House Bill 531

By: Representatives Fleming of the 121<sup>st</sup>, Jones of the 47<sup>th</sup>, Powell of the 32<sup>nd</sup>, Blackmon of the 146<sup>th</sup>, Smith of the 70<sup>th</sup>, and others

## A BILL TO BE ENTITLED AN ACT

1 To amend Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to elections and primaries generally, so as to provide that no election superintendents or boards 2 3 of registrars shall accept private funding; to provide that certain persons may serve as poll 4 workers in other than the county of their residence; to provide for the reduction in size of 5 certain precincts under certain circumstances; to provide for certain reports; to provide limitations on the use of buses and other movable facilities; to provide for allocation of 6 7 voting equipment by counties and municipalities; to provide for the time and manner for 8 applying for absentee ballots; to provide for certain limitations on the distribution of absentee 9 ballot applications; to provide for the manner of processing of absentee ballot applications; 10 to provide for absentee ballot drop boxes and the requirements therefor; to provide for the 11 time and manner of issuing absentee ballots; to provide for the manner of voting and 12 returning absentee ballots; to revise the times for advance voting; to provide for the 13 processing and tabulation of absentee ballots; to provide sanctions for improperly opening 14 an absentee ballot; to provide for certain elector identification for absentee balloting; to 15 provide for monitors and observers; to provide for poll watcher training; to provide for 16 restrictions on the distribution of certain items within close proximity to the polls on election 17 days; to provide for the processing of provisional ballots; to provide for duplication panels 18 for defective ballots that cannot be processed by tabulating machines; to provide for

ranked-choice voting for military and overseas voters; to revise the time for runoffs; to revise eligibility to vote in runoffs; to provide for the deadline for election certification; to provide for special primaries and special elections to fill vacancies in partisan offices; to provide for pubic notice and observation of preparation of voting equipment; to provide for observation of elections and ballot processing and counting; to prohibit observing or attempting to observe how a voter marks or has marked his or her ballot or inducing a voter to do so; to provide for related matters; to repeal conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

27 SECTION 1.

28 Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to elections and

29 primaries generally, is amended by revising Code Section 21-2-71, relating to payment by

30 county or municipality of superintendent's expenses, as follows:

31 "21-2-71.

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- 32 (a) The governing authority of each county or municipality shall appropriate annually and
- from time to time, to the superintendent of such county or municipality, the funds that it
- 34 shall deem necessary for the conduct of primaries and elections in such county or
- 35 municipality and for the performance of his or her other duties under this chapter,
- 36 including:
- 37 (1) Compensation of the poll officers, custodians, and other assistants and employees
- 38 provided for in this chapter;
- 39 (2) Expenditures and contracts for expenditures by the superintendent for polling places;
- 40 (3) Purchase or printing, under contracts made by the superintendent, of all ballots and
- other election supplies required by this chapter, or which the superintendent shall
- 42 consider necessary to carry out the provisions of this chapter;

- 43 (4) Maintenance of all voting equipment required by this chapter, or which the superintendent shall consider necessary to carry out this chapter; and
- 45 (5) All other expenses arising out of the performance of his or her duties under this chapter.
- 47 (b) No superintendent shall take or accept any funding, grants, or gifts from any source
- 48 other than from the governing authority of the county or municipality, the State of Georgia,
- 49 or the federal government."

50 SECTION 2.

- 51 Said chapter is further amended by revising subsection (a) of Code Section 21-2-92, relating
- 52 to qualifications of poll officers, service during municipal election or primary, and Student
- 53 Teen Election Participant (STEP) program, as follows:
- "(a)(1) Poll officers appointed pursuant to Code Sections 21-2-90 and 21-2-91 shall be judicious, intelligent, and upright citizens of the United States, residents of or otherwise employed by the county in which they are appointed except as otherwise provided in paragraph (2) of this subsection or, in the case of municipal elections, residents of or otherwise employed by the municipality in which the election is to be held or of the county in which that municipality is located, 16 years of age or over, and shall be able to read, write, and speak the English language. No poll officer shall be eligible for any
- nomination for public office or to be voted for at a primary or election at which the poll
- officer shall serve. No person who is otherwise holding public office, other than a
- political party office, shall be eligible to be appointed as or to serve as a poll officer. A
- parent, spouse, child, brother, sister, father-in-law, mother-in-law, son-in-law,
- daughter-in-law, brother-in-law, or sister-in-law of a candidate shall not be eligible to
- serve as a poll officer in any precinct in which such candidate's name appears on the
- ballot in any primary or election.

(2) A poll officer may be allowed to serve in a county that adjoins the county in which such poll officer resides if, in the discretion of the election superintendent of the county in which such person resides or is employed by the county, the waiver of such county residency or county employment requirements of paragraph (1) of this subsection do not impair the ability of the county to provide adequate staff for the performance of election duties under this chapter and if, in the discretion of the county election superintendent in which such person wishes to serve, sufficient need for more poll officers exists."

**SECTION 3.** 

Said chapter is further amended by revising subsection (f) of Code Section 21-2-212, relating to county registrars, appointment, certification, term of service, vacancies, compensation and expenses of chief registrar, registrars, and other officers and employees, and budget estimates, as follows:

"(f) The board of registrars of each county shall prepare annually a budget estimate in which it shall set forth an itemized list of its expenditures for the preceding two years and an itemized estimate of the amount of money necessary to be appropriated for the ensuing year and shall submit the same at the time and in the manner and form other county budget estimates are required to be filed. No board of registrars shall take or accept any funding, grants, or gifts from any source other than from the governing authority of the county, the State of Georgia, or the federal government."

SECTION 4.

Said chapter is further amended by revising Code Section 21-2-263, relating to reduction in size of, or provision of additional voting equipment or poll workers to, precincts containing more than 2,000 electors when voting in such precincts at previous general election not completed one hour after closing of polls, as follows:

92 "21-2-263.

93 (a) If, at the previous general election, a precinct contained more than 2,000 electors and 94 if all those electors desiring to vote had not completed voting one hour following the 95 closing of the polls, the superintendent shall either reduce the size of said precinct so that 96 it shall contain not more than 2,000 electors in accordance with the procedures prescribed 97 by this chapter for the division, alteration, and consolidation of precincts no later than 60 days before the next general election or provide additional voting equipment or poll 98 99 workers, or both, before the next general election. For administering this Code section, the 100 chief manager of a precinct which contained more than 2,000 electors at the previous 101 general election shall submit a report thereof, under oath, to the superintendent as to the 102 time required for completion of voting by all persons in line at the time the polls were 103 closed. Any such change in the boundaries of a precinct shall conform with the 104 requirements of subsection (a) of Code Section 21-2-261.1. 105 (b) If, at the previous general election, a precinct contained more than 2,000 electors and 106 if electors desiring to vote on the day of the election had to wait in line for more than one 107 hour before checking in to vote, the superintendent shall either reduce the size of such 108 precinct so that it shall contain not more than 2,000 electors in accordance with the 109 procedures prescribed by this chapter for the division, alteration, and consolidation of 110 precincts no later than 60 days before the next general election or provide additional voting equipment or poll workers, or both, before the next general election. For administering this Code section, the chief manager of a precinct which contained more than 2,000 electors at 112 the previous general election shall submit a report thereof to the superintendent of the 113 reported time from entering the line to checking in to vote. Such wait time shall be 114 115 measured no fewer than three different times throughout the day (in the morning, at 116 mid-day, and prior to the close of polls) and such results shall be recorded on a form 117 provided by the Secretary of State. Any such change in the boundaries of a precinct shall conform with the requirements of subsection (a) of Code Section 21-2-261.1." 118

119 **SECTION 5.** 120 Said chapter is further amended by revising subsection (b) of Code Section 21-2-266, relating 121 to use of public buildings as polling places, use of portable or movable facilities, and 122 unrestricted access to residential communities, as follows: 123 "(b) The superintendent of a county or the governing authority of a municipality shall have 124 discretion to procure and provide portable or movable polling facilities of adequate size for 125 any precinct; provided, however, that buses and other readily movable facilities shall only 126 be used in emergency circumstances to supplement the capacity of existing polling places." 127 **SECTION 6.** 128 Said chapter is further amended by revising subsection (b) of Code Section 21-2-367, relating 129 to installation of systems, number of systems, and good working order, as follows: 130 "(b)(1) In each precinct in which optical scanning voting systems are used in a general election, the county or municipal governing authority, as appropriate, election 131 132 superintendent shall provide at least one voting booth or enclosure for each 250 electors 133 therein, or fraction thereof. 134 (2) For any other primary, election, or runoff, the county or municipal election superintendent may provide a greater or lesser number of voting booths or enclosures if, 135 136 after a thorough consideration of the type of election, expected turnout, the number of 137 electors who have already voted by advance voting or absentee ballot, and other relevant 138 factors that inform the appropriate amount of equipment needed, such superintendent 139 determines that a different amount of equipment is needed or sufficient. Such 140 determination shall be subject to the provisions of Code Section 21-2-263."

141 SECTION 7.

Said chapter is further amended by revising subsection (c) of Code Section 21-2-379.25,		
relating to programming for ballot design and style, verification, appointment of custodians,		
and role of custodians, as follows:		
"(c) On or before the third day preceding a primary or election, including special primaries,		
special elections, and referendum elections, the superintendent shall have each electronic		
ballot marker tested to ascertain that it will correctly record the votes cast for all offices and		
on all questions and produce a ballot reflecting such choices of the elector in a manner that		
the State Election Board shall prescribe by rule or regulation. Public notice of the time and		
place of the test shall be made at least five days prior thereto; provided, however, that, in		
the case of a runoff, the public notice shall be made at least three days prior thereto. The		
superintendent of each county or municipality shall publish such notice on the homepage		
of the county's or municipality's publicly accessible website associated with elections and		
in a newspaper of general circulation in the county or municipality and by posting in a		
prominent location in the county or municipality. Such notice shall state the date, time, and		
place or places where preparation and testing of the voting system components for use in		
the primary or election will commence, that such preparation and testing shall continue		
from day to day until complete, and that representatives Representatives of political parties		
and bodies, news media, and the public shall be permitted to observe such tests. However,		
such representatives of political parties and bodies, news media, and the public shall not		
in any manner interfere with the preparation and testing of the voting system components.		
The advertisement in the newspaper of general circulation shall be prominently displayed,		
shall not be less than 30 square inches, and shall not be placed in the section of the		
newspaper where legal notices appear."		

165 SECTION 8.

Said chapter is further amended by revising Code Section 21-2-381, relating to making of application for absentee ballot, determination of eligibility by ballot clerk, furnishing of applications to colleges and universities, and persons entitled to make application, as follows: "21-2-381.

(a)(1)(A) Except as otherwise provided in Code Section 21-2-219 or for advance voting described in subsection (d) of Code Section 21-2-385, not more earlier than 180 78 days or less than 11 days prior to the date of the primary or election, or runoff of either, in which the elector desires to vote, any absentee elector may make, either by mail, by facsimile transmission, by electronic transmission, or in person in the registrar's or absentee ballot clerk's office, an application for an official ballot of the elector's precinct to be voted at such primary, election, or runoff. To be timely received, an application for an absentee-by-mail ballot shall be received by the board of registrars or absentee ballot clerk no later than 11 days prior to the primary, election, or runoff. For advance voting in person, the application shall be made within the time period set forth in subsection (d) of Code Section 21-2-385.

(B) In the case of an elector residing temporarily out of the county or municipality or a physically disabled elector residing within the county or municipality, the application for the elector's absentee ballot may, upon satisfactory proof of relationship, be made by such elector's mother, father, grandparent, aunt, uncle, sister, brother, spouse, son, daughter, niece, nephew, grandchild, son-in-law, daughter-in-law, mother-in-law, father-in-law, brother-in-law, or sister-in-law of the age of 18 or over.

(C)(i) Any person applying for an absentee-by-mail ballot shall make application in writing on the form made available by the Secretary of State. In order to confirm the identity of the voter, such form shall require the elector to provide his or her name, date of birth, address as registered, address where the elector wishes the ballot to be mailed, and the number of his or her Georgia driver's license or identification card

192 issued pursuant to Article 5 of Chapter 5 of Title 40. If such elector does not have a 193 Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40, the elector shall affirm this fact in the manner prescribed in the 194 195 application and the elector shall provide a copy of a form of identification listed in subsection (c) of Code Section 21-2-417. The form made available by the Secretary 196 of State shall include a space to affix a photocopy or electronic image of such 197 198 identification. The Secretary of State shall develop a manner to allow secure 199 electronic transmission of such form. The application shall be in writing and shall 200 contain sufficient information for proper identification of the elector; the permanent 201 or temporary address of the elector to which the absentee ballot shall be mailed; also include the identity of the primary, election, or runoff in which the elector wishes to 202 203 vote: and the name and relationship of the person requesting the ballot if other than the elector; and an oath for the elector or relative to sign affirming that the elector is 204 a qualified Georgia elector and the facts presented on the application are true. 205 Submitting false information on an application for an absentee ballot shall be a 206 violation of Code Sections 21-2-560 and 21-2-571. 207 (ii) A blank application for an absentee ballot shall be made available online by the 208 Secretary of State and each election superintendent and registrar, but neither the 209 Secretary of State, election superintendent, board of registrars, other governmental 210 211 entity, nor employee or agent thereof shall send absentee ballot applications directly 212 to any elector except upon request of such elector or a relative authorized to request an absentee ballot for such elector. No person or entity other than a relative 213 authorized to request an absentee ballot for such elector or a person signing as 214 assisting an illiterate or physically disabled elector shall send any elector an absentee 215 216 ballot application that is pre-filled with the elector's required information set forth in this subparagraph. No person or entity other than the elector, a relative authorized to 217

request an absentee ballot for such elector, a person signing as assisting an illiterate

or physically disabled elector with his or her application, a common carrier charged with returning the ballot application, an absentee ballot clerk, a registrar, or a law enforcement officer in the course of an investigation shall handle or return an elector's completed absentee ballot application. Handling a completed absentee ballot application by any person or entity other than as allowed in this subsection shall be a misdemeanor. Any application for an absentee ballot sent to any elector by any person or entity shall utilize the form of the application made available by the Secretary of State and shall clearly and prominently disclose on the face of the form the name of the person or entity sending the form and a disclaimer that the person or entity is not a governmental entity, that the application is not a ballot, and that completion of the application is not required in order to vote.

- (D) Except in the case of physically disabled electors residing in the county or municipality or electors in custody in a jail or other detention facility in the county or municipality, no absentee ballot shall be mailed to an address other than the permanent mailing address of the elector as recorded on the elector's voter registration record or a temporary out-of-county or out-of-municipality address.
- (E) Relatives applying for absentee ballots for electors must also sign an oath stating that facts in the application are true.
- (F) If the elector is unable to fill out or sign such elector's own application because of illiteracy or physical disability, the elector shall make such elector's mark, and the person filling in the rest of the application shall sign such person's name below it as a witness.
- (G) Any elector meeting criteria of advanced age or disability specified by rule or regulation of the State Election Board or any elector who is entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 42 U.S.C. Section 1973ff, et seq., as amended, may request in writing on one application a ballot for a presidential preference primary held pursuant to Article 5 of this chapter

and for a primary as well as for any runoffs resulting therefrom and for the election for which such primary shall nominate candidates as well as any runoffs resulting therefrom. If not so requested by such person, a separate and distinct application shall be required for each primary, run-off primary, election, and run-off election. Except as otherwise provided in this subparagraph, a separate and distinct application for an absentee ballot shall always be required for any special election or special primary.

- (2) A properly executed registration card submitted under the provisions of subsection (b) of Code Section 21-2-219, if submitted within 180 days of a primary or election in which the registrant is entitled to vote, shall be considered to be an application for an absentee ballot under this Code section, or for a special absentee ballot under Code Section 21-2-381.1, as appropriate.
- 257 (3) Reserved.
  - (4) In extraordinary circumstances as described in Code Section 21-2-543.1, the registrar or absentee ballot clerk shall determine if the applicants are eligible to vote under this Code section and shall either mail or issue the absentee ballots for the election for representative in the United States Congress to an individual entitled to make application for absentee ballot under subsection (d) of this Code section the same day any such application is received, so long as the application is received by 3:00 P.M., otherwise no later than the next business day following receipt of the application. Any valid absentee ballot shall be accepted and processed so long as the ballot is received by the registrar or absentee ballot clerk not later than 45 days after the ballot is transmitted to the absent uniformed services voter or overseas voter, but in no event later than 11 days following the date of the election.
  - (b)(1) Upon receipt of a timely application for an absentee ballot, a registrar or absentee ballot clerk shall enter thereon the date received. The registrar or absentee ballot clerk shall verify the identity of the applicant and determine, in accordance with the provisions of this chapter, if the applicant is eligible to vote in the primary or election involved. In

order to be found eligible to vote an absentee ballot by mail verify the identity of the applicant, the registrar or absentee ballot clerk shall compare the identifying information applicant's name, date of birth, and number of his or her Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40 on the application with the information on file in the registrar's office and, if the application is signed by the elector, compare the signature or mark of the elector on the application with the signature or mark of the elector on the elector's voter registration card. If the application does not contain the number of the applicant's Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40, the registrar or absentee ballot clerk shall verify that the identification provided with the application identifies the applicant. In order to be found eligible to vote an absentee ballot in person at the registrar's office or absentee ballot clerk's office, such person shall show one of the forms of identification listed in Code Section 21-2-417 and the registrar or absentee ballot clerk shall compare the identifying information on the application with the information on file in the registrar's office.

- 288 (2) If found eligible, the registrar or absentee ballot clerk shall certify by signing in the proper place on the application and then:
  - (A) Shall mail the ballot as provided in this Code section;
    - (B) If the application is made in person, shall issue the ballot to the elector within the confines of the registrar's or absentee ballot clerk's office as required by Code Section 21-2-383 if the ballot is issued during the advance voting period established pursuant to subsection (d) of Code Section 21-2-385; or
  - (C) May deliver the ballot in person to the elector if such elector is confined to a hospital.
  - (3) If found ineligible <u>or if the application is not timely received</u>, the clerk or the board of registrars shall deny the application by writing the reason for rejection in the proper space on the application and shall promptly notify the applicant in writing of the ground

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of ineligibility, a copy of which notification should be retained on file in the office of the board of registrars or absentee ballot clerk for at least one year. However, an absentee ballot application shall not be rejected solely due to an apparent a mismatch between the signature identifying information of the elector on the application and the signature identifying information of the elector on file with the board of registrars. In such cases, the board of registrars or absentee ballot clerk shall send the elector a provisional absentee ballot with the designation 'Provisional Ballot' on the outer oath envelope and information prepared by the Secretary of State as to the process to be followed to cure the signature discrepancy. If such ballot is returned to the board of registrars or absentee ballot clerk prior to the closing of the polls on the day of the primary or election, the elector may cure the signature discrepancy by submitting an affidavit to the board of registrars or absentee ballot clerk along with a copy of one of the forms of identification enumerated in subsection (c) of Code Section 21-2-417 before the close of the period for verifying provisional ballots contained in subsection (c) of Code Section 21-2-419. If the board of registrars or absentee ballot clerk finds the affidavit and identification to be sufficient, the absentee ballot shall be counted as other absentee ballots. If the board of registrars or absentee ballot clerk finds the affidavit and identification to be insufficient, then the procedure contained in Code Section 21-2-386 shall be followed for rejected absentee ballots. (4) If the registrar or clerk is unable to determine the identity of the elector from information given on the application or if the application is not complete or if the oath on the application is not signed, the registrar or clerk should promptly write contact the elector in writing to request the necessary additional information and a signed copy of the oath. (5) In the case of an unregistered applicant who is eligible to register to vote, the clerk or the board shall immediately mail a blank registration card as provided by Code

Section 21-2-223, and such applicant, if otherwise qualified, shall be deemed eligible to

vote by absentee ballot in such primary or election, if the registration card, properly completed, is returned to the clerk or the board on or before the last day for registering to vote in such primary or election. If the closing date for registration in the primary or election concerned has not passed, the clerk or registrar shall also mail a ballot to the applicant, as soon as it is prepared and available; and the ballot shall be cast in such primary or election if returned to the clerk or board not later than the close of the polls on the day of the primary or election concerned.

- (c) In those counties or municipalities in which the absentee ballot clerk or board of registrars provides application forms for absentee ballots, the clerk or board shall provide such quantity of the application form to the dean of each college or university located in that county as said dean determines necessary for the students of such college or university.
  - (d)(1) A citizen of the United States permanently residing outside the United States is entitled to make application for an absentee ballot from Georgia and to vote by absentee ballot in any election for presidential electors and United States senator or representative in Congress:
    - (A) If such citizen was last domiciled in Georgia immediately before his or her departure from the United States; and
    - (B) If such citizen could have met all qualifications, except any qualification relating to minimum voting age, to vote in federal elections even though, while residing outside the United States, he or she does not have a place of abode or other address in Georgia.
- (2) An individual is entitled to make application for an absentee ballot under paragraph (1) of this subsection even if such individual's intent to return to Georgia may be uncertain, as long as:
  - (A) He or she has complied with all applicable Georgia qualifications and requirements which are consistent with 42 U.S.C. Section 1973ff concerning absentee registration for and voting by absentee ballots;

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(B) He or she does not maintain a domicile, is not registered to vote, and is not voting 353 in any other state or election district of a state or territory or in any territory or 354 355 possession of the United States; and (C) He or she has a valid passport or card of identity and registration issued under the 356 authority of the Secretary of State of the United States or, in lieu thereof, an alternative 357 358 form of identification consistent with 42 U.S.C. Section 1973ff and applicable state 359 requirements, if a citizen does not possess a valid passport or card of identity and 360 registration. (e) The State Election Board is authorized to promulgate reasonable rules and regulations 361

(e) The State Election Board is authorized to promulgate reasonable rules and regulations for the implementation of paragraph (1) of subsection (a) of this Code section. Said rules and regulations may include provisions for the limitation of opportunities for fraudulent application, including, but not limited to, comparison of voter registration records with death certificates."

366 SECTION 9.

Said chapter is further amended by revising Code Section 21-2-382, relating to additional sites as additional registrar's office or place of registration for absentee ballots, as follows:

369 "21-2-382.

(a) Any other provisions of this chapter to the contrary notwithstanding, the board of registrars may establish additional sites as additional registrar's offices or places of registration for the purpose of receiving absentee ballots under Code Section 21-2-381 and for the purpose of voting absentee ballots under Code Section 21-2-385, provided that any such site is a branch of the county courthouse, a courthouse annex, a government service center providing general government services, another government building generally accessible to the public, or a location that is used as an election day polling place, notwithstanding that such location is not a government building.

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(b)(1) A board of registrars or absentee ballot clerk may establish secure drop boxes as a means for absentee by mail electors to deliver their ballots to the board of registrars or absentee ballot clerk. Drop boxes may be established inside locations at which advance voting, as set forth in subsection (d) of Code Section 21-2-385, is conducted in the applicable primary, election, or runoff and may be open during the hours of advance voting at that location. Such drop boxes shall be closed when advance voting is not being conducted at that location. All drop boxes shall be closed when the advance voting period ends, as set forth in subsection (d) of Code Section 21-2-385. The drop box location shall have adequate lighting and be under constant surveillance by an election official or his or her designee, law enforcement official, or licensed security guard. (2) The opening slot of a drop box shall not allow ballots to be tampered with or removed and shall be designed to minimize the ability for liquid or other substances that may damage ballots to be poured into the drop box. A drop box shall be labeled "OFFICIAL ABSENTEE BALLOT DROP BOX" and shall clearly display the signage developed by the Secretary of State pertaining to Georgia law with regard to who is allowed to return absentee ballots and destroying, defacing, or delaying delivery of ballots. (3) The board of registrars or absentee ballot clerk shall arrange for the collecting and return of ballots deposited at each drop box at the conclusion of each day where advance voting takes place. Collection of ballots from a drop box shall be made by a team of at least two people. Any person collecting ballots from a drop box shall have sworn an oath in the same form as the oath for poll officers set forth in Code Section 21-2-95. The collection team shall complete and sign a ballot transfer form upon removing the ballots from the drop box which shall include the date, time, location, number of ballots, confirmation that the drop box was locked after the removal of the ballots, and the identity of each person collecting the ballots. The collection team shall then immediately transfer the ballots to the board of registrars or absentee ballot clerk, who shall process

and store the ballots in the same manner as absentee ballots returned by mail are 405 processed and stored. The board of registrars, absentee ballot clerk, or a designee of the 406 407 board of registrars or absentee ballot clerk shall sign the ballot transfer form upon receipt of the ballots from the collection team. Such form shall be considered a public record 408 pursuant to Code Section 50-18-70. 409 410 (4) At the beginning of voting at each advance location where a drop box is present, the manager of the advance voting location shall open the drop box and confirm on the 411 412 reconciliation form for that advance voting location that the drop box is empty. If the drop box is not empty, the manager shall secure the contents of the drop box and 413 immediately inform the election superintendent, board of registrars, or absentee ballot 414 415 clerk, who shall inform the Secretary of State. (b)(c) Any other provisions of this chapter to the contrary notwithstanding, in all counties 416 of this state having a population of 550,000 or more according to the United States 417 decennial census of 1990 or any future such census, any branch of the county courthouse 418 or courthouse annex established within any such county shall be an additional registrar's 419 or absentee ballot clerk's office or place of registration for the purpose of receiving 420 absentee ballots under Code Section 21-2-381 and for the purpose of voting absentee 421 ballots under Code Section 21-2-385." 422

423 **SECTION 10.** 

Said chapter is further amended by revising Code Section 21-2-384, relating to preparation and delivery of supplies, mailing of ballots, oath of absentee electors and persons assisting absentee electors, master list of ballots sent, challenges, and electronic transmission of ballots, as follows:

428 "21-2-384.

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(a)(1) The superintendent shall, in consultation with the board of registrars or absentee ballot clerk, prepare, obtain, and deliver before the date specified in paragraph (2) of this

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subsection an adequate supply of official absentee ballots to the board of registrars or absentee ballot clerk for use in the primary or election or as soon as possible prior to a runoff. Envelopes and other supplies as required by this article may be ordered by the superintendent, the board of registrars, or the absentee ballot clerk for use in the primary or election.

(2) The board of registrars or absentee ballot clerk shall mail or issue official absentee ballots to all eligible applicants not more than 49 29 days but not less than 45 25 days prior to any presidential preference primary, general primary other than a municipal general primary, general election other than a municipal general election, or special primary or special election in which there is a candidate for a federal office on the ballot; 22 days prior to any municipal general primary or municipal general election; and as soon as possible prior to any runoff. In the case of all other special primaries or special elections, the board of registrars or absentee ballot clerk shall mail or issue official absentee ballots to all eligible applicants within three days after the receipt of such ballots and supplies, but no earlier than 22 days prior to the election; provided, however, that should official absentee ballots shall be issued to any elector of the jurisdiction be permitted to vote by absentee ballot who is entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizen Absentee Voting Act, 52 U.S.C. Section 20301, et seq., as amended, beginning 49 days prior to a federal primary or election, all eligible applicants of such jurisdiction shall be entitled to vote by absentee ballot beginning 49 days prior to such primary or election and not later than 45 days prior to a federal primary or election. As additional applicants who submitted timely applications for an absentee ballot are determined to be eligible, the board or clerk shall mail or issue official absentee ballots to such additional applicants immediately upon determining their eligibility; provided, however, that no absentee ballot shall be mailed by the registrars or absentee ballot clerk on the day prior to a primary or election and provided, further, that no absentee ballot shall be issued on the day prior to a primary or election. For all timely

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received applications for absentee ballots, the board of registrars or absentee ballot clerk shall mail or issue absentee ballots, provisional absentee ballots, and notices of rejection as soon as possible upon determining their eligibility within the time periods set forth in this subsection. During the period for advance voting set forth in Code Section 21-2-385, the board of registrars or absentee ballot clerk shall make such determinations and mail or issue absentee ballots, provisional absentee ballots, and notices of rejection of application within three days after receiving a timely application for an absentee ballot. The board of registrars or absentee ballot clerk shall, within the same time periods specified in this subsection, electronically transmit official absentee ballots to all electors who have requested to receive their official absentee ballot electronically and are entitled to vote such absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 42 U.S.C. Section 1973ff 52 U.S.C. Section 20301, et seq., as amended. (3) The date a ballot is voted in the registrar's or absentee ballot clerk's office or the date a ballot is mailed or issued to an elector and the date it is returned shall be entered on the application record therefor. (4) Notwithstanding any other provision of this chapter, an elector confined in a hospital may make application for an absentee ballot The delivery of an absentee ballot to a person confined in a hospital may be made by the registrar or clerk on the day of a primary or election or during a five-day ten-day period immediately preceding the day of such primary or election. Such application shall immediately be processed and, if such applicant is determined to be eligible, the board of registrars or absentee ballot clerk shall deliver the absentee ballot to such elector. (5) In the event an absentee ballot which has been mailed by the board of registrars or absentee ballot clerk is not received by the applicant, the applicant may notify the board of registrars or absentee ballot clerk and sign an affidavit stating that the absentee ballot has not been received. The board of registrars or absentee ballot clerk shall then issue a second absentee ballot to the applicant and cancel the original ballot issued. The affidavit

shall be attached to the original application. A second application for an absentee ballot shall not be required.

(b) Except for ballots voted within the confines of the registrar's or absentee ballot clerk's

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(b) Except for ballots voted within the confines of the registrar's or absentee ballot clerk's office, in addition to the mailing envelope addressed to the elector, the superintendent, board of registrars, or absentee ballot clerk shall provide two envelopes for each official absentee ballot, of such size and shape as shall be determined by the Secretary of State, in order to permit the placing of one within the other and both within the mailing envelope. On the smaller of the two envelopes to be enclosed in the mailing envelope shall be printed the words 'Official Absentee Ballot' and nothing else. On the back of the The larger of the two envelopes to be enclosed within the mailing envelope shall be printed contain the form of oath of the elector and the oath for persons assisting electors, as provided for in Code Section 21-2-409, and the penalties provided for in Code Sections 21-2-568, 21-2-573, 21-2-579, and 21-2-599 for violations of oaths; and on a place for the elector to print his or her name; a signature line; a space for the elector to print the number of his or her Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40; a space for the elector to mark to affirm that he or she does not have a Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40: a space for the elector to print his or her date of birth; and a space for the elector to print the last four digits of his or her social security number, if the elector does not have a Georgia driver's license or state identification card issued pursuant to Article 5 of Chapter 5 of Title 40. The envelope shall be designed so that the number of the elector's Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40, the last four digits of the elector's social security number, and the elector's date of birth shall be hidden from view when the envelope is correctly sealed. Any person other than an absentee ballot clerk, registrar, or law enforcement officer in the course of an investigation who knowingly unseals a sealed absentee ballot envelope shall be guilty of a felony. On the face of such envelope shall be printed the name and address of the board

of registrars or absentee ballot clerk. The larger of the two envelopes shall also display the elector's name and voter registration number. The mailing envelope addressed to the elector shall contain the two envelopes, the official absentee ballot, the uniform instructions for the manner of preparing and returning the ballot, in form and substance as provided by the Secretary of State, provisional absentee ballot information, if necessary, and a notice in the form provided by the Secretary of State of all withdrawn, deceased, and disqualified candidates and any substitute candidates pursuant to Code Sections 21-2-134 and 21-2-155 and nothing else. The uniform instructions shall include information specific to the voting system used for absentee voting concerning the effect of overvoting or voting for more candidates than one is authorized to vote for a particular office and information concerning how the elector may correct errors in voting the ballot before it is cast including information on how to obtain a replacement ballot if the elector is unable to change the ballot or correct the error.

(c)(1) The oaths referred to in subsection (b) of this Code section shall be in substantially the following form:

I, the undersigned, do swear (or affirm) that I am a citizen of the United States and of the State of Georgia; that I possess the qualifications of an elector required by the laws of the State of Georgia; that I am entitled to vote in the precinct containing my residence in the primary or election in which this ballot is to be cast; that I am eligible to vote by absentee ballot; that I have not marked or mailed any other absentee ballot, nor will I mark or mail another absentee ballot for voting in such primary or election; nor shall I vote therein in person; and that I have read and understand the instructions accompanying this ballot; and that I have carefully complied with such instructions in completing this ballot. I understand that the offer or acceptance of money or any other object of value to vote for any particular candidate, list of candidates, issue, or list of issues included in this election constitutes an act of voter fraud and is a felony under Georgia law.

as specified in Code Section 21-2-568 or 21-2-573, shall be guilty of a felony.

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- (2) In the case of absent uniformed services or overseas voters, if the presidential designee under Section 705(b) of the federal Help America Vote Act promulgates a standard oath for use by such voters, the Secretary of State shall be required to use such oath on absentee ballot materials for such voters and such oath shall be accepted in lieu of the oath set forth in paragraph (1) of this subsection.
  - (d) Each board of registrars or absentee ballot clerk shall maintain for public inspection a master list, arranged by precincts, setting forth the name and residence of every elector to whom an official absentee ballot has been sent. Absentee electors whose names appear on the master list may be challenged by any elector prior to 5:00 P.M. on the day before the primary or election.
  - (e)(1) The election superintendent shall prepare special absentee run-off ballots for general primaries and general elections for use by qualified electors who are entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20301, et seq.
    - (2) Such special absentee run-off ballots for the general primary shall list the titles of all offices being contested at the general primary and the candidates qualifying for such general primary for each office and shall permit the elector to vote in the general primary runoff by indicating his or her order of preference for each candidate for each office. A separate ballot shall be prepared for each political party, but a qualified elector under this subsection shall be mailed only the ballot of the political party in whose primary such elector requests to vote. Such ballots shall be of a distinctive color that is different from that of the ballots used in the general primary and general election. The Secretary of State shall prepare instructions for use with such special absentee run-off ballots, including instructions for voting by mail using an electronically transmitted ballot. Such ballot shall be returned by the elector in the same manner as other absentee ballots by such electors who are entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20301, et seq.

589 (3) Such special absentee run-off ballots for the general election shall list the titles of all offices being contested at the general election and the candidates qualifying for such 590 591 general election for each office and shall permit the elector to vote in the general election runoff by indicating his or her order of preference for each candidate for each office. 592 593 (4) To indicate order of preference for each candidate for each office to be voted on, an 594 elector shall put the numeral '1' next to the name of the candidate who is the elector's first 595 choice for such office, the numeral '2' for the elector's second choice, and so forth, in 596 consecutive numerical order, such that a numeral indicating the elector's preference is 597 written by the elector next to each candidate's name on the ballot. An elector shall not be required to indicate preference for more than one candidate for an office if the elector 598 599 so chooses. 600 (5) A special absentee run-off ballot shall be enclosed with each general primary 601 absentee ballot sent to an elector who is entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20301, 602 603 et seq., along with instructions on how to cast the special absentee run-off ballot and the two envelopes to be used in returning such ballot as provided in subsection (b) of this 604 Code section, provided that the envelopes bear the notation of 'Official Special General 605 Primary Run-off Ballot' and shall be a different color from that of the regular absentee 606 607 ballot envelopes. An elector shall be sent only the ballot containing the candidates of the 608 political party in whose primary such elector desires to vote. 609 (6) A special absentee run-off ballot shall be enclosed with each general election 610 absentee ballot sent to an elector entitled to vote by absentee ballot under the federal 611 Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20301, et seq., 612 along with instructions on how to cast the special absentee run-off ballot and the two 613 envelopes to be used in returning such ballot as provided in subsection (b) of this Code 614 section, provided that the envelopes bear the notation of 'Official Special General 615 Election Run-off Ballot' and shall be a different color from that of the regular absentee

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ballot envelopes. The State Election Board shall by rule or regulation establish procedures for the transmission of blank absentee ballots by mail and by electronic transmission for all electors who are entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20302, et seq., as amended, and by which such electors may designate whether the elector prefers the transmission of such ballots by mail or electronically, for use in county, state, and federal primaries, elections, and runoffs in this state and, if the Secretary of State finds it to be feasible, for use in municipal primaries, elections, and runoffs. If no preference is stated, the ballot shall be transmitted by mail. The State Election Board shall by rule or regulation establish procedures to ensure to the extent practicable that the procedures for transmitting such ballots shall protect the security and integrity of such ballots and shall ensure that the privacy of the identity and other personal data of such electors who are entitled to vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20302, et seq., as amended, to whom a blank absentee ballot is transmitted under this Code section is protected throughout the process of such transmission."

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**SECTION 11.** 

Said chapter is further amended by revising subsection (a) of Code Section 21-2-385, relating to procedure for voting by absentee ballot and advance voting, as follows:

"(a) At any time after receiving an official absentee ballot, but before the day of the primary or election, except electors who are confined to a hospital on the day of the primary or election, the elector shall vote his or her absentee ballot, then fold the ballot and enclose and securely seal the same in the envelope on which is printed 'Official Absentee Ballot.' This envelope shall then be placed in the second one, on which is printed the form of the oath of the elector; the name and oath of the person assisting, if any; and other required identifying information. The elector shall then fill out, subscribe, and swear to the

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oath printed on such envelope. In order to verify that the absentee ballot was voted by the elector who requested the ballot, the elector shall print the number of his or her Georgia driver's license number or identification card issued pursuant to Article 5 of Chapter 5 of Title 40 in the space provided on the outer oath envelope. The elector shall also print his or her date of birth in the space provided in the outer oath envelope. If the elector does not have a Georgia driver's license or state identification card issued pursuant to Article 5 of Chapter 5 of Title 40, the elector shall so affirm in the space provided on the outer oath envelope and print the last four digits of his or her social security number in the space provided on the outer oath envelope. If the elector does not have a Georgia driver's license, identification card issued pursuant to Article 5 of Chapter 5 of Title 40, or a social security number, the elector shall so affirm in the space provided on the outer oath envelope and place a copy of one of the forms of identification set forth in subsection (c) of Code Section 21-2-417. Such envelope shall then be securely sealed and the elector shall then personally mail or personally deliver same to the board of registrars or absentee ballot clerk, provided that mailing or delivery may be made by the elector's mother, father, grandparent, aunt, uncle, brother, sister, spouse, son, daughter, niece, nephew, grandchild. son-in-law, daughter-in-law, mother-in-law, father-in-law, brother-in-law, sister-in-law, or an individual residing in the household of such elector. The absentee ballot of a disabled elector may be mailed or delivered by the caregiver of such disabled elector, regardless of whether such caregiver resides in such disabled elector's household. The absentee ballot of an elector who is in custody in a jail or other detention facility may be mailed or delivered by any employee of such jail or facility having custody of such elector. An elector who is confined to a hospital on a primary or election day to whom an absentee ballot is delivered by the registrar or absentee ballot clerk shall then and there vote the ballot, seal it properly, and return it to the registrar or absentee ballot clerk. If the elector registered to vote for the first time in this state by mail and has not previously provided the identification required by Code Section 21-2-220 and votes for the first time by absentee

ballot and fails to provide the identification required by Code Section 21-2-220 with such absentee ballot, such absentee ballot shall be treated as a provisional ballot and shall be counted only if the registrars are able to verify the identification and registration of the elector during the time provided pursuant to Code Section 21-2-419."

**SECTION 12.** 

- Said chapter is further amended by revising subsection (d) of Code Section 21-2-385, relating to procedure for voting by absentee ballot and advance voting, as follows:
  - ''(d)(1) There shall be a period of advance voting that shall commence:
- (A) On the fourth Monday immediately prior to each primary or election;
- (B) On the fourth Monday immediately prior to a runoff from a general primary;
- 679 (C) On the fourth Monday immediately prior to a runoff from a general election in which there are candidates for a federal office on the ballot in the runoff; and
  - (D) As soon as possible prior to a runoff from any other general election in which there are only state or county candidates on the ballot in the runoff but no later than the second Monday immediately prior to such runoff

and shall end on the Friday immediately prior to each primary, election, or runoff. Voting shall be conducted during normal business hours beginning at 9:00 A.M. and ending at 5:00 P.M. on weekdays, other than observed state holidays, during such period and shall be conducted on the second Saturday prior to a primary or election during the hours of 9:00 A.M. through 4:00 P.M. beginning at 9:00 A.M. and ending at 5:00 P.M.; provided, however, that in primaries and elections in which there are no federal or state candidates on the ballot, no Saturday voting hours shall be required; and provided, further, that, if such second Saturday is a public and legal holiday pursuant to Code Section 1-4-1, if such second Saturday follows a public and legal holiday occurring on the Thursday or Friday immediately preceding such second Saturday, or if such second Saturday immediately precedes a public and legal holiday occurring on the following

Sunday or Monday, such advance voting shall not be held on such second Saturday but shall be held on the third Saturday prior to such primary or election beginning at 9:00 A.M. and ending at 5:00 P.M. Except as otherwise provided in this paragraph, counties and municipalities may extend the hours for voting beyond regular business hours to permit advance voting from 7:00 A.M. until 7:00 P.M. and may provide for additional voting locations pursuant to Code Section 21-2-382 to suit the needs of the electors of the jurisdiction at their option; provided, however, that voting shall occur only on the days specified in this paragraph and counties and municipalities shall not be authorized to conduct advance voting on any other days.

(2) The registrars or absentee ballot clerk, as appropriate, shall provide reasonable notice to the electors of their jurisdiction of the availability of advance voting as well as the times, dates, and locations at which advance voting will be conducted. In addition, the registrars or absentee ballot clerk shall notify the Secretary of State in the manner prescribed by the Secretary of State of the times, dates, and locations at which advance voting will be conducted."

**SECTION 13.** 

Said chapter is further amended by revising Code Section 21-2-386, relating to safekeeping, certification, and validation of absentee ballots, rejection of ballot, delivery of ballots to manager, duties of managers, precinct returns, and notification of challenged elector, as follows:

715 "21-2-386.

(a)(1)(A) The board of registrars or absentee ballot clerk shall keep safely, unopened, and stored in a manner that will prevent tampering and unauthorized access all official absentee ballots received from absentee electors prior to the closing of the polls on the day of the primary or election except as otherwise provided in this subsection.

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(B) Upon receipt of each ballot, a registrar or clerk shall write the day and hour of the receipt of the ballot on its envelope. The registrar or clerk shall then compare the number of the elector's Georgia driver's license number or state identification card issued pursuant to Article 5 of Chapter 5 of Title 40 and date of birth entered on the absentee ballot envelope identifying information on the oath with the same information on file in his or her office, shall compare the signature or mark on the oath with the signature or mark on the absentee elector's voter registration card or the most recent update to such absentee elector's voter registration card and application for absentee ballot or a facsimile of said signature or mark taken from said card or application, and shall, if the information and signature appear to be valid and other identifying information appears to be correct, contained in the elector's voter registration records. If the elector has affirmed on the envelope that he or she does not have a Georgia driver's license or state identification card issued pursuant to Article 5 of Chapter 5 of Title 40, the registrar or clerk shall compare the last four digits of the elector's social security number and date of birth entered on the envelope with the same information contained in the elector's voter registration records. The registrar or clerk shall also confirm that the elector signed the oath and the person assisting the elector, if any, signed the required oath. If the elector has signed the elector's oath, the person assisting has signed the required oath, if applicable, and the identifying information entered on the absentee ballot envelope matches the same information contained in the elector's voter registration record, the registrar or clerk shall so certify by signing or initialing his or her name below the voter's oath. Each elector's name so certified shall be listed by the registrar or clerk on the numbered list of absentee voters prepared for his or her precinct. (C) If the elector has failed to sign the oath, or if the signature identifying information

(C) If the elector has failed to sign the oath, or if the signature identifying information entered on the absentee ballot envelope does not appear to be valid match the same information appearing in the elector's voter registration record, or if the elector has

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failed to furnish required information or information so furnished does not conform with that on file in the registrar's or clerk's office, or if the elector is otherwise found disqualified to vote, the registrar or clerk shall write across the face of the envelope 'Rejected,' giving the reason therefor. The board of registrars or absentee ballot clerk shall promptly notify the elector of such rejection, a copy of which notification shall be retained in the files of the board of registrars or absentee ballot clerk for at least two years. Such elector shall have until the end of the period for verifying provisional ballots contained in subsection (c) of Code Section 21-2-419 to cure the problem resulting in the rejection of the ballot. The elector may cure a failure to sign the oath. an invalid signature nonmatching identifying information, or missing information by submitting an affidavit to the board of registrars or absentee ballot clerk along with a copy of one of the forms of identification enumerated in subsection (c) of Code Section 21-2-417 before the close of such period. The affidavit shall affirm that the ballot was submitted by the elector, is the elector's ballot, and that the elector is registered and qualified to vote in the primary, election, or runoff in question. If the board of registrars or absentee ballot clerk finds the affidavit and identification to be sufficient, the absentee ballot shall be counted.

(D) An elector who registered to vote by mail, but did not comply with subsection (c) of Code Section 21-2-220, and who votes for the first time in this state by absentee ballot shall include with his or her application for an absentee ballot or in the outer oath envelope of his or her absentee ballot either one of the forms of identification listed in subsection (a) of Code Section 21-2-417 or a copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of such elector. If such elector does not provide any of the forms of identification listed in this subparagraph with his or her application for an absentee ballot or with the absentee ballot, such absentee ballot shall be deemed to be a provisional ballot and such ballot shall only be counted if the registrars are able to

verify current and valid identification of the elector as provided in this subparagraph within the time period for verifying provisional ballots pursuant to Code Section 21-2-419. The board of registrars or absentee ballot clerk shall promptly notify the elector that such ballot is deemed a provisional ballot and shall provide information on the types of identification needed and how and when such identification is to be submitted to the board of registrars or absentee ballot clerk to verify the ballot.

- (E) Three copies of the numbered list of voters shall also be prepared for such rejected absentee electors, giving the name of the elector and the reason for the rejection in each case. Three copies of the numbered list of certified absentee voters and three copies of the numbered list of rejected absentee voters for each precinct shall be turned over to the poll manager in charge of counting the absentee ballots and shall be distributed as required by law for numbered lists of voters.
- (F) All absentee ballots returned to the board or absentee ballot clerk after the closing of the polls on the day of the primary or election shall be safely kept unopened by the board or absentee ballot clerk and then transferred to the appropriate clerk for storage for the period of time required for the preservation of ballots used at the primary or election and shall then, without being opened, be destroyed in like manner as the used ballots of the primary or election. The board of registrars or absentee ballot clerk shall promptly notify the elector by first-class mail that the elector's ballot was returned too late to be counted and that the elector will not receive credit for voting in the primary or election. All such late absentee ballots shall be delivered to the appropriate clerk and stored as provided in Code Section 21-2-390.
- (G) Notwithstanding any provision of this chapter to the contrary, until the United States Department of Defense notifies the Secretary of State that the Department of Defense has implemented a system of expedited absentee voting for those electors covered by this subparagraph, absentee ballots cast in a primary, election, or runoff by eligible absentee electors who reside outside the county or municipality in which the

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primary, election, or runoff is held and are members of the armed forces of the United States, members of the merchant marine of the United States, spouses or dependents of members of the armed forces or merchant marine residing with or accompanying such members, or overseas citizens that are postmarked by the date of such primary, election, or runoff and are received within the three-day period following such primary, election, or runoff, if proper in all other respects, shall be valid ballots and shall be counted and included in the certified election results.

(2)(A) Beginning at 8:00 A.M. on the third Monday prior to and no later than the second Monday prior to After the opening of the polls on the day of the primary, election, or runoff, the registrars or absentee ballot clerks election superintendent shall be authorized to open the outer oath envelope on which is printed the oath of the elector of absentee ballots that have been verified and accepted pursuant to subparagraph (a)(1)(B) of this Code section, in such a manner as not to destroy the oath printed thereon; provided, however, that the registrars or absentee ballot clerk shall not be authorized to remove the contents of such outer envelope, or to open the inner envelope marked 'Official Absentee Ballot,' except as otherwise provided in this Code section and scan the absentee ballot using one or more ballot scanners. At least three persons who are registrars, deputy registrars, poll workers, or absentee ballot clerks must be present before commencing; and three persons who are registrars, deputy registrars, or absentee ballot clerks shall be present at all times while the outer absentee ballot envelopes are being opened and the absentee ballots are being scanned. After opening the outer envelopes, the ballots shall be safely and securely stored until the time for tabulating such ballots. However, no person shall tally, tabulate, estimate, or attempt to tally, tabulate, or estimate or cause the ballot scanner or any other equipment to produce any tally or tabulate, partial or otherwise, of the absentee ballots cast until the time for the closing of the polls on the day of the primary, election, or runoff except as provided in this Code section. Prior to beginning the process set forth in this paragraph,

the superintendent shall provide written notice to the Secretary of State in writing at
least seven days prior to processing and scanning absentee ballots. Such notice shall
contain the dates, start and end times, and location or locations where absentee ballots
will be processed and scanned. The superintendent shall also post such notice publicly
in a prominent location in the superintendent's office and on the home page of the
county election superintendent's website. The Secretary of State shall publish on his
or her website the information he or she receives from superintendents stating the dates,
times, and locations where absentee ballots will be processed.
(B) The proceedings set forth in this paragraph shall be open to the view of the public,
but no person except one employed and designated by the superintendent shall touch
any ballot or ballot container. Any person involved in processing and scanning
absentee ballots shall swear an oath, in the same form as the oath for poll officers
provided in Code Section 21-2-95, prior to beginning the processing and scanning of
absentee ballots. The county executive committee or, if there is no organized county
executive committee, the state executive committee of each political party and political
body having candidates whose names appear on the ballot for such election shall have
the right to designate two persons and each independent and nonpartisan candidate
whose name appears on the ballot for such election shall have the right to designate one
person to act as monitors for such process. In the event that the only issue to be voted
upon in an election is a referendum question, the superintendent shall also notify in
writing the chief judge of the superior court of the county who shall appoint two
electors of the county to monitor such process. While viewing or monitoring the
process set forth in this paragraph, monitors and observers shall be prohibited from:
(i) In any way interfering with the processing or scanning of absentee ballots or the
conduct of the election;
(ii) Using or bringing into the room any photographic or other electronic monitoring
or recording devices, cellular telephones, or computers;

(iii) Engaging in any form of campaigning or campaign activity;

- (iv) Taking any action that endangers the secrecy and security of the ballots;
- (v) Touching any ballot or ballot container;

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- 858 (vi) Tallying, tabulating, estimating, or attempting to tally, tabulate, or estimate,
- whether partial or otherwise, any of the votes on the absentee ballots cast; and
- 860 (vii) Communicating any information that they see while monitoring the processing
- and scanning of the absentee ballots, whether intentionally or inadvertently, about any
- ballot, vote, or selection to anyone other than an election official who needs such
- information to lawfully carry out his or her official duties.
  - (C) The State Election Board shall promulgate rules requiring reconciliation procedures and other protections to protect the integrity of the process set forth in this paragraph.

(3) A county election superintendent may, in his or her discretion, after 7:00 A.M. on the day of the primary, election, or runoff open the inner envelopes in accordance with the procedures prescribed in this subsection and begin tabulating the absentee ballots. If the county election superintendent chooses to open the inner envelopes and begin tabulating such ballots prior to the close of the polls on the day of the primary, election, or runoff, the superintendent shall notify in writing, at least seven days prior to the primary, election, or runoff, the Secretary of State of the superintendent's intent to begin the absentee ballot tabulation prior to the close of the polls. The county executive committee or, if there is no organized county executive committee, the state executive committee of each political party and political body having candidates whose names appear on the ballot for such election in such county shall have the right to designate two persons and each independent and nonpartisan candidate whose name appears on the ballot for such election in such county shall have the right to designate one person to act as monitors for such process. In the event that the only issue to be voted upon in an election is a referendum question, the superintendent shall also notify in writing the chief judge of the

- superior court of the county who shall appoint two electors of the county to monitor such process.
- 884 (4) The county election superintendent shall publish a written notice in the superintendent's office of the superintendent's intent to begin the absentee ballot tabulation prior to the close of the polls and publish such notice at least one week prior to the primary, election, or runoff in the legal organ of the county.
  - (5) The process for opening the inner absentee ballot envelopes, scanning absentee ballots, of and tabulating absentee ballots on the day of a primary, election, or runoff as provided in this subsection shall be a confidential process conducted in a manner to maintain the secrecy of all ballots and to protect the disclosure of any balloting information before 7:00 P.M. on election day. No absentee ballots shall be tabulated before 7:00 A.M. on the day of a primary, election, or runoff.
  - (6) All persons conducting the tabulation of absentee ballots during the day of a primary, election, or runoff, including the vote review panel required by Code Section 21-2-483, and all monitors and observers shall be sequestered until the time for the closing of the polls. All such persons shall have no contact with the news media; shall have no contact with other persons not involved in monitoring, observing, or conducting the tabulation; shall not use any type of communication device including radios, telephones, and cellular telephones; shall not utilize computers for the purpose of e-mail, instant messaging, or other forms of communication; and shall not communicate any information concerning the tabulation until the time for the closing of the polls; provided, however, that supervisory and technical assistance personnel shall be permitted to enter and leave the area in which the tabulation is being conducted but shall not communicate any information concerning the tabulation to anyone other than the county election superintendent; the staff of the superintendent; those persons conducting, observing, or monitoring the tabulation; and those persons whose technical assistance is needed for the tabulation process to operate.

(7) The absentee ballots shall be tabulated in accordance with the procedures of this chapter for the tabulation of absentee ballots. As such ballots are tabulated, they shall be placed into locked ballot boxes and may be transferred to locked ballot bags, if needed, for security. The persons conducting the tabulation of the absentee ballots shall not cause the tabulating equipment to produce any count, partial or otherwise, of the absentee votes cast until the time for the closing of the polls except as otherwise provided in this Code section.

(b) As soon as practicable after 7:00 A.M. on the day of the primary, election, or runoff, in precincts other than those in which optical scanning tabulators are used When requested by the superintendent, but not earlier than the third Monday prior to a primary, election, or runoff, a registrar or absentee ballot clerk shall deliver the official absentee ballot of each certified absentee elector, each rejected absentee ballot, applications for such ballots, and copies of the numbered lists of certified and rejected absentee electors to the manager in charge of the absentee ballot precinct of the county or municipality, which shall be located in the precincts containing the county courthouse or polling place designated by the municipal superintendent. In those precincts in which optical scanning tabulators are used, such absentee ballots shall be taken to the tabulation center or other place location designated by the superintendent, and the superintendent or official receiving such absentee ballots shall issue his or her receipt therefor. Except as otherwise provided in this Code section, in no event shall the counting of the ballots begin before the polls close.

(c) Except as otherwise provided in this Code section, after the close of the polls on the day of the primary, election, or runoff, a The superintendent shall cause the verified and accepted absentee ballots to be opened and tabulated as provided in this Code section. A manager shall then open the outer envelope in such manner as not to destroy the oath printed thereon and shall deposit the inner envelope marked 'Official Absentee Ballot' in a ballot box reserved for absentee ballots. In the event that an outer envelope is found to contain an absentee ballot that is not in an inner envelope, the ballot shall be sealed in an

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inner envelope, initialed and dated by the person sealing the inner envelope, and deposited in the ballot box and counted in the same manner as other absentee ballots, provided that such ballot is otherwise proper. Such manager with two assistant managers, appointed by the superintendent, with such clerks as the manager deems necessary shall count the absentee ballots following the procedures prescribed by this chapter for other ballots, insofar as practicable, and prepare an election return for the county or municipality showing the results of the absentee ballots cast in such county or municipality. (d) All absentee ballots shall be counted and tabulated in such a manner that returns may be reported by precinct; and separate returns shall be made for each precinct in which absentee ballots were cast showing the results by each precinct in which the electors reside. The superintendent shall utilize the procedures set forth in this Code section to ensure that the returns of verified and accepted absentee ballots cast are reported to the public as soon as possible following the closing of the polls on the day of the primary, election, or runoff. (e) If an absentee elector's right to vote has been challenged for cause, a poll officer shall write 'Challenged,' the elector's name, and the alleged cause of challenge on the outer envelope and shall deposit the ballot in a secure, sealed ballot box; and it shall be counted as other challenged ballots are counted. Where direct recording electronic voting systems are used for absentee balloting and a challenge to an elector's right to vote is made prior to the time that the elector votes, the elector shall vote on a paper or optical scanning ballot and such ballot shall be handled as provided in this subsection. The board of registrars or absentee ballot clerk shall promptly notify the elector of such challenge. (f) It shall be unlawful at any time prior to the close of the polls for any person to disclose or for any person to receive any information regarding the results of the tabulation of

absentee ballots except as expressly provided by law."

**SECTION 14.** 

Said chapter is further amended by revising subsections (c) and (e) of Code Section 21-2-408, relating to poll watchers, designation, duties, removal for interference with election, reports by poll watchers of infractions or irregularities, and ineligibility of candidates to serve as poll watchers, as follows:

"(c) In counties or municipalities using direct recording electronic (DRE) voting systems or optical scanning voting systems, each political party may appoint two poll watchers in each primary or election, each political body may appoint two poll watchers in each election, each nonpartisan candidate may appoint one poll watcher in each nonpartisan election, and each independent candidate may appoint one poll watcher in each election to serve in the locations designated by the superintendent within the tabulating center. Such designated locations shall include the check-in area, the computer room, the duplication area, and such other areas as the superintendent may deem necessary to the assurance of fair and honest procedures in the tabulating center. The locations designated by the superintendent shall ensure that each poll watcher can fairly observe the procedures set forth in this Code section. The poll watchers provided for in this subsection shall be appointed and serve in the same manner as other poll watchers."

"(e) No person shall be appointed or be eligible to serve as a poll watcher in any primary or election in which such person is a candidate. No person shall be eligible to serve as a poll watcher unless he or she has completed training provided by the political party, political body, or candidate designating the poll watcher. Upon request, the Secretary of State shall make available material to each political party, political body, or candidate that can be utilized in such training but it shall be the responsibility of the political party, political body, or candidate designating the poll watcher to instruct poll watchers in their duties and in applicable laws and rules and regulations."

985 **SECTION 15.** 986 Said chapter is further amended by revising subsection (a) of Code Section 21-2-414, relating to restrictions on campaign activities and public opinion polling within the vicinity of a 987 polling place, cellular phone use prohibited, prohibition of candidates from entering certain 988 989 polling places, and penalty, as follows: 990 "(a) No person shall solicit votes in any manner or by any means or method, nor shall any 991 person distribute or display any campaign material, nor shall any person give, offer to give, 992 or participate in the giving of any money or gifts, including, but not limited to, food and 993 drink, to an elector, nor shall any person solicit signatures for any petition, nor shall any 994 person, other than election officials discharging their duties, establish or set up any tables 995 or booths on any day in which ballots are being cast: 996 (1) Within 150 feet of the outer edge of any building within which a polling place is 997 established; 998 (2) Within any polling place; or 999 (3) Within 25 feet of any voter standing in line to vote at any polling place. These restrictions shall not apply to conduct occurring in private offices or areas which 1000 1001 cannot be seen or heard by such electors." 1002 **SECTION 16.** Said chapter is further amended by revising Code Section 21-2-419, relating to validation of 1003 provisional ballots and reporting to Secretary of State, as follows: 1004 "21-2-419. 1005 (a) A person shall cast a provisional ballot on the same type of ballot that is utilized by the 1006 county or municipality. Such provisional ballot shall be sealed in double envelopes as 1007 provided in Code Section 21-2-384 and shall be deposited by the person casting such ballot 1008 1009 in a secure, sealed ballot box.

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(b) At the earliest time possible after the casting of a provisional ballot, but no later than the day after the primary or election in which such provisional ballot was cast, the board of registrars of the county or municipality, as the case may be, shall be notified by the election superintendent that provisional ballots were cast in the primary or election and the registrars shall be provided with the documents completed by the person casting the provisional ballot as provided in Code Section 21-2-418. Provisional ballots shall be securely maintained by the election superintendent until a determination has been made concerning their status. The board of registrars shall immediately examine the information contained on such documents and make a good faith effort to determine whether the person casting the provisional ballot was entitled to vote in the precinct in which he or she voted in the primary or election. Such good faith effort shall include a review of all available voter registration documentation, including registration information made available by the electors themselves and documentation of modifications or alterations of registration data showing changes to an elector's registration status. Additional sources of information may include, but are not limited to, information from the Department of Driver Services. Department of Family and Children Services, Department of Natural Resources, public libraries, or any other agency of government including, but not limited to, other county election and registration offices.

(c)(1) If the registrars determine after the polls close, but not later than three days following the primary or election, that the person casting the provisional ballot timely registered to vote and was eligible and entitled to vote in the precinct in which he or she voted in such primary or election, the registrars shall notify the election superintendent and the provisional ballot shall be counted and included in the county's or municipality's certified election results.

(2) If the registrars determine after the polls close, but not later than three days following the primary or election, that the person voting the provisional ballot timely registered and was eligible and entitled to vote in the primary or election but voted in the wrong

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precinct, then the board of registrars shall notify the election superintendent. The superintendent shall count such person's votes which were cast for candidates in those races for which the person was entitled to vote but shall not count the votes cast for candidates in those races in which such person was not entitled to vote. The superintendent shall order the proper election official at the tabulating center or precinct to prepare an accurate duplicate ballot containing only those votes cast by such person in those races in which such person was entitled to vote for processing at the tabulating center or precinct, which shall be verified in the presence of a witness. Such duplicate ballot shall be clearly labeled with the word 'Duplicate,' shall bear the designation of the polling place, and shall be given the same serial number as the original ballot. The original ballot shall be retained. (3)(2) If the registrars determine that the person casting the provisional ballot did not timely register to vote or was not eligible or entitled to vote in the precinct in which he or she voted in such primary or election or shall be unable to determine within three days following such primary or election whether such person timely registered to vote and was eligible and entitled to vote in such primary or election, the registrars shall so notify the election superintendent and such ballot shall not be counted. The election superintendent shall mark or otherwise document that such ballot was not counted and shall deliver and store such ballots with all other ballots and election materials as provided in Code Section 21-2-500. (d)(1) At the earliest time possible after a determination is made regarding a provisional ballot, the board of registrars shall notify in writing those persons whose provisional ballots were not counted that their ballots were not counted because of the inability of the registrars to verify that the persons timely registered to vote or other proper reason. The registrars shall process the official voter registration form completed by such persons pursuant to Code Section 21-2-418 and shall add such persons to the electors list if found qualified.

(2) At the earliest time possible after a determination is made regarding a provisional ballot, the board of registrars shall notify in writing those electors who voted in the wrong precinct and whose votes were partially counted of their correct precinct.

(e) The board of registrars shall complete a report in a form designated by the Secretary of State indicating the number of provisional ballots cast and counted in the primary or election."

1070 **SECTION 17.** 

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Said chapter is further amended by revising subsection (f) of Code Section 21-2-483, relating to counting of ballots, public accessibility to tabulating center and precincts, execution of ballot recap forms, and preparation of duplicate ballots, as follows:

"(f) If it appears that a ballot is so torn, bent, or otherwise defective that it cannot be processed by the tabulating machine, the superintendent, in his or her discretion, may order the proper election official at the tabulating center or precinct a duplication panel to prepare a true duplicate copy for processing with the ballots of the same polling place, which shall be verified in the presence of a witness. In a partisan election, the duplication panel shall be composed of the election superintendent or a designee thereof and one person appointed by the county executive committee of each political party having candidates whose names appear on the ballot for such election, provided that, if there is no organized county executive committee for a political party, the person shall be appointed by the state executive committee of the political party. In a nonpartisan election or an election involving only the presentation of a question to the electors, the duplication panel shall be composed of the election superintendent or a designee thereof and two electors of the county or municipality. In the case of a nonpartisan county or municipal election or an election involving only the presentation of a question to the electors, the two elector members of the panel shall be appointed by the chief judge of the superior court of the county or municipality in which the election is held. In the case of a municipality which

by the chief judge of the superior court of the county in which the city hall of the municipality is located. The election superintendent may create multiple duplication panels to handle the processing of such ballots more efficiently. All duplicate ballots shall be clearly labeled by the word 'duplicate,' shall bear the designation of the polling place, and shall be given the same serial number as the defective ballot contain a unique number that will allow such duplicate ballot to be linked back to the original ballot. The defective ballot shall be retained."

## **SECTION 18.**

Said chapter is further amended by revising subsection (k) of Code Section 21-2-493, relating to computation, canvassing, and tabulation of returns, investigation of discrepancies in vote counts, recount procedure, certification of returns, and change in returns, as follows:

"(k) As the returns from each precinct are read, computed, and found to be correct or corrected as aforesaid, they shall be recorded on the blanks prepared for the purpose until all the returns from the various precincts which are entitled to be counted shall have been duly recorded; then they shall be added together, announced, and attested by the assistants who made and computed the entries respectively and shall be signed by the superintendent. The consolidated returns shall then be certified by the superintendent in the manner required by this chapter. Such returns shall be certified by the superintendent not later than 5:00 P.M. on the second Friday Monday following the date on which such election was held and such returns shall be immediately transmitted to the Secretary of State; provided, however, that such certification date may be extended by the Secretary of State in his or her discretion if necessary to complete a precertification audit as provided in Code Section 21-2-498."

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1115 Said chapter is further amended by revising Code Section 21-2-540, relating to conduct of 1116 special elections generally, as follows: 1117 "21-2-540. 1118 (a)(1) Every special primary and special election shall be held and conducted in all 1119 respects in accordance with the provisions of this chapter relating to general primaries 1120 and general elections; and the provisions of this chapter relating to general primaries and general elections shall apply thereto insofar as practicable and as not inconsistent with 1121 any other provisions of this chapter. All special primaries and special elections held at 1122 1123 the time of a general primary, as provided by Code Section 21-2-541, shall be conducted 1124 by the poll officers by the use of the same equipment and facilities, insofar as practicable, 1125 as are used for such general primary. All special primaries and special elections held at 1126 the time of a general election, as provided by Code Section 21-2-541, shall be conducted 1127 by the poll officers by the use of the same equipment and facilities, so far insofar as 1128 practicable, as are used for such general election. 1129 (2) If a vacancy occurs in an office to which the Governor is authorized to appoint an 1130 individual to serve until the next general election, a special primary shall precede the 1131 special election. 1132 (b) At least 29 days shall intervene between the call of a special primary and the holding 1133 of same, and at least 29 days shall intervene between the call of a special election and the holding of same. The period during which candidates may qualify to run in a special 1134 1135 primary or a special election shall remain open for a minimum of two and one-half days. 1136 Special <u>primaries</u> and <u>special</u> elections which are to be held in conjunction with the 1137 presidential preference primary, a state-wide general primary, or state-wide general 1138 election shall be called at least 90 days prior to the date of such presidential preference 1139 primary, state-wide general primary, or state-wide general election; provided, however, that 1140 this requirement shall not apply to special primaries and special elections held on the same

**SECTION 19.** 

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1141 date as such presidential preference primary, state-wide general primary, or state-wide 1142 general election but conducted completely separate and apart from such state-wide general 1143 primary or state-wide general election using different ballots or voting equipment, 1144 facilities, poll workers, and paperwork. Notwithstanding any provision of this subsection 1145 to the contrary, special elections which are to be held in conjunction with the state-wide 1146 general primary or state-wide general election in 2014 shall be called at least 60 days prior 1147 to the date of such state-wide general primary or state-wide general election. 1148 (c)(1) Notwithstanding any other provision of law to the contrary, a special primary or 1149 special election to fill a vacancy in a county or municipal office shall be held only on one of the following dates which is at least 29 days after the date of the call for the special 1150 1151 election: 1152 (A) In odd-numbered years, any such special primary or special election shall only be 1153 held on: 1154 (i) The third Tuesday in March; 1155 (ii) The third Tuesday in June; 1156 (iii) The third Tuesday in September; or 1157 (iv) The Tuesday after the first Monday in November; and 1158 (B) In even-numbered years, any such special primary or special election shall only be 1159 held on: 1160 (i) The third Tuesday in March; provided, however, that in the event that a special 1161 primary or special election is to be held under this provision in a year in which a 1162 presidential preference primary is to be held, then any such special primary or special 1163 election shall be held on the date of and in conjunction with the presidential 1164 preference primary; 1165 (ii) The date of the general primary; or

(iii) The Tuesday after the first Monday in November;

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provided, however, that, in the event that a <u>special primary or</u> special election to fill a federal or state office on a date other than the dates provided in this paragraph has been scheduled and it is possible to hold a <u>special primary or</u> special election to fill a vacancy in a county, municipal, or school board office in conjunction with such <u>special primary or</u> special election to fill a federal or state office, the <u>special primary or</u> special election to fill such county, municipal, or school board office may be held on the date of and in conjunction with such <u>special primary or</u> special election to fill such federal or state office, provided all other provisions of law regarding such <u>primaries and</u> elections are met.

- (2) Notwithstanding any other provision of law to the contrary, a special election to present a question to the voters shall be held only on one of the following dates which is at least 29 days after the date of the call for the special election:
  - (A) In odd-numbered years, any such special election shall only be held on the third Tuesday in March or on the Tuesday after the first Monday in November; and
  - (B) In even-numbered years, any such special election shall only be held on:
  - (i) The date of and in conjunction with the presidential preference primary if one is held that year;
  - (ii) The date of the general primary; or

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- 1185 (iii) The Tuesday after the first Monday in November.
- 1186 (3) The provisions of this subsection shall not apply to:
- (A) Special elections held pursuant to Chapter 4 of this title, the 'Recall Act of 1989,' to recall a public officer or to fill a vacancy in a public office caused by a recall election; and
- 1190 (B) Special primaries or special elections to fill vacancies in federal or state public offices.
- 1192 (d) Except as otherwise provided by this chapter, the superintendent of each county or municipality shall publish the call of the special primary or special election.

1194 (e)(1) Candidates in special elections for partisan offices that are not preceded by special 1195 primaries shall be listed alphabetically on the ballot and may choose to designate on the 1196 ballot their party affiliation. The party affiliation selected by a candidate shall not be 1197 changed following the close of qualifying. 1198 (2) Candidates in special primaries shall be listed alphabetically on the ballot." 1199 **SECTION 20.** 1200 Said chapter is further amended by revising subsection (b) of Code Section 21-2-541, relating 1201 to holding of special primary or election at time of general primary or election and inclusion 1202 of candidates and questions in special primary or election on ballot, as follows: 1203 "(b) If the times specified for the closing of the registration list for a special primary or 1204 special election are the same as those for a general primary or general election, the 1205 candidates and questions in such special primary or special election shall be included on 1206

the ballot for such general primary or <u>special</u> election. In such an instance, the name of the office and the candidates in such <u>special primary or</u> special election shall appear on the ballot in the position where such names would ordinarily appear if such contest was a

ballot in the position where such names would ordinarily appear if such contest was a

general primary or general election."

1210 **SECTION 21.** 

- 1211 Said chapter is further amended by revising Code Section 21-2-542, relating to special
- 1212 election for United States senator vacancy and temporary appointment by Governor, as
- 1213 follows:

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- 1214 "21-2-542.
- Whenever a vacancy shall occur in the representation of this state in the Senate of the
- United States, such vacancy shall be filled for the unexpired term by the vote of the electors
- of the state at a special primary to be held at the time of the next general primary followed
- by a special election to be held at the time of the next November state-wide general

election, occurring at least 40 days after the occurrence of such vacancy; and it shall be the duty of the Governor to issue his or her proclamation for such special primary and special election. Until such time as the vacancy shall be filled by an election as provided in this Code section, the Governor may make a temporary appointment to fill such vacancy."

1223 **SECTION 22.** 

- Said chapter is further amended by revising subsection (a) of Code Section 21-2-568, relating to entry into voting compartment or booth while another voting, interfering with elector, inducing elector to reveal or revealing elector's vote, and influencing voter while assisting, as follows:
- 1228 "(a) Any person who knowingly:
- (1) Goes into the voting compartment or voting machine booth while another is voting or marks the ballot or registers the vote for another, except in strict accordance with this chapter;
- 1232 (2) Interferes with any elector marking his or her ballot or registering his or her vote;
- 1233 (3) <u>Induces or attempts</u> to induce any elector <del>before depositing his or her ballot</del>
- to show how he or she such elector marks or has marked his or her ballot; or
- 1235 (4) Observes or attempts to observe any elector to see how such elector marks or has
- marked his or her ballot, except in strict accordance with this chapter regarding assistance
- in voting; or
- 1238 (4)(5) Discloses to anyone how another elector voted, without said such elector's
- consent, except when required to do so in any legal proceeding
- shall be guilty of a felony."

1241 **SECTION 23.** 

1242 All laws and parts of laws in conflict with this Act are repealed.