UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

ASIAN AMERICANS ADVANCING JUSTICE-ATLANTA; et al.,

Plaintiffs,

v.

No. 1:21-cv-1333-JPB

Brad RAFFENSPERGER, in his official capacity as the Georgia Secretary of State; et al.,

Defendants,

REPUBLICAN NATIONAL COMMITTEE; et al.,

Intervenor-Defendants.

INTERVENORS' REPLY IN SUPPORT OF THEIR MOTION TO DISMISS

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INTRODUCTION

To avoid duplicative briefing, Intervenors will limit this reply to Plaintiffs' Anderson-Burdick claims. Replies are not "necessary" in this Court, L.R. 7.1(C), and Plaintiffs' other claims are addressed in Intervenors' opening briefs, the relevant parts of the State's briefs, and Intervenors' replies in the related cases. See, e.g., Intvrs.' Reply in AME (addressing absentee voting); Intvrs.' Reply in NAACP (addressing §2 and intentional discrimination); Intvrs.' Reply in NGP (addressing the First Amendment). Intervenors join and incorporate all those arguments. As for Anderson Burdick, Plaintiffs' attempts to rehabilitate their legally defective allegations are unpersuasive. This Court should dismiss Count III with prejudice (as well as Count III in AME, Count I in NGP, Count III in NAACP, and Count IV in CBC).

ARGUMENT

Idiosyncratic burdens that do not affect voters categorically do not implicate the constitutional right to vote.

Anderson-Burdick is a balancing test: When it applies, courts weigh the burdens on voting rights against the State's interests. But as Intervenors explained, not all "burdens" count as burdens under Anderson-Burdick. Burdens based on the peculiar circumstances of individual voters, rather than voters as a category, are not relevant. See Mot. (Doc. 54-1) 5-8. Plaintiffs' responses to this basic legal point are unpersuasive.

Intervenors' argument about what burdens count under *Anderson-Burdick* can and should be resolved on a motion to dismiss. *Cf.* Opp. (Doc. 58) 17. While courts "must evaluate laws *that burden voting rights* using the approach

of Anderson and Burdick," courts "have to identify a burden before [they] can weigh it." Jacobson v. Fla. Sec'y of State, 974 F.3d 1236, 1261 (11th Cir. 2020) (emphasis added; quoting Crawford v. Marion Cty. Election Bd., 553 U.S. 181, 205 (2008) (Scalia, J., concurring in the judgment)). If Intervenors are right that noncategorical burdens are legally irrelevant, then this Court has nothing to weigh under Anderson-Burdick. SB 202 should be upheld under rational-basis review.

Intervenors recently won this dispute in League of Women Voters of Minnesota Educ. Fund v. Simon—a case that Plaintiffs neither cite nor attempt to distinguish. As that court explained, Intervenors' "purely legal" challenge "does not require weighing the burdens and benefits of [the challenged election law] under Anderson-Burdick." 2021 WL 1175234, at *7 (D. Minn. Mar. 29). A constitutional right-to-vote claim is simply "not plausible if it is based only on burdens tied to the peculiar circumstances of individual voters." Id. at *8; accord Comm. to Impose Term Limits (etc.) v. Ohio Ballot Bd., 885 F.3d 443, 448 (6th Cir. 2018) ("Although the Anderson-Burdick test can at times be fact intensive," dismissal is appropriate "where the plaintiffs' arguments fail[] as a matter of law.").

Indeed, Plaintiffs *concede* that they allege only noncategorical burdens on certain voters. *See* Opp. 9, 12, 14, 17. Even if they had tried to allege more, they could not plausibly allege that SB 202's routine requirements impose burdens on most voters. While Plaintiffs insist that their allegations are different because they allege special burdens "on the basis of race," Opp. 16 n.3,

Plaintiffs are conflating their right-to-vote claim with their racial-discrimination claim. If a plaintiff can plausibly plead intentional discrimination, then an election law can be invalidated on that ground. "But this scrutiny would come from the Fourteenth Amendment's Equal Protection Clause." *Tully v. Okeson*, 977 F.3d 608, 614 (7th Cir. 2020), *cert. denied*, 2021 WL 2519129 (U.S. June 21). "It would not come from" the constitutional "right to vote." *Id*.

Having conceded that their allegations fail the categorical approach articulated by Justices Scalia, Thomas, and Alito in Grawford, Plaintiffs insist that the categorical approach is "non-precedential," "novel," and inconsistent with governing law. Opp. 14-17. They are incorrect. The lead opinion in Crawford—itself written for only three Justices—"neither rejects nor embraces" the categorical approach. Crawford, 553 U.S. at 208 (Scalia, J., concurring in the judgment); accord League of Women Voters of Minn., 2021 WL 1175234, at *7 (noting that, if Justice Stevens' opinion disagreed with Justice Scalia's, the disagreement was "not obvious" or "explicit"). The lead opinion did not embrace "the idea of measuring the burden on a subset of voters"; it "refrained from weighing the 'special burden' faced by 'a small number of voters' because the evidence on the record ... made it impossible." Ne. Ohio Coal. for the Homeless v. Husted, 837 F.3d 612, 631 (6th Cir. 2016) (emphasis added; quoting Crawford, 553 U.S. at 200, 202 (op. of Stevens, J.)). The Eleventh Circuit did the same in Common Cause/Georgia v. Billups, 554 F.3d 1340, 1354 (11th Cir. 2009). Intervenors' position is thus an open question in this circuit, and several courts have resolved that question in Intervenors' favor. *See* Mot. 8. This Court should too.

While Plaintiffs latch onto nonbinding opinions from other district courts, they never dispute that the categorical approach follows directly from first principles. The categorical approach comes from the binding majority opinions that developed the Anderson-Burdick test in the first place. Mot. 6. It also follows from the Constitution's rejection of disparate-impact analysis and its allocation of power over elections to state legislatures. Mot. 7. Idiosyncratic burdens might be enough to confer Article III standing on a particular plaintiff. But those burdens cannot be enough to trigger a full-blown balancing analysis for every election law, or else it would allow "a political question—whether a rule is beneficial, on balance—to be treated as a constitutional question and resolved by the courts rather than by legislators." Luft v. Evers, 963 F.3d 665, 671 (7th Cir. 2020). And courts' "Fourteenth Amendment analysis of voting laws would risk collapsing into a standing analysis." Richardson v. Tex. Sec'y of State, 978 F.3d 220, 236 n.33 (5th Cir. 2020). Either conclusion "flouts" the entire point of the Anderson-Burdick line of cases—decisions that told courts not to invalidate the vast majority of state election laws. Id.

That the judiciary should not scrutinize every election law "may seem counterintuitive" to plaintiffs who are used to asking federal courts to "usurp[] the authority of state legislatures to regulate elections," but "it should not." *Jacobson*, 974 F.3d at 1269. "Our founding charter never contemplated that federal courts would dictate the manner of conducting elections." *Id.* The

proper categorical approach to *Anderson-Burdick* honors that principle, comes from binding Supreme Court precedents, and should be adopted here. It disposes of Plaintiffs' constitutional right-to-vote claims.

CONCLUSION

This Court should dismiss Plaintiffs' amended complaint with prejudice.

Respectfully submitted,

Dated: August 9, 2021

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CERTIFICATE OF COMPLIANCE

I certify that this document complies with Local Rule 5.1(B) because it uses 13-point Century Schoolbook.

<u>/s/ Tyler R. Green</u>

CERTIFICATE OF SERVICE

On August 9, 2021, I e-filed this document on ECF, which will serve everyone requiring service.

<u>/s/ Tyler R. Green</u>