STATE OF MINNESOTA

SPECIAL REDISTRICTING PANEL

A21-0243 A21-0546

Peter S. Wattson, Joseph Mansky, Nancy B. Greenwood, Mary E. Kupper, Douglas W. Backstrom, and James E. Hougas, III, individually and on behalf of all citizens and voting residents of Minnesota similarly situated, and League of Women Voters Minnesota,

Plaintiffs.

and

Jven, Joi Wegner, Plaintiff-Intervenors, Paul Anderson, Ida Lano, Chuck Brusven, Karen Lane, Joel Hineman, Carol Wegner, and Daniel Schonhardt,

VS.

Steve Simon, Secretary of State of Minnesota; and Kendra Olson, Carver County Elections and Licensing Manager, individually and on behalf of all Minnesota county chief election officers,

Defendants,

and

Frank Sachs, Dagny Heimisdottir, Michael Arulfo, Tanwi Prigge, Jennifer Guertin, Garrison O'Keith McMurtrey, Mara Lee Glubka, Jeffrey Strand, Danielle Main, and Wayne Grimmer,

Plaintiffs,

FINAL ORDER ADOPTING A CONGRESSIONAL **REDISTRICTING PLAN**

February 15, 2022

OFFICE OF APPELLATE COURTS



and

Dr. Bruce Corrie, Shelly Diaz, Alberder Gillespie, Xiongpao Lee, Abdirazak Mahboub, Aida Simon, Beatriz Winters, Common Cause, OneMinnesota.org, and Voices for Racial Justice,

Plaintiff-Intervenors,

vs.

Steve Simon, Secretary of State of Minnesota,

Defendant.

ORDER

On February 19, 2021, plaintiffs Peter Wattson, et al. initiated an action in Carver County District Court alleging that the current congressional and legislative election districts are unconstitutionally malapportioned in light of the 2020 Census. The Wattson plaintiffs then petitioned the Minnesota Supreme Court to assume jurisdiction and appoint a special redistricting panel to hear and decide the issues raised in the action and any other redistricting cases if the Minnesota Legislature failed to address those issues. The chief justice granted the petition but stayed the action and appointment of a panel in deference to the legislature's primacy in the redistricting process. *Wattson v. Simon*, No. A21-0243 (Minn. Mar. 22, 2021) (Order of Chief Justice).

Plaintiffs Frank Sachs, et al. subsequently initiated an action in Ramsey County District Court alleging that the current congressional and legislative districts are unconstitutional. The chief justice consolidated the Sachs plaintiffs' action with the Wattson plaintiffs' stayed action. *Wattson*, No. A21-0243 (Minn. May 20, 2021) (Order of Chief Justice). On June 30, 2021, the chief justice lifted the stay and appointed this panel to hear and decide the consolidated action and any other challenges to the congressional and legislative districts based on the 2020 Census. *Wattson*, No. A21-0243 (Minn. June 30, 2021) (Order of Chief Justice). The order directed the panel to implement redistricting plans "in the event that the Legislature and the Governor have not done so in a timely manner." *Id.* We subsequently granted the motions of plaintiff-intervenors Paul Anderson, et al. and plaintiff-intervenors Dr. Bruce Corrie, et al. to intervene in this action.

To afford counties and municipalities time to complete local redistricting, the statutory deadline for completing congressional and legislative redistricting is "25 weeks before the state primary election in the year ending in two." Minn. Stat. § 204B.14, subd. 1a (2020). In this decennium, that date is February 15, 2022. That date has arrived, and the legislature has not yet enacted a congressional redistricting plan. To avoid delaying the electoral process, the panel must now act. We begin by addressing the constitutionality of Minnesota's current congressional districts.

I. Constitutionality of Current Districts

The seats in the United States House of Representatives are apportioned among the states according to their respective populations. U.S. Const. art. I, § 2. Those seats are reapportioned every ten years following completion of the United States Census. *Id.*; *Wesberry v. Sanders*, 376 U.S. 1, 13-14 (1964). Minnesota's total resident population after the 2020 Census is 5,706,494 people. Minn. State Demographer, *Minnesota's Demographic and Census Overview for 2020 Redistricting* (Aug. 18, 2021), https://www.house.leg.state.mn.us/comm/docs/C3TfSEuiGkWTnghCkp9IYg.pdf.

Minnesota achieved this total by growing at a rate of 7.6 percent—slightly higher than the nationwide growth rate. Hearings Before Minn. H.R. Redistricting Comm. (Aug. 18, 2021) (testimony of S. Brower, Minn. State Demographer). As a result, Minnesota narrowly retains the eight congressional seats it has been apportioned since the 1960 Census. U.S. Census Bureau, *Apportionment Population & Number of Representatives by State: 2020 Census*, https://www2.census.gov/programs-surveys/decennial/2020/data/apportionment/ apportionment-2020-table01.pdf; *see Hippert v. Ritchie*, No. A11-0152 (Minn. Special Redistricting Panel Feb. 21, 2012) (Order Adopting a Cong. Redistricting Plan).

Under the United States Constitution, congressional election districts must be as nearly equal in population as is practicable. U.S. Const. art. I, § 2; *Wesberry*, 376 U.S. at 7-8. Based on the statewide total, the ideal population of a Minnesota congressional district after the 2020 Census is 713,312.¹ Because Minnesota's growth over the last decade was not uniform, none of the congressional districts matches this ideal. The five districts centered in the 11-county metropolitan area² all gained population at a higher rate than the statewide average, making them overpopulated, while Minnesota's three rural-centered districts all gained population at a lower rate, making them underpopulated. Minn. Dep't of Admin., State Demographic Center, Redistricting Data: Census 2020, *Congressional Districts* [hereinafter *2020 Congressional Data*], https://mn.gov/admin/demography/data-

¹ Because Minnesota's total population is not evenly divisible by eight, the ideal result is six districts of 713,312 people and two districts of 713,311 people.

² The metropolitan area includes the following counties: Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington, and Wright. Minn. Stat. § 200.02, subd. 24 (2020).

by-topic/population-data/2020-decennial-census/redistricting/ (select "Congressional Districts" data file for 2020). For example, the third congressional district is overpopulated by 24,586 people, or 3.4 percent, while the seventh district is underpopulated by 39,798 people, or 5.6 percent. *Id.* Accordingly, we hold that the population of Minnesota is unconstitutionally malapportioned among the state's current congressional districts established following the 2010 Census in *Hippert*, No. A11-0152 (Minn. Special Redistricting Panel Feb. 21, 2012) (Order Adopting a Cong. Redistricting Plan).

II. Judicial Redistricting

To remedy this constitutional defect, the congressional districts must be rebalanced so that they all contain the same number of people; this ensures that each voter has equal power to select a representative. *Wesberry*, 376 U.S. at 7-8. Minnesota's constitution empowers the legislature to perform this task. Minn. Const. art. IV, § 3 ("At its first session after each enumeration of the inhabitants of this state made by the authority of the United States, the legislature shall have the power to prescribe the bounds of congressional and legislative districts."). This responsibility accords with the legislature's position as "the institution that is by far the best situated to identify and then reconcile traditional state policies" regarding redistricting. *Connor v. Finch*, 431 U.S. 407, 414-15 (1977); *see also Ariz. State Legislature v. Ariz. Indep. Redistricting Comm'n*, 576 U.S. 787, 808 (2015) (stating that "redistricting is a legislative function").

When the legislature fails to exercise its constitutional authority, it is the role of the state courts to develop a valid congressional plan and order its adoption. *Growe v. Emison*, 507 U.S. 25, 33 (1993) (emphasizing that "state courts have a significant role in

redistricting"). In approaching this task, we are mindful that courts lack the "political authoritativeness" of the legislature and must perform redistricting in a restrained manner. *Connor*, 431 U.S. at 415. Simply put, we are not positioned to draw entirely new congressional districts, as the legislature could choose to do. Rather, we start with the existing districts, changing them as necessary to remedy the constitutional defect by applying politically neutral redistricting principles. Still, our restrained approach does not leave any congressional district unchanged. Nor does it mean that all Minnesotans will view the changes as insubstantial.

As prior special redistricting panels have done, we sought input from the parties as to the appropriate redistricting principles. After considering the parties' written submissions and oral arguments, we adopted seven principles to guide us in achieving the constitutional mandate of population equality. These redistricting principles include drawing districts: (1) in accordance with Section 2 of the Voting Rights Act of 1965, as amended, 52 U.S.C. § 10301 (2018), and the Fourteenth and Fifteenth Amendments to the United States Constitution; (2) that respect the reservation lands of federally recognized American Indian tribes; (3) that consist of convenient, contiguous territory; (4) that respect political subdivisions; (5) that preserve communities of interest³; (6) without the purpose of protecting, promoting, or defeating any incumbent, candidate, or political party; and

³ We broadly defined communities of interest to include, but not be limited to, "groups of Minnesotans with clearly recognizable similarities of social, geographic, cultural, ethnic, economic, occupational, trade, transportation, or other interests." *Wattson*, No. A21-0243 (Minn. Special Redistricting Panel Nov. 18, 2021) (Order Stating Preliminary Conclusions, Redistricting Principles, and Requirements for Plan Submissions).

(7) that are reasonably compact. We balanced these neutral principles in performing the task of redistricting.

III. Redistricting Information

To supplement the population data provided by the United States Census Bureau, the panel gathered information from many sources to aid it in the redistricting process.

We held nine in-person public hearings and one virtual hearing. *See Wattson*, No. A21-0243 (Minn. Special Redistricting Panel Sept. 13, 2021) (Order Scheduling Public Hearings). As we drove around the state to hear directly from Minnesotans,⁴ we had the honor and privilege to see the communities in which they live. We also invited and received written statements and redistricting plan proposals from members of the public. *Id.*

The redistricting committees of the Minnesota House of Representatives and the Minnesota Senate undertook a similar process to elicit information from the public, each hosting multiple public hearings and accepting written statements. *See generally* Minn. H.R. Redistricting Comm., https://www.house.leg.state.mn.us/committees/home/92030 (last visited Feb. 14, 2022); Minn. Sen. Redistricting Comm., https://www.senate.mn/ committees/committee_bio.html?cmte_id=3114&ls=92 (last visited Feb. 14, 2022). The house DFL majority and Republican minority and the senate Republican majority also put forth proposed congressional redistricting plans. Minn. Legis. Coordinating Comm'n, Geographic Info. Servs.: 2020 Redistricting Plans, https://www.gis.lcc.mn.gov/

⁴ Over nine days, we travelled to Woodbury, Minneapolis, Shakopee, Waite Park, St. Paul, Moorhead, Duluth, Worthington, and Rochester.

redist2020/plans.html (last visited Feb. 14, 2022). We carefully reviewed the records of both legislative redistricting committees.

The panel also received proposed congressional redistricting plans and written briefs from the four plaintiff groups in this action—the Wattson plaintiffs, Anderson plaintiffs, Sachs plaintiffs, and Corrie plaintiffs. And we heard oral arguments about the proposed redistricting plans.⁵ The plaintiffs did not purport to be representative of all voters, but they provided valuable insight into how we should apply the redistricting principles. Although we did not adopt any party's proposed redistricting plan in its entirety, some proposed elements are reflected in our congressional plan.

The information we received from all sources was important to our work. Minnesotans from across the state urged the panel to recognize and respect the sovereignty and interests of federally recognized American Indian tribes, and to draw districts that enhance their voices and opportunity to elect representatives of their choice. *See, e.g.*, Hearings Before Minn. Special Redistricting Panel 12-14 (Waite Park, Minn. Oct. 14, 2021); Hearings Before Minn. Sen. Redistricting Comm. (Bemidji, Minn. Aug. 9, 2021) (testimony of L. Fineday, W. LaDuke). We also learned that Minnesota's population growth over the last decade is attributable entirely to increases among Black, Indigenous, and People of Color (BIPOC), making the BIPOC population nearly a quarter of the

⁵ The panel also received and considered information from amici curiae Karen Saxe, et al., a group of data scientists who propose the novel approach of creating new congressional districts by using data-driven computer algorithms to apply the redistricting principles.

population statewide.⁶ Hearings Before Minn. H.R. Redistricting Comm. (Aug. 18, 2021) (testimony of S. Brower, Minn. State Demographer). In addition to the numerous BIPOC Minnesotans who spoke at public hearings, the Corrie plaintiffs brought the voices of many members of the BIPOC community to our attention through declarations detailing their experiences and redistricting preferences.⁷

The panel also heard about communities of people joined together by common interests such as economic development, education, housing, transportation, broadband expansion, and geological preservation. *See* Hearings Before Minn. Special Redistricting Panel 14 (Woodbury, Minn. Oct. 11, 2021); 10-11 (Shakopee, Minn. Oct. 13, 2021); 30 (Worthington, Minn. Oct. 20, 2021); 12, 16 (Zoom Oct. 26, 2021); Hearings Before Minn. H.R. Redistricting Comm. (Dec. 2, 2021) (testimony of D. Fisher). Minnesotans described how these communities cross political-subdivision lines. Hearings Before Minn. Special Redistricting Panel 31, 40 (Shakopee, Minn. Oct. 13, 2021); 49 (Zoom Oct. 26, 2021). But they also repeatedly reminded us of the importance of counties, cities, and townships, especially for those who live in rural areas. *Id.* at 13-14 (Worthington, Minn. Oct. 20, 2021). Unnecessary splitting of political subdivisions can be burdensome to voters and to those who manage elections. *Id.* at 17; Hearings Before Minn. H.R. Redistricting Comm. (Sept. 20, 2021) (testimony of D. Anderson).

⁶ This includes those who self-identify on the decennial census as "Hispanic origin."

⁷ These declarations and the Corrie plaintiffs' redistricting proposals that incorporated them may also be a resource for the legislature in the future.

And we heard Minnesotans around the state voice the desire to keep partisan politics out of the redistricting process. Hearings Before Minn. Special Redistricting Panel 14-15, 33 (Woodbury, Minn. Oct. 11, 2021); 12-13, 19 (Shakopee, Minn. Oct. 13, 2021); 15 (St. Paul, Minn. Oct 15, 2021); 21 (Duluth, Minn. Oct. 19, 2021); 14 (Worthington, Minn. Oct. 20, 2021). We carefully considered all of this information in drawing the new congressional districts.

We are grateful for the public's participation in our hearing-and-comment process and that of the legislative redistricting committees. Despite the challenge of an ongoing pandemic, which delayed the release of the census data and required changes in court procedures, we witnessed the same robust civic engagement that spurred Minnesotans to the highest census self-response rate in the nation. U.S. Census Bureau, *2020 Census: Tracking Self-Response Rates Map* (Jan. 28, 2021), https://www.census.gov/library/ visualizations/interactive/2020-census-self-response-rates-map.html; *see* Hearings Before Minn. Special Redistricting Panel 52 (Zoom Oct. 26, 2021). We are also grateful to the parties for diligently navigating a compressed redistricting timeline and providing us helpful and varied perspectives on how to best serve the interests of Minnesotans in this redistricting process.

IV. New Districts

Minnesota's congressional districts must be redrawn to be as nearly equal in population as is practicable. U.S. Const. art. I, § 2; *Wesberry*, 376 U.S. at 7-8. This means that the three underpopulated districts must gain population through geographic expansion; the five overpopulated districts must lose population through geographic contraction. But

remedying the population imbalances requires more than simply adding or subtracting land. *See Reynolds v. Sims*, 377 U.S. 533, 580 (1964) (stating that "people, not land or trees or pastures, vote"). Each congressional district is unique. Redrawing the district lines requires applying and weighing the redistricting principles in a manner that respects how people live in each district and the district's evolving circumstances. We now discuss each new district in turn.

A. First Congressional District

Some cities in the first district grew substantially, and Rochester remains the district's population center and the state's third-largest city. Minn. Dep't of Admin., State Demographic Center, Redistricting Data: Census 2020, County Subdivisions, https://mn.gov/admin/demography/data-by-topic/population-data/2020-decennial-census/ redistricting/ (select "County Subdivisions" data file for 2020). But this primarily rural district grew at a rate slower than the state as a whole, requiring the addition of 22,586 people to meet the ideal district population. See 2020 Congressional Data. As the panel heard consistently from the public, there are two natural additions-Wabasha and Goodhue Counties. Both have significant ties to Rochester and are predominantly rural. See Hearings Before Minn. Special Redistricting Panel 30-32, 35-37 (Rochester, Minn. Oct. 21, 2021). They border the Mississippi River and are part of the karst geological region, along with other counties in the first district. See id. at 16-17. And both Wabasha and Goodhue Counties have been part of the first district in the past. By adding Wabasha and Goodhue Counties, all of the populated tribal lands of the Prairie Island Indian Community

now lie within the first district. The Minnesota reservation lands of the Ho-Chunk Nation remain in the first district.

The Interstate Highway 90 corridor connects many cities in the first district— Worthington, Albert Lea, Austin, and Rochester. This transportation corridor supports the district's agricultural, agriculture-related processing and manufacturing, and medical industries and unites the district's growing BIPOC population. *See id.* at 26 (Worthington, Minn. Oct. 20, 2021). The corridor also makes it convenient to travel across the district's expansive southern border.

B. Second Congressional District

As part of the substantial suburban growth of the past decade, the population of the second district has increased and exceeds the ideal population by 18,646 people. *See 2020 Congressional Data*. Its population centers are the suburban cities located in Scott, Dakota, and southern Washington Counties. It is bounded by the Minnesota and Mississippi Rivers. While portions of the district retain a rural character, the population growth continues to reflect the district's increasingly suburban and exurban character.

The new second district loses population by moving Goodhue and Wabasha Counties to the first district. We make two more changes to the second district to balance population in a manner that reflects its character. First, because southern Woodbury increasingly associates with its neighbors in south Washington County—sharing schools and other services—we add that part of Woodbury to the second district. *See* Hearings Before Minn. Special Redistricting Panel 18, 20-21 (Woodbury, Minn. Oct. 11, 2021). In

doing so, we continue the three-way split of Washington County.⁸ This is contrary to the requests of some members of the public but consistent with the distinct communities in different regions of the county. *Id.* at 17-19, 30 (Woodbury, Minn. Oct. 11, 2021); 25 (St. Paul, Minn. Oct. 15, 2021). Second, New Prague is now whole in the second district, along with the rest of Le Sueur County and its expanding communities along U.S. Route 169 and the Minnesota River. *See id.* at 11 (Worthington, Minn. Oct. 20, 2021) (discussing New Prague split). We also retain Northfield in the second district to preserve its connection with the Twin Cities and their suburbs, shifting the line through Rice County to include those areas around Northfield and adjacent to Le Sueur County. *See id.* at 42-43, 60-61 (Zoom Oct. 26, 2021). And the reservation lands of the Shakopee Mdewakanton Sioux Community remain in the second district.

C. Third Congressional District

The third district comprises the suburbs west of Minneapolis and is centered in Hennepin County. It is overpopulated by 24,586 people. *See 2020 Congressional Data*. But it must also receive population from the overpopulated fifth district. The new third district both contracts and expands to meet the ideal district population.

The third district loses population on its southern end, contracting so it no longer includes any part of Carver County. Hopkins and an additional portion of Edina move into the third district, joining those cities with communities to the west that share their suburban character. *See* Hearings Before Minn. Special Redistricting Panel 30 (St. Paul, Minn. Oct.

⁸ As discussed below, Washington County now lies in the second, fourth, and eighth congressional districts.

15, 2021), 67 (Zoom Oct. 26, 2021). To the north, the district expands farther into established Anoka County, joining the City of Anoka with neighboring Coon Rapids. *See id.* at 23-24 (Zoom Oct. 26, 2021). Through these balanced modifications, the third district achieves the ideal population while respecting political subdivisions and retaining its character as a suburban, Hennepin County-centered district.

D. Fourth Congressional District

The fourth district is the St. Paul-based metropolitan district that extends to Minnesota's eastern border. The district includes all of Ramsey County and a substantial portion of Washington County, and its population exceeds the ideal district population by 13,164 people. *See 2020 Congressional Data*. To rebalance the district's population, we shift the existing splits in Washington County. Suburban central Washington County continues to have strong ties to St. Paul and therefore remains within the fourth district. *See* Hearings Before Minn. Special Redistricting Panel 25-26 (St. Paul, Minn. Oct. 15, 2021). But northern Washington County retains a rural character which, together with the nearby St. Croix River, tie it to northern Minnesota. *See id.* at 31-32 (Woodbury, Minn. Oct. 11, 2021). Accordingly, we modify the line dividing central and northern Washington County and continue to pair only the county's central communities with Ramsey County in the fourth district.

⁹ We continue to respect the long-standing distinction between Minneapolis and St. Paul, which have anchored separate congressional districts since 1891. *See Zachman v. Kiffmeyer*, No. C0-01-160 (Minn. Special Redistricting Panel Mar. 19, 2002) (Order Adopting Cong. Redistricting Plan). None of the parties urged the panel to alter this separation and we have not received information from other sources that persuades us to do so.

E. Fifth Congressional District

The fifth district is the Minneapolis-based metropolitan district that is primarily located in Hennepin County. It is overpopulated by 22,724 people. *See 2020 Congressional Data*. As noted above, we remedy this population excess by moving Hopkins and more of Edina into the third district with their suburban neighbors. In doing so, we decline more dramatic changes that are inconsistent with our restrained judicial approach. In particular, we note that several members of the public emphasized the similarities between Brooklyn Center and Brooklyn Park and urged us to place them into the same congressional district. *See* Hearings Before Minn. Special Redistricting Panel 65 (Zoom Oct. 26, 2021); Hearings Before Minn. H.R. Redistricting Comm. (Sept. 13, 2021) (testimony of R. Jennis). But the joined population of the two cities is too large to fit entirely within either the third district or the fifth district without drastically altering either district. Accordingly, we preserve each city whole in its existing district.¹⁰

F. Sixth Congressional District

The sixth district wraps around the western and northern metropolitan area to encompass expanding suburban and exurban areas and small towns and cities. And it follows Interstate Highway 94 out from the metropolitan core to include the St. Cloud area. The district exceeds the ideal district population by 20,645 people. *See 2020 Congressional Data*.

¹⁰ To honor the public comments about joining these cities, we draw legislative districts that unite Brooklyn Park and Brooklyn Center to the greatest extent practicable. *See Wattson*, No. A21-0243 (Minn. Special Redistricting Panel Feb. 15, 2022) (Order Adopting a Legis. Redistricting Plan).

We achieve population balance by respecting the district's increasingly suburban character. In doing so, we move rural northern Washington County and additional areas of rural Stearns County into more rural neighboring districts. And we expand the district on the southern end, making rapidly developing Carver County whole. *See* Hearings Before Minn. Special Redistricting Panel 24, 37-38 (Shakopee, Minn. Oct. 13, 2021). St. Cloud continues to anchor the district's northwest end, aligning the city and the nearby areas that share its school district and growing diversity with similar communities in the metropolitan area. *See id.* at 18-19, 24-26 (Waite Park, Minn. Oct. 14, 2021).

G. Seventh Congressional District

The sprawling seventh district retains its agricultural, rural character. Although certain of its cities gained significant population, the district as a whole did not and is underpopulated by 39,798 people. *See 2020 Congressional Data*. This significant population shortfall requires geographic expansion. We do so without altering the district's orientation along the state's vestern border, its inclusion of the reservation lands of the Lower Sioux Indian Community and the Upper Sioux Community, or its strong rural identity. The additions make Cottonwood County whole within the seventh district, bring in Morrison and Wadena Counties and more of rural Stearns County, and portions of Hubbard and Brown Counties. These areas share the district's core communities of interest—agriculture, agriculture-related processing and manufacturing, other light industry, and educational and other services. *See* Hearings Before Minn. Special Redistricting Panel 22-23, (Moorhead, Minn. Oct. 18, 2021); 23-24 (Worthington, Minn.

Oct. 20, 2021). And the district's expansion honors the well-recognized distinctions between northwest and northeast Minnesota.

H. Eighth Congressional District

Like its neighbor to the west, the eighth district is rural and is substantially underpopulated. It must expand geographically to include an additional 37,383 people. *See 2020 Congressional Data*. With an international border to the north and a state border to the east, the eighth district may only expand south or west. The new district does both. To the south, the district expands to include a portion of northern Washington County, an area that shares the eighth district's rural character and aligns with its "woods and water" geography and economy. *See* Hearings Before Minn Special Redistricting Panel 30-31 (Woodbury, Minn. Oct. 11, 2021).

The district also expands as far west as Mahnomen County. This moderate expansion continues to respect the differences between the northwest, which is home to the Red River Valley and crop agriculture, and the northeast, which is home to the Iron Range, the timber industry, and outdoor recreation and tourism.¹¹ *See id.* at 11-12, 22 (Duluth, Minn. Oct. 19, 2021). The new eighth district also adds the reservation lands of the White Earth Band and Red Lake Nation, uniting all populated northern Minnesota tribal lands in one congressional district. This change respects the sovereignty of the American Indian tribes and the request of tribal leaders and Minnesotans across the state to afford those tribes an opportunity to join their voices. *See* Minn. Stat. § 10.65, subd. 1(a) (2020) (stating

¹¹ This addition also eliminates the existing split in Bemidji and Beltrami County.

that Minnesota "acknowledges and supports" tribal nations' "absolute right to existence, self-governance, and self-determination"); Hearings Before Minn. Special Redistricting Panel 14 (Woodbury, Minn. Oct. 11, 2021); 12-14 (Waite Park, Minn. Oct. 14, 2021); 30-31 (Duluth, Minn. Oct. 19, 2021); Hearings Before Minn. Sen. Redistricting Comm. (Bemidji, Minn. Aug. 9, 2021) (testimony of L. Fineday, W. LaDuke); Hearings Before Minn. H.R. Redistricting Comm. (Sept. 20, 2021) (testimony of M. Fairbanks); (Dec. 2, 2021) (testimony of L. Fineday).

I. Summary

In the end, application of neutral redistricting principles results in new congressional districts that change as needed to equalize population but respect the core of existing communities. We have made changes that accord with all of the redistricting principles, while recognizing our need to balance among them.

We recognize that the population growth that enabled Minnesota to retain its eight congressional districts was driven by our increased BIPOC population. This growth is reflected in the racial and ethnic composition of the new districts, which protect the equal opportunity of racial, ethnic, and language minorities to participate in the political process and elect candidates of their choice, whether alone or in alliance with others. *See* 52 U.S.C. § 10301.

When possible, we have avoided splitting political subdivisions, especially small cities and rural townships. The new congressional districts are convenient and contiguous. They also are reasonably compact, as indicated by five compactness measures. *See* App'x H.

Finally, we have not drawn the districts with the purpose of protecting, promoting, or defeating any incumbent, candidate, or political party. Election districts do not exist for the benefit of any particular representative or political party. Rather, they exist for the people to select their representatives. And our role in this redistricting process is to establish congressional districts of equal population so that each Minnesotan has equal voting power. We have done so through application of neutral redistricting principles.

V. Injunction

Because the existing congressional districts are unconstitutional for purposes of the 2022 primary and general elections, we enjoin their use in these elections and adopt the congressional district boundaries as set forth in Appendices A and B to this order. Defendants shall conduct elections using the congressional districts adopted in this order or any constitutional congressional plan subsequently enacted by the Minnesota Legislature and the Governor of the State of Minnesota.¹²

¹² We provide Secretary of State Steve Simon with a block-equivalency file and a copy of this order to facilitate implementation of this congressional plan. Should any ambiguity arise regarding the plan set forth in this order, we direct the Secretary of State to act in accordance with Minn. Stat. §§ 2.91, subds. 2-3, 204B.146, subd. 3 (2020).

Dated: February 15, 2022

BY THE PANEL:

Louise Qon Byden

Louise Dovre Bjorkman Presiding Judge

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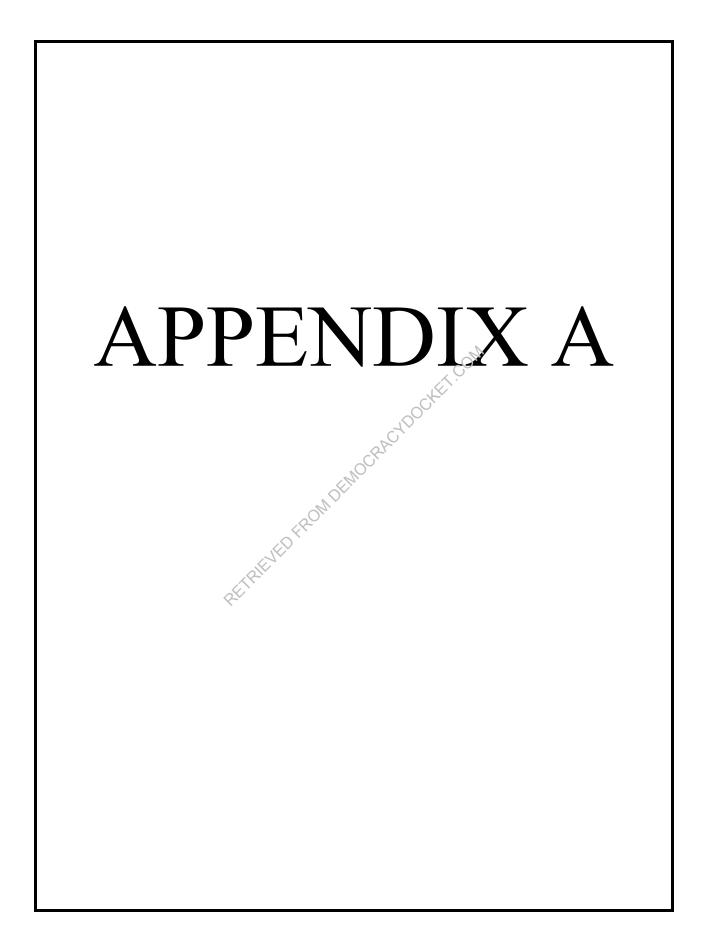
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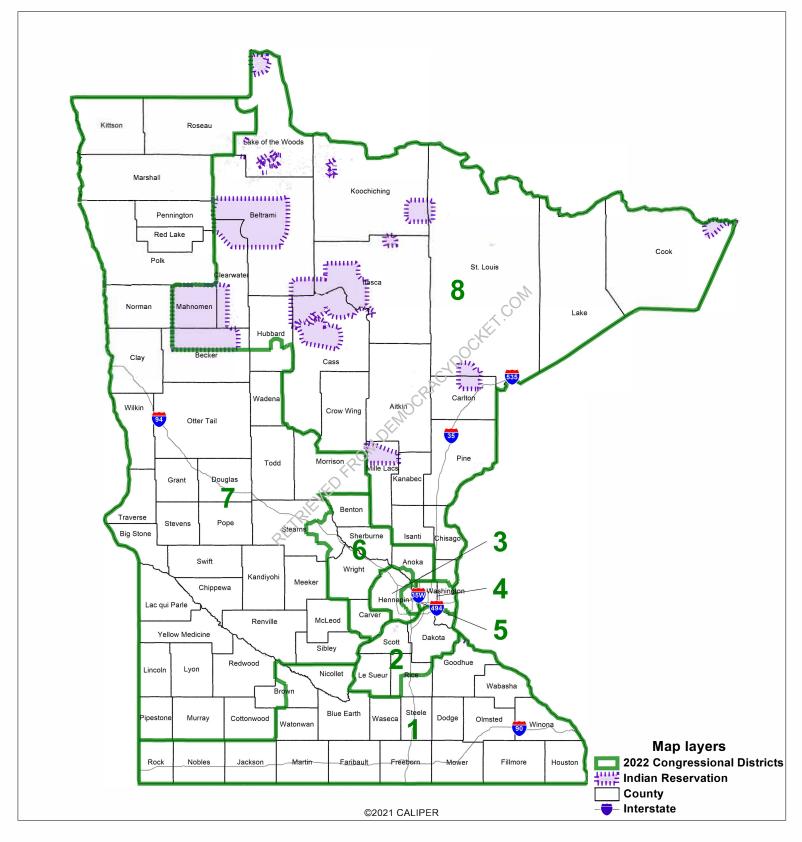
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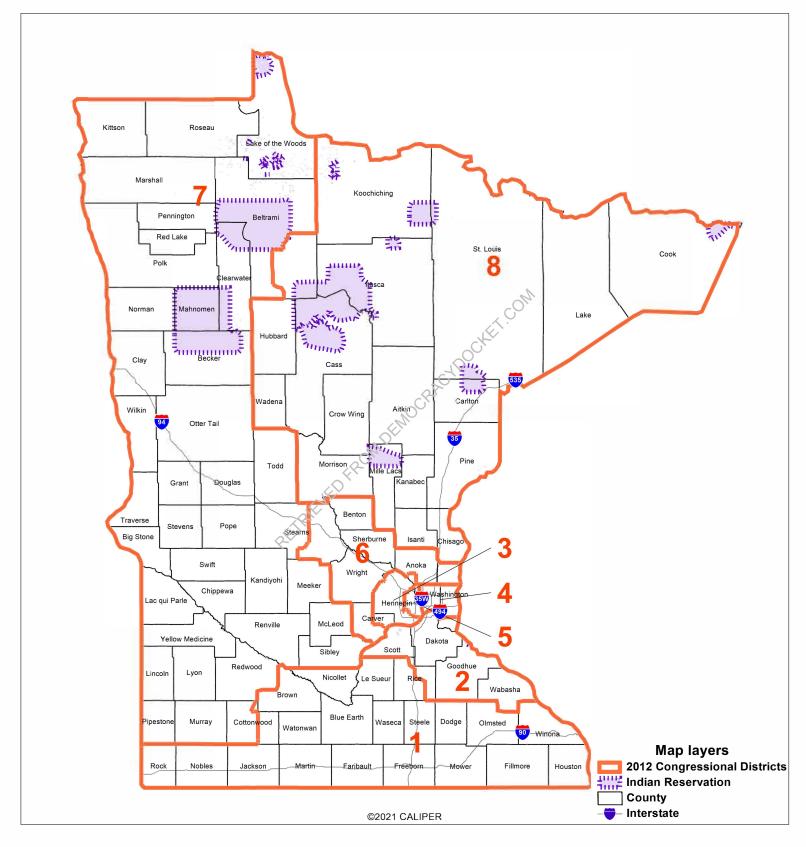
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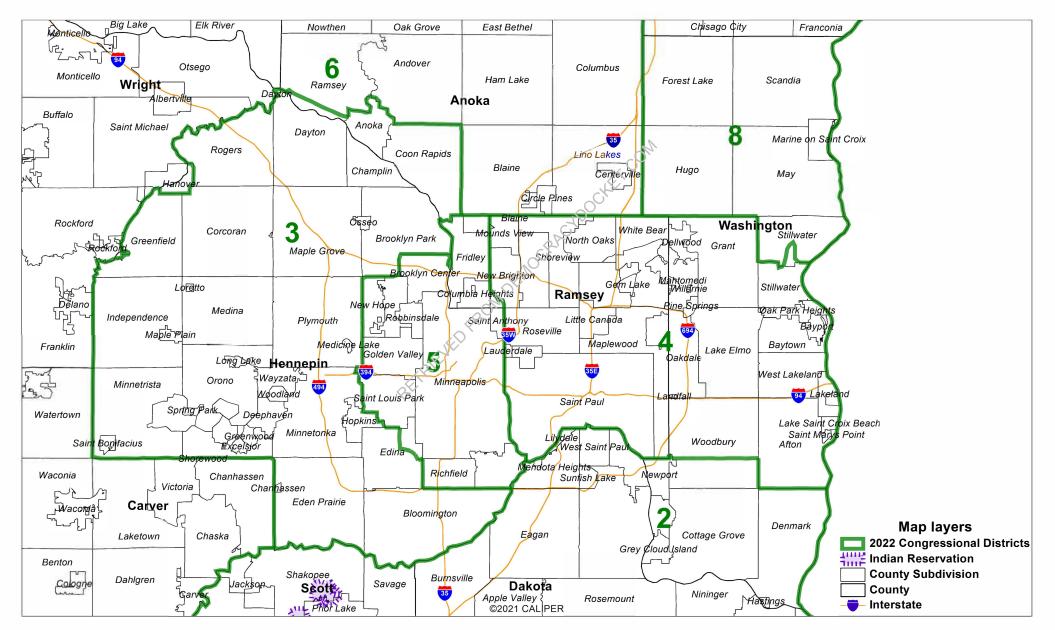
2022 Minnesota Special Redistricting Panel Minnesota Congressional Districts - Statewide February 15, 2022

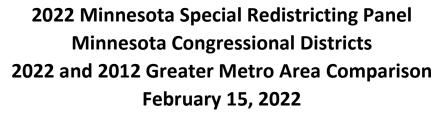


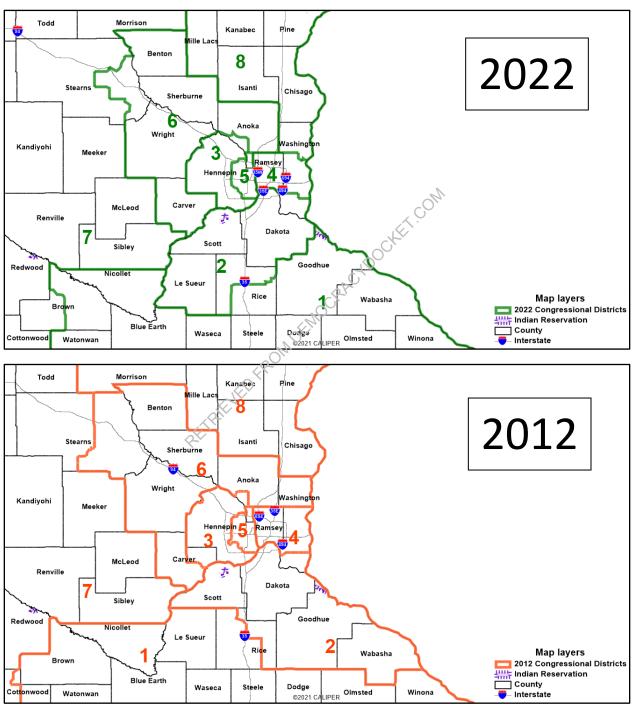
2022 Minnesota Special Redistricting Panel Minnesota Congressional Districts - 2012 Statewide Comparison February 15, 2022

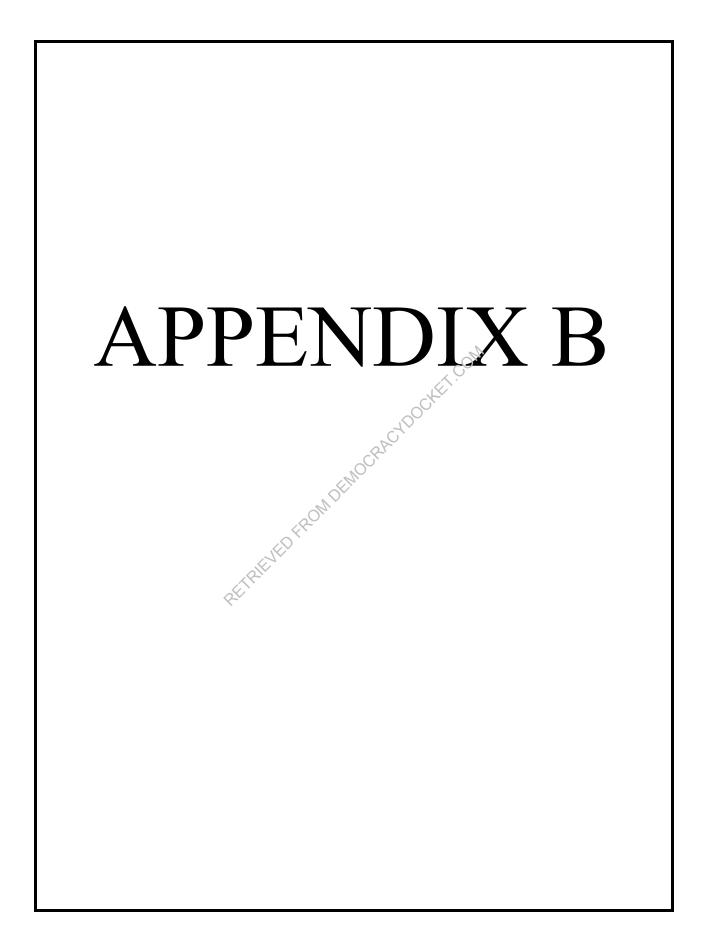


2022 Minnesota Special Redistricting Panel Minnesota Congressional Districts - Metropolitan Area February 15, 2022









Plan Components (Short) - Congressional*

District 1										
County Blue Earth										
County Brown										
MCD Albin Townsh	-									
MCD Cottonwood	-									
MCD Eden Townsh	iip									
MCD Evan City										
MCD Hanska City										
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County Faribault			28)`						
County Fillmore			20							
County Freeborn		G), V							
County Goodhue		R								
County Houston										
County Jackson										
County Martin										
County Mower										
County Nicollet										
County Nobles										
County Olmsted										
County Rice										
MCD Cannon City	-									
MCD Dennison Cit	-									
MCD Faribault City										
MCD Nerstrand Ci	-									
MCD Northfield Township										
VTD: Northfield	ľwp									
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MCD Richland Tow	nship									

*This report was generated in Maptitude for Redistricting (Version 2021 Build 4960) using boundary adjustments made by the Minnesota Legislature's Legislative Coordinating Commission Geospatial Information Office.

District 1											
County Rice											
MCD Wald	ott Town	ship									
MCD Wars	aw Town	ship									
MCD Wells	s Townshi	ip									
MCD Whe	eling Tow	nship									
County Rock	-										
County Steele											
County Wabas	ha										
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County Wator	wan										
County Winor											
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County Dakot	a										
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County Rice											
MCD Bridg	jewater T	ownship									
MCD Dung	las City							12			
MCD Erin	Fownship					5RAC710	C	$O_{\ell_{n}}$			
MCD Fore	st Townsh	nip						~			
MCD Lons	dale City						CH'				
MCD Morr	istown Ci	ty				10	5				
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MCD Nort	hfield City	4				8-5					
MCD Nort	hfield Tov	wnship			, N ^C)					
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3046	3047	3050	3051	3052							
MCD Shiel	dsville To	wnship									
MCD Web	ster Town	nship									
MCD Whe	atland To	wnship									
County Scott											
County Washi	ngton										
MCD Cotta	age Grove	e City									
MCD Denr		•									
MCD Grey	Cloud Isl	and Tow	nship								
MCD Hast	ngs City										
MCD New	-										
MCD Saint		-									
MCD Woo		-									
VTD: W	oodbury	P-14									
1000	1001	1002	1003	4000	4002	4003	4004	4005	4006	4007	4008
4009	4010	4011	4012	4013	4014	5006	5007	5008	5009		
VTD: W	oodbury	P-15									

District 2											
County Washin	ngton										
MCD Wood	-	/									
	odbury F										
5000	5001	5002	5003	5004	5005	6002	6003	6004	6005	6006	6007
6008	6009	6010	6011	6014	6015	6016	6017	6018	6019	6020	6021
6022											
	odbury F	P-16									
6000	6001	6012	6013								
District 3											
County Anoka											
MCD Anok											
MCD Coon	-	lity									
MCD Rams	-	-)									
	msey W-3	3 P-1									
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County Henne	pin					10	0-				
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MCD Corco	oran City			Ċ							
MCD Dayto	on City			- P							
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MCD Edina											
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	ina P-19C										
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District 3							
County Hennepin							
MCD Edina City							
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VTD: Edina P-5							
VTD: Edina P-6							
VTD: Edina P-7							
VTD: Edina P-8							
2005 2006 2007	4000	4001	4002	4003	5021	5022	5023
VTD: Edina P-9							
MCD Excelsior City							
MCD Greenfield City							
MCD Greenwood City							
MCD Hopkins City							
MCD Independence City							
MCD Long Lake City							
MCD Loretto City							
MCD Maple Grove City					C	Oln	
MCD Maple Plain City)	
MCD Medicine Lake City					C.Y.X		
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MCD Shorewood City	AL.						
MCD Spring Park City							
MCD Tonka Bay City							
MCD Wayzata City							
MCD Woodland City							
District 4							
County Ramsey							
MCD Arden Hills City							
MCD Blaine City							
MCD Falcon Heights City							
MCD Gem Lake City							
MCD Lauderdale City							
MCD Little Canada City							
MCD Maplewood City							
MCD Mounds View City							
MCD New Brighton City							
MCD North Oaks City							

Plan Com	Jonent	5 (5110	urt)								
District 4											
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MCD Saint	-										
MCD Shore	-										
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	oodbury P		2011	2012	2013	2014	2013	5007	5000	5005	
1000	1001	1002	1003	1004	1005	1006	1007	1008	1009	1010	1011
	oodbury P		1005	1004	1005	1000	1007	1000	1009	1010	1011
1000	1001	1002	1003	1004	1005	1006	1007	1008	1009	1010	1011
1000	1001	1002	1003	1004	1005	2000	2001	2002	2003	2004	2005
1012	1015	1014	1015	1010	1017	2000	2001	2002	2005	2004	2005

District 4											
County Washin	ngton										
MCD Woo	dbury Cit	у									
VTD: Wo	oodbury	P-16									
2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	
2018	2019	2020	2021	2022	2023	2024	2025	3015	3016	3017	3018
3019	3020	3021	3022	3023	3029	3030					
VTD: Wo	oodbury	P-2									
VTD: Wo	oodbury	P-3									
VTD: Wo	oodbury	P-4									
VTD: Wo	oodbury	P-5									
VTD: Wo	oodbury	P-6									
VTD: Wo	oodbury	P-7									
VTD: Woodbury P-8											
VTD: Woodbury P-9A											
District 5	,										
County Anoka											
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MCD Fridle	-	-					C	0/~			
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County Henne	pin					0	0				
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MCD Edina	-				NO						
	ina P-14				Ser .						
1000	1001	1002	1003	1004	1005	1006	1007	1008	1009	1010	1011
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3003	3004	3005	3006	3007	3008	3009	3010	3011	3012	3013	3014
3015	3016	3017	R								
VTD: Ed	ina P-3		et i								
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2002	2003	2004	2006	2007	2008	2009	2010	2011	2012	2015	2016
2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028
2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2042
3000	3001	3002	3003	3004	3005	3006	3007	3008	3009	3010	3011
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VTD: Ed		2017	2013	2010	2017	2010	2015				
VTD: Ed											
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1000	1013	1002	1005	1016	1005	1018	1019	1000	1009	1010	1011
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MCD Fort Snelling Unorganized											
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	MCD Golden Valley City MCD Minneapolis City										
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District 5											
County Henne	pin										
MCD Richt	field City										
MCD Robb	oinsdale C	lity									
MCD Saint	Anthony	City									
MCD Saint	: Louis Pai	rk City									
County Ramse		,									
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District 6	,	,									
County Anoka	1										
MCD Ando											
MCD Beth	-										
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1024	1025	1026	1027	1028	1029	1030	1031	1032	1033	1034	1035
1036	1037	4000	4001	4002	4003	4004	4005	4006	4007	4008	4009
2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
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4010 5015 VTD: Ra 1000 1012 3000 3012 VTD: Ra VTD: Ra	5016 Imsey W-1 1001 1013 3001 3013 Imsey W-4 Imsey W-4 Imsey W-4 Imsey W-4	4012 5017 3 P-2 1002 1017 3002 3014 4 P-1 4 P-2	4013 5020 1003 3003	4014 5023 1004 3004	4015 5026 1005 3005	4016 1006 3006	4017 1007 3007	1008 3008	1009 3009	1010 3010	1011 3011

District 6											
County Henne	epin										
MCD Han	over City										
MCD Rocl	kford City										
County Sherb	urne										
County Steam	าร										
MCD Clea	rwater Cit	у									
MCD Colle	egeville To	ownship									
MCD Fair	Haven To	wnship									
MCD Le S	auk Town	ship									
MCD Lync	den Towns	ship									
MCD Rockville City											
MCD Saint Augusta City											
MCD Saint Cloud City											
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3068	3071	3072	3073	3074	3075	3077	3078	3079	3080	3081	3082
3084	3085	3086	3087	3088	3089	3091	3092	3093	3094	3095	3096
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District 7											
County Becker											
MCD Lake		-									
MCD Lake	Park City										
MCD Lake	Park Tow	nship									
MCD Lake	View Tov	vnship									
MCD Osag	e Townsł	nip									
MCD Rich	vood Tov	vnship									
MCD Rune	berg Tow	vnship									
MCD Shell	Lake Tov	vnship									
MCD Silve	r Leaf Tov	vnship									
MCD Spru	ce Grove	Township	D								
MCD Toad	Lake Tov	vnship									
MCD Walworth Township											
MCD Wolf Lake City											
MCD Wolf	Lake Tov	vnship									
County Big Ste	one										
County Brown						2081		4			
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MCD Burn	stown To	wnship									
MCD Cobo	len City						C/F.				
MCD Com	frey City					0L	9				
MCD Leave	enworth 1	Fownship				NO'					
MCD Mulli	gan Towi	nship				SP-					
MCD Nort	h Star Tov	wnship			N) -					
MCD Prair	eville Tov	vnship									
VTD: Pr	airieville 1	Гwp		-0	Ser.						
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2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2099	2109
2110	2111	2112	2113	2114							
MCD Sprin	gfield Cit	у									
MCD State	ly Towns	hip	8-v								
County Chippe	ewa										
County Clay											
County Cottor	wood										
County Dougl	as										
County Grant											
County Hubba	rd										
MCD Akele	ey City										
MCD Akele	ey Townsl	hip									
VTD: Ak	eley Twp										
2102	2105										
3000	3001	3003	3004	3005	3026	3027	3028	3029	3030	3034	3035
3046	3061	3064	3065	3066	3068	3070	3074	3075	3076	3086	3099
3101											
MCD Bado	ura Towr	ship									
MCD Crow	Wing La	ke Towns	ship								
MCD Henr	-										
		-									

District 7 **County Hubbard** MCD Hubbard Township MCD Mantrap Township MCD Nevis City MCD Nevis Township MCD Park Rapids City MCD Straight River Township MCD Todd Township MCD White Oak Township **County Kandiyohi County Kittson** County Lac qui Parle **County Lincoln County Lyon County Marshall** REPARTED FROM DEMOGRACYDOCKET.COM County McLeod **County Meeker County Morrison County Murray County Norman County Otter Tail County Pennington County Pipestone County Polk County Pope County Red Lake County Redwood County Renville County Roseau County Sibley County Stearns** MCD Albany City MCD Albany Township MCD Ashley Township MCD Avon City MCD Avon Township MCD Belgrade City MCD Brockway Township MCD Brooten City MCD Cold Spring City MCD Crow Lake Township MCD Crow River Township MCD Eden Lake Township MCD Eden Valley City MCD Elrosa City MCD Farming Township MCD Freeport City

Plan Components (Short)

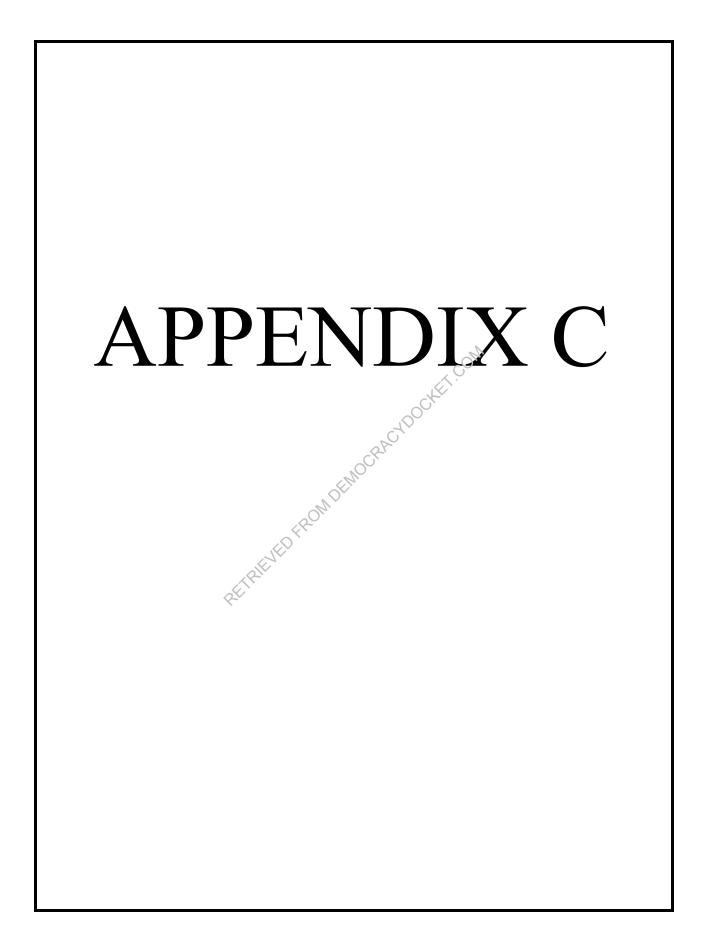
District 7											
County Stearn	S										
MCD Getty	/ Townsh	ip									
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3025	3026	3027	3028	3029	3030	3031	3032	3033	3034	3035	3036
3037	3038	3039	3040	3051	3069	3070	3076				
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MCD Sauk											
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MCD Zion		•									
County Steven											
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County Traver	se										
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Plan Components (Short)

District 7			
District 7 County Wadena			
County Wilkin			
County Vellow Medicine			
District 8			
County Aitkin			
County Becker			
MCD Callaway City			
MCD Callaway Township			
MCD Eagle View Township			
MCD Forest Township			
MCD Maple Grove Township			
MCD Ogema City			
MCD Pine Point Township			
MCD Riceville Township			
MCD Round Lake Township			
MCD Savannah Township			
MCD Spring Creek Township		10	
MCD Sugar Bush Township		3071 3072 3073	
MCD Two Inlets Township			
MCD White Earth Township		CH	
County Beltrami		100	
County Carlton		ACT I	
County Cass		58-5	
County Chisago	M		
County Clearwater			
County Cook	OPN		
County Crow Wing	- CK-		
County Hubbard	- FP		
MCD Akeley Township	OFF		
VTD: Akeley Twp			
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	093 2097 2098	2099 2100 2101	2103 2104 2142
MCD Arago Township			
MCD Clay Township			
MCD Clover Township			
MCD Farden Township			
MCD Fern Township MCD Guthrie Township			
MCD Hart Lake Township			
MCD Helga Township			
MCD Hendrickson Township			
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MCD Lake George Township			
MCD Lake Hattie Township			
MCD Lakeport Township			
MCD Laporte City			
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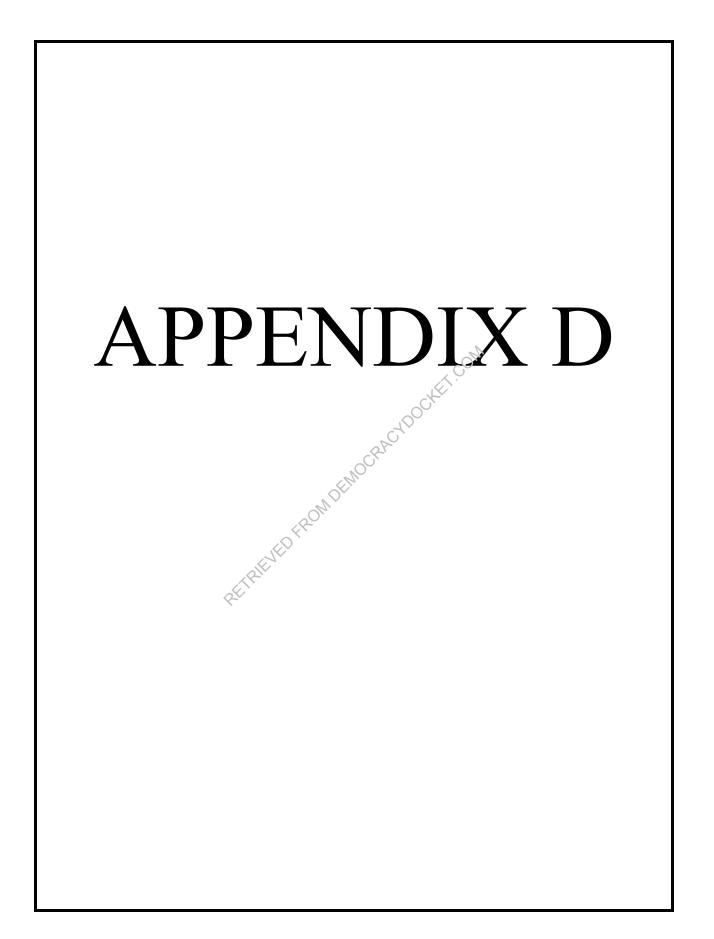
Plan Components (Short)

District 8											
County Hubbard	d										
MCD Rockw		•									
MCD School											
MCD Steam			hip								
MCD Thorpe	e Townsl	hip									
County Isanti											
County Itasca											
County Kanabed											
County Koochic	hing										
County Lake											
County Lake of		ods									
County Mahnon											
County Mille La	cs										
County Pine											
County St. Louis											
County Washing	-										
MCD Forest		ty						4			
MCD Hugo (, C	<u>,</u>			
MCD Marine			ity								
MCD May To		1				C	SCHEF, C				
MCD Scandi	•					-10					
MCD Stillwa		•				SP.					
VTD: Still		•									
1000	1001	1002	1003	1004	1005	1006	1007	1008	1009	1010	1011
1000	1001	1002	1003	1021	NOK.						
1012	1013	1014	1015	1016	1017	1018	3000	3001	3002	3003	3004
2000				- CK-							
3005	3007	3008	3010	EV .							
			1003 1003 1015 3010	7							
			4°								



Population Summary - Congressional*

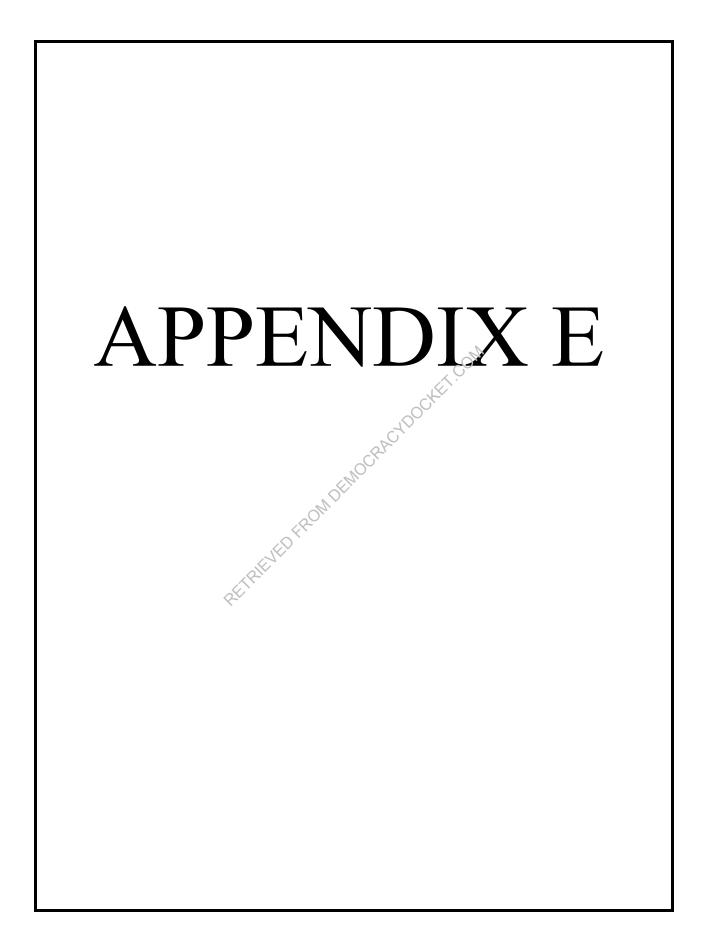
District F	Population	Deviation	% Devn.	
1	713,311	-1	0.00%	
2	713,312	0	0.00%	
3	713,311	-1	0.00%	
4	713,312	0	0.00%	
5	713,312	0	0.00%	
6	713,312	0	0.00%	
7	713,312	0	0.00%	
8	713,312	0	0.00%	
Total Population:	5,706,49)4		
Ideal District Populatio	on: 713,312			
Summary Statistic	S:			CUN
Population Range:	7	13,311 to 713,31	2	<u> </u>
Ratio Range:	0.	.00		CHE
Absolute Range:	-	l to		100-
Absolute Overall Rang	ge: 1		D	Ģ,
Relative Range:	0.	.00% to 0.00%	CP'	
Relative Overall Range	e: 0.	.00%	2 MO	
Absolute Mean Deviat	tion: 0.	.25	Dr	
Relative Mean Deviati	on: 0.	.00%	4.	
Standard Deviation:	0.	.43 (FDFFF		CHOCKET.COM
		TRIFT		
	Ŷ	~		



Contiguity Report - Congressional*

District	Number of Distinct Areas
1	1
2	1
3	1
4	1
5	1
6	1
7	1
8	1

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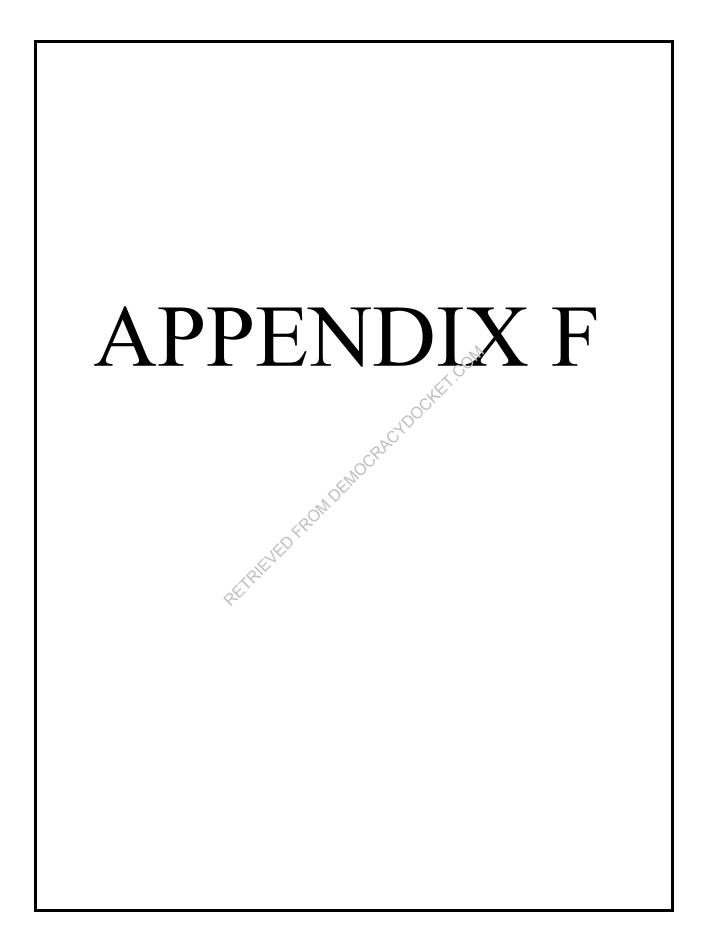
2022 Minnesota Special Redistricting Panel Political Subdivision Splits Comparison Congressional

	Split Political	Subdivisions
	Counties	Cities/ Townships*
	(N = 87)	(N = 2,741)
2022 Districts	9	8
	-	
2012 Districts	9	7
Wattson	12	10
Anderson	7	0 ^M 7
		<u></u>
Sachs	11	13
	100	
Corrie	16	27

*When a city or township is split on a county boundary, that split is not counted.

This report was produced from data generated by Maptitude for Redistricting (Version 2021 Build 4960) using boundary adjustments made by the Minnesota Legislature's Legislative Coordinating Commission Geospatial Information Office.

The parties are listed in the order in which they appear in the case caption.



Political Subdivison Splits Between Districts - Congressional*

Number of subdivisions not split:			
County	78		
County Subdivision	2,733		
Voting District	4099		
Number of subdivisions split into	more than one district:		
County	9		
County Subdivision	8		
Voting District	13		
Number of splits involving no pop	pulation:		
County	0		
County Subdivision	0		
Voting District	0		
	Split Counts		
County	Split Counts ng 2 Districts: 6 ng 3 Districts: 3 ng 2 Districts: 8 ng 2 Districts: 13	COM	
Cases where an area is split amo	ng 2 Districts: 6		
Cases where an area is split amo	ng 3 Districts: 3		
County Subdivision			
Cases where an area is split amo	ng 2 Districts: 8		
Voting District	PA		
Cases where an area is split amo	ng 2 Districts: 13		
County Count	y Subdivision Voting District	District	Population
Split Counties:	CH .		
Anoka	4.R-2	3	83,030
Anoka) (Qu)	5	59,504
Anoka	1 KNY	6	221,353
Becker	1Pr	7	31,188
Becker	2×	8	3,995
Brown		1	21,999
Brown		7	3,913
Hennepin		3	630,281
Hennepin		5	650,163
Hennepin		6	1,121
Hubbard		7	12,372
Hubbard		8	8,972
Ramsey		4	548,707
Ramsey		5	3,645
Rice		1	30,841
Rice		2	36,256
Stearns		6	104,017
Stearns		7	54,275
Washington		2	57,572
Washington		4	164,605
		0	15 201

Washington

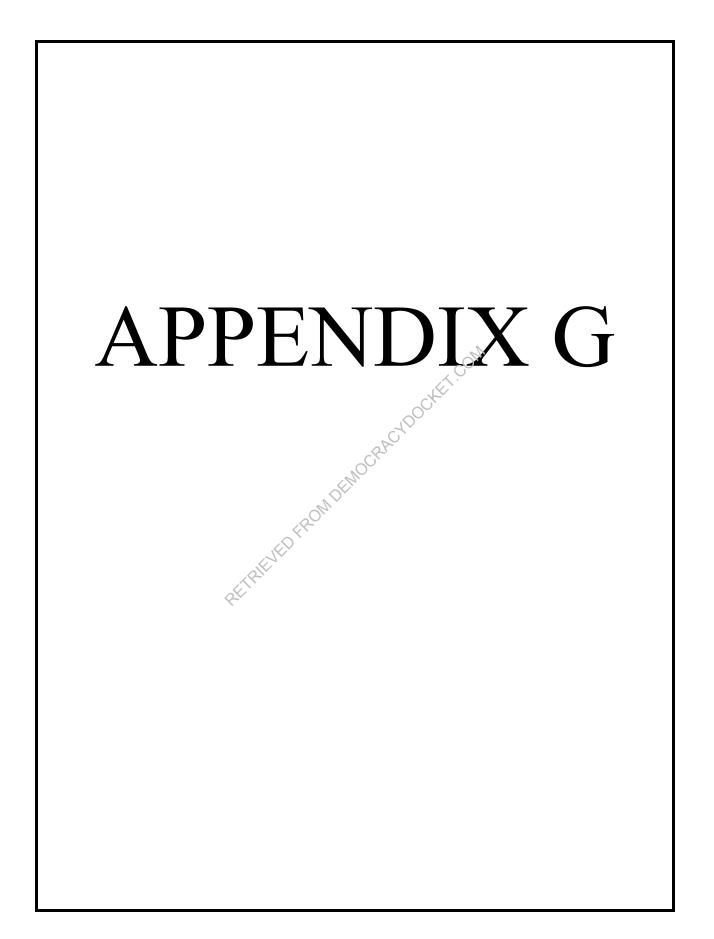
45,391

8

^{*}This report was generated in Maptitude for Redistricting (Version 2021 Build 4960) using boundary adjustments made by the Minnesota Legislature's Legislative Coordinating Commission Geospatial Information Office.

County	County Subdivision	Voting District	District	Population
Split MCDs:				
Anoka	Ramsey City		3	1,510
Anoka	Ramsey City		6	26,136
Brown	Prairieville Township		1	132
Brown	Prairieville Township		7	96
Hennepin	Edina City		3	42,637
Hennepin	Edina City		5	10,857
Hubbard	Akeley Township		7	252
Hubbard	Akeley Township		8	307
Rice	Northfield Township		1	224
Rice	Northfield Township		2	633
Stearns	Saint Wendel Township		6	1,139
Stearns	Saint Wendel Township		7	976
Washington	Stillwater Township		4	163
Washington	Stillwater Township		8	1,696
Washington	Woodbury City		2	7,306
Washington	Woodbury City	10	4	67,776
Split VTDs:		. C ^{OX}		
Anoka	Ramsey City	Ramsey W-3 P-1	3	1,379
Anoka	Ramsey City	Ramsey W-3 P-1	6	4,150
Anoka	Ramsey City	Ramsey W-3 P-2	3	131
Anoka	Ramsey City	Ramsey W-3 P-2	6	2,242
Brown	Prairieville Township	Prairieville Twp	1	132
Brown	Prairieville Township	Prairieville Twp	7	96
Hennepin	Edina City	Edina P-14	3	175
Hennepin	Edina City	Edina P-14	5	2,889
Hennepin	Edina City	Edina P-3	3	124
Hennepin	Edina City	Edina P-3	5	3,128
Hennepin	Edina City	Edina P-8	3	612
Hennepin	Edina City	Edina P-8	5	2,125
Hubbard	Akeley Township	Akeley Twp	7	252
Hubbard	Akeley Township	Akeley Twp	8	307
Rice	Northfield Township	Northfield Twp	1	224
Rice	Northfield Township	Northfield Twp	2	633
Stearns	Saint Wendel Township	Saint Wendel Twp	6	1,139
Stearns	Saint Wendel Township	Saint Wendel Twp	7	976
Washington	Stillwater Township	Stillwater Twp	4	163
Washington	Stillwater Township	Stillwater Twp	8	1,696
Washington	Woodbury City	Woodbury P-14	2	2,798
Washington	Woodbury City Woodbury City	Woodbury P-14	4	1,114
Washington	Woodbury City Woodbury City	Woodbury P-15	2	4,403
Washington	Woodbury City Woodbury City	Woodbury P-15	4	4,403
Washington	Woodbury City	Woodbury P-16	4	1,072
Washington	Woodbury City	Woodbury P-16	4	6,414
washington	woodbury City		4	0,414

Political Subdivison Splits Between Districts



2022 Minnesota Special Redistricting Panel Black, Indigenous, and People of Color Population Statistics* Congressional

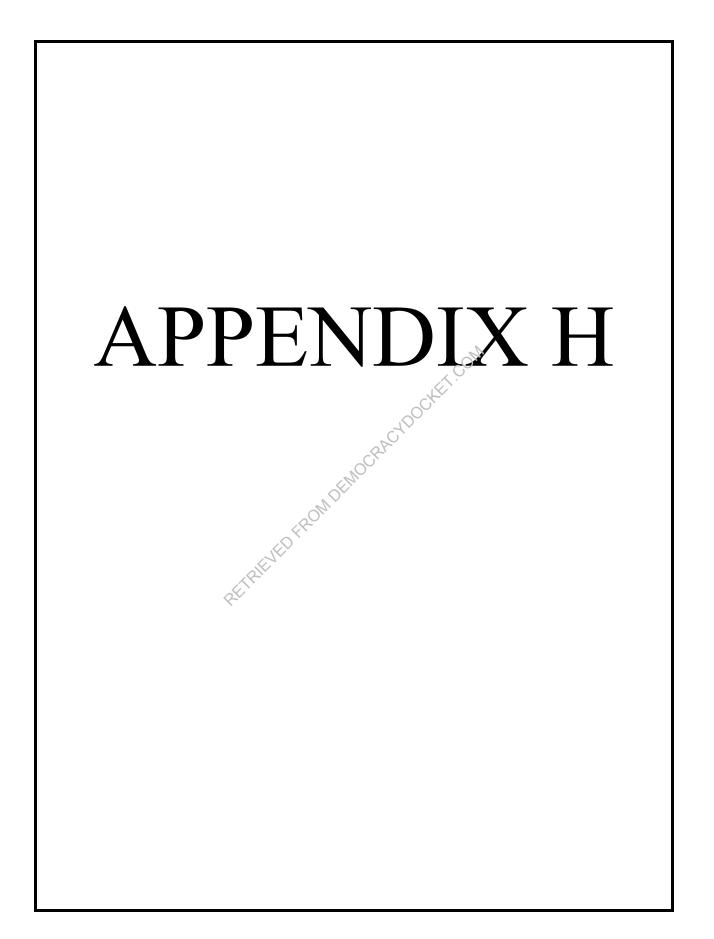
		Voti	ng Age Popul	ation		
District	2022	2012	Wattson	Anderson	Sachs	Corrie
1	14%	9%	15%	14%	13%	14%
2	21%	13%	21%	21%	24%	23%
3	24%	16%	24%	24%	22%	26%
4	32%	24%	32%	32%	31%	32%
5	35%	29%	35%	35%	35%	33%
6	13%	7%	13%	13%	13%	11%
7	9%	7%	10%	11%	11%	11%
8	11%	6%	10%	9%	10%	11%

		Т	otal Populatio	on	12	
District	2022	2012	Wattson	Anderson	Sachs	Corrie
1	18%	12%	18%	18%	16%	17%
2	25%	16%	25%	25%	28%	27%
3	29%	19%	28%	29%	26%	31%
4	38%	29%	38%	38%	36%	37%
5	40%	35%	40%	40%	41%	38%
6	16%	9%	15%	16%	16%	13%
7	12%	9%	12%	14%	14%	14%
8	13%	7%	13%	11%	12%	13%

*This includes those who self-identify on the decennial census as "Hispanic origin."

This report was produced from data generated by Maptitude for Redistricting (Version 2021 Build 4960).

The parties are listed in the order in which they appear in the case caption.



Measures of Compactness Report - Congressional*

	Reock	Polsby- Popper	Area/Convex Hull	Population Polygon	Population Circle	
Mean	0.42	0.33	0.77	0.71	0.35	
Min	0.23	0.18	0.64	0.36	0.15	
Max	0.57	0.55	0.89	0.92	0.59	A
Std. Dev.	0.11	0.12	0.09	0.20	0.17	CON
Sum						K.

					2
District	Reock	Polsby- Popper	Area/Convex Hull	Population Polygon	Population Circle
1	0.23	0.29	0.77	0.81	0.16
2	0.41	0.37	0.85	0.78	0.27
3	0.57	0.29	0.73	0.49	0.38
4	0.51	0.55	0.89	0.92	0.56
5	0.50	0.43	0.86	-0.88	0.59
6	0.43	0.23	0.64	0.36	0.27
7	0.29	0.18	0.70	0.60	0.15
8	0.42	0.26	0.69	0.81	0.38

Measures of Compactness Report

Measures of Compactness Summary

Reock Polsby-Popper Area / Convex Hull Population Polygon Population Circle The measure is always between 0 and 1, with 1 being the most compact. The measure is always between 0 and 1, with 1 being the most compact. The measure is always between 0 and 1, with 1 being the most compact. The measure is always between 0 and 1, with 1 being the most compact. The measure is always between 0 and 1, with 1 being the most compact.

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