, correct?
- 15 A. Over my objections, yes.
- 16 Q. That's right. But that's what this case is about --
- 17 A. This case is about -- right. How did you get to that
- 18 plan? How did you get to what we passed? And I'm saying
- 19 relying on a plan that is racially infirm, whether courts have
- 20 | approved that previous plan under previous law or not, it
- 21 doesn't in any way give you a legal protection, in my opinion.
- 22 Again, my legal positions are irrelevant to this matter today.
- 23 Q. That's right.
- 24 A. What I did was reject theirs because I believe it was
- 25 racially motivated and, number two, draw up a plan that would

1 minimize racial divisions. And, I mean, I have a long history

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2 of advocating positions which would reintegrate our state.

- This is a plan that segregates our state.
- 4 Q. And, Senator, let's be clear. I'm not insinuating that
- 5 you don't have the best objectives here. My point was just,
- 6 | it's clear -- and in answer to almost every question you
- 7 | talked about you don't like the benchmark, you don't like the
- 8 benchmark. And I just wanted to just set the foundation, you
- 9 don't like the benchmark and you don't like the fact that it
- 10 was the foundation for which the Senate and the House started
- 11 | with the plans, correct?
- 12 A. That would be correct, based on my view that the
- 13 benchmark plan, as you call it, is a racially infirm plan.
- 14 Q. And moving forward a little bit and talking about these
- 15 guidelines, you wrote a letter to the committee, right?

- 17 Q. And then you expressed a whole lot of observations about
- 18 different criteria that you would like to use, right?
- 19 A. Yes.
- 20 Q. Yeah. I think your testimony earlier --
- 21 A. But they're not different criteria.
- Q. They're not different criteria, they're just saying them
- 23 different ways?
- 24 | A. They're applied in a different way.
- 25 | Q. I think earlier you said they were too "loosey goosey."

- 1 A. Yeah.
- Q. And you were trying to make them tighter, I assume,
- 3 right?
- 4 A. Correct.
- 5 Q. So, if we went to that exhibit, Plaintiffs' Exhibit 322,
- 6 | there are a number of criteria that you do use that you
- 7 | believe are traditional criteria, right?
- 8 A. Right.
- 9 Q. Compactness, contiguity?
- 10 A. Avoidance of racial gerrymandering.
- 11 | Q. That's right. Communities of interest. You've got a
- 12 term there and how you want to define those, right?
- 13 A. Counties, towns, cities, voting precincts, maintaining
- 14 district cores, yes.
- 15 | Q. And just a second ago, you just said maintaining district
- 16 cores wasn't -- preserving those cores wasn't traditional
- 17 criteria, but, in fact, you have it here as an item that you
- 18 think should be included in the criteria, correct?
- 19 A. "As long as we should recognize that maintaining district
- 20 cores should simply ossify problems caused by past
- 21 redistricting efforts. Accordingly, I give this some but
- 22 relatively low weight, yes."
- 23 Q. That's right. But that's a criteria that --
- 24 A. A very low criteria.
- 25 Q. A criteria, nonetheless. And in your priority system,

- you put it low, right?
- 2 A. Very low.

- Q. Others put it high, or use it as part -- or would see
- 4 | that differently, correct?
- 5 A. Which I thought was wrong, yes.
- Q. And so after you wrote this letter, the Senate has a
- 7 hearing, and then you offered a number of amendments --
- 8 A. Yes.
- 9 Q. -- to essentially try to include some of these end-of
- 10 the-sentence drafts, right?
- 11 **|** A. Right.
- 12 | Q. And I think one of your amendments passed, correct?
- 13 A. Yeah. I can't remember which one.
- 14 | Q. One of the amendments that you offered, again, was the
- 15 2011 benchmark plan was based on unconstitutional principles?
- 16 A. Yes.
- Q. And you made an amendment to include that into the
- 18 quidelines?
- 19 A. Yes.
- 20 | Q. And you didn't even get a second on that motion, did you?
- 21 A. I think you're right.
- 22 | Q. Senator Sabb, an African American and a Democratic
- 23 member, didn't give you a second, did he?
- 24 A. He did not.
- 25 | Q. Senator Margie Bright Matthews, who testified earlier,

didn't think that was important enough to even offer your amendment to get to the table to be discussed?

A. Correct. Yes.

- Q. So, we can't even say that it didn't pass; it didn't get on the table?
 - A. Well, I mean, you know, there are competing interests when members make decisions about how to vote on things or second things. They obviously had some other issues that they were working on. And Senator Rankin made it very clear that he wanted this thing to work efficiently and quickly. And I was an annoyance, and I guess they didn't want to join me in being an annoyance. I was concerned -- and I should have been more concerned at that point, the way that went, that the train had already left the station, as I have said before.
 - Q. I understand that, Senator. But let's be fair, you did have an opportunity to offer these amendments. You're not saying that the Senate Judiciary Committee didn't give you an opportunity to offer them, are you?
 - A. Oh, I can offer them. Yeah, sure.
 - Q. And Senator Bright Matthews testified earlier that she offered an amendment, and it was approved as part of the guidelines?
 - A. Yes. Right.
- Q. So, any indication or implication that the Senate was railroading you, or the committee was railroading you, is not

- 1 accurate, is it?
- 2 A. No, it's accurate. It's absolutely accurate.
- 3 \ Q. Not on the opportunity to offer these amendments?
- 4 A. To offer them, but to have any real debate? There was no
- 5 debate on these amendments. Nobody asked questions. It was a
- 6 | fait accompli, Rob. It was done. It was cooked. That cake
- 7 was baked.
- 8 Q. Well, Senator, with all due respect, maybe people didn't
- 9 agree with your opinion.
- 10 A. No. They had already decided what they were going to do.
- 11 It was clear. I mean, going back 20/20 hindsight, there was
- 12 no chance anybody was going to adopt anything which would in
- 13 any way disrupt this train leaving the station.
- 14 Q. One of the amendments that you offered, you wanted some
- 15 | analysis to be done and Mr. Freedman asked you about that,
- 16 | that you wanted some racially polarized voting analysis?
- 17 A. Racial bloc voting, yes.
- 18 Q. To be done during the drafting of the map, correct?
- 19 A. Yes.
- 20 Q. And Senator Sabb didn't second that either, did he?
- 21 A. Well, you have to ask Senator Sabb about why he didn't do
- 22 | that. I mean --
- 23 | Q. No, I'm just saying just it's a simple fact --
- 24 | A. Yeah.
- 25 Q. -- he didn't second --

A. Correct.

Q. No. But, Senator --

JUDGE GERGEL: Mr. Tyson, let me just say, I want to remind you that the issue is not how Senator Harpootlian was treated during the debate. It is: Is the map unconstitutional? That's the question. And whether or not someone voted for it or didn't support his amendments to something or another, I think the key issue here is let's focus on the map and what deficiencies, if any, there are in the map.

MR. TYSON: But, your Honor, with all due respect, the question is he's challenged whether the Senate abided by its guidelines. And so

JUDGE GERGEL: Well, that's different. Abiding by the guidelines and voting against his amendments are two different things.

MR. TYSON: I understand. But I just want to make sure that it's clear that the Senate passed these guidelines, and these are the factors that we believe and that we're putting up a defense that these are the ones that the Senate used.

JUDGE GERGEL: I may be misunderstanding Mr.

Harpootlian's testimony, but I believe he said the guidelines, as adopted by the Senate, were not followed. I mean, I think that's the argument. Whether they didn't support his or not,

they had no constitutional obligation to adopt his amendments.

MR. TYSON: I'm with you. And, your Honor, just with a little respect, I think at some point in time, I take exception to have what you just said. I think Senator Harpootlian did testify that the Senate did follow the quidelines.

JUDGE GERGEL: Well, ask him that question. That is not consistent with my understanding of the testimony.

MR. TYSON: Yes, sir.

BY MR. TYSON:

- Q. Senator Harpootlian, the Senate subcommittee passed these guidelines. And in the drafting of the plan, did the Senate use some of these guidelines as part of their enacted plan?
- A. Some, or all?
- Q. Some.
 - A. Well, I will tell you that, as a general matter, no, they did not follow the guidelines. Contiguity, compactness, splitting cities and towns, splitting counties, splitting precincts. I mean, you know, we can go through. Communities of interest, they didn't follow those. They racially gerrymandered. I think they violated the Voting Rights Act by diluting minority voting strength.

And, I mean, I don't know what the final equal population in legislative districts -- I don't know if that ended up as plus or minus one. But if it did, that would be the only one

- 1 they followed.
- Q. And, Senator, we'll get into a little more discussion on
- 3 that. One of the --
- 4 A. I want to make clear, the answer is no.
- 5 Q. That they didn't follow all of the criteria, correct?
- 6 But they did follow some of the criteria?
- 7 A. Maybe one. Maybe.
- 8 Q. The districts, you don't believe that they're compact?
- 9 A. No.
- 10 Q. And which one is not compact?
- 11 A. 6th.
- 12 **Q**. 0kay.
- 13 A. 2nd.
- 14 | Q. Well, we'll get to that.
- 15 | A. 1st. 7th.
- 16 Q. Yeah. I understand where you're coming from now a little
- 17 | bit better. Now, Mr. Freedman asked you a whole bunch of
- 18 questions about whether this was included in the guidelines.
- 19 Do you remember all that?
- 20 A. Yeah.
- 21 Q. And one of the things that he didn't ask you: Is keeping
- 22 | Charleston whole in the Senate guidelines?
- 23 | A. No. But compactness, contiguity, and not cutting county
- 24 | lines were.
- 25 | Q. But my question is, though, that you took exception --

- and he asked about keeping the 7th Congressional District
- 2 similar to what it is right now, and you said that's not in
- 3 the guidelines?
- 4 A. It's not.
- 5 Q. Okay. And neither is keeping Charleston whole, right?
- 6 It's got to go both ways?
- 7 A. No. I think keeping Charleston whole is in the
- 8 guidelines, because you shouldn't cut county lines. There's
- 9 nothing in here about rearranging a congressional district.
- 10 There's nothing that says you shouldn't change the lines on --
- 11 as a matter of fact, we're expected to change the lines on a
- 12 congressional district.
- 13 Q. Senator, just moving down a little bit further. One of
- 14 the comments that you made is that the staff wasn't available
- 15 | for you, and so you had to go out and hire your own consultant
- 16 to do this?
- 17 A. That's not exactly accurate.
- 18 Q. Okay. Help me out on that.
- 19 A. I didn't trust the staff, so I went out and hired my own
- 20 consultant.
- 21 | Q. But did you know that Senator Sabb trusted the staff and
- 22 had them draft amendments for him?
- 23 A. I was not aware of it. And Ronny is a very trusting guy.
- 24 You know, he's a minister.
- 25 Q. Senator Margie Bright Matthews had the staff draft

- 1 amendments. Are you aware of that?
- 2 A. She's a nicer person than I.
- Q. You know, Senator, the target population for each of the
- 4 congressional districts was approximately 731,000 and change,
- 5 ∥ right?
- 6 A. Correct.
- 7 Q. And so when the benchmark came out, a lot of the
- 8 congressional districts were very close to that in deviation
- 9 to that specific goal?
- 10 A. The 6th wasn't.
- 11 Q. The 6th wasn't and the 1st wasn't, right?
- 12 A. Correct.
- 13 Q. But the 1st was only off -- I mean, the Second was only
- 14 off a little over one percent, right?
- 15 A. The which? The 7th?
- 16 Q. No. I'm sorry. The 3rd. I got my -- my numbers are
- 17 | off. The 3rd. Let me just ask you, there were two
- 18 congressional districts that were out of whack in deviation,
- 19 right, the 1st and the 6th?
- 20 A. At least. I don't have a memory of the others.
- 21 \ Q. And the other five were very close within the ranks of --
- 22 A. If you say so.
- 23 | Q. There were two districts that we know. The 1st
- Congressional District had more population than necessary, and
- 25 so it has to shed approximately 85,000, correct?

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- 1 That's my memory, yes. Α.
- 2 Q. And the 6th District was underpopulated --
- 3 Α. Correct.
- -- by a similar percentage, correct? 4 Q.
- 5 Α. Correct.

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- 6 Q. But the other five were within four percent of the 7 projected number?
- 8 If you say so. I have no recollection of that.
- 9 And so, my question is: If a district, the 7th Q. 10 Congressional District, was within .45 percent, why would you start all over to redraw it? Why wouldn't you just go from 11 there and get the population balanced?
- A. Well, because you can't do the 6th and the 1st in a 13 14 rational, nonracial way without impacting the 7th, the 5th and 15 the 2nd.
- 16 Well, that's right. Every time you touch one of them, Q. 17 it's a tradeoff.
 - Α. Absolutely.
 - Q. And so as the map drawers are drawing, they've got to make these tradeoffs, right?
 - There's no question you have to make the tradeoffs. The Α. question is: What's the criteria? Is it race? If it is, that's wrong. If it is splitting counties and cities, precincts, whatever, based on race, that's wrong. And when a mapmaker, in my opinion, shapes the map, starts off with --

- again, you and I disagree about the benchmark. But if you start off with a benchmark and just tweak it, and when you
- 3 tweak it, you use race as a criteria, that's wrong.
 - Q. Let me just -- I appreciate that answer, Senator.
- 5 A. I'm glad.

- 6 Q. On your plan that you had Mr. Oppermann -- that you asked
- 7 him to draft, it wasn't ever going to pass from a political
- 8 perspective, was it?
- 9 A. You never know.
- 10 Q. What's the congressional makeup right now of the 7th
- 11 Congressional District? What's the political makeup? How
- 12 many Republicans are in the 7th District?
- 13 A. I don't know.
- 14 Q. Aren't there six Republicans right now that's currently
- 15 serving --
- 16 | A. Oh, I thought you said in the 7th District.
- 17 Q. No, I'm sorry. Of the 7th.
- 18 A. Of the 7th, yes, there's six Republicans.
- 19 Q. And one Democrat?
- 20 A. Correct.
- 21 | Q. And in your plan, you brought that number down to where
- 22 | there would be only four Republicans?
- 23 | A. No. You know, this is an important point. When you
- 24 | split it upon race, as y'all did, you're assuming that Black
- 25 | folks are going to vote for a Democrat. We have two senators

in this state, United States Senators: One would be Tim Scott, one would be Lindsey Graham. Last time I checked, Tim Scott was an African American. And he picked up -- if you start looking anecdotally at what's going on, he will get significant African-American vote this fall. And this is good. This is good that Black folks are beginning to vote Republican, because it makes Republicans propose things that the African-American community can buy into. That is where we should be heading.

So, you're standing up there saying, well, these are going to be Democratic districts because they've got more Black folks in them. That is wrong. That is nefarious --

- Q. That's not what I'm
- A. Let me finish. Let me finish --
- Q. I just take offense with that.
- A. Let me finish.

JUDGÉ GERGEL: Mr. Tyson.

MR. TYSON: But I just take offense with that.

THE WITNESS: Sir?

JUDGE GERGEL: Go ahead.

THE WITNESS: I live in Richland County. I live in the city of Columbia. When I ran in 1986 for county council, countywide, not a single Black could be elected because no White person would vote for a Black, period. In 1988, the justice department forced us -- and I say "forced," because

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that's what they did -- to go to single-member districts so African Americans would have a chance to participate on the Richland County Council.

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Fast forward, the City of Columbia, majority White city, elects a Black mayor within the next 15 years -- 20 This state is shifting. This plan doesn't accommodate those shifts. The idea that a Black might vote for a Republican, or a White might vote for a Black, this ossifies us.

When we went to single-member districts, it was supposed to be a temporary solution. It's like putting a cast on a leg, if you leave that cast on for 40 years, the leg will ossify and shrink and shrivel. And that's what's happening to our state.

My goal in my plan is to make -- I know this sounds radical -- White people and Black people talk in nonpartisan terms, that they don't link up with a specific party. The best thing, in my opinion, would be if some of these districts elected Republican members to Congress with significant African-American support. That is the goal.

BY MR. TYSON:

Senator, can we go to Senate Exhibit 31D. Because, I think I asked you a question about the partisan percentage in the plan that you presented. I don't believe I insinuated anything that you just talked about. But here's the analysis

1 of your -- this is a Senate Exhibit. This was on the website

2 when your plan was submitted, and the Senate ran analysis.

And this is your amendment. And let's just go through it real quick.

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If you look at the second column over, it says "percentage Biden." You see that?

A. Uh-huh.

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- 8 Q. And so, if you counted how many majority of districts,
- 9 what's the number that would be over 50 percent when you look
- 10 at that chart?
- 11 A. The 1st and the 6th.
- 12 Q. And then, what is the 5th? What is its percentage?
- 13 A. First of all, let me say this --
- 14 | Q. Hold on. What's the 5th, first?
- 15 A. The 5th is 46 to 53.
- 16 Q. Forty-seven percent would be a percentage that voted for
- 17 | Biden. So, you've got -- now you've changed the complexion of
- 18 | the districts --
- 19 A. Complexion, good word. Go ahead.
- 20 | Q. Thank you. And so, you've got now in your districts in
- 21 | your map that you drew up, you've created two districts that,
- 22 | based on the political data, would support a Democratic
- 23 candidate, correct?
- A. If you believe that the Biden/Trump numbers represent a
- 25 | truly partisan split, then, yes. I'm not sure they do.

Q. But that's not what he said, is it? Wasn't his reference -- he said -- I think I wrote it down twice. He said: "This is not a partisan gerrymandering plan." He didn't talk about politics wasn't involved, did he?

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A. Well, if it's not a partisan gerrymandering plan, you

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just said it was. Mine was.

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No -- that's right. I said partisan gerrymandering, that's got a specific meaning under the law, doesn't it?

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Yes, it does. But --Α.

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Q. Okay. And politics is something different --

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Α. If I could finish. My position is: We never discussed any Democratic/Republican vote in any district during the

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entire debate. No chart like this was ever submitted to the

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Senate, or submitted to the committee, or submitted to anybody

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as a way to either defeat a plan or pass a plan.

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Senator, with all due respect, and you just testified in Q.

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that clip, and you complained about Senator Rankin

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interrupting you and giving you partisan data. So, he

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clearly -- you clearly in your debate talked about political

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things.

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He did. That's the first time and only time I ever heard Α.

17 about it.

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The note that was just passed up, just so you know -- you

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might not have seen this, but I want to be clear for the

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record, that all of these charts for every plan that was submitted in a timely fashion is on the Senate website under

redistricting.

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MR. TYSON: So I'll ask the Court to take judicial

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notice of that now.

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THE WITNESS: But let me say this: When Senator

1 Campsen said that we weren't going to consider any of this, it

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2 was irrelevant. I mean, I never -- all I looked at --

BY MR. TYSON:

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- Q. That's your opinion, though, right? You're saying it's irrelevant because you didn't like it?
- A. Show me one minute, one second of debate on either the committee or on the floor, concerning partisan divisions other than what Senator Rankin said.
 - Q. Senator, that's a good segue. Let me make sure I understand how you decide to vote on different decisions. You take in public input, don't you?
 - A. Yes.
 - Q. Okay. And you take in what the data set says, correct?
 - A. Yes.
- Q. On whatever issues, you take in a variety of information, correct?
 - A. Much of it by the advocate, saying this is why we're doing it, this is what matters, it's the benchmark plan, and we're just going to tweak the benchmark plan.
 - Q. And when you're making that decision -- or let's step back -- any member of the General Assembly is making that decision, wouldn't it be fair to say that they would look at the partisan data to determine how he or she should vote?

 A. I don't -- well, let me say this. I didn't. I didn't
- when I drew up my plan. And they never advocated, you know,

that my plan would result in a partisan benefit to Democrats.

I never advocated that their plan would result in a partisan advantage to Republicans.

Again, what we're trying to do, this isn't about dividing the state up based on partisan concerns or race. This is about coming up with a plan that doesn't cut county, or city, or precinct boundaries. It's coming up with a plan that's compact, which what we passed was not; contiguity, where you have to cross rivers to stay in the same district, is not; where race appears, to me, to have played the primary concern -- and, of course, I think the problem is that some of my Republican cohorts believe that race and party are the same thing. I disagree vehemently.

- Q. Senator, I'm going to move forward a little bit. At the January 13th committee meeting, you and Senator Campsen had a colloquy. Do you remember that? And you talked about this racially polarized voting analysis?
- A. Yes.

- Q. I think we saw clips of it. Senator Campsen said he didn't consider race when crafting the plan, correct?
- A. Correct.
 - Q. And he told you that if he did an RPV analysis during the crafting of the plan, it potentially could result into taking race into account, correct?
- A. He did.

- Q. And he told you several more times he didn't look at race, instead, he only looked at political data, correct?
- 3 A. He said he looked at data.
- Q. And you don't have any evidence here today showing that
 Senator Campsen did use race when drawing the districts, do
 vou?
 - A. Looks like a duck, quacks like a duck.
- Q. Do you have any specific evidence besides just saying something like that?
- 10 A. Well, I was never in the room when the plan was drawn, so
 11 I have no idea.
- 12 Q. You say race is the only plausible explanation for why
 13 the map was drawn the way it was.
 - A. Yes.

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- 15 Q. Have you gone to talk to Will Roberts and asked him why
 16 it was drawn certain ways?
 - A. Will Roberts was sitting there while I was questioning Senator Campsen. Charlie Terreni and the others were providing Senator Campsen with the answers. I felt like if there was some rational explanation, I would've heard it from Senator Campsen or staff. It's not my job to -- my job is to question the proponent of the plan, not to go to staff.
 - Q. And did you do that?
 - A. I did.
- 25 Q. After that meeting on September 13th, when Senator

1 Campsen tells you directly on the public record that he didn't

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- 2 use race at all in crafting the plan, did you go talk to you
- 3 him after that and say, okay, you're not using race, what did
- 4 you use?

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- A. The benchmark plan, was his response.
- 6 Q. So, you did talk to him?
- 7 | A. I did.
 - Q. Let me just look through this. I want to be cognizant of the Court's time, but I want to make sure that we get plenty in the record to respond to that.
 - You said your plan only had six splits. The passed plan only had 10 splits of counties, correct?
 - A. The plan that passed split 10 counties, eight of which were on the border of the 6th.
 - Q. And you know in the benchmark plan there were 13 county splits, correct?
 - A. Terrible plan.
 - Q. So they reduced the number of county splits, right? They used your criteria, they used their criteria, and they tried to reduce the county splits, correct?
 - A. Yes.
- Q. You just want them to go further, which I understand
 that's your opinion. You've got a different plan. Your plan
 provides a different way of doing it, correct?
- 25 A. And provides compactness, less county splits, less city

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splits, less precinct splits, contiguity, and not these

2 bizarrely shaped districts, as you see in District 6, again,

which goes from Lake Murray to the Atlantic Ocean. Why? I

mean, what are the people -- and I represent the people on

Lake Murray. They don't care about what's going on in

Charleston, or on the coast, or on an island. I mean, this is

the only district, the 6th, that goes that distance.

- 8 Q. That's a great comment. You've complained about the 6th
- 9 throughout your testimony today, right?
- 10 A. Correct.
- 11 Q. And you know in this complaint -- or maybe you don't
- 12 know. But the plaintiffs don't challenge the 6th
- 13 Congressional District at all.
- 14 A. Really?
- 15 | Q. It's not -- they believe -- they have not challenged it.
- 16 A. Okay.
- 17 Q. Okay. On the floor, you said, "One of the attractive
- 18 things of my plan is that the congressional districts will be
- 19 competitive," right? And that's this notion that you were
- 20 | talking about of having competitive districts with --
- 21 A. Yes.
- Q. Okay. You said, "They're not Democrat or Republican
- 23 districts" --
- 24 A. Right.
- 25 | Q. -- "they're districts in my plan where the 1st and the

1 | 5th would be competitive." That was your testimony?

- 2 A. Well, I mean, what I'm trying to point out is, because
- 3 | there is a homogenization, if you will -- you know, I'm over
- 4 70 years old. I was taught and brought up that America is a
- 5 melting pot, that people put aside their racial, their ethnic
- 6 backgrounds and come together. I believe that. I still
- 7 | believe that. My plan would promote that. The plan we passed
- 8 | would continue to create divisions based on race.
- 9 Q. And what it sounds like to me is what you're arguing or
- 10 advocating, I should say, is a more politically balanced plan,
- 11 | correct?
- 12 A. A more --
- 13 Q. And that's not a bad I'm not --
- 14 A. I mean, a plan that's not as racially divisive, is the
- 15 ∥ way I'd put it.
- 16 Q. But you're talking about politics --
- 17 A. No. I'm talking about race.
- 18 | Q. Okay. When you say that they're not Democrat or
- 19 Republican districts and they would be more competitive --
- 20 A. Yes.
- 21 \ Q. -- that sounds, to me, very partisan, very political.
- 22 A. You're entitled to your opinion.
- 23 | Q. As are you.
- 24 A. Yes. Okay.
- 25 | Q. And you know politics better than most, correct?

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- A. There are some that believe that, and some that don't.
- Q. You were the chairman of the State Democratic Party,
- 3 correct?

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- A. Yes.
- Q. And so, you understand what partisanship means and is all about, right?
- A. As chairman of the Democratic Party, that was my job, yes.
- 9 Q. And you're a member of the Democratic Caucus in the State
 10 Senate, right?
- 11 A. You've got to be one or the other, yes.
- 12 Q. And you understand that this process of redistricting is inherently political, correct?
 - A. There's a political overlay, no question. But the political overlay ought to be restrained by the sense of racial equality and decency.
 - Q. Mr. Freedman asked the question talking about increasing the 1st Congressional District a point and a half toward the Republicans, so that would lean more on the Republicans. Did you hear it -- I think you testified that you understood that that was the Republican objective or the majority objective, right?
 - A. Well, that was the majority result, yes.
- Q. And I think you testified earlier that you knew that there was a lawsuit at the time of the meeting where you

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- 1 discussed this racially polarized --
 - A. Didn't know at the time.
- 3 | Q. Okay.

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- A. I found out afterwards.
- Q. Let me ask you about that. The plan, just on a quick
- 6 | timeline -- let's make sure you and I are on the same page.
- 7 The plan was released on a Tuesday -- the staff plan was
- 8 released. Let me ask you -- hold on, excuse me about that.
 - The staff plan is a staff plan, correct?
- 10 A. Correct.
- 11 Q. So, the staff drafts the plan?
- 12 **A**. Right.
- 13 Q. So, if you had input or Senator so-and-so had input, then
- 14 | it's not a staff draft plan?
- 15 ■ A. No, it would still be a staff draft plan, they'd just
- 16 have input from different senators, or other people -- the
- 17 National Republican Party, apparently.
- 18 Q. But you've got to start somewhere, and so the staff
- 19 drafted a staff plan and put it on the table, correct?
- 20 A. Correct.
- 21 Q. And that was on November the 23rd?
- 22 A. The week --
- 23 | Q. The Tuesday before Thanksgiving?
- 24 A. Right.
- 25 | Q. And then you approved it on the January 20th, correct?

- 1 A. I didn't approve anything.
- 2 Q. Well, excuse me, the General Assembly approved the map --
- 3 A. Correct.
- 4 Q. -- two months later? And you had enough time in that
- 5 process to go hire a consultant and draw a map, correct?
- 6 A. Correct.
- 7 Q. And then you had enough time in that process to get it up
- 8 at the committee level, right?
- 9 A. Correct.
- 10 Q. And then so it was part of the debate, correct?
- 12 Q. Yes, sir.
- 13 A. Two and 2A, yes.
- 14 Q. Yeah. On the floor when that plan came back up, you,
- 15 again, asked Senator Campsen about his use of race in drawing
- 16 | the maps, and he told you again numerous times he didn't look
- 17 at race?
- 18 A. Correct.
- 19 Q. Okay. And Senator Campsen also said on the floor
- 20 debate -- I just want to get your take on this. He said he
- 21 | thought it was valuable to have two congresspersons
- 22 representing Charleston County, didn't he?
- 23 | A. He did.
- 24 | Q. And that's a legitimate nonracial reason, isn't it?
- 25 A. It's a nonracial reason.

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- 1 Q. You might not agree with it.
- 2 A. Right. I don't think it's legitimate. I think it
- 3 | violates one of the basic principles of keeping counties
- 4 whole.
- 5 Q. And you said on the floor that the plan we just passed is
- 6 one constructed to meet some arcane political goal, right?
 - A. Yes.

- 8 Q. Just quickly on just some numbers. On the 6th
- 9 Congressional District, the BVAP went down in the enacted
- 10 plan, right?
- 11 A. Correct.
- 12 Q. And then in the 1st Congressional District in the enacted
- 13 plan, the BVAP went up, right?
- 14 A. Correct.
- 15 Q. So, the 1st Congressional District has to lose 85,000
- 16 people in its BVAP to stay the same, right?
- 17 A. Yes. And I guess, you know, how you meet that goal, how
- 18 many counties you split, how many precincts you split, can you
- 19 keep communities of interest together and accomplish the same
- 20 | -- and maybe have the same BVAP when you get done? And I
- 21 | think even under my plan, Congressman Clyburn's district, the
- 22 | 6th District, the BVAP went down.
- 23 | Q. Senator, not to belabor the point, but just on your draft
- 24 plan that you had drafted, it uses the criteria in a different
- 25 way than the enacted plan, correct?

- A. I'm not sure what you mean by that.
- Q. If you take -- let's pull that up.

MR. TYSON: Can we pull his draft plan up?

THE WITNESS: You're talking about 2 or 2A?

MR. TYSON: 2A.

THE WITNESS: Okay.

MR. TYSON: It's Senate 30A, I think is the exhibit.

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JUDGE GERGEL: Mr. Tyson, are we going to be much

longer?

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MR. TYSON: No, sir.

JUDGE GERGEL: I'm just trying to figure out whether we can finish Mr. Harpootlian before lunch, or whether we need to bring him up this afternoon. We've been going for almost two hours here, so --

MR. TYSON. Three minutes. Three minutes for me.

THE COURT: Okay. Go for it.

BY MR. TYSON:

- Q. Senator, I'm just showing you your draft map. If you look at the 7th Congressional District -- I'm colorblind, so I have no idea what that color is, but the one that starts in Horry County and works its way down, do you see that?
- A. Yep.
- Q. That doesn't look anything like the enacted plan, does it?
- 25 A. No.

Q. And so, over in the far left corner is Dorchester County, and then you go all the way up to Horry County.

A. Right.

- Q. Are those communities of interest?
 - A. Well, you know, Dorchester and Berkeley used to be in the same district with Horry and Georgetown. And certainly the people from Berkeley talked about how much they work with the people in Dorchester, so I felt -- and, again, they're kept whole.
 - Q. I understand that.
- A. The whole idea was: How many counties can we not have to split up? Yes, that's what we did. Yes.
 - Q. And my point was, I guess in doing so, you made that decision that you thought making four less counties whole was okay to draw some plan that completely distorts the 7th District, correct?
 - A. Distort's the wrong word. I would argue that having Horry and Marion County and some of these other counties that are not anywhere near the coast, have no economic interest in the coast, is not a community of interest, and having the 5th basically beyond the North Carolina border, I think gives them much more with York, Chester, Lancaster, Chesterfield -- again, these are counties that are kept -- Fairfield, Kershaw, Lee, Darlington, Florence, and Marion -- all together. The Pee Dee is together.

- 1 | Q. It's just a different way of doing it, though, right,
- 2 | Senator?
- 3 A. A better way, yes.
- 4 | Q. In your opinion?
- 5 A. In my opinion.
- 6 Q. And I think you testified earlier that you didn't like
- 7 | the explanation that Congressman Wilson, for the 2nd District,
- 8 | the General Assembly abused the 2nd District and drew it in a
- 9 way that encompassed Fort Jackson, right?
- 10 A. Right.
- 11 Q. I think you said it was "ridiculously absurd"?
- 12 A. Yes.
- 13 Q. But there could be somebody that would think differently
- 14 and want to draw it that way, correct?
- 15 A. Correct.
- 16 Q. And, Senator, I don't know if we got an answer on the
- 17 | question I asked you, but your plan went from the 6-1 GOP
- 18 advantage to a 4-2 GOP advantage, using that criteria?
- 19 A. If you assume Black people will vote uniformly
- 20 Democratic, absolutely.
- 21 Q. Partisan. I'm not asking it on racial, I'm just talking
- 22 about on partisan reasons.
- 23 | A. Again, if you assume that the pigmentation of your skin
- 24 | is consistent with your party affiliation, yes.
- 25 | Q. Thank you, Senator. I appreciate your time.

1 A. Uh-huh.

THE COURT: House, cross?

MR. MOORE: Yes, sir, your Honor.

JUDGE GERGEL: Mr. Moore, I don't want to cut you off. If you're going to be a while, I think we're going to need to break.

MR. MOORE: I'm sort of wondering what your Honor means by "a while." I'm just going to be 10 or 15 minutes. And I'll try to keep it under 15 minutes. And I'll try to keep it under that if I could, but I can't promise you.

JUDGE GERGEL: Yeah. See, my difficulty here is we may have redirect. So, I think we need to break. We'll be back in an hour.

MR. MOORE: Yes, sir.

(Lunch recess)

THE COURT: Please be seated.

Let me raise a couple matters, if I might. We were given the benefit of the -- I guess it's the League of Women Voters Plan. And Judge Lewis and I were spending a lot of time studying it yesterday. It was very worthwhile. And I want to get a list here of colored maps we would like. Look at y'all. You already got them. Let me tell you what we need and see if you've got them.

I definitely need the enacted map. That's very important. The 2012 map. Y'all have been putting these up

for us. We have the League map, so you don't need to duplicate that. They call it the Harpootlian map. I don't want to keep calling it the Harpootlian map. What can we call it?

MR. FREEDMAN: Senate Amendment 2.

JUDGE GERGEL: Thank you. Senate Amendment 2.

MR. CHANEY: It's 2A, your Honor.

JUDGE GERGEL: 2A. Thank you. And the NAACP map 1 and 2. And then we saw something called the Senate staff plan, right? We would like all of those. It just helps us understand the geography so much more. If you've already got some of them, that's absolutely fantastic.

MR. FREEDMAN: We only have two of the five that you asked for, Judge.

JUDGE GERGEL: Good. We'll take whatever you've got.

And I'm sure y'all can help us get the rest. Y'all throw
those up on the screen left and right, and by the time our
eyes focus on it, it's gone.

MR. FREEDMAN: So, we are handing up the Senate

Amendment 1, which is the enacted plan; and Senate Amendment

2A, which is the Harpootlian --

JUDGE GERGEL: I don't want to call it the Harpootlian Plan because he enjoys it too much.

I also want to clarify something. I want to make sure I understand a little bit of the post-*Backus* history

here. Mr. Tyson asked Mr. Harpootlian about that. And let me give you what I understand.

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Mr. Tyson, you were on these pleadings, so you're going to be the world's expert on this. Okay.

As I understand it -- and I'm not going to hold you

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to these dates, I just went through and pulled them. The *Backus* panel decision was March 9, 2012. The Supreme Court affirmed the *Backus* panel decision on October 1, 2012. The Supreme Court issued its decision in *Shelby County* on June 25, 2013. On August 29, 2013, the plaintiffs in *Backus* moved to

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set aside the prior order on the basis of *Shelby County* under Rule 60(b)(5) and 60(b)(6).

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MR. TYSON: At the district court.

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opposed that -- appropriately, Mr. Harpootlian -- on the basis

JUDGE GERGEL: At the district court. The defendants

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that's not a proper basis for relief from a post-judgment

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MR. TYSON: That's right.

decision of a court.

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JUDGE GERGEL: And the court granted that on

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March 10, 2014. The plaintiffs then appealed to the U.S.

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Supreme Court on a direct appeal, seeking to overturn the

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panel's decision on Rule 60(b). Again, the defendants moved

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to dismiss the appeal, that it was not appropriate for a direct appeal from a three-judge panel on a Rule 60(b) for

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60(b) relief. Again, that was clearly correct. And the

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Supreme Court, on October 6th, 2014, dismissed the appeal for lack of jurisdiction.

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Does that all sound right, Mr. Tyson?

MR. TYSON: Yes, your Honor.

JUDGE GERGEL: So, based on that, I just want to make sure neither the panel nor the Supreme Court addressed on the merits Mr. Harpootlian's claim that the *Shelby County* decision affected the constitutionality of the 2012 plan; is that fair? They never addressed the merits?

MR. TYSON: They didn't go back to the merits based on the procedural, yes.

JUDGE GERGEL: Which was completely correct?

MR. TYSON: That's right.

JUDGE GERGEL: And no court has addressed the *Shelby*County impact on either the 2012 or the 2022 plan, correct?

MR. TYSON: Correct.

JUDGÉ GERGEL: That's for us to determine if relevant at all.

MR. TYSON: That's right. Thank you, your Honor.

JUDGE GERGEL: Okay. I just wanted to make sure I had that, because the question of Mr. Harpootlian kind of caught me that it was contrary to my understanding of that case history, which sort of implied the Supreme Court, on the merits, had rejected his *Shelby County* argument. And I don't think anyone's ever really addressed it.

Is that fair, Mr. Tyson?

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MR. TYSON: I think that's fair, but -- yes, your Honor, that's fair. I'm not going to argue with you.

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JUDGE GERGEL: I'm very precise.

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MR. TYSON: Thank you.

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JUDGE GERGEL: Thank you. Okay. Please continue.

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Mr. Moore?

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MR. MOORE: Yes, sir, your Honor.

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JUDGE GERGEL: Most people would enjoy the

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opportunity to do what you're getting ready to do. They might

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take numbers to line up after you.

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MR. MOORE: As I was going to say, and as I will say,

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I would like to say I have no questions, but I can't resist.

MR. MCCRE: Well, I appreciate that. I'm assuming,

JUDGE GERGEL: I want you to know that one time I was

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JUDGE GERGEL: No, you cannot resist. I would make

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you ask questions.

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as I told Senator Harpootlian outside, you're not going to

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give me three hours for credibility issues, so I will cut to

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the chase.

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on a three-judge panel involving -- Mr. Harpootlian had the

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plaintiff's case, and he was not winning the case. And he

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asked to waive his closing argument, and I would not let him.

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All right. Go ahead.

MR. MOORE: So, with that in mind, your Honor.

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CROSS-EXAMINATION

BY MR. MOORE:

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- Q. Senator Harpootlian, I'm going to try to be brief. I promise that.
- So, I heard your points in cross-examination and direct examination about social, political, and racial stratification. And I agree with your comments, okay, for whatever that's worth.

But you have been a Democratic officeholder for a number of years in various positions, correct?

- A. Yes.
- Q. Okay. You were elected solicitor as a Democrat, correct?
- A. Well, county council before that, as a matter of fact.
- Q. County council, then solicitor, ran for AG as a Democrat, and you're now a sitting Democratic state senator, correct?
- A. Chairman of the Democratic Party twice in between.
- Q. I was going to get to those, but you helped me, so that's fine. So, twice. Not just once, but twice, correct?
- A. Correct.
 - Q. And as a lifelong Democrat, you are a little unhappy about the fact that the Republican Party has become the dominant political party in the state during your lifetime, correct or incorrect?
- A. A little unhappy about the Republican Party? I mean, I

think the older I have gotten --

Q. Yes, sir.

- A. -- the less I blame it on the Republicans.
- Q. I'm not talking about casting blame, okay?

A. But you say "unhappy." But let me explain. When we were doing the Senate reapportionment plan, I went to a number of my colleagues, African-American colleagues, and indicated to them that rather than attempting to keep an African-American population of 50 percent or close to it, that they could do themselves and their constituents a service by getting down to something where they would still — the minority community still would have the opportunity to pick their candidate of choice but put them in a position where they would be able to talk to White voters and try to build a multiracial constituency. Roundly rejected. Not even close.

So, when this plan came up, it was clear to me the problem lies not with a dominance of one party or another party, the problem is that those of us that draw these plans are interested in perpetuating what has happened in the past. And maybe it's like thermodynamics or the law of physics. People do not give up or risk the loss of political power willingly, even if it is in the best interest of the people in the state. To prove my point, I gave up my district. I mean, I was not -- putting my money where my mouth was. And no one -- and I explained that. Got nowhere.

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- Q. But with respect to giving up your district, you're now paired with a Democratic incumbent, correct?
 - A. Yes.

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- Q. Okay. But that Democratic incumbent isn't running in two years, correct?
- 6 A. No. He's running.
 - Q. Okay. All right. I may have heard differently from his daughter, but I'll keep going.
 - A. Well, I talked to him, he told me he's running.
- 10 ∥ Q. Okay. All right.
- 11 A. So, he's not running? Wait a minute. Wait a minute.
- His family has indicated he's not running? So I can stop
- 13 raising all this money?
 - Q. I can't answer this question, Senator Harpootlian.
 - THE WITNESS: Your Honor, this is very valuable to hear.
 - MR. MOORE: You and I can have this discussion later, Senator Harpootlian.
 - THE WITNESS: Thank you.

BY MR. MOORE:

- Q. And so your current House district --
- 22 A. Senate.
- Q. Excuse me. I'm sorry. Your Senate district, your
 previous Senate district -- or I guess it's your current, but
 in the enacted plan covers both Richland and Lexington

- Counties, correct, parts of it?
- 2 A. Yes.

- Q. And you've brought suits in the past -- and Judge Gergel
- 4 | just went over the history of *Backus* -- because you care
- 5 passionately about redistricting issues, don't you?
- 6 A. I have.
- 7 | Q. Okay. And, as I think you told the Senate in your
- 8 comments on January 20th, you ran for the Senate in part to
- 9 try to use the legislative process to change the map issue
- 10 that you saw, correct?
- 11 A. Absolutely.
- 12 Q. Okay. And when you couldn't change it, you did what you
- 13 very effectively do, which is point out what you saw as
- 14 | vulnerabilities in that plan on the record, correct?
- 15 A. I saw it more as trying to persuade people there were
- 16 | vulnerabilities and they should change their position, and we
- 17 should adopt a different plan.
- 18 | Q. But ultimately when you -- I think you used the phrase,
- 19 | "train was out of the station."
- 20 | A. Right.
- 21 | Q. When you saw that, you did point out the vulnerabilities
- 22 | that you saw on the record, correct?
- 23 | A. Well, you know, I held out hope -- and I look back on it
- 24 | now, foolishly -- that some of the members, the more
- 25 reasonable members of the Republican Caucus would see this for

what it was. And, by the way, they really didn't have a dog in the fight -- the senators didn't -- on the Congressional Plan. I mean, as far as I know they weren't running for Congress. So, I thought maybe I could persuade them to persuade Senator Campsen and the rest of the Republicans to tweak it, modify it. The Charleston piece just made no sense. But, you know, even at my age, I, perhaps, have a bit of naivety left in me.

- Q. And because you care passionately about these issues, you paid money out of your own pocket to get Mr. Oppermann to help you draw a map, right, that you thought would be more competitive, correct?
- A. Well, I don't know if it's because I care passionately about these issues. I just thought we were getting railroaded, and I thought we ought to have a -- well, take that back.

Is there -- was there an alternative which met all the criteria which would do the sorts of things -- keep Charleston whole, minimize, county, city, precinct, all the criteria we're talking about, contiguity, compactness, is there an alternative? And he came back with one.

My primary concern was, if the benchmark plan is not where you start or necessarily start -- well, I mean, you start there, but are you committed to -- are you mandated to starting there and tweaking it? If not, then what would it

- 1 look like? And my plan, 2A, was that.
- 2 | Q. Okay. And I'm going to get to that point in a few
- 3 minutes. So, when you ran for the legislature, you ran for
- 4 | the Senate, not the House, correct?
- 5 A. Correct.
- 6 Q. Okay. And you were elected to the Senate, not the House,
- 7 correct?
- 8 | A. Yes.
- 9 Q. And you would agree with me that the enacted map, which
- 10 was I guess Senator Campsen's Amendment 1, is a Senate map not
- 11 | a House map, correct?
- 12 A. Correct.
- 13 Q. Okay. And you didn't involve yourself with the House
- 14 process, did you?
- 15 \blacksquare A. Oh, we don't in the Senate we don't involve ourselves
- 16 | with the House It is a disagreeable idea, actually.
- 17 | Q. I understand that, Senator Harpootlian. And so, you
- 18 can't speak to its process, can you?
- 19 A. The House?
- 20 | Q. Yes, sir.
- 21 A. In the general terms I could, but not on this
- 22 specifically. The reason we're coming back next week --
- 23 | two weeks from now on abortion is because of the House
- 24 process.
- 25 Q. Yeah. I'm talking about this bill.

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- A. No, no, I don't know about this bill specifically.
- 2 Q. Okay. All right. And you would agree with me, I hope,
- 3 | that you're a lawyer, right?
- 4 A. It's rumored.

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- 5 Q. Okay. You're a talented lawyer, right?
- 6 A. Oh, I think so.
- 7 Q. Okay. And you're a skillful cross-examiner, are you not?
- 8 A. Oh, I suppose.
- 9 Q. Okay. And we've seen an example of that today --
- 10 A. Is there more?
- 11 Q. Yes, there is. There is. Don't worry. Okay.
- 12 | There is.

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- And we've seen an example of that today because you sort of engaged with a skillful cross-examination of Senator Campsen on the Senate floor, didn't you?
- A. Well, you know, Senator Campsen is a lawyer, I'm a lawyer. I had questions for them. If you think that was skillful, thank you so much. By the way, I think you're a very skillful cross-examiner and lawyer. You and I have done a number of cases together on -- I don't know if on the same side, but on a number of times on different sides.
- 22 Q. We've usually been on different sides.
- 23 | A. Yes.
- Q. And I think you spent about nine pages doing that cross-examination, right or wrong, give or take?

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- A. It seemed so much quicker.
- Q. All right.
- MR. MOORE: One second, your Honors. Excuse me.

4 BY MR. MOORE:

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- 5 Q. And throughout the process -- correct me if you disagree
- 6 -- you took an opportunity to educate your Senate colleagues
- 7 | about redistricting and the laws applicable to it from your
- 8 own perspective; is that right or wrong?
 - A. Yes.
- 10 Q. Okay. All right. And I think you may agree with this
- 11 next point, Senator Harpootlian. Let me know if you disagree.
- 12 Like a number of people, you occasionally use sarcasm to make
- 13 a point, correct?
- 14 A. I've heard that characterization.
- 15 | Q. Okay. I mean Think -- correct me if I'm wrong --
- 16 we've heard immaculate conception --
- 17 A. Immaculate deception.
- 18 Q. Okay. Then I heard it wrong. Immaculate deception.
- 19 A. Right.
- 20 Q. Okay. We've heard Frankensteining?
- 21 A. Frankensteinian.
- 22 | Q. Frankensteinian.
- 23 | A. I'm not sure -- that's not really a word, but I think
- 24 | I've coined that word for this particular plan.
- 25 | Q. And I believe that with respect to your plan, which I

guess we're now referring to as Senate Amendment 2, you called it "a thing of beauty," correct?

A. Well, I guess I got that from the former president, you know, who kept saying: It's a beautiful thing, it's a

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- beautiful this, it's a beautiful that. It's rubbed off on me.
- Q. But so, you sometimes use sarcasm to make points in matters that you believe are important to you, correct?
- 8 A. Occasionally.
- 9 Q. Okay. And you've done so as a lawyer in court?
- 10 A. Yes.

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- 11 Q. Okay. You've done so as a party chair, correct?
- 12 A. Oh, absolutely.
- Q. Okay. And you've done so as a lawyer legislator, correct?
- 15 A. Yes.
- Q. Okay. And so, you would agree with me that just because a public official uses sarcasm or levity in regards to an important matter, that doesn't mean that they don't care about the matter at issue, does it?
- 20 A. No.
- 21 Q. Okay.
- 22 A. I mean, I agree with you.
- Q. So, I just want to make sure I went over all of my points.
- 25 And, as I believe you told Mr. Tyson, you agree that,

whether we all like it or not, redistricting is a political
process, correct?

- A. Absolutely.
- Q. Okay. All right. And you certainly discussed politics in your remarks on January 20th, 2022; is that correct?
- 6 A. Politics?

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- Q. You discussed political issues. That's probably a better phraseology.
 - A. You'd have to be more specific. I mean, everything that's done in the Senate has a political overlay, whether it's this bill or any other bill.
- Q. Okay. And that's a part of our political process, like there's a political overlay on everything that happens in a legislature, in your coinion; is that correct or incorrect?
 - A. It's correct.
- 16 Q. It's all political overlay?
- A. Yeah. I mean, we're political -- we're elected, which is politics, and then we participate in dealmaking -- I know that sounds shocking -- but trading votes, etc., that's a political process.
 - Q. It's all about compromise, at the end of the day, right?
- 22 A. It should be.
- 23 Q. It should be about compromise.
- 24 A. It should be, but this bill was not.
- 25 Q. Okay. I understand your point, Senator Harpootlian.

And, whether someone said it or not, you understood that Republican senators were interested in preserving their six-to-one advantage in Congress, correct? You understood that?

- A. In spite of using racial gerrymandering, yes, or, I mean, the only way you get there, I believe -- I mean, again, if you assume African Americans will only vote for a Democrat, yes.
- Q. But, again, you understood that they were trying to preserve that six-to-one advantage, correct?
- A. Using racial preference as a way to get there, yes. Which, look, if they hadn't cut lones in precincts and counties and done all this stuff to move Black people around -- you know, it happens all the time up north. Nobody challenges it -- or rarely challenges it. But when you start using race as a proxy, or a party as a proxy for race, that's wrong.
- Q. And, correct me if I'm wrong, okay, your proposed map, which is, I guess Senate Amendment No. 2 --
- A. Right.

- Q. -- was designed, at least in part, to counter that proposal and to make -- let me finish my question -- and to make certain districts more competitive; is that correct or incorrect?
- A. Competitive for both Black and White votes.
- 25 Q. Okay. All right.

MR. MOORE: Now, Ms. Leclerc, we can pull up that map, because I have a couple of questions about it.

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THE WITNESS: You're on 2A?

MR. MOORE: Yes, sir.

BY MR. MOORE:

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- Q. Okay. And so, one of the things that you set out to do was to keep the county of Charleston whole; is that correct?
- A. Yes, uh-huh.
- 9 Q. Okay. But if you look with me sort of in the corner here
- 10 | -- you see the point I put? You split York County in your
- 11 map; is that not correct?
 - A. Yes.
- Q. Okay. And York County is a Republican-leaning county, correct?
- 15 | A. Yes.
- 16 Q. Okay. It's the source of extreme population growth in the last census, correct?
- 18 **Ⅱ** A. Yes.
 - Q. Just like Charleston County was the source of extreme population growth in the 2020 census, correct?
- 21 A. Correct.

correct?

Q. Okay. And you also -- and I have to get to this I guess
pink and blue that's sort of the juxtaposition of four and
three. You split Greenville County in your proposal; is that

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- A. Yes, uh-huh.
- 2 Q. Okay. And that is also a large populous county, correct?
- 3 A. Correct.

- 4 Q. Okay. And you split the city of Greenville from a
- 5 portion of the county, correct?
- 6 A. Correct.
- 7 Q. And Congressional District 4, for better or for worse,
- 8 has usually been Spartanburg and Greenville, or substantial
- 9 portions of both of those, correct?
- 10 A. Correct.
- 11 | Q. Okay. And so, do you know, Senator Harpootlian, if in
- 12 doing your split you would pair two incumbents, Representative
- 13 Timmons and Representative Duncan Meggett?
- 14 A. Yes.
- 15 | Q. Okay. All right. And do you know Ralph Norman is the
- 16 current incumbert for Congressional District 5, correct?
- 17 A. Correct.
- 18 Q. Okay. It appears that you moved him into Four; is that
- 19 right or wrong -- or do you know?
- 20 A. I don't think -- I think that's wrong.
- 21 | Q. All right. You think that's wrong. But, again, just so
- 22 | we're clear, you preserved Charleston, but you split York and
- 23 you split Greenville?
- 24 A. Yes.
- 25 | Q. Okay. And both of those are typically viewed as

Republican counties and Republican strongholds; correct or incorrect?

A. Correct.

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- 4 Q. Okay. All right.
- 5 A. But can I explain?
- 6 Q. Absolutely, you can.
- A. So, Charleston was split on the basis of race. There's no other way to explain it --
 - Q. And I understand that's your opinion.
- 10 A. Could I finish, please?
- 11 Q. Yes, sir. Absolutely.
 - A. These other splits were based on -- there's no racial component to that. They were split because of huge population growth in Greenville and Spartanburg. Too much population for them to be in one district. Too much. So, they had to be split. And York County suffers from the same population explosion.

And, again -- and I think you'll hear from Mr. Oppermann later on, and he'll give you the specific ward and precinct, why we did this and why we did that. I wasn't taking notes at the time. But as I reviewed it, it made sense to me. Again, the idea was, Charleston had been split under *Backus* because of race.

- Q. In your opinion.
- 25 | A. Well, I'm drawing the map, so that's the only opinion

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- that mattered at that point.
- Q. On this map, right?
 - A. Correct.
- 4 Q. Okay.

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A. So, if you adopt the position that race -- and, again, the new map is even more egregious than the benchmark map, in terms of splitting it on race. If you're going to keep Charleston whole and not split it on race -- it has a diverse population, we've heard the numbers -- York, Greenville, Spartanburg, they're all white people, primarily. And so, there's not this racial split that we've talked about down

And, again, my goal, to reiterate, is to have districts in which white and Black people work together for the Democratic or Republican candidate. I'm not worried about electing Democrats. That's not why I did this plan. This plan is to counter what began with -- and I think wrongly was begun as a good, well-intentioned effort in the 70s and 80s by the justice department to give African Americans a chance to pick their candidate of choice. With -- I'm not done.

- Q. I'm waiting.
- A. Okay. You weren't going to.
- 23 Q. I was. But I'm waiting.
 - A. What has transpired since then is -- and, you know, the Backus case is the best example of it -- is when the justice

department stepped in and ratified this continued balkanization of our state by race. The justice department -- you know, I don't know if there are 70s liberals still out there or not, but their idea is: A Black person can't get a white vote in South Carolina.

That is no longer true. Steve Benjamin is an example of that. We've seen other African Americans elected in other places in the state where the district was majority Black -- I mean, majority white. So, when we do something like this and ossify that racial division, we don't give a chance for those seeds to take hold and develop.

And, by the way, the African-American leadership that continues to insist on a 50-percent-plus district is just as much at fault for perpetuating this system as those who insist that white people don't need to have Black people in their district. Okay. I'm done.

- Q. Are you finished now?
- A. Pretty much.
- Q. So, can I move on?
- A. Yep.

- Q. But I believe you said -- I counted three times in direct and the first cross -- that you shouldn't split county lines, right?
 - A. Yes.
- 25 Q. Okay. But your plan does split county lines, correct?

1 A. Correct. But I split six, they split 10. Of their 10,

2 eight are around the 6th, two are around the 6th on mine.

- 3 And, again, if racial gerrymandering is what motivated me to
- 4 do this, my plan resolves -- or partially resolves -- those
- 5 issues, at the expense, I would concede, of dividing some
- 6 counties but less counties than the Republican Plan had.
- Q. Okay. And you refer to the other plan as the Republican
- 8 Plan, right?
- 9 A. Well, the Republican majority passed it. No Democrats
- 10 voted for it.
- 11 | Q. Yes, sir. And so here's my point: You knew this plan
- 12 wouldn't pass the Senate, right? You knew it?
- 13 A. No, I didn't.
- 14 Q. And you knew even of it passed the Senate, it wouldn't
- 15 pass the House, right? You knew that?
- 16 A. I don't ever consider what the House is going to do.
 - Q. Okay. All right. So, you didn't consider that at all?
- 18 **|** A. Ever.

- 19 | Q. Okay. But you would agree with me again that if
- 20 Republicans are trying to maximize the ability to preserve the
- 21 | six-to-one advantage that they currently have in Congress,
- 22 | your plan did not do anything to help that, correct?
- 23 A. Well, two things I'd say about that. The first is this:
- 24 I mean, I know a number of Republican senators who I know
- 25 don't care about preserving a six to one. They're concerned

about their district, their state, their county, their city.

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This was something -- apparently orders came down from Washington, in this plan that everyone says they never looked at, to do that. That was the goal of the leadership. I think there's some senators had there been any -- any lead given by leadership to consider this stuff they would have modified the Campsen Plan. That's my belief from my personal discussions off the floor with other Republican senators who just said, you know, I'm on this committee, I won't be on this committee anymore, or, you know, this is leadership putting the heat on us to stay together.

- Q. And you know Lynn Teague, correct?
- 13 A. I do.

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- Q. And you communicated with her during the redistricting process, correct?
- A. I did.
- Q. Okay. And her organization was kind enough to produce a number of documents to us. But you had telephone conversations with her about the fact that you were developing your own map, correct?
 - A. Yes, uh-huh.
- Q. Okay. And I think you sent some shapefiles to her; is that correct? Someone on your behalf sent a shapefile --
 - A. Kelly may have. I don't know.
- 25 Q. Okay. That's fine.

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- 1 A. She may have asked for something. I may have instructed
- 2 -- I mean, if she asked for something, I would have told Joey
- 3 | Oppermann to send her whatever she wanted.
 - Q. Okay. And did you look at her map?
- 5 | A. I did.

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- 6 Q. Okay. And you would agree with me, would you not, that
- 7 her map -- or the League map -- and I guess there are two,
- 8 neither of those assist Republicans in maintaining a
- 9 six-to-one advantage, correct? You would agree or disagree
- 10 with that?
- 11 A. I'm not sure about that.
- MR. FREEDMAN: Objection. Beyond the scope of
- 13 direct.

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- 14 JUDGE GERGEL: Overruled. He's almost finished.
- MR. MOORE I am almost finished. I think I have one more question.
 - JUDGE GERGEL: That was a suggestion, Mr. Moore.
 - $$\operatorname{MR}.$\operatorname{MOORE}:$\ I$$ understand, your Honor. But I think I have one more question.
 - JUDGE GERGEL: Overruled.
 - THE WITNESS: My response to that question was: I don't know.
 - MR. MOORE: Okay. And I have one more topic. It may have two questions, your Honor. And it's completely off topic from this.

1 JUDGE GERGEL: Go ahead.

BY MR. MOORE:

Q. You're very familiar with Congressman Clyburn, correct?

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4 A. Yeah.

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- 5 Q. Okay. And you know that Congressman Clyburn zealously
- 6 advocates for the rights of people in South Carolina beyond
- 7 | the lines of those who live in CD 6, right?
- 8 A. Absolutely.
 - Q. Okay. You're also a senator, correct?
- 10 A. Yes.
- 11 Q. State senator. You advocate for the rights of South
- 12 Carolinians beyond not just the folks who live in the borders
- of your own senate district, correct?
- 14 A. Correct.
- 15 Q. Okay. All right
- 16 A. That's it?
 - MR. MOORE: That's it, your Honors.
- 18 THE COURT: Thank you very much, Mr. Moore.
- 19 Redirect?
- 20 MR. FREEDMAN: No redirect, your Honor.
- JUDGE GERGEL: Very good. Mr. Harpootlian, you may
- 22 step down.
- 23 Call your next witness.
- 24 | THE WITNESS: Your Honor, may I be excused?
- 25 JUDGE GERGEL: You may be excused, sir.

ROBERT OPPERMANN - DIRECT EXAMINATION BY MR. HINDLEY 963 THE WITNESS: Thank you. MR. FREEDMAN: Plaintiffs call Robert Joseph Oppermann. ROBERT JOSEPH OPPERMANN, having been first duly sworn, testified as follows: **DIRECT EXAMINATION** BY MR. HINDLEY: Good afternoon, Mr. Oppermann. Q. Α. Good afternoon. Could you state your full name for the Court. Q. Robert Joseph Oppermann. Α. Where do you live? Q. Α. Anderson, South Carolina. And how long have you lived in South Carolina? Q. My entire life. Α. Q. And can you describe your educational background. I graduated from the University of South Carolina School of Law in 2008. I received a Bachelor of Arts in History from the University of South Carolina in 2004 and graduated from Westside High School in Anderson, South Carolina.

- 22 Q. And what is your occupation?
- 23 A. I'm an attorney.

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- Q. And where do you work?
- 25 A. Anderson, South Carolina.

ROBERT OPPERMANN - DIRECT EXAMINATION BY MR. HINDLEY

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- Q. And what firm do you work for?
- 2 A. It's my firm, Oppermann Law Firm.
- 3 Q. And where else did you work before Oppermann Law Firm?
- 4 A. I previously have worked at the Tenth Circuit Public
- 5 Defender's Office in Anderson for several years. Before that,
- 6 at the South Carolina Department of Social Services I was in
- 7 | the legal office as a staff attorney in the Greenville office.
- 8 Prior to that, I was at the 11th Circuit Public Defender
- 9 | Office in Lexington, where I served as a juvenile defender and
- 10 did a number of other assigned tasks mostly in Lexington, but
- 11 also in Edgefield, Saluda and McCormick Counties. And prior
- 12 | to that, I had a firm with a friend and colleague from law
- 13 school called Willow Oppermann Law Firm.
- 14 Q. Do you work for the state or national Democratic Party?
- 15 | A. No.

- 16 Q. And do you work for the State Conference of the NAACP?
- 17 | A. No.
- 18 | Q. Do you work for the Legal Defense Fund or the American
- 19 Civil Liberties Union?
- 20 A. No.
- 21 | Q. And before going into the 2020 redistricting cycle, could
- 22 | you describe your involvement in redistricting?
- 23 | A. Yes. I was somewhat involved in the cycle after the 2010
- 24 census release, but more so in the 2020 cycle. But in the
- 25 2010 cycle -- and this would have been in 2011 -- I drafted

the county council plan for Kershaw County, and I also did

some work for the South Carolina Democratic Party, drafting

alternative redistricting scenarios for the State House, State

- Q. So, during the times you worked for city councils, were
- 6 those partisan or nonpartisan bodies?
- 7 A. Well, I've worked for several local government bodies.
- 8 In the 2011 cycle, I worked for the Kershaw County Council.
 - That was a partisan body. In South Carolina, county councils
- 10 all have partisan elections, but cities, municipalities,
- 11 school boards, that sort of thing it's elective.

Senate and U.S. House of Representatives.

- So, for the county governments that I've worked for, in 2011 I worked for Kershaw County, which was partisan. And subsequent to 2020, 2021 and 2022, I worked for Kershaw, York, Lancaster, and Bamberg counties. And those were all partisan bodies. The municipalities in the school district that I've worked for have nonpartisan elections.
- Q. And have you worked with both Democrats and Republicans?
- 19 A. Yes.

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- Q. And was your role with these councils nonpartisan?
- 21 A. Yes. I think of the four counties that I worked with in
- 22 this cycle -- usually you would be retained by the county
- 23 attorney or administrator, but of the four counties I've
- 24 worked for three had Republican majorities and one had a
- 25 Democratic majority.

1 Q. Let's turn to the 2020 cycle. How did you become 2 involved?

A. With respect to?

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- Q. The 2020 redistricting congressional --
- A. I was retained by Harpootlian Law Firm to assist in the drafting of maps.
 - Q. And when were you retained?
- A. That would have been late May or early June of 2021, if memory serves.
 - Q. And on a general level can you describe what you did as part of that retention?
- I want to speak carefully so as not to violate 12 13 attorney/client privilege and confidentiality. But since some 14 of my interactions with my client were in the presence of 15 others, and I don't deem describing that to be violating the 16 privilege, I can say, for those instances, I generated maps, 17 analyzed data, and spoke to groups or spoke to others about the redistricting process generally, particularly with respect 18 19 to senate districts and congressional districts.
 - Q. And in doing your work, what data did you look at?
- 21 A. The census data.
- Q. And from your review, what did you see concerning population shifts in South Carolina?
 - A. Broadly, populations in South Carolina grew from 2010 to 2020. In some counties it grew dramatically so that there

were a number of counties -- although kind of a surprisingly
small number of counties -- where the pace of growth was
higher than the state as a whole. There were some counties
where population declined, and there were other counties where
population grew slowly but didn't keep pace with the pace of

- Q. And can you describe which counties had this growth?
- A. The dramatic growth -- hopefully I'm covering all of them -- generally was in Horry County around the Grand Strand. It was in the Charlotte suburbs in York County and Lancaster. Also in the Charleston area -- this is visible in Charleston,
- Berkeley, and Dorchester, and Beaufort, and around a little bit in southern Jasper County as well.
 - Q. And how about Charleston County?
 - A. Dramatic growth in Charleston County.
- 16 Q. And now you mentioned you studied maps; is that correct?
 - A. Yes.

growth statewide.

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- Q. And what maps do you recall reviewing?
 - A. Prior to becoming directly involved in this process, certainly would have reviewed the enacted map from 2011, which is governed for the last 10 years. And I also followed the General Assembly's redistricting website, so I had an opportunity to see the proposed staff plan, several alternatives, and maps as they were posted on the website.
 - Q. Did you review the Campsen Plan?

A. I take it when you say "Campsen Plan," that you refer to the plan that was ultimately enacted and was also called Senate Amendment 1. Yes, I did.

Q. Let's turn to those plans.

MR. HINDLEY: Mr. Najarian, can you please pull up Senate Exhibit 32A?

BY MR. HINDLEY:

- Q. Mr. Oppermann, do you recognize this map?
- 9 A. Yes, sir.

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- Q. What is it?
- 11 A. This appears to be the Senate Judiciary Committee's -12 the staff plan for U.S. House districts.
 - Q. And approximately when did you first review this map?
 - A. It would have been late November or early December of 2021.
 - Q. And when you reviewed it, did you have any concerns with the staff plan?
 - A. Yes.
 - Q. And in general, can you describe those concerns?
 - A. Certainly. There are a number of county splits here that are above and beyond what would be necessary to comply with the law and certainly comply with one person, one vote. The shape of some of the districts is strange. Particularly, the problems that I identified with this plan have to do with --

MR. GORE: Your Honor, I'd just like to raise an

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objection at this point. This is starting to sound like expert testimony, and Mr. Oppermann is not an expert.

JUDGE GERGEL: No. He's describing the foundation of why he did this map. I overrule the objection.

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Please proceed.

THE WITNESS: Thank you, your Honor.

The shape of District 6 is strange in its contours as it borders -- the districts that it borders are strange. county splits along the boundaries of District 6, that seems to be where the county splits are concentrated in this plan. They're not really visible on the boundaries of any other districts. And the shape of 6 is like a -- a dragonhead in Columbia, and then almost like a second dragonhead in Charleston with wings extending from the center of the shape, for starters.

- Q. Good. And Go you have any concerns with respect to contiguity?
- Yes. In this plan, District 1, the northern and eastern portion of the district is not connected via a roadway to the southern and western portion of the district. And to specify, if you were wanting to go from one portion of District 1 to another portion of District 1, you would either have to go from the Dorchester portion, across a large part of Charleston County, in the southwestern part of Charleston County, or you would have to go across the peninsula.

Now, before, you could go from one part of District 1 to another by crossing the Cooper River bridge, going through downtown Charleston and crossing the Ashley River bridge or one of the other bridges there and then going into 1. But you can't do that here. You would have to go through District 6 to get to another part of District 1.

- Q. And earlier you mentioned the number of splits, county splits, municipal splits.
- A. Yes.

- Q. Why is that significant?
- A. Yes. It's significant because you would prefer not to split counties, if possible. That's what the Senate guidelines call for. And in this plan, one, there are more splits than are necessary to comply with the law and comply with one person, one vote; and, two, almost all of those splits occur along the boundaries of District 6 and the districts that it borders, which include 1, 2, 5 and 7.
 - Q. And what communities lie along that border?
 - A. Well, generally speaking, that part of the state, the communities are disproportionately African American relative to the rest of the state.
 - Q. And now, you mentioned that you reviewed Senate Amendment1; is that correct?
 - A. That's correct.
- 25 MR. HINDLEY: Mr. Najarian, can you please pull up

ROBERT OPPERMANN - DIRECT EXAMINATION BY MR. HINDLEY

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1 Senate Exhibit 29B?

BY MR. HINDLEY:

- Q. Do you recognize this map?
- 4 A. Yes, sir.

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- 5 Q. And what is this map?
- A. This is Senate Amendment 1. And I recall that this was the plan that passed out of subcommittee and passed on the floor. But this is the plan that ultimately became the plan that was enacted.
- 10 Q. And about when did you first review this map?
- 11 A. I believe it would have been the first week of January of 2022.
 - Q. Now, the record reflects there's hearing on January 13th.

 Relative to that day, when did you review this map?
 - A. At least a work week beforehand, possibly before. I don't remember precisely.
 - Q. And did you have any concerns with the Campsen Plan?
 - A. Yes. The problems with this plan are almost exactly the same as the problems with the staff plan so far as the number of county and municipal splits and where they're concentrated. The contiguity issue is exacerbated in that, whereas in the staff plan, in theory, if you go in the Charleston peninsula, you could go back into 1 while on the peninsula, then out of 1 again and into 6 again --

THE COURT REPORTER: Sir, I need you to slow down.

THE WITNESS: Thank you, ma'am.

JUDGE GERGEL: Can you move your microphone a little closer to you, Mr. Oppermann.

THE WITNESS: Yes, sir. Thank you, your Honor.

The contiguity issue is exacerbated in that one cannot get into District 1 within the Charleston peninsula. In this plan, District 1 is completely severed by land. There is no road route to get from one portion of the district to the other. And those are some of the concerns. The shaping is a little different, the sort of shout of the dragonhead that I described before it's a little rounder here, but it's the same strange shape.

BY MR. HINDLEY:

- Q. So, this is a touch screen. Do you mind explaining what you mean by round shout?
- A. Yes. You see where I made the little red line? There in the Charleston peninsula, District 6 extends all the way to The Battery in this plan, whereas there's a little bit of District 1 really about here, Broad Street and South. And that's changed, but it is very similar to the staff plan.
- Q. And what were your concerns with the number of splits in the Senate Amendment 1?
- A. Well, if memory serves, there are 10 county splits.

 What's concerning about that is that eight of the 10 county splits occur along the boundary of District 6. Only two of

them are not along the boundary of District 6. And that suggested to me a certain kind of intent.

Q. Why is that?

- A. Well, District 6 has for the last few decades been the congressional district with the largest percentage of African-American voters and residents. So, to depart from a guideline requirement along the boundaries of that district, it's curious and concerning.
 - Q. And when you say "guideline requirement," what are you referring to?
 - A. The Senate guidelines have a number of expressed preferences. But certainly minimizing the division of county splits, precinct splits, and municipal splits are listed. Here, eight of the 10 county splits occur along the boundaries of District 6. Ten of the 13 precinct splits, if memory serves, occur on the boundaries of District 6. And eight of the 10 municipal splits, where the split doesn't occur solely as a function of a county line, eight of the 10 of those kinds of splits also occur along the boundaries of District 6.
 - Q. So, with all that you described, how does that compare between the staff plan and Senate Amendment 1?
 - A. There are fewer county splits in Senate Amendment 1 than in the staff plan. But what they have in common is that the great majority of the municipal precinct and county splits occur along the boundaries of District 6.

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Q. So, your understanding of municipal splits, can you elaborate on that?

Sure. One can -- the guidelines express a preference for not splitting a municipality. However, in South Carolina, a lot of municipalities straddle a county boundary. And if you are in any way giving preference to what you're going to prioritize as far as avoiding splits, it makes sense in a South Carolina context to avoid a county split if you have to choose between that and a municipal split. The reason for that is, in South Carolina, elections are administered by county-based agencies. So, the burden on the state and on taxpayers on voters related to county splits would be greater than with respect to municipal splits, simply because you're talking about split ballots in a precinct and that sort of So, when I Ooked at this, I focused on municipal splitting where the split occurs for a reason other than solely based on a county boundary split. And I'll give a very specific example of that.

For instance, in Senate Amendment 1 -- I'll just make a mark here, at Batesburg-Leesville -- a little bit of Batesburg-Leesville is in Saluda County. Most of it is in Lexington County. But when I looked at municipal splits, that didn't raise a flag to the extent that splitting a municipality that was entirely within a county or didn't have to be split but for the county line, there's a difference

ROBERT OPPERMANN - DIRECT EXAMINATION BY MR. HINDLEY

- 1 | there, in my view. So, I focused on that.
- Q. And in Senate Amendment 1, were there certain municipal
- 3 splits that did raise a red flag for you?
- 4 A. Yes.
- 5 Q. What are they?
- 6 A. Well, there are eight -- let me slow down. There are 10
- 7 | that I identified that occur for reasons that aren't solely
- 8 based on a county line in Senate Amendment 1. And those are
- 9 | Simpsonville, Fountain Inn, Columbia, Forest Acres, Sumter,
- 10 Scranton in Florence County, Charleston, North Charleston, and
- 11 Hollywood, around Charleston County and some other areas as
- 12 | well, Hardeeville and -- there may be one other that I'm
- missing.
- 14 Q. Thank you. So, earlier you mentioned that --
- 15 | A. I would also add that eight of those 10 occur along the
- 16 boundaries of the 6th. The only two that don't are
- 17 | Simpsonville and Fountain Inn --
- 18 Q. Can you repeat that?
- 19 **∥** A. Sure.
- 20 | Q. You want to get closer to the microphone.
- 21 A. Sure. Of those splits that I referred to, eight of the
- 22 | 10 occur along the boundaries of Congressional District 6 in
- 23 | Senate Amendment 1. The two that don't are Simpsonville and
- 24 | found Fountain Inn, along the boundaries of 3 and 4, and they
- 25 | indicate almost no population.

- Q. And for those that did indicate population, why is that significant?
 - A. One, they're along the boundaries of District 6, and, two, disproportionately, the municipalities that are split are municipalities that contain a significant amount of African-American population.

- Q. And earlier you mentioned issues of contiguity in this map. Based on your understanding of the guidelines, is that kind of contiguity permitted?
- A. With respect to municipal splits?
- 11 Q. No. Contiguity.

A. Generally speaking, well, the major contiguity issue with Senate Amendment 1 is that District 1 is in two pieces, and the only contiguity that it has is the water in Charleston Harbor. So, say from Fort Moultrie to Fort Johnson. Now, the Senate guidelines do permit contiguity by water, provided that -- I think the words of the guidelines are something like: There's a reasonable opportunity to reach all parts of the district, and the water contiguity serves some other purpose under the guidelines.

In this map, the water contiguity in Charleston Harbor does not appear to serve any other purpose listed under the guidelines.

Q. Now I want to talk about the maps that you drew. So, Mr. Oppermann, how many congressional maps did you create?

1 A. Well, I submitted two plans to legislative committees.

2 And one was Senate Amendment 2, and then an amendment to that

3 amendment, Senate Amendment 2A. I did more scenarios than

that, but those were the two that were submitted.

- Q. And when you made this map, what software did you use?
- 6 A. ESRI for redistricting.

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- Q. And how did you get the guidance for drawing your maps?
- 8 A. Well, as I said, I was retained by Harpootlian Law Firm.
- 9 And Harpootlian Law Firm was my client. But I did receive

10 guidance -- I want to be careful not to breach confidentiality

or privilege. Prior to submitting Senate Amendment 2, which

later become Senate Amendment 2A, I had a phone conference

13 where in I reviewed three different scenarios that I had

prepared, the goal of which was to comply as much as possible

with the Senate's gwidelines. I reviewed those three

scenarios with some of the folks on the phone conference and

received feedback before submitting Senate Amendment 2.

- Q. And who were the people on the phone call?
- 19 A. I recall Senator Hutto, Senator Harpootlian, Senator Sabb
- 20 | and Senator Matthews, although I don't believe they were all
- 21 on the phone at the same time.
- 22 | Q. And approximately when did this meeting take place?
- 23 | A. It was the Friday before I gave subcommittee testimony,
- 24 | and I think that was the 7th of January.
- 25 | Q. And what guidance did you receive on that phone call?

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A. The preeminent guidance that I received from the folks I

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2 was talking to on the phone conference was: Comply as closely

as possible with the Senate guidelines and keep Charleston

County whole, and that these priorities were to be primary,

and anything else would be secondary.

Q. And what was your understanding of what they meant by "comply with the Senate guidelines"?

8 A. Do not depart from w

A. Do not depart from what the guidelines call for any more

than necessary. It's impossible to draw a perfect plan

according to really any set of criteria. But don't depart any

more than is absolutely necessary to comply with the law,

balance all the other guidelines. And since I was given a

specific request to include a whole and unsplit Charleston

County, I understood that to be part of what they were asking

me for as well.

Q. And what was your understanding of why they wanted to

keep Charleston County whole?

A. The public input had overwhelmingly called for keeping

Charleston County whole, and that seemed to be why they wanted

Charleston County whole. That's, in fact, specifically what

they said on the phone conference.

Q. And what guidance did you receive with respect to issues

like partisanship?

A. Well, the four senators that I named are all Democratic

25 Senators. And I'm sure that was a subject that was of

interest to them. They believed, according to what they said on the conference, that if you followed the guidelines and made every other concern secondary, you would be more likely to get a plan where there's a greater opportunity for voters to impact the outcome of various districts.

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But I was specifically told that factors that didn't have to do with the guidelines and keeping Charleston County whole were to be secondary to those concerns and factors.

- Q. And what did you do with the feedback you received from that phone call?
- A. I drafted what became Senate Amendment 2. As I said, I had shared a few different scenarios prior to the phone conference, and I was able to work roughly from one of them, because I had been seeking to comply with the guidelines in those scenarios. But I drafted Senate Amendment 2.

MR. HINDLEY: Mr. Najarian, could you please pull up Senate Exhibit 30A?

BY MR. HINDLEY:

- Q. Mr. Oppermann, do you recognize this map?
- A. Yes.

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- Q. And can you tell us what it is?
- A. This is the map that I drafted subsequent to the phone conference and submitted to Senate judiciary.
- Q. And when did you submit Senate Amendment 2?
- 25 A. It would have been after the phone conference but before

the subcommittee meeting the next week. So, probably anywhere between January 7th and 10th or 11th, would have been somewhere in there.

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- Q. And you mentioned you drafted Senate amendment 2A; is that correct?
- A. Yes.

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- Q. And why did you draft Senate Amendment 2A?
- A. Senate Amendment 2, because there was a need to submit a plan prior to the redistricting subcommittee hearing, was done rather speedily. And Senate Amendment 2, in my view, the worst feature of it is -- since the guidelines call for a deviation of no more than one. I wanted to achieve that.

Senate Amendment 2 has a total deviation of four. And Senate Amendment 2A was designed to get the deviation down to one, as the guidelines call for, and also reduce the number of precinct splits. And so, that's why I drafted 2A. It's the same plan but adjusted for deviation and reducing precinct splits -- substantively the same plan, I should say.

Q. Thank you.

MR. HINDLEY: Mr. Najarian, can you please pull up Senate Exhibit 31A?

BY MR. HINDLEY:

- Q. Now, is this the map you mentioned?
- A. Yes. That's 2A.
- 25 | Q. And when did you draft Senate Amendment 2A?

A. After the redistricting subcommittees meeting, where I gave testimony, one of the things I mentioned in my testimony is that I thought the weakness of Senate Amendment 2 was that it didn't have a deviation of one, which is what the guidelines called for, and I felt that that could be adjusted. So I did it I think almost immediately -- I got to work on it almost immediately after I finished my testimony. So, it would have been Wednesday, Thursday, Friday, around that subcommittee meeting. Probably Wednesday or Thursday.

Q. Okay. So, when you were drafting the map for Senator

- Q. Okay. So, when you were drafting the map for Senator Harpootlian, what was your starting point?
- A. Since I had the guidance of follow the guidelines and keep Charleston County whole, I certainly kept that in mind. But if you're drafting a Congressional Plan, you need to keep in mind that one person, one vote really does mean one person, one vote, that there's very little margin for error in population deviation. So, that was a major concern as a starting point.

And I also was working with reference to the enacted plan passed by the legislature in 2011. The reason for that is one of the Senate guidelines with respect to constituent consistency calls for three things: One, keeping incumbents in their original districts with reference to the 2011 plan; two, avoiding pairing incumbents; and, three, preserving district cores in the language of the guideline. And so, in

- order to comply with that guideline, it is necessary to work with reference to the 2011 plan, or what sometimes gets called "the benchmark plan."
- Q. Then why did you not only make minor changes to the 2012 plan?
- A. That would have violated the guidelines, in my judgment.
- Q. And so, where did you go next in drafting your map?
- A. Since I had been given specific guidance to keep Charleston County whole, I began by drafting a District 1 where Charleston County is intact. And I took as a principle that one should use counties as building blocks of districts. So, if you're doing this, then you look for clusters of counties that can get you to 731,204, which I believe is the main district size after the 2020 census in South Carolina.

So, if you're coing a District 1 where Charleston County is whole, it's a Lowcountry district, as in the 2011 plan, and that also respects the community of interest of the coast and also the Gullah Geechee corridor. If you're building a district like that and you're using counties as building blocks, then, of necessity, you would have Charleston County and Beaufort County.

But, also, along the coast, with coastal boundaries, are Colleton and Jasper County. So, you would build a District 1 that includes Jasper, Beaufort, Colleton and Charleston if you're doing that, and then you only have about 65,000 or so

people left before you hit 731,204.

Since Congresswoman Mace, who was at this time the incumbent -- and still is -- in District 1 and lives in Berkeley County, it's necessary then, if you're following those principles, to get the balance of the population in Berkeley County. She lives, generally speaking, in the Daniel Island area. So, rather than splitting another county, I felt that it was right to do the balance of the population for that District 1 in Berkeley County, built out from where Congresswoman Mace resided.

- Q. And when you were drawing CD 1, was there anything else important that you kept in mind?
- A. Well, following the guidelines, which specifically would go towards keeping counties, municipalities and precincts unsplit to the greatest extent possible. There is a distinct coastal interest, a distinct Gullah Geechee Corridor interest, there. Those were factors that I considered.
- Q. And what did you keep in mind when you drew CDs 6 and 7?
- A. As I said -- and I did move on to 6 and 7 next after 1, because you're building out. But, as I said, I tried to build with the idea that the best building blocks were counties. That was the method that was least likely to create precinct and municipal and county splits.
- So, I looked at how do you get to 731,204 using counties as building blocks -- or at least get close. Because, if you

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can't get precisely on it, but you can get close, it's easier to identify how do you avoid a precinct split or how do you avoid a municipal split when you tie off the district, as it were, once you get to 731,204, thereabouts.

- Q. And why did you keep Dorchester and Berkeley together rather than split them apart?
- A. You're talking about the greater Charleston area. That is a distinct metropolitan community. And it is impossible to have Charleston, Dorchester, and Berkeley County -- those three counties -- completely together, unsplit in one congressional district, because the population is just too big. So, there's no way of drawing a district where you can have those three counties altogether unsplit in a district.

You're going to have to have at least two districts however way you do it, but it would not be appropriate, in my judgment, to distribute them across three districts. So, if you're drawing this way, Dorchester and Berkeley need to be together. If you put them in 7, it works from the point of view of using counties as building blocks. As you can see, Dorchester, Georgetown, Horry, and a balance of Berkeley, almost perfectly hit 731,204; whereas, if you put them with 6, you run into issues of creating more county, and municipal, and precinct splits.

Q. And what was the historic reason for keeping Dorchester and Berkeley together?

A. Generally speaking, Charleston, Berkeley, Dorchester have tended to be together in districts, even when they're split.

In the last few decades, a piece of Dorchester and Berkeley

But, historically, Dorchester and Berkeley have been together

will be in 6, a piece of Dorchester and Berkeley will be in 1.

6 in some kind of iteration.

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- Q. And what counties are left whole in CD 6?
- A. All of them, but Richland and Georgetown. So,
 specifically, Hampton, Allendale, Barnwell, Bamberg,
 Orangeburg, Calhoun, Williamsburg, Clarendon, and Sumter.
- Q. And after drawing CDs 1, 6 and 7, what did you keep in
- 12 mind in drawing the rest of the map?
 - A. Trying to follow the guidelines and use counties as building blocks and avoid municipal county and precinct splits. There are of course, other guidelines that one keeps in mind. One person, one vote is always important, because the law requires that. Keeping incumbents separate, preserving the cores of districts. Keeping incumbents in their original seats, if you're making reference to 2011 in that plan.
 - MR. HINDLEY: Mr. Najarian, can you please do a side by side with Senate Exhibit 29B?

BY MR. HINDLEY:

- Q. So, how many county splits are there in 2A?
- 25 A. Six.

- Q. And where are they located?
- A. Greenville, Laurens, York, Richland, Georgetown, and Berkeley.
 - Q. And would you say those are distributed?
- 5 A. They are evenly distributed throughout the state.
- 6 Q. And how is that compared to Senate Amendment 1?
 - A. In Senate Amendment 1 there are 10 county splits, and eight of them occur along the boundaries of the districts.
 - Q. And why is that significant?
- 10 A. Well, it's a departure from what the guidelines call for.
- 11 And to see those departures clustered in one area of the
- 12 state, or with reference to one district, suggests some sort
- 13 of intent. Since this portion of the state has a higher
- 14 | African-American population relative to rest of the state, I
- 15 | thought it was concerning that county, precinct and municipal
- 16 | splits were almost entirely clustered along the boundaries of
- 17 District 6.

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- 18 Q. And how many municipal splits are there in 2A?
- 19 A. If you use the measure that I use, which is splits that
- 20 occur for a reason other than solely due to a county line or a
- 21 | county boundary, then six, five of which indicate population.
- 22 If you look at the total number of municipality splits, I'm
- 23 | sure it's higher, because, as I said, there are a number of
- 24 | municipalities that straddle county lines.
- 25 | Q. And the splits that you describe, where do those take

place?

- A. In 2A?
- 3 Q. Yes.

A. They take place in the city of Greenville, the city of Lawrence, the city of Clinton -- though the Clinton split implicates no population -- the City of Rock Hill, the City of Goose Creek -- make sure I'm -- Greenville, Lawrence, Clinton, Rock Hill, Goose Creek -- oh, and I also included Irmo.

Now, Irmo is split by the Richland and Lexington county line, but the reason I include it is because the Richland County portion of Irmo in fairness it is split in 2A. A very small portion of the Richland side of Irmo is in District 2, along with the Lexington side, and the greater bulk of Irmo is in District 6 piece in Richland County. So, I would include that. I think it's fair to include it in that measurement.

- Q. So, when Senator Harpootlian was questioned, House Defendants brought up the splits in Greenville and York County. Can you provide a little more detail for those splits?
- A. Yes. In the Greenville County split where that occurred, to follow the guidelines -- since you have a county split, you still want to avoid precinct splits and municipal splits to the greatest extent possible. The city of Greenville is split in this plan, but it is minimally split. Very little of the population of the city of Greenville is implicated by this

split. Almost all of the population of the city of Greenville takes place or is allocated to District 3.

Q. And how about York County?

- A. Rock Hill is split in York County in 2A. And if memory serves, about I would say approximately 15 percent of the city municipal population of Rock Hill is allocated to 4 and about 85 percent is allocated to 5.
 - Q. And how many municipal splits are there in the Campsen Plan?
- A. Municipal splits of that nature, I identified 10. I think I only mentioned nine in my written testimony. But there's another one as well.
 - Q. And where are they located?
 - A. Eight of those 10 and when I answer your question, I want to be clear I'm talking about municipalities where the split occurs, and they're not solely a function of a county split. But for those kinds of splits, there are 10 in Amendment 1. They occur in Simpsonville and Fountain Inn although those are very minimal on population impact and the other eight occur along the boundaries of District 6. They include Columbia, Forest Acres, Sumter, Scranton, Charleston, North Charleston, Hollywood, and Hardeeville.
 - Q. And why are those splits significant?
 - A. Those municipalities implicate African-American communities to a greater extent than in other parts of the

state. Since almost all of the municipal splits occur in
municipalities with substantial Black population, and almost
all of them occur along the boundaries of District 6, I

- Q. And when you look at the Campsen Plan, is Greenville also split?
 - A. I can't tell if the city -- just from looking at it here, I can't tell if the city of Greenville is split. Greenville County is certainly split. And two municipalities, Simpsonville and Fountain Inn, are split in Greenville County in the Campsen Plan.
 - Q. How many precinct splits were in Senate Amendment 2A?
- A. Ten.

Q. And where are they located?

thought that was of concern.

A. They are located -- well, generally speaking, they're evenly distributed throughout the state. They occur in Greenville County, Lawrence County, York County -- really any counties where there was a county split. It's very difficult not to have at least one split precinct if your goal is to achieve a deviation of no more than one.

But there's one in Georgetown. There's one in Berkeley. There's two in Richland. There's two in York. I think there's three in Lawrence. I don't remember precisely what all of them with are, but that is, I believe, in my written testimony that I provided to the Senate Judiciary Committee.

- Q. And how do the precinct splits compare to the Campsen Plan?
- 3 A. Well, there are 13 precinct splits in the Campsen Plan.
- 4 But 10, maybe 11 -- it's either 10 or 11 -- of those precinct
- 5 splits are along the boundaries of District 6. In the Campsen
- 6 | Plan, the precinct splits are not evenly distributed
- 7 | throughout the state. They occur almost entirely along the
- 8 boundaries of District 6.
- 9 Q. And why is that important?
- 10 A. It's significant, again, because I think it shows a
- 11 certain kind of intent, given the history of District 6, the
- 12 makeup of District 6, the communities that are implicated. If
- 13 you were just following the guidelines, generally speaking,
- 14 you would see splitting occurring in an even way throughout
- 15 | the state. A remarkable feature of Senate Amendment 1 is that
- 16 | there's very little precinct or municipal splitting that
- 17 doesn't occur along the Congressional District 6. But almost
- 18 all of that happens on 6.
- 19 Q. Thank you, Mr. Oppermann. So, let's turn to your
- 20 testimony before the subcommittee.
- 21 A. Sure.
- 22 | Q. And did you submit testimony to the subcommittee?
- 23 A. I did.
- 24 Q. And did you testify?
- 25 | A. I -- I gave testimony over a Zoom at a subcommittee

- 1 And at that time I was asked to submit written meeting. 2 testimony because time was limited. There were a lot of
- 3 people who needed to speak, so I was asked to submit written
- 4 testimony. And I did that the following Monday, which would
- 5 have been maybe the 16th or the 17th, I think.
- 6 Q. So based on that, was this the January 13th subcommittee 7 meeting?
 - Yes. And then I was asked to give written testimony at that time and did so a few days later.
 - Q. And who did you send that to?
- I believe I sent that to Andy Fiffick. 11 Α.
 - And who is Andy Fiffick? Q.
 - Α. He works for the Senate Judiciary Committee.

JUDGÉ GERGEL: You may.

MR. HINDLEY: Mr. Najarian, can you please put up Plaintiff's Exhibit 330?

Your Honor, permission to approach?

BY MR. HINDLEY:

- Q. Mr. Oppermann, are you familiar with this document?
- Α. Yes, sir.

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- 21 Q. What is it?
- 22 This appears to be an e-mail that I sent to Andy Fiffick Α. 23 on Monday, January 17th, with an attachment called written 24 testimony-Oppermann. And that the document appears to be the 25

written testimony that I provided as requested.

Q. At a high level, what are you trying to convey in this written testimony?

- A. I was providing a comparison of Senate Amendment 1 and Senate Amendment 2A according to the Senate's redistricting guidelines. And I concluded that Senate Amendment 2A performed better. I describe 2A as 2 in the plan, but there's a footnote, footnote 1, where I say: Herein, I analyze Senate Amendment 2 as amended. So, I'm referring to 2A in this comparison.
- Q. And what criteria did you compare in your analysis?
- A. I tried to go section by section in the Senate guidelines, so hopefully I compared all of them. And I could go through the document and list those if that would be helpful.
- Q. Sure.

- A. Population equality, the guidelines call for a deviation of no more than one, 2A achieves that. Voting rights, the guidelines call for compliance with state and federal Constitution's Voting Rights Act. So, I addressed that. Avoidance of racial gerrymandering, contiguity, communities of interest, constituent consistency, minimizing divisions of county boundaries, minimizing divisions of municipal boundaries, minimizing divisions of voting precinct boundaries, compactness, reliance upon the 2020 census data.
- Q. And did your written testimony discuss racial

ROBERT OPPERMANN - DIRECT EXAMINATION BY MR. HINDLEY

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- gerrymandering?
 - A. Yes.

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- Q. And how do the two plans compare with respect to racial gerrymandering?
- A. I concluded that Senate Amendment 1 likely was --

MR. GORE: Your Honor, I'm going to object on this.

He's now going to talk about whether the enacted plan is a racial gerrymandering. That's --

JUDGE GERGEL: He's talking about what the Senate considered. We've got to get the legislative intent. And we've been putting into the record what the Senate received. I overrule the objection on the basis that it's -- but his opinion is of -- is not what's material here. What's material is the Senate had this report. But I take what you say, and he's not being offered as an expert. Thank you, Mr. Gore.

MR. GORE: Thank you.

JUDGE GERGEL: Overruled.

BY MR. HINDLEY:

- Q. Which plan performed better with constituent consistency?
- A. I felt that the plans performed equally with respect to constituent consistency, and I'd be happy to tell you why.
- And I said so in the written testimony.
 - Q. And which plan performed better with respect to compactness?
- 25 | A. I felt and wrote that 2A was a more compact plan.

Q. And how do the plans compare with respect to contiguity?

- A. Certainly 2A outperformed 1 with respect to contiguity.
- Q. And were there any differences in how you calculated core constituencies?
- A. Well, I think that the state ought to speak for itself on that. And I don't want to characterize their view or their opinions on it. But this is how I saw it. I followed the text of the guidelines. And the Senate guideline on constituent consistency makes reference to keeping incumbents in their districts from the 2011 plan, avoiding pairing incumbents, and preserving district cores.

So, the question is: What is a core? A core, if you think of the plan and the ordinary meaning of core, core is the inner part of a thing as distinct the from the enveloping part of the thing. If you imagine -- what you think normally with core is an apple core, a baseball core, or the planet's core. A core is something that usually -- that always has a lesser volume than the thing that it refers to. It's the inner portion of a thing as distinct from the enveloping portion of the thing.

So, I found that consistent with -- consistency was sort of a minimum threshold measure. Do they all keep their incumbents in their respective districts? Do they avoid pairing incumbents? Is the inner part of the district preserved in both plans? On that basis, I concluded that they

performed equally. They were attempting to meet a minimum threshold. Since both of them met that, to compare how each plan exceeds the threshold, when all the guideline calls for

- 4 is a minimal threshold, would be duplicative and unnecessary,
- 5 as I deemed.
 - Q. And did you communicate this with the Senate?
- 7 | A. I did.

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- 8 Q. Who did you communicate with?
 - A. Well, I did through my written testimony.
- 10 Q. And who do you send that to?
- 11 A. Mr. Andy Fiffick and Mr. Will Roberts.
- 12 Q. Who is Mr. Will Roberts?
- 13 A. Well, this is on the 17th. I followed up, I believe, a
- 14 day or two later to both Mr. Fiffick and Mr. Roberts. Mr.
- 15 Roberts is -- I believe he's a cartographer who's worked both
- 16 with the legislature and also with the Revenue and Fiscal
- 17 | Affairs Office.

JUDGE GERGEL: Let's take a ten-minute break.

(Recess)

JUDGE GERGEL: I want to ask counsel a question. And if not, y'all can supplement the record on this.

Do we have the enacted plans for 2012 and 2022, by precinct, with the racial makeup of each of those precincts in the record? Is that in the record?

MR. FREEDMAN: So, the maps are in the record. I

don't believe a precinct-by-precinct breakdown.

JUDGE GERGEL: I know, for instance, Senate Bill 865 is in the record. So, I have the precincts. But the -- I'm hearing a lot of discussion, and I'm trying to verify what people are telling me, that there appears to be some conflict. And I just want to be able to check it by having it in the record. So, I'm confident the state has the racial data.

Can we put that in the record if it's not in? I'm a little surprised it's not in.

MR. GORE: Yeah, I think the issue, your Honor is --

MR. FREEDMAN: I was going to say I think we can work with the defendants to put it in. It's just a question of putting it in a form that's going to be helpful for the Court.

JUDGE GERGEL: That would be very important, having it mean something. But I just want to be able to take the data, and when I'm looking at, for instance, a precinct -- there are discussions about precincts being in and out, I want to look at the racial nature of those. Are they or are they not of racial character? I just need to know that.

MR. GORE: Your Honor, if it suits your Honor, maybe we could -- I know the Court has appointed a technical advisor, Mr. Rainwater.

JUDGE GERGEL: Yes.

MR. GORE: Maybe we could ask Mr. Rainwater after court today or a break --

JUDGE GERGEL: Yes, that would be fine.

MR. GORE: It's also a voluminous amount of data between the census data and the block equivalency files and things like that.

JUDGE GERGEL: Well, I think Mr. Rainwater could probably get it for us. I mean, that's the kind of data that he uses all the time. So, why don't y'all just get with him and stipulate that it's accurate, and we'll put it in the record. How about that? I think Mr. Rainwater can help us on that.

MR. FREEDMAN: And, your Honor, just so I'm clear, so what would be helpful for the Court, and what I'm envisioning or what I'm -- I would certainly welcome defense counsel's views. There are approximately, I think, 2,500 precincts in the state. We could certainly provide data identifying which congressional district they're assigned to and then the demographics of each one.

JUDGE GERGEL: Right. So, if you look at Senate Bill 865, it lists all the precincts, and it tells us which precincts are in which congressional district. So, I have that for 2022, but I don't have any racial data. And I presume we could take judicial notice of the 2012 bill, but I'd prefer somebody just put it in the evidence.

And then if y'all could talk to Mr. Rainwater and just -- I want to make sure y'all feel comfortable. I hear

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these debates about how we're going to count and what do we call people and all that. I just want something -- I think whatever the Senate uses is what we ought to use. And I'm not talking about any Black or Black -- whatever that is, I just want to --

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What did the Senate actually use?

MR. GORE: The Senate used the category called DOJ Black --

JUDGE GERGEL: DOJ Black.

MR. GORE: -- both in 2012 and 2022.

JUDGE GERGEL: I think it would be helpful to use a consistent -- so we would have it consistent through that. I'm just trying to be able to double-check back, because I'm hearing some conflicting evidence, and the only way I'm going to do it is to go back and look at it myself.

So, if y'all could work that out, talk with Mr.
Rainwater. And maybe early next week y'all can put it in, okay? Thank you.

MR. HINDLEY: Thank you, your Honor. Just a couple more questions.

Stephen, can you pull up Plaintiff's Exhibit 721?

BY MR. HINDLEY:

- Q. Mr. Oppermann, do you recognize this?
- A. Yes, sir.
- Q. And what does it do? What does this document do?

- A. This is an e-mail. I had updated my written testimony by adding a second footnote. And it explains what that update refers to.
 - Q. Does this written testimony provide a comparison between Senate Amendment 2A and Senate Amendment 1?
 - A. Yes.

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- Q. And does it provide a good roadmap in that comparison?
- A. I think so, yes. And the reason for this was I thought very courteously the staff had reached out to me and said we're getting number that are a little different than your numbers so far as percentages, and we want to identify why
- 12 that was. And I think the footnote number 2 covers that.
 - Q. And to the understand the two plans, would you recommend that they review your written testimony?
 - A. Oh, yes.

MR. HINDLEY: No further questions.

THE COURT: Cross-examination?

CROSS-EXAMINATION

BY MR. GORE:

- Q. Good afternoon, Mr. Oppermann.
- 21 A. Good afternoon.
- Q. I'm John Gore. I represent the Senate Defendants. I
 don't believe you and I have had the pleasure to meet before,
 so I'm grateful for this opportunity.
- 25 A. Likewise. It's nice to meet you.

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. GORE

Q. So, Mr. Oppermann, I want to start by asking you a little bit more about your background.

- 3 A. Yes, sir.
- 4 Q. You haven't been offered as an expert in this case,
- 5 correct?
- 6 A. That's right.
- Q. And Mr. Hindley asked you whether you'd worked on behalf of nonpartisan groups in the past. Do you recall that?
- 9 A. Yes.
- 10 Q. And you've also worked on behalf of partisan groups,
- 11 | though, too, right?
- 12 A. Yes.
- 13 Q. Including the state Democratic party?
- 14 A. Yes. In 2011, yes, sir.
- 15 Q. And Senator Harpootlian is also a proud Democrat?
- 16 A. Yes. And he was the Chair in 2011.
- 17 | Q. And you've made political contributions to the Democratic
- 18 Party; is that right?
- 19 A. Yes, I have.
- 20 Q. And have you made any to the Republican Party?
- A. I've made contributions to Republican candidates, but not
- 22 to the Republican Party.
- 23 Q. And would you say you've made more contributions to
- 24 Democratic candidates than to Republican candidates?
- 25 A. Yes, sir. And, perhaps, this would help clear up your

- line of questioning. I am not -- the precinct committeeman
 for my county Democratic Party in the Denver Sandy Springs
 precinct. I have worked for candidates on both sides, but I
 usually work for Democrats. And I'm the precinct committeeman
- Q. And did you also have the honor of being nominated as a presidential elector for the Democrats?

for the county Democratic Party in my county.

- A. I think I was. I had forgotten about that, but yeah, I guess around 2008. Yeah.

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- 11 A. It didn't seem likely that I would be able to serve in 12 that capacity, so that might be why I forgot about it.
 - Q. Hope springs eternally, though, right?
 - A. That's right.
 - Q. So, I believe you testified earlier that the only two plans you released publicly were Senate Amendment 2 and Senate Amendment 2A; is that right?
 - A. Yes, sir.

MR. GORE: Can I get Exhibit 68A up on the screen?
That's Senate Defendant's Exhibit 68A.

BY MR. GORE:

- Q. Do you see that, Mr. Oppermann?
- A. Yes, sir.
- Q. So, this called the Oppermann LWV map. Do you see that?
- 25 A. Yes, sir.

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. GORE

1 And this was offered as Senate Amendment 3 on the floor Q. 2 of the senate; is that right?

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Α. Yes.

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- And this is what we've been calling the LWV plan; is that Q. 5 right?
 - Α. I don't know. I haven't been here.
- 7 Q. But you drew this plan as well; is that correct?
- 8 No, it is not. The reason this plan seems to have my
- 9 name on it is that, in the presence of others, Senator
- 10 Harpootlian asked me to send the League of Women Voters
- 11 updated plan to the senate staff because he didn't want to
- deal with the shapefiles or whatever. He was busy. He didn't 12
- have -- as I understood it have time to mess with the 13
- So, he asked if I would send the technical details of it. 14
- 15 League of Women Voters Plan to senate staff so that he might
- 16 introduce it as a possible amendment on the day of floor
- 17 debate. And I think that's why my name is attached to it.
- 18 But I did not draft this plan.
- 19 Q. Are you, otherwise, familiar with the plan?
- 20 Not extensively, but I recall it, having sent it and 21 looked at it.

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- MR. GORE: If we can get Exhibit 68D up on the screen?
- BY MR. GORE: 24
 - This is the partisan analysis report for that League of

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Overruled.

could see the map again?

to that in just a minute.

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. GORE 1003 Women Voters Plan. Do you see that? Α. Yes, sir. Q. And in District 1, what are the Biden and Trump vote shares for that district? The Biden vote share -- do you mean percentages, or Α. total? Q. Percentage would be great. 51.75 for Biden and 48.25 for Trump. Α. Q. And approximately how many percent difference is that? 3.5. Α. And so, that's more than 1 percent; is that right? Q. Α. Yes. And do you have a view as to whether or not this League Q.

of Women Voters Plan complies with traditional principles?

Oppermann's data, so he doesn't have any background.

MR. HINDLEY: Objection, your Honor. This is not Mr.

THE WITNESS: Thank you. Would it be all right if I

MR. GORE: Can we go back to 68A? We can come back

THE WITNESS: I will say that my general recollection

upon seeing the map was that it did at least as good a job as

2A and a better job than Senate Amendment 1 with regard to

JUDGE GERGEL: Well, this is cross-examination.

- general redistricting principles and certainly the senate guidelines. That's my recollection.
 - Q. Okay. And so, you would agree with me that there's more than one way to draw a plan that complies with the Senate guidelines?
- 6 A. Yes, sir.

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- Q. And that's because redistricting involves tradeoffs, right?
- 9 A. Always.
- 10 Q. And so, sometimes you're trading off county splits
 11 against preservation of cores; is that right?
- 12 A. Possibly, yes.
- 13 Q. Or VTD splits against compactness; is that right?
- 14 A. Potentially, yes, sir.
- 15 Q. So, those tradeoffs involve policy judgments, don't they?
- 16 A. Yes.
- Q. And reasonable minds can differ as to what the best policy judgments are with respect to various plans; is that right?
- 20 A. Yes, sir, subject to the rule of law.
- Q. So, as long as a plan complies with legal requirements,
 there are myriad ways to draw a particular plan that complies
 with the guidelines or traditional district principles, right?
 - A. I think that would be a fair statement, yes, sir.
- 25 Q. And that's particularly true nowadays that we have all

1 | this technology that helps draw redistricting plans, right?

- A. I think that's also a fair statement, yes, sir.
- Q. So, I think you testified before that as originally drafted, your Senate Amendment 2 did not comply perfectly with
- 5 | the one-person deviation; is that right?
- 6 A. Yes, sir.

- Q. And then you drafted Senate Amendment 2A; is that right?
- 8 A. Yes, sir.
 - Q. Did you have any assistance from senate staff in drafting amendment 2A?
 - A. I had feedback from senate staff after I sent 2, because when I originally sent it to them, I sent it to them as a shapefile instead of a block equivalency file, because I was using ESRI for redistricting and they were using Maptitude, it didn't interpret just perfectly. When I sent them a block equivalency file, based on their feedback, their map accurately corresponded to the map that I had in my software.

But with respect to 2A, I did not have any assistance from the senate staff, other than, you know, these are the numbers that we're getting based on your plan; is that right? Or they provide, you know, sort of a markup for the legislators 'various plans. And they did that with 2A just as they with other plans that were submitted.

Q. Okay. And we're talking about just the senate staff.
Was it Mr. Fiffick and Mr. Roberts who you received the

- 1 | feedback from, if you can recall?
- 2 A. Yes. That seems right. I don't recall talking to
- 3 anybody else on the phone or via e-mail other than Mr. Fiffick
- 4 and Mr. Roberts. I may have, but don't recall anyone else.
- Q. Sure. And were they courteous and professional in
- 6 dealing with you?
- 7 A. Always.
- 8 Q. And you mentioned that they generated reports and data
- 9 off of your file for amendment 2A; is that right?
- 10 A. That's correct.
- 11 Q. And do you know whether that was posted on the Senate
- 12 redistricting website?
- 13 A. Yes, except with respect to municipal divisions. I think
- 14 | the municipal division document was only present on the floor.
- 15 I did never see it on the website. But with respect to
- 16 everything else it is posted on the website.
- 17 Q. Great. I'd like to understand a little bit more of the
- 18 || instructions that you said you received as you drafted
- 19 Amendment 2. I believe you said you had a call with Senators
- 20 | Hutto, Harpootlian, and Sabb; is that right?
- 21 A. And I believe Senator Matthews was also on the phone at
- 22 some point.
- 23 | Q. Okay. Great. And you mentioned that they gave you
- 24 | instructions to comply with the guidelines and to keep
- 25 Charleston County whole; is that right?

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. GORE

A. Yes.

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2 Q. And is keeping Charleston County whole in the guidelines?

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- 3 A. No, sir, it's not.
- Q. Did they give you any other instructions or make any other requests of the plan that you were to draw?
- A. With respect to specific geographies, or just any other instructions?
- 8 Q. Anything else you can think of.
- A. Implicit in meeting with a group of Democratic senators,
 one understands that their hope is that more competitive plans
 might emerge vis-à-vis the staff plan. And I understood that
 to be a concern. But I was directly told that that was
 secondary to following the guidelines in keeping Charleston
 whole.
- 15 Q. Okay. So, you received maybe a hierarchy of instructions; is that fair?
- 17 A. I think that would be a fair characterization.
- Q. And at the top of the hierarchy was complying with the guidelines; is that right?
- 20 A. Yes.

- 21 | Q. And then keeping Charleston whole; is that right?
- 22 A. Yes, sir.
- Q. And then drawing competitive districts or fusing some notion of competitiveness into the plan?
 - A. I think they would have been happy to see that, yes, sir.

- Q. And did you receive any instructions or requests with respect to the use of race in the plan?
 - A. No, sir. I didn't, except to the extent that I shouldn't propose something that would likely violate the Voting Rights Act or run afoul of the 14th Amendment prohibition on racial gerrymandering.

MR. GORE: If we can go back to Plaintiffs' Exhibit 330, which I believe is the e-mail you talked about before to Mr. Fiffick, where you attach your written testimony.

BY MR. GORE:

- Q. And I'd like to scroll down to page three. But I believe you testified that you provided an analysis of traditional districting principles, is that right?
- A. An analysis of the Senate guidelines, yes, sir.
- Q. Thank you very much. Let's go down one more page. I think it's page three of the document, page four of the PDF.

So, you start here with contiguity; is that right?

- A. Yes, sir.
- Q. And you would agree that the enacted plan is contiguous under the Senate guidelines, right?
- A. I would respectfully disagree with respect to District 1.

 And the reason for that is it didn't appear, from my review of Senate Amendment 1, that the water contiguity was designed to meet any other guidelines that were listed publicly or that

- 1 were in the Senate guidelines.
 - Q. And did you discuss that position with any senator or staffer?
 - A. I believe I included this here in my written testimony.
- 5 Q. But did you ask --

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- 6 A. Not precisely those words.
- Q. Okay. Other than presenting your testimony, did you discuss that view of contiguity with any senator?
 - A. I don't specifically remember that. I do remember putting that in my written testimony.
 - Q. And do you recall anybody on the public record or otherwise expressing the view that District 1 is not contiguous in the enacted plan?
 - A. I did not see all of the written testimony or hear all of the public testimony. But I don't have a specific recollection of that. I do recall a number of people having concerns about the shape of Charleston County in that it didn't appear to connect during the redistricting subcommittee meeting on the 13th.
 - Q. And would uniting a community of interest over water meet this particular requirement of water contiguity being designed to meet other criteria?
 - A. Hypothetically. But if it's not necessary to unite the community of interest by having only water contiguity, that would seem to violate the guideline.

- Q. Do the guidelines say water contiguity is only permissible when it's required?
 - A. The guidelines say contiguity by water is acceptable to link territory within a district provided that there's a reasonable opportunity to access all parts of the district, and the linkage is designed to meet the other criteria as stated herein.
 - Q. So, is it your view that the General Assembly adopted an enacted plan with a noncontiguous district?
 - A. Because it appears to me that the linkage is not designed to meet the other criteria, yes.
 - Q. And how about following natural geographic boundaries, would that be a reason that water contiguity is permitted?
 - A. Hypothetically, yes.

- Q. And did any member of the Senate agree with or espouse your definition of contiguity in public or otherwise or even in private to you?
- A. Because I wasn't -- I recall hearing general concerns about that. I can't recall a specific conversation. And because I wasn't present during all discussions, I wouldn't be able to answer that question with respect to who said what in public.

But I want to answer your question as precisely as possible. I generally recall this concern being brought up, but I don't specifically recall by whom or when.

- Q. Let's scroll down next to communities of interest. I
 believe you testified that you think the plans are equivalent
 on communities of interest; is that right?
 - A. I think that would be a reasonably fair characterization.
 - Q. Okay. Great. We'll come back to this in a moment.

Now we get to constituent consistency. You would agree that your plan, Senate Amendment 2A, retains less of the core of each district, percentage wise, than the enacted plan, right?

A. I would not.

- Q. And that's because you take the view that the core is just the inner part of the district and not the enveloping piece around the district. If I've mischaracterized your testimony --
- A. No. I think that's a fair characterization. Thank you.
- Q. And do you know whether any member of the Senate held that view of the definition of district cores?
 - A. I do not.
 - Q. And do you know whether courts or other authorities have upheld a broader definition of core to encompass the entire predecessor district?
 - A. That may be the case. But I was relying on the text of the guideline in its plain and ordinary meaning.
 - Q. You would agree with me that your plan retains less of the benchmark districts than the enacted plan, correct?

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. GORE

A. Yes.

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2 Q. And that would be true in every district; is that right?

- 3 A. I believe so, yes.
- 4 | Q. And, here, it says that District 6 retains only
- 5 61.4 percent of its core; is that right?
- 6 A. I would respectfully disagree with the characterization
- 7 | of that is retaining it. I would say what I say here is that
- 8 District 6 retains 61.46 of the population that was in the
- 9 2011/'12 District 6. I was using a bit of shorthand for what
- 10 I meant.
- 11 Q. So, District 6 retained 61.46 percent of the benchmark
- 12 | district?
- 13 A. Yes, sir.
- 14 Q. Would you describe that as a minimal change plan for
- 15 Congressman Clyburn in District 6?
- 16 A. I would not describe that as minimal change, no, sir.
- 17 | Q. And District 7 in your plan retains 56 percent of the
- 18 benchmark district; is that right?
- 19 A. Yes.
- 20 | Q. And would you describe that as the least changed plan for
- 21 District 7?
- 22 | A. I would not describe it that way, no, sir.
- 23 | Q. All right. Let's scroll down to the next page and talk
- 24 | about county boundaries. And I believe you mentioned that the
- 25 Senate Amendment 1 has more county splits than Senate

- 1 Amendment 2; is that right?
 - A. Yes.

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- Q. And if we keep scrolling down, you mentioned minimizing divisions of municipal boundaries; is that right?
- 5 A. Yes, sir.
- Q. And you mention here several municipalities that are split in either plan; is that right?
- 8 A. Yes, sir.
- 9 Q. And in your view, as you stated, municipal boundaries
 10 often do not follow precinct or county lines, right?
- 11 A. That is unquestionably true, yes, sir.
 - Q. And counties administer elections in precincts, right?
- 13 A. Yes, sir.
 - Q. And so that could be a reason to favor keeping precincts and counties whole rather than municipalities; is that right?
 - A. Yes, sir.
- Q. And, in fact, you provide two different categories of
 municipality splits, those that involve county split and those
 that don't, right?
 - A. I would be a little bit more precise with that in order to correctly answer your question. I made a distinction between a municipal split that only occurs as a result of a county split versus a municipal split that occurs for another reason.
- So, for instance, Irmo and Columbia in 2A are both split,

1 but Columbia is only split by the Richland-Lexington line,

whereas, Irmo 2A is split by a precinct line within Richland

County. So, I just want to be really precise about answering

your question. But I think, generally speaking, that you

characterized my position accurately.

- Q. Thank you. I appreciate that position. And I think you
- 7 | testified earlier -- you talk about here on page five there
- 8 are municipal divisions of this nature in Senate Amendment 2
- 9 in Greenville, Laurens, Clinton, Rock Hill, Irmo, and Goose
- 10 Creek; is that right?
- 11 A. Yes, sir.

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- 12 Q. And all of those are in Republican-leaning areas of the
- 13 state; is that right?
- 14 A. I don't think that it would be fair to characterize the
- city of Greenville, the city of Rock Hill or the city of Irmo
- 16 as Republican leaning.
- 17 Q. But they're certainly in counties that are Republican
- 18 leaning, correct?
- 19 A. Irmo, not on the Richland side. The region of Greenville
- County, where the city of Greenville is, not necessarily, no.
- 21 And Rock Hill, generally speaking, might be fairly
- characterized as the Democratic part of York County.
- 23 | Q. All right. Let's scroll down just to the next paragraph
- 24 if you can. And you say: Senate Amendment 1's municipal
- 25 divisions of this nature include Sumter, Columbia, Forest

- Acres, Charleston, North Charleston, Hardeeville, Scranton,
 Simpsonville and Fountain Inn; is that right?
 - A. Yes, but I left out Hollywood.
 - Q. So you would add Hollywood to this list?
- 5 A. Yes, sir.

- Q. Can you just explain to us what you mean by municipal divisions of this nature? What's the antecedent of this nature?
 - A. A municipal split where the split doesn't occur solely as a function of a county line being split. So, an example of this would be if you have a district boundary, say, at Hampton and Beaufort, the town of Yemassee is on the boundary of Hampton and Beaufort. So, if you split Hampton and Beaufort, you're splitting the town of Yemassee, which is regrettable, but that split happens there only as a function of those counties being split.

If one, on the other hand, were to split a municipality that's entirely within one county, that would be different. If one were to, say, split Irmo, as I do in 2A, that Irmo split, while Irmo is in both Lexington and Richland, the Richland portion of Irmo is split. So, that municipal split isn't solely a function of a county boundary. I hope that answers it adequately.

Q. And both Charleston and North Charleston span over three counties, I believe, correct?

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. GORE

- A. I think that's right.
- 2 Q. And then the North Charleston portion in Charleston
- 3 County is wholly within District 6 of the enacted plan,
- 4 correct?

- 5 A. I'd have to look at it to be a hundred percent sure.
- 6 think it's fair to ask about those. I think that I identified
- 7 | splits occurring within a county where the split wasn't just a
- 8 function of a county split.
- 9 Q. Let's go to the next page, if we can, VTD splits. And I
- 10 | think you mentioned these different split numbers. And
- 11 | there's just one thing in particular I'd like to ask you
- 12 about.
- 13 A. Yes, sir.
- 14 Q. You say 11 of 13 precinct divisions for Senate Amendment
- 15 | 1 occur on the boundaries of District 6. Did I read that
- 16 correctly?
- 17 A. Yes, sir.
- 18 Q. And have you investigated whether seven of those VTD
- 19 splits in Dorchester are due to the fact that the District 6
- 20 | line follows the House District 98 line?
- 21 A. I have not investigated that. I did notice that there
- 22 were a large number of precinct splits in Dorchester, but I
- 23 didn't realize that that was the reason for it. That's
- 24 interesting.
- 25 | Q. If we can scroll down a little bit more. You included in

- this report an appendix, if i recall correctly. It's going to
 be one more page down. And the appendix addresses the third

 Gingles factor; is that right?
 - A. Yes, sir.

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- Q. And you conducted an analysis and you determined that white bloc voting is not present in the Harpootlian Plan's District 6, correct?
 - A. I concluded that it wasn't sufficient to enable that group usually to defeat the minorities' preferred candidate.
- 10 Q. And you did not conduct an ecological inference to reach that conclusion, did you?
 - A. No, I didn't. I would have loved to have had the time to do that, but I didn't.
- 14 Q. Or a regression analysis?
 - A. If I had the time to do so, I would have loved to have done so, but I didn't. If I had been advising the state as an attorney, I certainly would have said you got to do that before you enact, but I wasn't. And I didn't have the time or resources to do so. But i really wish I'd been able to. I'd love to.
 - Q. About how long -- so, as I understand it, you looked at some election returns in the relevant areas; is that right?

 A. Yes.
 - Q. And about how long did it take you to do this particular analysis?

A. Not very long, because the building blocks were counties. So, the reason I did this is the guideline calls for compliance with Section 2, and I think mentions Thornburg vs. Gingles because I didn't have an RPV to share, and I very much would have liked to have been able to do that. And if I had been advising a state actor like a state government or a county government or local government, I certainly would have advised that. But since I didn't have that, I wanted to provide at least some feedback on Section 2 compliance, which is why I provided this.

And so, since counties were building blocks, it was pretty easy to get county election results. And it was pretty easy to identify a minority-preferred candidate using homogenous precinct analysis, which is pretty easy to do. You're just looking at 90 percent precincts one way or the other.

- Q. And did you ever conduct this kind of analysis on the enacted plan?
- A. No, I didn't.

- Q. I'd like to run through these factors one more time if we can scroll back up to page four of the PDF, page three of your written testimony. I noticed here that you're comparing the enacted plan to Senate Amendment 2A; is that right?
- A. Yes, sir.
- Q. And you did not here compare the enacted plan to the

- 1 benchmark plan, did you?
- 2 A. No. The goal of the written testimony was to compare 2A
- 3 | with what was then Amendment 1 before it was the enacted plan,
- 4 and so that's what I did.
- 5 Q. But you have reviewed the benchmark plan, right?
- 6 A. Yes.
- 7 Q. And you're aware that the benchmark plan like Senate
- 8 Amendment 1 uses water contiguity, right?
- 9 A. In some places, yes.
- 10 | Q. Let's scroll down to the next category, which is
- 11 constituent consistency. And we've already discussed that the
- 12 || -
- 13 A. I would say not as eggegiously as Senate Amendment 1, I
- 14 think would be a fair answer to that.
- 15 Q. And we already discussed before that the enacted plan
- 16 preserves more of the benchmark districts than Senate
- 17 | Amendment 2A, right?
- 18 A. Yes. That would be an accurate statement.
- 19 Q. Let's scroll down to the next page. County boundary
- 20 splits. The enacted plan performs better on county boundary
- 21 splits than the benchmark plan, right?
- 22 A. I believe so. If memory serves.
- 23 | Q. Because there were 13 in the benchmark plan and 10 in the
- 24 enacted plan; is that right?
- 25 A. That sounds right.

- Q. And if we scroll down to VTD splits, the enacted plan, again, performs better than the benchmark plan on this metric
- 3 as well, correct?

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- A. I think that's right. But in my written testimony, I was comparing 2A to what was then Senate Amendment 1, and that was the goal of my written testimony.
- Q. Because the benchmark plan had 52 split VTDs, and the enacted plan has 13; is that right?
 - A. I don't think that was the number of split VTDs when the plan was enacted. I think it was the case at the end of the decade after some VTD lines had changed.
- 12 Q. But certainly amending the plan to get to 13 VTD splits
 13 rather than 52 is improvement under the guidelines, right?
 - A. Yes. But what the guidelines call for is minimizing the number of splits.
 - Q. But you certainly would agree with me that the enacted plan performs better than the benchmark plan under the Senate's own guidelines, right?
 - A. Relative to the number of VTD splits at the end of the last decade, yes.
- 21 Q. And also the number of county splits, correct?
- 22 | A. Yes.
- Q. And also some of the other factors we've just talked about, right?
- 25 A. I would have to compare the maps and go through them one

- by one to be sure. But I'm not in a position to disagree with you right now without doing that.
 - Q. Fair enough. Let's go to Plaintiff's Exhibit 114, PX-0114. This is the transcript of the hearing at which you testified. I believe you mentioned that you testified in person before the Senate; is that right?
 - A. Yes, sir.

- Q. Let's see if can scroll down to page 20.
- A. The Senate's redistricting subcommittee.
- Q. Plaintiffs' Exhibit 114. That's right, the subcommittee.

 I admire your precision. So, thank you.
- I'd like to ask you to read a portion of your testimony, and then I'd like to ask you questions about it. It starts on line 7. Can you see that on your screen? Would you mind reading that through about 21, line 10?
- A. Seven through 21 you said?
- Q. Yeah. Page 20, line 7, through page 21, line 10.
- A. Okay. "As to communities of interest, the whole county map" -- which refers to what was at that time 2 -- "more closely hues to the regions, the distinct regions, of the state, specifically by drafting District 1 and District 7 with minimal splits. And, again, there's only six county splits statewide in this plan. The coastal region is more cleanly and directly represented. By having two districts that represent the high-growth corridor of the upstate, that region

is directly represented. The midlands is directly represented. The north central portion of the state is directly represented. Moreover, the map, as drawn closely, hues to the traditional congressional districts in the history of our state. For instance, District 1 is drawn very closely to the old Mendel Rivers Mendel/Davis District. District 7 is drawing hues very closely to the old Tommy Hartnett, Henry Brown, first congressional service period of Congressman Sanford district. The addition of the west central South Carolina counties to the 2nd District connects those districts with Aiken county, which were traditionally associated with Aiken for decades. So in that sense the plan adheres closely to communities of interest.

I think in line 6 there I meant to say "counties" rather than "districts." I misstated.

- Q. So, you would agree that preserving, or maintaining, or reconstituting prior districts, respects communities of interest, correct?
- A. That would be one way of respecting communities of interest.
- Q. And the enacted plan does that with respect to the benchmark plan, correct?
 - A. The enacted plan is much closer to the benchmark plan than 2A.
 - Q. And do you know who Mendel Rivers was?

ROBERT OPPERMANN - CROSS-EXAMINATION BY MR. MATHIAS

1023

- A. He was a Congressman who represented the 1st Congressional District.
- 3 Q. And we're here today in the J. Waites Waring Courthouse.
- 4 Are you familiar with any of his history with Judge Waring?
- A. I know who Congressman Davis was and I know who Judge Waring is.
 - Q. How about between Congressman Rivers and Judge Waites
 Waring?
 - A. I don't know for sure, but I knew that Judge Waring was considered a controversial figure amongst the political establishment of Charleston in his time. And I would suspect that his relationship was, perhaps, not great with Congressman Rivers. But I could be wrong about that. I just don't know for sure.
 - Q. And here on pages 20 and 21, you don't say anything about District 6; is that right?
 - A. In referring to the midlands being directly represented, I'm specifically referring to that.
 - Q. But when you go through the districts in particular, the 1st, the 7th and the 2nd, you don't include the 6th in that?

 A. That's correct.

MR. GORE: We have no further questions, your Honor.

THE COURT: Thank you.

CROSS-EXAMINATION

BY MR. MATHIAS:

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- Q. Mr. Oppermann, my name is Andrew Mathias. I'm here on behalf of the House Defendants.
 - A. Hey, Mr. Mathias.

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- Q. You used to be a consultant for the House Democratic Caucus, right?
- A. I have, on a couple of occasions, served in that capacity, yes, sir.
 - Q. Okay. And I couldn't go back any further because I ran out of time. But from 2018 forward, is it not true that you gave 43 political donations all to Democrats?
 - A. I don't know if they were all to Democrats. I think I probably gave some to nonpartisan candidates. But I wouldn't be surprised if I gave that number of contributions.
 - Q. Well, would you have any reason to disagree with me if, according to the Federal Election Commission records and state and local records, that all 43 of those were Democrats?
 - A. No, I wouldn't have any reason to disagree with you.
 - Q. Okay. And did you testify before the House Ad Hoc
 Redistricting Committee with respect to the congressional
 redistricting process?
 - A. The ad hoc redistricting committee?
- Q. Did you testify before any House committee with respect to the congressional redistricting process?
 - A. I don't believe so, no.
- MR. MATHIAS: That's all I've got.

ROBERT OPPERMANN - REDIRECT EXAMINATION BY MR. HINDLEY 1025

THE COURT: Thank you, Mr. Gore.

Anything on redirect?

MR. HINDLEY: Couple questions, your Honor.

THE COURT: Okay.

REDIRECT EXAMINATION

BY MR. HINDLEY:

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- Q. Hello, Mr. Oppermann. So, in drawing a map, did you have to compromise any guidelines in keeping Charleston whole?
- A. I think the choice to keep Charleston whole, you're picking what county you want to split at that point. You can get a plan that only has six county splits whether you keep Charleston whole or not. But in keeping Charleston whole, you're choosing to split some other county, rather than Charleston itself.
- Q. And Mr. Gore asked you about city splits within county splits. Do you remember that?
- A. Yes.
- 18 Q. Did Senate Amendment 1 do both in Sumter County?
 - A. Yes.
- 20 Q. And did it do so on racial lines?
- A. This is important to keep in mind in answering a question like that. Where a fence is built, the precise land that it's on is less important than what it's separating. So, keep that in mind as I answer that question, because that's how I think of it and that's what I mean when I answer.

ROBERT OPPERMANN - REDIRECT EXAMINATION BY MR. HINDLEY 1026

Generally speaking, yes, in the sense that the tendency was to include the more African-American portion of this or that municipality in 6 rather than the district that it bordered. Now, to go through municipality by municipality and answer that question precisely, I would need to have data in front of me that I don't have right now.

But does that answer your question?

Q. Yes, Mr. Oppermann. Thank you.

So, when you had your meeting with the Democratic senators, you were told not to prioritize the party's advantage over the guidelines in keeping Charleston whole?

- A. That is correct.
- Q. And if you were to prioritize a Democratic advantage over the guidelines, is it cossible to create a map that benefits the Democrats more?
- A. Absolutely.
 - Q. And could you have drawn a four-three Democratic map?
- A. Yes.
- Q. And Senate Amendment 2A, does that do that?
- A. No.

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MR. HINDLEY: No further questions.

THE COURT: Thank you. You may step down, sir.

THE WITNESS: Thank you.

JUDGE GERGEL: Call your next witness.

MR. FREEDMAN: Plaintiffs call Dr. Jordan Ragusa.

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1027 JORDAN RAGUSA, having been first duly sworn, testified as follows: DIRECT EXAMINATION BY MR. FREEDMAN: Q. State your full name for the record. Α. Dr. Jordan Ragusa. Q. Where are you presently employed? I'm an associate professor in the political science Α. department at the College of Charleston Q. Just up the road? Α. Yes. Consistent with the Court's prior MR. FREEDMAN: quidance, we are offering or. Ragusa as an expert in congressional elections, South Carolina politics, and quantitative methods and data. We're prepare to establish a record on that of there are objections. JUDGE GERGEL: Let's go again. Congressional elections --MR. FREEDMAN: South Carolina politics. MR. TYSON: I'm sorry. The first one was congressional what? Congressional elections, South MR. FREEDMAN: Carolina politics, and quantitative methods and data. JUDGE GERGEL: Is there an objection beyond what was

previously asserted on the *Daubert* motion?

1 MR. TYSON: No, sir. Though we continue to raise the 2 same objections we raised moments ago for the record. 3 JUDGE GERGEL: And your last one was quantitative 4 methods and what? 5 MR. FREEDMAN: Quantitative methods and data. 6 JUDGE GERGEL: Data. Oh, very good. MR. MATHIAS: Your Honor --7 8 JUDGE GERGEL: Yes. 9 MR. MATHIAS: -- on behalf of the House, being an 10 expert of data is quite broad. Mr. Mathias, let me just say he may be 11 JUDGE GERGEL: an expert on what that data means. 12 Do you want to explain what that means being an 13 14 expert on qualitative methods and data? 15 MR. FREEDMAN: Certainly. And I'm happy to ask Dr. 16 Ragusa foundational questions, but Dr. Ragusa has a particular 17 expertise in use of data in political science to quantitative 18 data and assessment of quantitative data. 19 JUDGE GERGEL: The application of quantitative data 20 and quantitative methods, I think that would be fine. As long 21 as he's not an expert on the encyclopedia or something, which 22 would be all the data in the world or the Internet. 23 I'm going to overrule the objections. We've 24 previously addressed this issue in the *Daubert* order.

Court recognizes Dr. Ragusa as an expert on congressional

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1029 elections, South Carolina politics, and quantitative methods, and the application of data to those methods. MR. FREEDMAN: Thank you, your Honor. BY MR. FREEDMAN: Dr. Ragusa, could you tell us what your understanding of Q. what this lawsuit is about? My understanding is that the plaintiffs allege that the redrawn map was unfairly comprised to target Black voters. Q. And what questions have you been asked to address? Okay. I was asked to ascertain whether race was a factor in the Α. composition of the redrawn districts. Specifically, I was asked to attempt to disentangle the effects of both partisanship and race. Q. And how did you go about answering that question? I collected data on how the district lines were shifted Α. by mapmakers in this round of redistricting and I also collected data on the demographics of the precincts and their partisanship to see whether or not those factors explain the changes that mapmakers made. Q. Why did you approach the question in this way? For a few reasons. One is that I wanted to look at the Α. choices that mapmakers made in a sober or neutral manner using data. A lot has been said about the redrawn districts, their pros and cons of what a good map should look like, what a bad

map would look like. And I wanted to take a step back and

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broadly.

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1030 just look at what the data show. Also, I thought the question of how the map was changed was particularly interesting. A lot of the discussion about the redrawn map is that it is consistent with the map that was drawn ten years ago. And that's certainly true, if we zoom out, at the state level. But when we adopt that kind of more granular approach, what we see is that there was actually a lot of change beneath the surface. Dr. Ragusa, did you prepare a report in this case? Q. Α. I did. Permission to approach to hand the --MR. FREEDMAN: You're permitted. JUDGE GERGEL: MR. FREEDMAN: I'm handing the witness Plaintiff's Exhibit 19. JUDGE GERGEL: Very good. BY MR. FREEDMAN. Dr. Ragusa, do you recognize Plaintiffs' Exhibit 19? Q. I do. Α. Q. What is it? Α. This is my report. Okay. And did you prepare some demonstrative slides in Q. this? I did. Α. I want to ask you to -- what you found in this case

MR. FREEDMAN: Before we get into the details, could we pull up slide one?

THE WITNESS: So, my findings are as follows: First, race was a significant factor in the composition of the redrawn map. In my analysis, the BVAP variable is statistically significant in 12 of the 18 models that I estimated. Because this analysis controls for partisanship, the results cannot be dismissed as a simple byproduct of partisan gerrymandering.

Also, the BVAP variable in my analysis is substantively large in magnitude in a number of instances. And this indicates that race was not only statistically significant, but also substantively meaningful in a number of cases.

And my ultimate conclusion is that race factored in the design of five of the seven districts. Those are CDs 1, 2, 3, 5 and 6.

BY MR. FREEDMAN:

- Q. Thank you, Dr. Ragusa. I want to walk through your methodology in some detail just so the panel understands what you did and what you did not do. What's the basis of your analysis?
- A. So, the basis of my analysis are the 2,400 VTDs in the state of South Carolina. And what I did is looked at how they were moved around by mapmakers in the redrawn map. And, as I

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Q.

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1032 mentioned earlier, I compared that to both the race and the partisanship of those VTDs. And just so the record is nice and clear, what is a VTD? A VTD is a voter tabulation district. It's otherwise Α. known as a precinct. Q. Why would you look at voter tabulation districts in this context? For a few reasons. One is that they are the most granular geography where we can obtain both partisan and race Those are the two key factors in my analysis. And data. those are the two key factors that I was charged with But also VTDs receive special consideration from examining. They are listed in the State's guidelines as mapmakers. political subdivisions that are to be respected. generally VTDs are not to be split. Q. And how did you obtain the data that you used for VTDs in your analysis? From a mix of sources. On the one hand, the state publishes data on census blocks and which census blocks -which districts those census blocks were drawn into under the redrawn map. And then the United States census has data on

how those census blocks fit into the prior map. So, it's a

matter of merging those two sources and then comparing them.

And at a very basic level, can you explain how you

determined whether race was a factor and how VTDs were moved?

A. So, I have data on the racial composition of the VTDs in addition to their partisanship. And I perform a statistical analysis to see whether there's a systemic pattern in which VTDs were selected for the redrawn districts with respect to race.

- Q. How are you measuring race in this analysis?
- A. In this analysis I'm using the census data. And the census asked individuals to identify their race. And so, in the way that I measure it, it's simply a count of the number of individuals in a VTD that list Black as their race.
- Q. Do you have a term to refer to that?

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- A. I refer to that as the BVAP, the Black voting age population.
 - Q. And what other factors did you consider in your analysis?
 - A. Both partisanship and precinct size.
- 16 Q. Why is it important to take partisanship into consideration?
 - A. So, partisanship and race correlate quite highly in the state of South Carolina. And so, one possibility is that any correlation between race and the VTDs that were selected could be, instead, the effect of partisanship. So, I wanted to guarantee that any time I say that race is a factor that takes into account the possibility that partisan motivations were actually at work.
 - Q. Why was it important for you to take precinct size into

consideration?

- A. My measure of the racial composition of the VTDs is a count of the number of Black voters. And so by controlling for precinct size, I wanted to ensure that mapmakers weren't simply selecting precincts based on whether they were numerically large or small.
- Q. How did you conduct the analysis to control for the three factors you've identified?
- A. I used a technique called "multivariant logistic regression."
- Q. And what is that?
- A. So, the multivariant part refers to the fact that we have multiple independent variables in the analysis. Independent variables are otherwise known as predictor variables. In this case, there are three: Race, partisanship and precinct size. And the logistic refers to the fact that the dependent variable being analyzed is a one-zero dependent variable, that is, whether a VTD was selected or not selected by mapmakers.
- Q. Is multivariant logistic regression a common technique in these social sciences?
- A. Yes. It's one of the most common techniques in all of the social sciences.
 - Q. And why did you use that technique here?
 - A. In this case, it is the appropriate statistical test based on the question that I'm attempting to answer and the

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1035 nature of the data. Okay. In your report, you describe three models. believe you prepared another demonstrative for this. Α. Correct. MR. FREEDMAN: Stephen, can we put up slide two? BY MR. FREEDMAN: Can you tell us about model one? So, model one adopts the methodology known as "the county envelope." Here, the question is which precincts were moved into the redrawn district. And what it does is it looks at all of the precincts that surround the district within a county in which the district previously sat. You used the term "county envelope." Can you describe what that term refers to? Sure. So, if a district sits partially within a county, all of the preconcts that are outside of the existing district's boundaries are considered part of that county In other words, they're just outside the district and they are those that could be added, and while mapmakers stay within the same county. Where did the idea of the county envelope come from? Q. So, several people have used similar approaches. Dr. Stephen Ansolabehere, at Harvard, has used this methodology in several papers. One of them that's considered

the seminal article is the 2000 piece in the American Journal

of Political Science. He and his co-authors used counties and how counties were shifted around during redistricting to understand how redistricting affects election outcomes.

- Q. Do you remember who his co-authors on that article were?
- A. James Snyder and Charles Stewart.
- 6 Q. And who are they?

- A. They are also well-established professors. Charles Stewart is at MIT, and James Snyder is at Harvard.
- Q. Was that article peer-reviewed?
- 10 A. It was. It appeared in the American Journal of Political
 11 Science.
 - Q. And can you describe the theory behind the county envelope?
 - A. Sure. In order to understand the choices that mapmakers made, we need a baseline of the VTDs that could have reasonably been selected for the redrawn district. And to do that, I look to traditional principles of redistricting. In this case, the county envelope consists of VTDs that are geographically proximate to the prior district. They are ones that, if selected, would comply with compactness and contiguity. They often have demographic features in common with the district. And so, in that sense, there's a lot of communities of interest in the VTDs in the county envelope.
 - Q. I believe you prepared a demonstrative to help explain this?

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1037 I did. Α. MR. FREEDMAN: Can we see slide three? BY MR. FREEDMAN: What is slide three, and how does it help explain the county-envelope concept? So, in this slide we are looking at the contours of CDs 2 and 6 in Richland County. CD 6 is in yellow, and CD 2 is in What's important here are the red squiggly polygons. Those are the VTDs in Richland County. And so in the case of CD 2, which had to gain population this round of redistricting, the question is: Which of those precincts in Richland County that were in 60 6 were selected? Okay. And just so we're clear, why are you examining VTDs in a county that are outside the district? So, in cases where a district had to gain population, or in an effort to rebalance a district mapmakers added new precincts to a district, we need to know which ones are geographically proximate, have communities of interest in common. And so, all of these precincts are in the immediate vicinity of the district. And for that reason, they are logical choices. I believe you discussed earlier that the county envelope only extends to VTDs in the counties that were part of the previous district. Does your analysis account for VTDs that

may have been drawn into the district or extending to a new

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Α.

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1038 county? It does. In the rare circumstance that mapmakers went into a brand-new county to grab VTDs, I include those cases in my analysis. MR. FREEDMAN: Stephen, can we go back to slide two? BY MR. FREEDMAN: Dr. Ragusa, can you please tell us about model two? So, model two then looks at the opposite phenomenon. These are the VTDs that were drawn out of the district during redistricting. So, here, the population of interest is all of the precincts that already existed within the district. And to clarify, do you use the county envelope concept at all in model two? Again, this just looks at all of the precincts that Α. were already in the district. Q. And what is model three? Model three then combines both of those approaches. looks at the precincts that were moved into the district from the county envelope and kept in the existing district. And so in theory this model looks at the full range of choices that were available to mapmakers. And when you run these analyses -- models one, two and three -- what are you looking for in the results?

I'm looking for two things. One is the sign on the

coefficient on the BVAP variable. The sign of the coefficient

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1039

tells us whether there's a positive effect or a negative effect. In other words: Was the Black population a predictor of whether a precinct was more or less likely to be selected? And then, second, I'm looking to see whether or not the results are statistically significant.

- Q. Okay. And when you look to see whether results are statistically significant, what does that mean?
- A. When a result is statistically significant, we mean that there is a clear and consistent pattern in the data, that the pattern is not due to idiosyncratic choices or random variation, that we can be fairly certain that the pattern is what we would call meaningful.
- Q. What is the threshold for statistical significance?
- A. Most social scientists use the 95-percent confidence threshold, that is, we can be 95 percent certain that the results arose due to something systematic, not random chance, and thus rejecting all hypothesis of no relationship.
- Q. Are there other measures of statistical significance?
- A. Sure. Some researchers use different P values.
- Researchers might use a P value of .01. Others might use a P value of .1. But the conventional threshold of the social sciences is a P value of .05.
 - Q. And what is the value of a statistical analysis like this in a redistricting case?
 - A. It creates a fairly high hurdle for any evidence to

the three models. In the middle are the statistical results

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1041

for the three different models. Those tell us whether Black voters were more or less likely to be added to the redrawn district and then, again, whether that result is statistically significant or not.

- Q. And just so we're clear, let's walk through the three variables and what they each represent.
- A. Sure. So, the Biden vote is a measure of the total number of people in the precinct that voted for Joe Biden in the 2020 election. That is my measure of partisanship. BVAP is the Black voting age population. That is a raw count of the number of Black persons of voting age in the precinct. And then total VAP is the total population size of the precinct.
- Q. Okay. And then the N at the bottom, what does that represent?
- A. That is the sample size. So, in model one in this instance, the 133 is the total number of precincts that were outside CD 1 in the county envelope. 369 in model two is the total number of precincts in CD 1 prior to redistricting. And then 502 is just those two figures added together.
- Q. How robust are these sample sizes?
- A. Very robust. These are large sample sizes, certainly large enough to permit a statistical analysis.
 - Q. And then the columns as you go across, you've got your three models, right?

A. Correct.

- Q. Now, underneath or next to some of these numbers, you've got different numbers with an asterisk. Can you just explain what the asterisks represent?
- A. Yeah. The way that social scientists typically denote statistical significance is with stars. In this case three stars indicates a statistically significant result at the .01 level, that's 99 percent confidence. Two stars indicates a P value of .05. That's 95 percent confidence. And then one star would indicate what we often call a marginally significant result. That is something that is significant at the 90-percent confidence level.
- Q. Okay. And why did you include results at the 90-percent confidence level?
- A. For a few reasons. P values represent a continuum. In some ways there's little difference between a P value of .051 and .049. And so, a result that is significant at the .1 level is still marginally significant. It is close to statistical significance. And so, often researchers want to note that as something that's interesting even though it doesn't cross the .05 threshold. Also, this is the default in the statistical routine that I used.
- Q. Okay. Now, I want to have you walk us across each of the models and what we found. Why don't we start with model one.
- A. Okay. So in model one, when we look at the BVAP

variable, it is negative, which, in this case, would indicate that precincts with a large Black voting age population were less likely to be moved into the redrawn 1st congressional district. However, here, the result is not statistically significant at any threshold.

Q. And for model two?

- A. Looking at model two, the BVAP variable is positive and statistically significant. Because it's positive, that indicates the precincts with a large Black voting age population were more likely to be moved out of the redrawn congressional district, and that's significant at the .01 level.
- Q. Okay. And then model three?
- A. Model three is negative and statistically significant. The negative value indicates the precincts with a large Black voting age population were less likely to be moved into the district and kept in the district. And that, too, is significant at the .01 level.
- Q. Looking at Figure 1, what does this show?
- A. So, these figures are a way of assessing the substantive significance of the results. What they do is they plot the prior effects of varying the black voting age population of a precinct from 100 all the way up to 1,500. On the Y axis is the probability that that VTD was selected. And so, in these figures we're looking at the slope of the line. If there's a

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1044 steep slope, it's either positive or negative. And that would indicate that as the Black voting age population changes, so too does the probability that was selected for the redrawn district. And then we have the three models. The top panel of the VTDs moved in, the middle panel is the VTDs moved out, and the bottom panel is the VTDs moved in and kept it. And just so we're clear, the X axis, 100 to 1,500, that's the number of Black persons of voting age in the precinct? Α. That's correct. Okay. And can you just explain what you're looking for Q. here with the slope? We can look at the numbers. I mean, the numbers itself tell us the probability that a precinct of varying size with respect to Black voting age population was selected. But, ultimately we're looking for a slope. As I said, if there's a steep slope, it indicates a substantively significant effect of race. Conversely, if it was flat, that would indicate no effect of race. Q. Why don't we just walk through the panels one by one. For your top panel, what does that represent? So, that's the result from model one. Looking at the VTDs that were moved into the 1st Congressional District, we can see that the line is negative, indicating that as the Black voting age population of a precinct increases, the probability that it was selected for the redrawn CD 1 goes

down. But we can see that the magnitude of the slope is not particularly large in magnitude, recall earlier that that result was not statistically significant.

Q. Okay. And what about the middle panel?

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- A. The middle panel looks at the VTDs that were moved out of the redrawn 1st Congressional District. In this case, it's positive and fairly steeply sloped. What that indicates is that, as the black voting age population of a precinct increases, the probability that that precinct was drawn out of the district also increases.
 - Q. And can you explain the bottom panel?
 - A. So, in the bottom panel we're looking at the VTDs moved in and kept in. That's model three. We see a negatively sloped line that is very steep. In this case the results indicate that as the Black voting population of a precinct increases, the probability that it was moved into and kept in the redrawn 1st Congressional District declines.
 - Q. Great. And can you just summarize your findings for CD 1?
 - A. So, overall, the result shows that Black voters were excluded from the redrawn 1st Congressional District in both a statistically significant and substantively significant fashion.
 - Q. Okay. Let's turn to District 2.

MR. FREEDMAN: Stephen, can you pull up PX-21?

BY MR. FREEDMAN:

- Q. Dr. Ragusa, This is page nine of your report. What does
 Table 2 show?
 - A. Table 2 contains the results for the 2nd Congressional District.
 - Q. What did you find?
 - A. So, if we look at the BVAP variable in model one, it is negative and statistically significant. What that tells us is that in CD 2, Black voters were less likely to be moved into the redrawn district. In model two, it's negative again, but only marginally statistically significant. The negative effect would tell us that Black voters were less likely to be moved out of the redrawn district.

But when we look at the combined model, model three, we see a negative and statistically significant result. That indicates that Black voters were less likely to be moved into the redrawn district and kept in.

- Q. Great. Dr. Ragusa, what does Figure 2 show?
- A. So here, too, we're looking at the size of the effect of race according to the three models.
- Q. And what did you find?
- A. So, the key result here is in the bottom panel from the combined model. Once again, like with CD 1, we see a negatively sloped line that's fairly steep. And what that indicates is that, as the black voting age population of a

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1047 precinct increased, the probability that it was moved into and kept in the redrawn district decreased. Can you summarize your findings for CD 2? For CD 2, I conclude that race was a significant factor in the design of the district. Specifically, Black voters were excluded in a statistically significant and substantively meaningful fashion. Okay. Let's turn to CD 3. MR. FREEDMAN: Stephen, can you pull up PX-22? BY MR. FREEDMAN: Dr. Ragusa, this is page 10 of your report. What were your findings for CD 3? For CD 3, the key result comes in model three. The BVAP variable is positive and statistically significant. But what that tells us is that in the 3rd Congressional District Black voters were more likely to be moved in and kept in the redrawn district. Q. Okay. Let's turn to CD 4. MR. FREEDMAN: Stephen, can you pull up PX-23? BY MR. FREEDMAN: Dr. Ragusa, this is the analysis of page 11 of your Dr. Ragusa, what were your findings for the CD 4? So, CD 4, when we look at the BVAP variable, all three are statistically insignificant. So, my conclusion here is that race was not a factor in the design of the 4th

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1048 Congressional District. Let's turn to CD 5. MR. FREEDMAN: Stephen, can you pull up PX-24? BY MR. FREEDMAN: Q. And, Dr. Ragusa, this is page 12 of your report. What did you find for CD 5? In CD 5, the BVAP variable is statistically significant in two of the three models estimated. In model one, the BVAP variable is negative and statistically significant. indicates that Black voters were less likely to be moved into the redrawn 5th Congressional District. And then in model three, the combined model, it's, once again, negative and statistically significant. That indicates that Black voters were less likely to be moved in and kept in the redrawn district. Q. Okay. Let's go to CD 6. MR. FREEDMAN: Stephen, can you pull up PX -- oh, you've already got it -- PX-25? BY MR. FREEDMAN: Dr. Ragusa, this is page 13 of your report. Dr. Ragusa, what did you find for CD 6? So, in CD 6, the BVAP variable is statistically significant at the 95 percent confidence level in two of the three models. In the case of CD 6, the BVAP variable is statistically significant in two of the three models that were

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DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1049 estimated. Those are models two and three. In model two, the effect is negative, which indicates that Black voters were less likely to be moved out of the redrawn 6th Congressional District. And in model three, the effect is positive, indicating that Black voters were more likely to be moved in and kept in the redrawn 6th Congressional District. For the final congressional district CD 7, there are no tables and figures in your report, right? Α. Correct. Q. Why is that? CD 7 largely comprises whole counties, so, therefore, Α. there are very few observations in the county envelope, and it was hardly redrawn during redistricting, so there are not a significant number of observations to conduct an analysis. Dr. Ragusa, did you also prepare a second report in this Q. case? Α. I did. MR. FREEDMAN: Permission to approach? JUDGE GERGEL: Yes. BY MR. FREEDMAN: I'm handing you what's been marked as Plaintiffs' Exhibit 26. Dr. Ragusa, can you tell us what Plaintiffs' Exhibit 26 is?

A. This is my rebuttal report of Mr. Sean Trende.

- DR. JORDAN RAGUSA DIRECT EXAMINATION BY MR. FREEDMAN 1050
- Q. Why did you prepare a second report?
- 2 A. Plaintiffs' counsel asked me to read and review Mr.
- 3 Trende's analysis, and I did so.
 - Q. Okay. And you prepared a demonstrative summarizing your conclusions for this.
 - MR. FREEDMAN: Stephen, can you pull up slide five, please?

BY MR. FREEDMAN:

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- Q. What did you find broadly?
- A. So, Mr. Trende makes several claims about the redrawn map. I take issue with two of his claims, both with respect to the 1st Congressional District. First, Mr. Trende claims that the racial composition of the redrawn district was hardly changed by mapmakers. And I believe that in his analysis he uses a faulty statistic, specifically, he uses the wrong denominator in one of his analyses.

And, second, Mr. Trende claims that CD 1 retains a large share of its core and also that CD 1 continues to be anchored in Charleston. I believe both of those claims are incorrect.

Q. Okay. Let's scroll down on the racial composition issue.

MR. FREEDMAN: Stephen, can you pull up slide six?

BY MR. FREEDMAN:

- Q. So, Dr. Ragusa, can you explain your analysis of Mr.
- 24 | Trende's claim regarding the racial composition of CD 1?
- 25 A. So, Mr. Trende compared the Black voting age population

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1051

that was drawn out of CD 1 in both Charleston and Dorchester County, and then compares that to the portions of the counties as a whole. He shows that those two statistics are roughly the same, and therefore, concludes that the redrawn map has no effect on the 1st District's racial composition.

But my assessment of that is that it uses the wrong denominator as even a misleading statistic on the grounds that large portions of those two counties were in CD 6. Prior to redistricting, in my view, a better comparison would be to look at the portions of the counties that were actually within CD 1. And when I recalculate Mr. Trende's estimates to include just the portions that were within the 1st Congressional District, we see a of 6.6 percent gap between the Black voting age population that was drawn out of CD 1 and the portion that was in the district prior to redistricting.

Q. Just to drill down a little bit, just explain what did

- you mean by he used the incorrect denominator?
- A. Yeah. So, he's not making a straightforward, apples-to-apples comparison. And when the question is, what happened to the Black voting age population, how were they treated by the redrawn map, how were they moved between CD 1 and CD 6, his statistics give a misleading picture of what actually happened.
- Q. He's looking at the populations of Charleston and
 Dorchester Counties without regard to where the line was

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1052

before or where the line is now? Is that fair?

- A. Correct, yeah. Another way of saying it is that by including portions of the counties that were already in the 6th Congressional District, it inflates his baseline statistic that he's comparing the BVAP drown out to.
- Q. Now, the Court has had some questions through these proceedings specifically about Charleston County and what happened to the Black population of Charleston County.

Can you explain the ramifications of using the wrong denominator for Charleston County? I think you prepared a slide on this as well.

MR. FREEDMAN: Stephen, can you pull up seven?

THE WITNESS: Sure. So, in my data, I have information on the ratio of Black voters that were assigned to both CD 1 and CD 6 in the old and new map. After redistricting, what we see is that roughly 80 percent of the Black voting age population in Charleston County was assigned to CD 6. That compares to only about 20 percent that's been assigned to CD 1. Immediately before redistricting, it was roughly split 50/50 between CD 6 and CD 1. There's 49 percent of the Black voting age population in CD 6 and 51 percent in CD 1.

BY MR. FREEDMAN:

Q. So, is it fair to say that before under the old map, the Charleston County Black population of voting age was about

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1053

- 50 percent in CD 1 and 50 percent in CD 6?
- 2 Correct. In Charleston County the Black voting age 3 population was evenly balanced between CDs 1 and 6, and that's no longer that case. 4
 - Q. What are the percentages now?

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- Α. The percentages now are 79 percent and 21 percent in CD 6 7 and 1 respectively.
 - So, your rebuttal report also talks about whether the precinct's being moved on the basis of race as opposed to partisanship. How do you know that this doesn't just reflect a political gerrymander?
 - So, my original report made a number of these claims. Specifically, I have an analysis that looks at the precincts that were moved out of the redrawn districts. And in the case of CD 1, I controlæd third partisanship.
 - Let's pull up PX-29, which is the table on page seven of your report. Dr. Ragusa, what is Table 3 from your rebuttal report. Can you just explain this?
 - Α. This is model two, the VTDs that were moved out of the 1st Congressional District. It's simply a reproduction of what I found in my original report. Here, what we see is that even when we control for the Biden vote in 2020, precincts that had a large Black voting age population were more likely to be moved out of the redrawn 1st Congressional District.
 - Q. Did you do any other analysis that looked at race and

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District.

Date Filed 03/02/23 Entry Number 506 Page 256 of 283 DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1054 partisanship relative to this question? Α. I did. MR. FREEDMAN: Stephen, could you pull up PX-30, which is the figure on page eight of Dr. Ragusa's rebuttal report. BY MR. FREEDMAN: So, Dr. Ragusa, what does this figure show? So this is another way of seeing the same result. we are looking at a scatter plot of the precincts that were in the 1st Congressional District prior to redistricting. of the dots in the figure represents a precinct. There are

more than 350 of them in the 1st Congressional District. I've color-coded them red if they were drawn out of the district by mapmakers and green if they were left in the 1st Congressional

The two axes plot the Biden vote, that's the X axis; and the Black voting age population, that's the Y axis. And then what I've done is I've added reference lines at a thousand for both of those values. So, any dot to the right of the vertical reference line is a precinct in the 1st Congressional District that had more than a thousand Biden voters. And any dot above the horizontal reference line is a precinct that had more than a thousand Black voters prior to redistricting.

And how should we interpret the data that you present here?

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1055

A. So, there are a number of things that you can look at in this figure. One particularly striking thing is, in the upper right quadrant, those dots in the upper right quadrant are VTDs that had more than a thousand Biden voters and more than a thousand Black voters prior to redistricting. There's only five of them in the 1st Congressional District prior to redistricting, but four of the five were drawn out. That's 80 percent.

But another way to look at it is to look at either side of the reference line. So, if we look to the right of the vertical reference lines, those are precincts that have more than a thousand Biden voters, there's roughly 20 of them on the Figure. Forty percent were drawn out of the 1st Congressional District.

Then if we look at the horizontal reference line for the Black voting age population, there's about a dozen dots. Sixty percent of them were drawn out of the 1st Congressional District. So, in this sense, there's evidence that both race and partisanship mattered in the design of the 1st Congressional District. In this case, race had the larger effect than partisanship.

- Q. Just so that we're clear, can you compare the upper left and lower right corners again?
- A. Yeah. So, in the upper left quadrant, we are looking at precincts that have fewer than a thousand Biden voters but

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1056

more than a thousand Black voters. And then in the bottom right quadrant, we're looking at precincts that have more than a thousand Biden voters, but fewer than a thousand Black voters.

- Q. Okay. And you found a differential pattern regarding this?
- A. Correct. In this case, if we were to look in the bottom left quadrant, the baseline is about 15 percent. In both of those quadrants, the numbers exceed 15 percent by a large margin.
 - Q. Did you do anything to check the robustness of these results?
 - A. I did. The two reference lines at a thousand is simply to make it easy to look at. And so, I looked at whether or not the results would change if we used 500 Biden voters and 500 Black voters, and what I found was that the results were identical.
 - Q. Let's turn to your core-retention analysis. Dr. Ragusa, can you explain your analysis of Mr. Trende's claim regarding core retention in CD 1?
 - A. Sure. So, Mr. Trende makes two claims. One is that the 83-percent core retention rate in CD 1 is evidence that the district kept a large share of its voting population. And he also claims that CD 1 has been anchored in Charleston for more than a hundred years.

DR. JORDAN RAGUSA - DIRECT EXAMINATION - BY MR. FREEDMAN 1057

My assessment of those statistics is, first, that, although 82.8 percent sounds high, it actually translates to 140,000 residents that were drawn out of the 1st Congressional District. That's in excess of the 88,000 that was necessary to rebalance the district. And here, subtle deviations, like the kind I just testified to, could have really consequential effects on feature elections in CD 1.

And then, second, when we look before redistricting in Charleston County, 38 percent of CD 1 was in the 1st Congressional District. That has declined to only 25 percent. And now Charleston County ranks third for the most populace portion of the 1st Congressional District.

Q. Why don't we take a look at PX-27, which is the table at page four of your rebuttal report. What does PX-27 show?

A. So these are the data on the final point about whether Charleston County is the anchor of the 1st Congressional District. We have the six counties that comprise the district either before or after redistricting.

In the left two columns we are looking at the data for the old district. As I mentioned, prior to redistricting, Charleston County topped the list with 38 percent of the district's population. Beaufort and Berkeley County were a distant second and third at 22 and 23 percent respectively. But under the redrawn map, Charleston County now has only 25 percent of the redrawn district. That compares to

Date Filed 03/02/23 Entry Number 506 Page 260 of 283 DR. JORDAN RAGUSA - CROSS-EXAMINATION - BY MR. TYSON 1058 27 percent for Beaufort County, and 30 percent for Berkeley County. So, Dr. Ragusa, before we close, can you just recap your opinions for the Court. We'll put slide one back up. Can you just give us a recapture? Sure. So, once again, I conclude that race was a significant factor in the design of the redrawn map. In my analysis, the BVAP variable is statistically significant in 12 of the 18 models that I estimated. And because this analysis controls for partisanship, the results cannot be explained as

Additionally, the BVAP variable in my analysis is numerically large in several places, indicating that race was not just statistically significant but substantively significant as well? And I ultimately conclude that race factored in the design of five of the seven districts. Those are CDs 1, 2, 3, 5 and 6.

Q. Thank you, Dr. Ragusa.

a byproduct of partisan redistricting.

MR. FREEDMAN: No further questions.

THE COURT: Okay. Cross-examination.

CROSS-EXAMINATION

BY MR. TYSON:

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- Good afternoon, Dr. Ragusa. How are you doing? Q.
- 24 Α. Good. How are you?
- Q. 25 Good. I'm Rob Tyson, lawyer for the Senate. And I took

your deposition in August I think, so I'm glad to see you here.

I just want to make sure, but let me make sure I got the topics right again. The three areas that you are qualified: Congressional elections, South Carolina politics, and then quantitative and application data. Did I miss a word in that third area?

- A. I believe that's right.
- Q. Okay. None of those specifically address redistricting, do they?
- A. I don't agree with that.
 - Q. How so?

- A. I think that when we talk about redistricting, congressional elections are a fairly important subject matter. Given the context of this case, I think South Carolina politics is incredibly relevant to the matter at hand. And I would say that my expertise in quantitative research methods is fairly important, given that we're dealing with large quantities of data.
 - Q. Do you teach a class on redistricting?
 - A. I don't teach classes on redistricting specifically. I teach courses on the U.S. Congress, where we spend quite a bit time talking about redistricting, several of the traditional redistricting principles.

We spend time looking at South Carolina's congressional

1 districts. My students write papers analyzing the districts.

- I talk about redistricting even when I teach a course like
- 3 Intro to American Government. I've also taught courses on
- 4 South Carolina politics and elections, where we will talk
- 5 about congressional elections and presidential elections in
- 6 South Carolina, and redistricting comes up in those classes as
- 7 well.

- 8 Q. Presidential election stuff, that doesn't have anything
- 9 to do with redistricting, correct?
- 10 A. Correct. But we also talk about congressional elections.
- 11 | Q. And do you have any formal education or training specific
- 12 to redistricting?
- 13 A. I believe I have qualifications and training that are
- 14 relevant to redistricting.
- 15 Q. What are those?
- 16 A. So, my seconds field at the University of Florida was
- 17 | quantitative methods. I've been trained in data analysis and
- 18 how to use statistical computing to understand questions of a
- 19 political nature. Those are the tools and resources that I
- 20 used in this manner. My first field was American politics. I
- 21 | took courses from people that were experts on redistricting.
- 22 All of those I believe are relevant here.
- 23 | Q. I think at your deposition when we were -- you've been
- 24 deposed a couple times in this case, once in the House
- 25 | litigation, correct?

- A. Correct.
- Q. And then second in the -- for the congressional, correct?
- 3 A. Correct.

- Q. And at one of those when you were asked about redistricting, and you said, Well, you had experience of somewhat related to redistricting; is that right?
 - A. I would say that my three areas of expertise all overlap with redistricting in pretty important ways.
 - Q. And I think one of the other things you said at your deposition was that when -- I think it was Mr. Moore that asked you in your deposition. He said, What are you an expert -- or how would you describe your expertise? And you said you were more of a generalist, correct?
 - A. Correct.
 - Q. And how would you describe that? What does that mean?
 - A. So, there are academics who are specialists who focus on one topic and very little else. And then there are individuals, like myself, who often describe their expertise as a generalist, that is, the study of a broader range of topics. And so, the point that I made in the deposition is that my three areas of expertise all converge on the topic of redistricting.
 - Q. And in this case, we're look at trying to figure out how the maps were drawn, correct? And what was the -- the plaintiffs have alleged that the districts are improper,

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- they're racial gerrymandering, or it's racial and
 discriminatory intent, correct?
- A. I would say that my analysis looks at the choices that mapmakers made.
 - Q. But nothing on the front end, correct?
- 6 A. Can you define the front end?

it's done, correct?

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- Q. Yeah. Part of the discussion that the Court has asked us a whole lot about is: How were the maps drawn? What were the reasons? What were the criteria? What did the map drawers do? I want to make sure your analysis doesn't have anything to do with that. You're only looking at the effects after
 - A. Yes, that's true. I'm looking at the effects -- the choices that mapmakers made. But what I would say is that we can understand the process of how the map was redrawn by looking at those choices on the back end.
 - Q. But you haven't gone to look more specifically at how the map drawers -- what the criteria were that the map drawers used, have you?
 - A. I've reviewed the guidelines that are on the State House and Senate's website. I've followed press reports about the redistricting process, if that's what you're referring to.
- Q. You haven't written any books about redistricting, correct?
- 25 A. Not about redistricting specifically, no.

- DR. JORDAN RAGUSA CROSS-EXAMINATION BY MR. TYSON 1063
- Q. You haven't written any articles about redistricting,correct?
- A. Not about redistricting, specifically, but about Congress, congressional elections, and South Carolina politics.
- Q. And you haven't been qualified as an expert before on redistricting, correct?
 - A. Correct.

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- Q. And I think you talked to -- in your CV you're writing a couple of book chapters right now. Those don't have anything to do with redistricting, correct?
 - A. Not about redistricting specifically.
- Q. And I think you reported that you've had a dozen peer-reviewed articles, and you've had a dozen of your articles that have been peer-reviewed, correct?
- 16 A. That's correct.
- Q. And none of those have anything to do with redistricting, right?
 - A. They're about Congress, congressional elections and South Carolina politics, but not specifically redistricting.
- Q. And I think you said in your CV you've read approximately
 30 op-eds, and editorials and newspapers. And none of those
 specifically relate to redistricting, correct?
- A. The bulk of those, again, focus on Congress,
 congressional elections, and South Carolina politics, but not

- DR. JORDAN RAGUSA CROSS-EXAMINATION BY MR. TYSON 1064
- 1 specifically redistricting.
- Q. In fact, six of them were -- I think you had they were profiles of presidential candidates, correct?
- 4 A. Correct. I wrote a book on the South Carolina primary.
- And one of the things that I was asked to do in the lead-up to the 2020 primaries was to analyze and handicap each of the
- 7 candidates' chances in the state of South Carolina.
- Q. Moving more to your methodology. Mr. Freedman asked you
- 9 a question about the county envelope method. And I think you
- 10 said that it had been used once before; is that right?
- 11 \blacksquare A. At the time of my deposition \bigcirc I had reviewed an expert
- 12 report of Dr. Stephen Ansolabehere, who used this methodology
- 13 in prior litigation.
- 14 Q. When was that?
- 15 | A. I'm sorry?
- 16 Q. I'm sorry. I didn't meant to interrupt you. When was
- 17 | that?
- 18 A. That was in Cooper vs. Harris, I believe, 2017.
- 19 Q. When was his report? I'm sorry.
- 20 A. I think in 2017, I believe.
- 21 | Q. Oh, I thought you said 2000. Did I misunderstand you?
- 22 A. No. I believe Mr. Freedman was asking about whether this
- 23 | methodology had been used in peer-reviewed articles. At the
- 24 | time of my deposition I did not know the answer to the
- 25 | question, but I looked it up, and Mr. Ansolabehere has used

this methodology in peer-reviewed research.

right?

- Q. And just quickly on this, not to belabor the point, on this county envelope methodology, what that means is you're taking all the counties that are adjacent -- or that are part of whatever the current, I guess, congressional district is,
- A. Correct. Just to be clear, not adjacent to but within the envelope of the district.
 - Q. And for your model one, it talks about moving in VTDs from somewhere in those counties in that envelope that aren't in the congressional district, correct?
- A. Correct. Model one looks at the choice of VTDs that are immediately outside the district within the same county but, again, not adjacent to the district.
 - Q. And prior to the plaintiffs asking you to do this research, did you know anything about the county envelope method?
 - A. No. I had not seen it used before.
 - Q. And I think -- what was the -- I'm sorry, I missed the number. What was the total number of VTDs in South Carolina?
- A. It's more than 2,400. I don't have the exact statistic.
- Q. And so, in the 46 counties, so, the VTDs are much smaller than the counties, correct?
 - A. Correct. They're fairly small in magnitude, geographically speaking.

- 1 Q. And so, you used the term "geographically proximate."
- 2 Can you help me with that to understand how that applies in
- 3 your model one please?
- 4 A. Sure. So, if you recall the demonstrative of Richland
- 5 County, all of the precincts that were in CD 6 that could have
- 6 been added to CD 2, those are, generally speaking, within a
- 7 couple dozen miles of the prior district's configuration. So
- 8 I used the term geographically proximate to mean that
- 9 phenomenon.
- 10 Q. So, you're taking some VTDs from somewhere on the other
- 11 side of the county and running this report and moving them
- 12 ver into the congressional district, correct, and calling
- 13 | that geographically proximate?
- 14 A. In cases where a district only goes into a small portion
- 15 of the county, the VTDs that are included in the county
- 16 envelope could, indeed, be on the other end of a county, yes.
- 17 | Q. So, does that make sense that you got to take those VTDs
- 18 from way over here on the other end of the county and move
- 19 them all the way over there?
- 20 A. I believe that it does.
- 21 Q. How so?
- 22 | A. It is a choice that was available to mapmakers, one that
- 23 complies with the principles of redistricting. The State's
- 24 guidelines say that counties are boundaries that should be
- 25 | respected. The State's guidelines say that making counties

whole is a good thing. So, in a theoretical sense I think that that decision would be consistent with traditional redistricting principles of redistricting.

But practically speaking, I would point out that mapmakers did, in fact, in two occasions, go across counties in order to make a county whole and grab precincts on the edge of a county that were not contiguous to the district.

- Q. Let me make sure I understand that. You said there was a choice for mapmakers to use. And you're talking about this county envelope exercise that you don't know that anybody else has ever used before?
- A. I'm referring to the precincts that are within the county envelope that could be added to the redrawn district while complying with traditional principles of redistricting.
- Q. Let me ask you something. I think at the first deposition Mr. Moore spent some time asking you about whether you were familiar with the traditional redistricting principles. And do you recall that your answer was, no, you weren't?
- A. Mr. Moore asked a question that I did not understand. He asked for a definition of the term traditional principles of redistricting. I didn't understand what he was asking. I gave a bad answer. Later in that line of questioning, I say that I'm familiar with the various principles, but I was not given a chance to define each of those terms.

- Q. This was the question I had. It says: "Are you familiar with the traditional principles of redistricting?" And your answer was: "I don't know what that term means."
- A. The way that he phrased the line of questioning was as if it was a single term rather than a set of principles. And, as I mentioned, I think I gave a bad answer on that question.
- Q. So, you got coached up, and now you know what the traditional principles mean?

MR. FREEDMAN: Objection.

JUDGE GERGEL: It's cross-examination. Overruled.

THE WITNESS: No, sir. In fact, in other points in the deposition, Mr. Moore and I discussed the traditional principles of redistricting. So, at the time, I had knowledge of those concepts.

BY MR. TYSON:

- Q. And I think one of the questions that I asked at your deposition was specifically about this data, and I think you said that's all you look at, is data, correct? You're just looking at numbers, right?
- A. I would say that my analysis is based on data. But good analysts are always familiar with the context of their data. So, prior to analyzing each of the districts, I familiarized myself with where the districts were, some of their key demographic features. I reviewed the state's redistricting guidelines. So, my analysis looks at data. But as an

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How so?

model two.

DR. JORDAN RAGUSA - CROSS-EXAMINATION - BY MR. TYSON 1069 analyst, I'm familiar with a lot of the contextual information that's necessary. And I think you said at your deposition that you thought -- you would define that VTDs are often considered communities of interests, correct? Α. I believe they are, according to the State's guidelines, yes. Q. And that's a traditional redistricting criteria, right? Α. Communities of interest? Q. Right. Α. Yes, correct. VTDs being defined as a community of interest? Q. Α. Correct. Okay. But you didn't look any further beyond that. You Q. didn't look at the geography for that VTD, though, did you? Α. I don't have a geography variable in my analysis, but

basic geographic concepts are part of my analysis.

So, if we think about the county envelope, which we've

been discussing, that is a geography that is defined in the

is consistent with traditional principles of redistricting.

Likewise, the concept of core preservation is reflected in

precincts from an existing district. Core preservation is a

Model two looks at the decision to remove

scope of my analysis. As I've testified, I believe that that

- DR. JORDAN RAGUSA CROSS-EXAMINATION BY MR. TYSON 1070
- geographic principle. And, of course, model three looks at both of those things simultaneously.
- Q. Let me just step back. Help me with this. If model
 one -- if we're having problems understanding that this county
 envelope methodology that's never been used before, that's
 what you used in model one, correct?
 - A. I would refute the notion that it has not been used before. I've given several examples of where it has, in fact, been used.
 - Q. So, if you were to buy my comment -- my question, that there is a problem with that methodology, would that also taint methodology three, since it's a part of that?
 - A. Again, I don't agree with the premise of your question.
- 14 Q. Do you agree?

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- A. But, yes, if there's a problem with the county envelope, that's also part of model 3.
- Q. So, two of your models potentially could be tainted using this county envelope methodology?
- 19 A. If we accept your premise.
 - Q. Yes.
- 21 A. Which I do not.
- 22 Q. Correct. All right. Let's go to your report,
- Plaintiffs' Exhibit 19. And Mr. Freedman spent a pretty good
- 24 bit of time going through this, and I don't plan to do that.
- 25 It's getting late in the day, and it's Friday. I know the

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Court is tired of looking at us and would rather talk to you and not us, but let's try to get through this.

You concluded that five of the seven congressional districts used race as a factor, correct?

- A. In five of the seven districts, race was a statistically significant factor in at least one of the models.
- Q. Well, let me make sure of this. I want to be clear. In your report -- and I think we had some questions about this at the deposition -- you didn't conclude that race was the predominant factor, correct?
- A. I believe what I said in my deposition is that predominance is not the language that I use as a social scientist. We talk about statistically significant effects and substantively significant effects. That's the language that I use.
- Q. So, the word "predominant" is nowhere in your report, correct?
- A. No, I don't believe so.
- Q. Or in your rebuttal report, correct?
- 20 A. Correct.

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- Q. That's for the panel of judges to determine, right, not you?
- A. Yeah. The way that I think about predominance is that
 it's based on the totality of the evidence. I have some
 evidence in this matter, but, no, predominance is not a word

- 1 that I use.
- Q. And just because race might be a factor doesn't make it a predominant or a controlling factor, correct?
- 4 A. That can be the case, yes.
- Q. So, help me with these. Let's go to page ten of your
- 6 analysis. Let's go up to the top. So, we're talking about CD
- 7 3, correct?
- 8 A. Correct.
- 9 Q. You see that? And in this chart, walk me through. Did
- 10 you find -- I think the two terms that you used, or the way
- 11 | that you describe these with Mr. Freedman, you got to
- 12 statistically significant, those were the two things that you
- 13 used to conclude whether race was a factor, right?
- 14 A. Correct. Just to be clear, substantively significant and
- 15 statistically significant.
- 16 Q. Thank you. Okay. And how about CD 3, is it
- 17 substantively significant or statistically significant?
- 18 A. I believe the answer is both, in the context of model
- 19 | three.
- 20 Q. So, it looks just like your same analysis for 1 and 2,
- 21 correct?
- 22 A. It looks the same in terms of the mechanics of the
- 23 analysis. What I would say is if you look at the figures in
- 24 | CD 1, the slope of the line indicating the effect of race is
- 25 | much larger in magnitude than it is in CD 3. But, yes,

- DR. JORDAN RAGUSA CROSS-EXAMINATION BY MR. TYSON 1073
- 1 generally speaking, there are some similarities.
- 2 Q. Let's go over to page 13, please. Can you scroll down a
- 3 | few pages? This is Congressional District 6. All right. You
- 4 see this? And this is your analysis, the same one -- the same
- 5 | type of analysis. And I think you concluded here that it was
- 6 | substantively significant and statistically significant also,
- 7 | right?
- 8 A. Correct.
- 9 \blacksquare Q. So, all five of those districts met your conclusion, or
- 10 drove your conclusion, right?
- 11 A. Correct.
- 12 Q. Okay. And did you know in this lawsuit that only three
- 13 of those congressional districts are being challenged?
- 14 A. I'm aware of that
- 15 Q. Which ones are those?
- 16 | A. I believe those are 1, 2, 3, and 5.
- 17 Q. Now, that's four. That would be four. Which of the
- 18 "three" are being challenged?
- 19 A. Oh, sorry. 1, 2, and 5.
- $20 \parallel Q$. 1, 2, and 5. So, we just looked at 3 and 6, and you just
- 21 | told us that they were substantively significant and
- 22 statistically significant, right?
- 23 A. Correct.
- Q. And if the attorneys didn't buy your opinion, that all of
- 25 the five districts that you concluded race was a factor in,

then how can this panel make the leap that your report is relevant to any of the challenged districts?

A. I would make a few points. One is that, as I said earlier, my analysis is one bit of evidence among many pieces of evidence. So, maybe there's evidence that points in a different direction.

Second, race can be used in the composition of a district. So, in the case of CD 6, it was previously a majority minority district. So, in this sense, I'm not surprised that race was a factor in how the district was redrawn. So, I think those are all relevant considerations.

And the third point that I would make is that, in the cases where I found that race was not statistically significant -- that is Districts 4 and 7 -- I would point out that those are not challenged. So, it would be important to take those into consideration as well.

- Q. That's right. You conclude five. And they only took your analysis for three of them, correct?
- A. They decided to challenge three of the districts.
- Q. And I think you said at your deposition there were probably a lot of other factors besides race that led them not to challenge those two districts, correct?
- A. I would not know what those factors are. I presented my evidence, and what is done with it, I don't know.
- Q. And so, there could have been other factors besides race

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in these other districts that you did choose that race was a significant factor in District 1, and District 2 and District 5, right?

- A. In my mind, the issue is whether the use of race is permissible in those other districts. I can find that race was a factor. There might be very good reasons why that's allowable, I don't know.
- Q. Let's quickly move to the rebuttal report, which is the next exhibit. I think that's Plaintiffs' Exhibit 26. And if we could go back to page nine, please.

This is a simple chart that you have right here, and it analyzes the BVAP change in the old districts, which I'm going to say are the five districts in the benchmark plan versus the new one, correct?

A. Correct.

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- Q. Let's focus on District 1. What was the BVAP in the old district?
- A. According to my numbers, 17.3 percent.
- 19 Q. And what's the percentage in the new map?
- 20 | A. 17.4 percent.
- Q. So, there's a little bit of a change in moving the Black voting age population, right?
 - A. Correct.
- Q. And is it fair to say that the mapmakers drew this plan, kept the percentage of Black voting age population the same in

- DR. JORDAN RAGUSA CROSS-EXAMINATION BY MR. TYSON 1076
- 1 CD 1, roughly the same?
- 2 A. That's certainly a reasonable conclusion. What I argue
- 3 | later in this rebuttal report is that could have been by
- 4 design and thus prevented the district from having a higher
- 5 Black voting age population.
- 6 Q. But if we take your earlier comment that you only look at
- 7 data, those are specific facts, and we can't run from those,
- 8 can we?
- 9 A. We use data to derive substantive conclusions, so, yes,
- 10 | this is what the data show. But, again, an alternative
- 11 interpretation is that mapmakers froze the BVAP at
- 12 | 17.4 percent in the new district, thus preventing it from
- 13 organically growing higher
- 14 | Q. But, Doctor, how many folks does District 1 have to lose?
- 15 | How many folks do they have to shed?
- 16 A. 88,000.
- 17 Q. So, you're not arguing that they shed 88,000 and they
- 18 somehow statistically froze BVAP to be the exact same
- 19 percentage, are you?
- 20 | A. I'm having trouble understanding your question.
- 21 | Q. Let's just go back. If the district had to shed that
- 22 many voters, which they did -- correct -- because it meets one
- 23 person, one vote, right?
- 24 A. Correct. Just to clarify, the district had to shed
- 25 88,000 voters.

- Q. Correct.
- 2 A. And it actually shed 140,000 voters.
- 3 Q. That's right.
- 4 A. Excuse me. Residents, not voters.
- Q. And with shedding that many voters, it still had the same
- 6 level of BVAP, correct? Or, in fact, it actually went up,
- 7 | right?

- A. Correct. The point I'm making is that that could be by design, and thus preventing it from going even higher.
- 10 Q. Let's move further in your rebuttal report. You were
- 11 asked some questions, and I think you took exception with Mr.
- 12 Trende's conclusion that 82.8 percent was not a significantly
- 13 | large share of a preservation of core, right?
- 14 A. I did.
- 15 Q. Okay. And did hear you -- the district had to lose --
- 16 does that take account shedding the people and then -- well,
- 17 let me understand that. I'm probably not asking that question
- 18 well.
- 19 A. I think I understand your point.
- 20 Q. Yeah.
- 21 A. What I would say is that the 83-percent core retention
- 22 | statistic that Mr. Trende cites is smaller than what it had to
- be in order to become equipopulous. Again, 88,000 residents
- 24 | had to be drawn out, 140,000 actually were. So, that's a
- 25 | large percentage and number in excess of what was necessary.

- DR. JORDAN RAGUSA CROSS-EXAMINATION BY MR. TYSON 1078
- Q. And I think you take exception with the words "a large share," right?
 - A. Correct.

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- Q. But what, in your mind, is appropriate? What is a "large share"? What would be the definition of that?
- 6 Α. The point that I make in my rebuttal report is that 7 numbers are not inherently high or low. What's necessary to understand whether a number is high or low is context. And so 8 9 what I said in response to Mr. Trende is that, in the context of the closeness of election results and in the context of how 10 many persons had to be shed from the district, the district 11 lost many more and a potentially consequential chunk in terms 12 of recent election results 13
 - Q. And, Dr. Ragusa, have you looked at any of the other maps submitted to the General Assembly?
- A. I'm vaguely familiar with some of the other maps. I did
 not analyze them.
 - Q. Have you analyzed the enacted plan and its core-retention statistics?
- 20 A. The plan that lawmakers enacted?
- 21 Q. Yes. Right.
- 22 A. I analyzed it in my report.
- Q. You've analyzed this core retention for the enacted plan, correct?
- 25 A. What I said is that core retention is a concept that's

- part of model two. But in my original report, I did not
 present the core retention statistics.
 - Q. But you did in your rebuttal, right?
 - A. In my rebuttal, yes, in response to Mr. Trende.
- Q. And that's a traditional redistricting principle,correct?
- A. Core preservation is listed among the State's guidelines, yes.
- 9 Q. And you don't have any reason to not believe that, 10 correct -- or to take exception to that, do you?
- 11 A. I'm sorry. I'm not understanding your question.
- Q. It is in the Senate criteria, the guidelines. And I was just saying: Do you believe that that is a traditional criteria?
- 15 | A. I do, yes.

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- Q. And let me just conclude. You don't have any opinion on whether the Congressional Plan was drawn with any racially discriminatory intent, correct?
 - A. As a social scientist, I'm not able to see into the mapmakers' heads. Intent is not something that I can authoritatively speak to. What I can speak to is effects.

 And what I can sav consistently is that race was an effect
- 22 And what I can say consistently is that race was an effect in the design of the redrawn map.
 - Q. And when you are talking about some of the criteria that you analyzed, you didn't look at all of those criteria. Your

DR. JORDAN RAGUSA - CROSS-EXAMINATION - BY MR. BARBER 1080 1 report doesn't reflect all of the criteria that the Senate 2 and/or the General Assembly used to craft their plan, does it? 3 I don't have compactness, core retention, contiguity 4 variables in my model, if that's what you're asking. 5 principles are all embedded in the analysis that I conducted. 6 Q. And those are all -- if the mapmakers chose to use those 7 principles, then that's a choice that they can make that would be consistent with traditional criteria, correct? 8 9 Α. Correct. To use the example of compactness, if mapmakers drew a district to be compact, my data would not necessarily 10 11 challenge that. However, if compactness resulted in disproportionately drawing Black voters out or into the 12 district, my analysis would pick up on that. 13 14 MR. TYSON: Thank you, Dr. Ragusa. 15 **CROSS-EXAMINATION** 16 BY MR. BARBER: 17 Dr. Ragusa, one question. Just to confirm, prior to today, you have not been qualified by any court as an expert 18 19 in any subject matter, correct? 20 Α. Correct. 21 Q. All right. Thanks. 22 That, of course, will change after JUDGE GERGEL: 23 today. 24 MR. FREEDMAN: No redirect, your Honor. JUDGE GERGEL: Very good. Thank you, Doctor. 25

	DR. JORDAN RAGUSA - CROSS-EXAMINATION - BY MR. BARBER 1081
1	Appreciate it. You may step down.
2	Well, folks, the conspiracy of the calendar is we
3	cannot meet Monday, to my disappointment, for Columbus Day.
4	And we will start at 9:00 a.m. on Tuesday morning.
5	Anything anybody needs to the bring to my attention?
6	MR. CHANEY: Nothing for plaintiffs, your Honor.
7	Thank you.
8	MR. TYSON: Nothing, your Honor.
9	MR. MOORE: Your Honor, Tuesday is when we're doing
10	the tour?
11	JUDGE GERGEL: We're going to do it at 1:00 o'clock.
12	Judge Norton has hearings early in the morning, but we'll be
13	there about 12:30, and then about 1:00 o'clock we'll do the
14	talk in the historic courtroom.
15	MR. MOORE. Thank you, your Honor.
16	JUDGE GERGEL: Okay. Thank you.
17	* * * * *
18	
19	I certify that the foregoing is a correct transcript from
20	the record of proceedings in the above-entitled matter.
21	s/Lisa D. Smith, 11/10/2022
22	Lisa D. Smith, RPR, CRR Date
23	